

# 2021

City of Gainesville, Florida

## Annual Comprehensive Financial Report

For the Fiscal Year Ended  
September 30, 2021

**CITY OF GAINESVILLE, FLORIDA**  
**ANNUAL COMPREHENSIVE FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**SEPTEMBER 30, 2021**

Prepared by  
Department of Budget and Finance

(Department of Financial Services as of 1/10/2022)



## **INTRODUCTORY SECTION**

CITY OF GAINESVILLE, FLORIDA  
ANNUAL COMPREHENSIVE FINANCIAL REPORT  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021

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## LIST OF CITY OFFICIALS

As of 9/30/2021

### ELECTED OFFICIALS

<i>Lauren Poe</i>	<i>Mayor (At Large)</i>
<i>Gigi Simmons</i>	<i>Commissioner (District I)</i>
<i>Harvey Ward</i>	<i>Commissioner (District II)</i>
<i>David Arreola</i>	<i>Mayor-Commissioner Pro Tem (District III)</i>
<i>Adrian Hayes-Santos</i>	<i>Commissioner (District IV)</i>
<i>Gail Johnson</i>	<i>Commissioner (At Large)</i>
<i>Reina Saco</i>	<i>Commissioner (At Large)</i>

### APPOINTED OFFICIALS

<i>Lee R. Feldman, ICMA-CM</i>	<i>City Manager</i>
<i>Edward Bielarski Jr.</i>	<i>General Manager for Utilities</i>
<i>Nicolle Shalley</i>	<i>City Attorney</i>
<i>Omichele Gainey</i>	<i>Clerk of the Commission</i>
<i>Virgina Bigbie, CPA, CFE</i>	<i>City Auditor</i>
<i>Teneeshia Marshall</i>	<i>Equal Opportunity Director</i>

### BUDGET & FINANCE ACCOUNTING DIVISION

<i>Cintya G. Ramos</i>	<i>Finance Director</i>
<i>Diane Wilson</i>	<i>Assistant Finance Director</i>
<i>Carla Benison</i>	<i>Accounting Manager</i>
<i>Sylvia Gonzalez</i>	<i>Accountant, Senior</i>
<i>Kristy Fowler</i>	<i>Accountant II</i>
<i>Karen Pinner</i>	<i>Accountant II</i>
<i>Christina Holmes</i>	<i>Account Clerk, Sr.</i>
<i>Vacant</i>	<i>Grants Fiscal Coordinator</i>
<i>Vacant</i>	<i>Accountant II</i>



# City of Gainesville

## Office of the City Manager

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December 6, 2022

Honorable Mayor, Members of the City Commission and  
Neighbors of the City of Gainesville, Florida

Dear Mayor, Commissioners and Neighbors:

Section 218.39, Florida Statutes, requires the City of Gainesville (City) to publish within nine months of the close of the fiscal year a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP). The City is also required to undergo an annual single audit performed under the provisions of the U.S. Office of Management and Budget Uniform Guidance and Chapter 10.550, Rules of the Auditor General, State of Florida. The City presents financial information such that it meets the requirements of accounting standards issued by the Governmental Accounting Standards Board (GASB). This report was prepared by the Department of Financial Services and audited by an independent firm of licensed certified public accountants according to the City Code of Ordinances, Chapter 2 Article VI, Section 2-433.

The Annual Comprehensive Financial Report of the City for the fiscal year ended September 30, 2021 is hereby transmitted. This report consists of management's representations concerning the finances of the City. To provide a reasonable basis for making those representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with U.S. GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Purvis, Gray and Company, LLP, an independent firm of licensed certified public accountants, has audited the City's financial statements. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 2021, are free of material misstatement. The audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the City's basic financial statements as of and for the year ended September 30, 2021. The



independent auditors' report is presented as the first component of the financial section of this report. The results of the single audit, including a schedule of expenditures of federal awards, and the independent auditor's reports on the City's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards, are also included in this report.

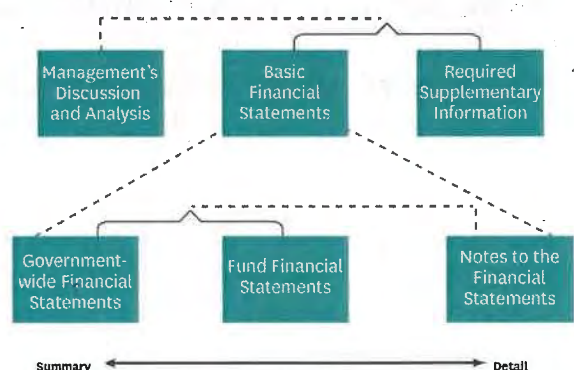
## THE REPORT

The Annual Comprehensive Financial Report is presented in four sections:

1. The **Introductory section** includes the List of City Officials, this letter of transmittal, a copy of the City's Certificate of Achievement for Excellence in Financial Reporting, and the City's Organizational Chart.
2. The **Financial section** includes the report of the independent auditors, Management's Discussion and Analysis (MD&A), the basic financial statements, including government-wide Statement of Net Position and Statement of Activities as well as Governmental, Proprietary and Fiduciary Fund level financials statements. The Financial section also includes the Notes to the Financial Statements, which is an integral part of the Annual Comprehensive Financial Report. The next portion of the Financial section is the Required Supplementary Information which includes budget related information such as the General Fund Adopted budget and an Actual to Final comparison of the budget. This section also includes the required disclosures for the pension and Other Post-Employment Benefits (OPEB) plans. The final portion of the Financial section contains Supplementary Information including the combining financial statements of the non-major governmental funds including Special Revenue, Debt Service and Capital Projects funds; combining financial statements for the non-major Enterprise Funds, Internal Service Funds financial statements and Fiduciary Funds financial statements.
3. The **Statistical section** includes multi-year financial and demographic information such as fund balance trends, assessed value of taxable property for the City, property tax rates, population, debt capacity analysis, and other operating information including full-time equivalent general government community builders.
4. The **Single Audit section** includes the schedule of expenditure of federal awards and state financial assistance, schedule of findings and questioned costs, and the independent auditors' reports on the internal control and compliance with applicable laws and regulations. The independent auditors provide a Management Letter which details their findings and provides recommendations; the City then provides a letter as management's response to those findings.

This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

This Annual Comprehensive Financial Report includes all funds of the City. The City provides a full range of services including: police and fire protection; the construction and maintenance of City buildings, streets



and other infrastructure; and recreational activities and cultural events.

The Annual Comprehensive Financial Report also includes the City's component units, which are legally separate organizations and for which the City is financially accountable or whose relationship with the City is of a nature and significance that would cause the City's financial statements to be incomplete were they not included.

The City of Gainesville is required to adopt an annual budget in accordance to Section 166.241, Florida Statutes. Additionally, the City maintains budgetary controls that have the objective of ensuring compliance with legal provisions embodied in the annual budget adopted by the City Commission. The Budget is adopted at the fund level and appropriations by department within funds, number of full time equivalent positions, and tax levies are adopted in September prior to the start of the fiscal year. Capital projects funds and certain special revenue funds (such as multi-year grant funds and tax increment funds) are appropriated on a project basis.

## **PROFILE OF THE CITY**

The City of Gainesville is the most populous city in, and serves as the county seat of, Alachua County. The City also serves as the cultural, educational and commercial center for the North Central Florida region. Gainesville is located midway between the Gulf of Mexico and the Atlantic Ocean and halfway between Miami and Pensacola. There are approximately sixty square miles of land included within the corporate boundaries of the City. As of April 1, 2021, the official population estimate was 143,835 (Bureau of Economic and Business Research - University of Florida, 2021).

The City was established in 1854, incorporated in 1869, and has operated under a Commission-Manager form of government since 1927. The City Commission consists of seven elected officials (the Mayor and six Commissioners) who are responsible for enacting the ordinances and resolutions which govern the City. The elected Mayor serves a three-year term and presides over public meetings and ceremonial events. The Commission appoints the City Manager, General Manager for Utilities, City Auditor, City Attorney, City Clerk and Equity and Inclusion Director. As chief executive officers, the City Manager and General Manager for Utilities are charged with the enforcement of all ordinances and resolutions passed by the Commission. They accomplish this task through three Assistant City Managers, the General Government Executive Management Team and the Utilities Executive Management Team.

The City of Gainesville provides its neighbors with a wide variety of public services, including but not limited to public safety, recreation and cultural events, mass transit, utility distribution, refuse collections and stormwater management services. In addition to these activities, the City exercises oversight responsibility for the Tax Increment Financing funds (that remain after the sunseting of the Community Redevelopment Agency), Cornerstone Condominium and Heartwood Community Homeowners Associations.

The City has two defined-benefit pension plans: 1) the Employees' Pension Plan (administered by the Mayor and City Commission) and 2) the Police Officers' and Firefighters' Consolidated Pension Plan (administered by a board of trustees composed of members elected by active employees and appointees of the Mayor). The Boards have responsibility for investment of the pension assets and determination of

benefits as employees retire or seek other benefits under the plans. For the fiscal year ended September 30, 2021, the plans' net position was just over \$1 billion.

The City also administers a single-employer defined benefit postemployment health care plan that covers eligible retired employees. The Retiree Health Care Plan allows employees who retire and meet retirement eligibility requirements under one of the City's retirement plans to continue medical coverage as a participant in the City's plan. Administrative costs are financed through investment earnings. For the fiscal year ended September 30, 2021, the plan had a net position of just over \$73 million.

## **FACTORS AFFECTING ECONOMIC CONDITION**

**Property Values.** The City's property taxable value for fiscal year 2021 was \$7.6 billion, an increase of 5.9% from prior year, which generated an increase in property tax revenue. The City's operating tax millage rate was 5.2974 in fiscal year 2021, no change from fiscal year 2020.

**Local economy.** The economic landscape in Gainesville continues to be dominated by the government sector. Statistics compiled by the Bureau of Economic and Business Research at the University of Florida indicate that one of every three jobs in Gainesville is provided by the federal, state or local government. This reliance on jobs from other than the private sector tends to modify Gainesville's reaction to external economic stimuli, such that the local economy grows less rapidly than others during boom periods but also suffers less during economic declines. According to the U.S. Bureau of Labor Statistics preliminary September 2022 report, the City's unemployment rate was 2.4%, lower than the State (2.5%) and national (3.5%) average.

The General Fund's main revenue sources include Property Tax, Utility Tax, State Revenue Sharing & Half-Cent Sales Tax, Fire Assessment and a transfer from the Utility Fund. These revenue sources have begun to experience moderate growth after the recession which is expected to continue.

**Long-term financial planning.** Both General Government and the City-owned Utility develop multi-year financial forecasts for both the operating budget and capital improvement plans. The City is proud to maintain investment grade ratings: Aa2 from Moody's Investor Service and AA from Fitch Ratings, both with a stable outlook. This is a testament to the City's healthy financial position, prudent fiscal planning and strong reserve policies. The City's goal is to obtain the highest investment grade ratings as these ratings indicate to investors that the City is a low-risk investment which translates into lower interest rates and corresponding lower interest payments on debt.

The Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program, a part of the American Rescue Plan (ARPA), delivers \$350 billion to state, local, and Tribal governments across the country to support their response to and recovery from the COVID-19 public health emergency. As of the date of this report, the City received \$32,408,804 to administer by December 31, 2026. As our City continues to recover from the pandemic, we anticipate the City will continue to be one of the best places in the country to raise a family, start or expand a business, invest in real estate, seek high quality, cutting edge health care and enjoy the natural environment. The City is firmly committed to its ongoing reinvestment in our neighborhoods, our public infrastructure and facilities, community builders and our City as a whole.

**Financial policies.** One of the most important measures of the City's financial health is its fund balance. The City's Fund Balance Policy was last updated in September 2020 and is compliant with GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." In addition to providing compliance with GASB Statement No. 54, the City's Fund Balance Policy will assist in stabilizing the long-term financial position of the City by setting standards for the use and replenishment of fund balance reserves. This policy also provides structural balance to the City's budget by limiting the use of reserves to cover recurring expenditures. The General Fund Balance Policy requires a minimum emergency reserve maintained at 0.015% of the taxable value of all property in the City on January 1<sup>st</sup> of that fiscal year. As recommended by the Government Finance Officers' Association, the City's fund balance policy provides for the maintenance of an unassigned fund balance for the General Fund of a minimum of two (2) months or 16.7% of and a maximum of three (3) months or 25% of the following year's budgeted expenditures and transfers. The City ended fiscal year 2021 with a General Fund fund balance of \$35.9 million; of that amount \$23.8 million is Unassigned.

Other relevant policies that bolster the City's strong financial position include the General Insurance Fund Reserve, Budget Administration, Debt Management and Capital Improvement Planning policies. Taken together with the Fund Balance, these policies promote sound financial management and enhance the City's credit rating by taking a fully rounded approach when balancing financial decisions.

## MAJOR INITIATIVES

**The City's Strategic Plan.** The City of Gainesville is committed to delivering high-quality and responsive services to all of our neighbors. To do the important work of building community, we have focused our actions around a strategic plan adopted by the City Commission on August 6, 2020. This strategic plan brings commonality and focus to our work with a unified vision, mission and a shared set of values. Additionally, our strategic plan identifies five specific goals and each of these goals has a series of prioritized action items. This action plan serves as the foundation for all of our budgetary and policy considerations. It also establishes the benchmarks and performance indicators that we will measure ourselves against. In measuring progress, celebrating successes, learning from failure and identifying the barriers to implementation, we are well on our way to operationalizing continual organizational improvement.

### Our Goals:



This strategic plan will also help us reach our long term vision for the City where Gainesville balances an equitable community for all and a sustainable community for the future. In this vision, Gainesville is a world-class, life-long learning community, is a great place for neighbors to live and thrive and provides meaningful experiences for everyone that has a vibrant downtown, a strong, resilient economy and mobility for all neighbors.



**Administering the ARPA Program.** The City has worked to develop a spending plan for the American Rescue Plan Act of 2021 SLFRF allocation, with the latest spend plan including investments in an East Gainesville including an urgent care center as part of a large economic development initiative, affordable housing initiatives, home energy rehabilitation, public safety community violence interventions, aid to local nonprofit organizations, and homeless outreach.

**ImagineGNV.** As part of the adopted strategic plan and the stated goal of creating a more equitable community, Gainesville is rethinking its social and economic infrastructure in a comprehensive way as it updates its comprehensive plan. The City of Gainesville will partner with communities historically left out of the planning process to identify how current policies and actions reinforce racial inequity. The new comprehensive plan, ImagineGNV, will guide decisions about important investments over the next ten years. The plan will include goals, policies, and plans for: housing, improvements of buildings, infrastructure, and other capital assets, conservation of natural and agricultural resources, cultural affairs, future land use, historic preservation, intergovernmental coordination, potable water/wastewater management, public school facilities, recreation, solid waste, stormwater management, and transportation mobility.

## **AWARDS AND ACKNOWLEDGMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Gainesville for its annual comprehensive financial report for the fiscal year ended September 30, 2020. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

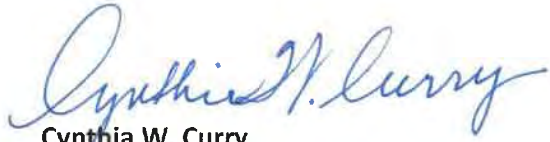
In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report, whose contents conform to program standards. Such an annual comprehensive financial report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Gainesville has received a Certificate of Achievement since 1951. We believe our current report continues to conform to the Certificate of Achievement program requirements.

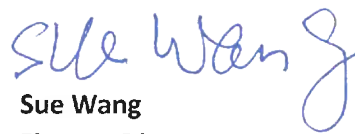
Additionally, the City received the Government Finance Officers Association's Award for Distinguished Budget Presentation for its biennial budget for the period started October 1, 2022. The City of Gainesville has received this award consecutively since the fiscal year beginning October 1, 1984. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged to be proficient in several categories including policy documentation, financial planning and organization.

The preparation of the Annual Comprehensive Financial Report was made possible by the dedicated service of the entire staff of the Department of Financial Services as well as various City departments and external partners. Additionally, credit should be given to the Mayor and City Commissioners for their policy initiatives, interest, and continued support.

Respectfully submitted,



Cynthia W. Curry  
Interim City Manager



Sue Wang  
Finance Director



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Gainesville  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

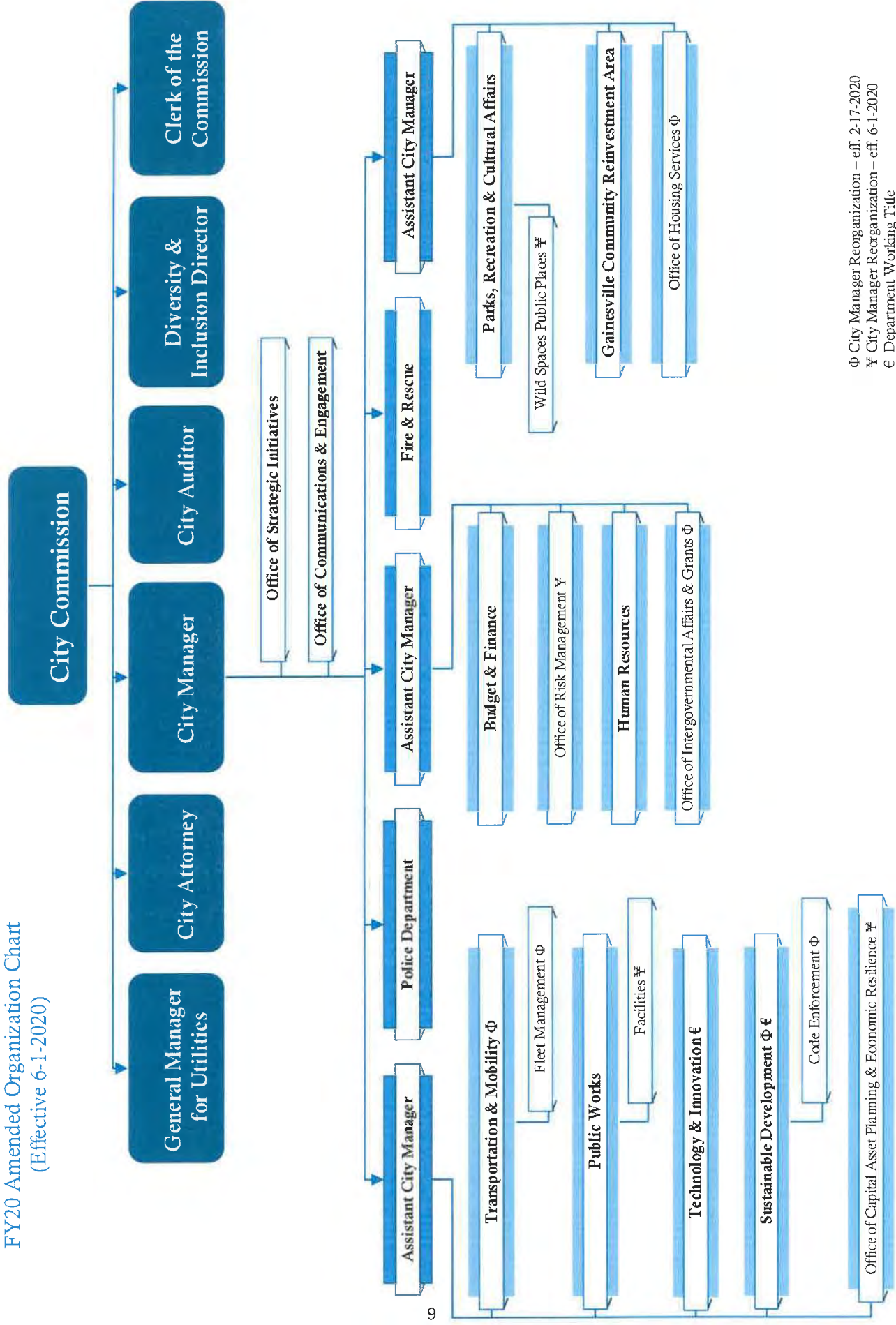
September 30, 2020

*Christopher P. Morill*

Executive Director/CEO

# City of Gainesville

FY20 Amended Organization Chart  
(Effective 6-1-2020)



Φ City Manager Reorganization – eff. 2-17-2020  
 ¥ City Manager Reorganization – eff. 6-1-2020  
 € Department Working Title



## **FINANCIAL SECTION**

## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and aggregate remaining fund information of the City of Gainesville, Florida, (the City), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Utility Fund, which is both a major fund and comprises 95 percent, 79 percent, and 91 percent, respectively, of the assets, net position, and revenues of the business-type activities. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as they relate to the amounts included for the Utility Fund, are based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the

### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

[purvisgray.com](http://purvisgray.com)

Members of American and Florida Institutes of Certified Public Accountants

An Independent Member of the BDO Alliance USA

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

## INDEPENDENT AUDITOR'S REPORT

purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Schedule of Revenues and Expenditures – Budget and Actual – General Fund, Notes to Schedule of Revenues and Expenditures – Budget and Actual – General Fund, Schedule of Changes in the Net Pension Liability and Related Ratios – Employees' Pension Plan, Schedule of Employer Contributions – Employees' Pension Plan, Schedule of Changes in Net Pension Liability – Police Officers' and Firefighters' Consolidated Retirement Plan, Schedule of Employer Contributions – Police Officers' and Firefighters' Consolidated Retirement Plan, Schedule of Annual Money-Weighted Rate of Return – Pension Plans, Schedule of Proportionate Share of the Net Pension Liability and Related Ratios – Florida Retirement System and Health Insurance Subsidy Program, Schedule of Employer Contributions – Florida Retirement System and Health Insurance Subsidy Program, Schedule of Changes in the Net OPEB Liability and Related Ratios – Other Postemployment Benefits, Schedule of Employer Contributions – Other Postemployment Benefits, and Schedule of Annual Money-Weighted Rate of Return – Other Postemployment Benefits on pages 5-16 and 124-138 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

## INDEPENDENT AUDITOR'S REPORT

inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards and state financial assistance is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*. The schedule of expenditures of federal awards and state financial assistance is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards and state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules and the schedule of expenditures of federal awards and state financial assistance are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

## INDEPENDENT AUDITOR'S REPORT

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



December 6, 2022  
Gainesville, Florida



## Management's Discussion and Analysis

As management of the City of Gainesville (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2021. Management's Discussion and Analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the City's financial activity, (c) identify changes in the City's financial position, (d) identify any material deviations from the financial plan, and (e) identify individual fund issues or concerns. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages vii-xii of this report, and the City's financial statements which begin on page 17.

### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the fiscal year ended September 30, 2021 by \$694,952,103 (net position). This is an increase of \$31,872,714, or 4.8% from fiscal year 2020.
- The City's total net position increased \$31,872,714 as a result of fiscal year 2021 operations.
- As of the close of the fiscal year, the City's governmental funds reported combined ending fund balances of \$252,947,587, an increase of \$14,317,087 over the prior year. Of the total ending fund balances, \$51,586,834 is available for spending at the City's discretion (committed, assigned and unassigned fund balances).
- At the end of the current fiscal year, the unassigned fund balance in the General Fund was \$23,798,721.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the net amount reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net position has changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (such as uncollected taxes and earned but unused sick leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from

## Management's Discussion and Analysis

other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, physical environment, transportation, economic environment, human services and culture and recreation. The business-type activities include electric generation, transmission and distribution, natural gas, water and wastewater, telecommunications, refuse collection, stormwater management, building code enforcement, and mass transit. The government-wide financial statements can be found on pages 17-19 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

*Governmental funds:* funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains seventy-four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund which is considered to be a major fund. Data from the other seventy-three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental fund financial statements can be found on pages 20-23 of this report.

*Proprietary funds.* Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the utility fund, which is considered to be a major fund of the City. The City maintains two different types of proprietary funds, Enterprise and Internal Service.

*Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City maintains five enterprise funds to account for the following operations: utilities (including electric power generation,

## Management's Discussion and Analysis

transmission and distribution, natural gas distribution, water and wastewater treatment, and telecommunications), refuse collection, stormwater management, building code enforcement, and mass transit.

*Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains three internal service funds to account for fleet management operations, general insurance, and employee health insurance programs. Since these services benefit governmental more than business-type functions, they have been included within *governmental activities* in the government-wide financial statements; however, in the government-wide financial statements, a certain portion of the net income of the internal service funds each year is reported in the business-type activities. This amount is allocated based on percentage of service charges.

Data from the other four proprietary funds are combined into a single, aggregated presentation. The three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the nonmajor enterprise funds as well as for the internal service funds is provided in the form of combining statements elsewhere in this report. The basic proprietary fund financial statements can be found on pages 24-30 of this report.

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 31-32 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 33-123 of this report.

**Required supplementary information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's compliance with its General Fund budget and the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees. Required supplementary information can be found on pages 124-138 of this report.

The combining statements referred to earlier in connection with nonmajor governmental and proprietary funds, and internal service funds are presented immediately following the required supplementary information. Combining and individual fund statements can be found on pages 139-176 and 220-233 of this report.

### Government-Wide Financial Analysis

Net position may serve over time as a useful indicator of a government's financial position. The City's net position at fiscal year-end is \$694,952,104. The following table provides a detailed overview of the City's net position.



## Management's Discussion and Analysis

Net Position for Fiscal Year 2021 (ended September 30, 2021)						
	Governmental Activities		Business-Type Activities		Total	
	FY21	FY20	FY21	FY20	FY21	FY20
Current and Other Assets	\$ 389,870,509	\$ 267,441,056	\$ 386,974,080	\$ 434,850,463	\$ 976,844,589	\$ 702,291,519
Capital Assets	260,122,199	265,392,282	1,964,180,355	1,964,946,618	2,224,302,554	2,230,339,000
Total Assets	649,992,708	532,833,338	2,551,154,435	2,399,797,081	3,201,147,143	2,932,630,519
Deferred outflows	7,166,309	26,683,359	84,307,211	64,804,361	91,473,520	91,487,720
Long-term liabilities	348,477,546	263,939,703	1,931,631,865	1,917,583,828	2,280,109,411	2,281,523,531
Other liabilities	59,646,905	22,594,444	80,742,087	78,946,819	140,388,992	101,541,263
Total liabilities	408,124,451	286,534,147	2,012,373,952	1,996,530,647	2,420,498,403	2,383,064,794
Deferred inflows	37,733,439	9,882,823	119,436,718	68,091,233	77,170,157	77,874,056
Net position:						
Net investment in capital assets	214,385,691	219,965,825	250,986,050	282,222,324	465,371,741	502,187,949
Restricted	54,659,462	46,097,158	146,684,233	86,837,857	201,343,695	132,935,015
Unrestricted (deficit)	177,744,026	(102,962,956)	105,980,693	30,919,381	28,236,667	17,958,425
Total net position	\$ 97,101,127	\$ 163,099,827	\$ 503,650,976	\$ 499,979,562	\$ 694,952,103	\$ 663,079,389

Approximately 66.9% of the City's net position reflects its investment in capital assets (e.g., land, utility plant and equipment, buildings, improvements, machinery and equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$201,343,695 or 29.0%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position*, \$28,236,667, may be used to meet the government's ongoing obligations to neighbors and creditors. The following table provides a detailed overview of the City's change in net position fiscal year over fiscal year.

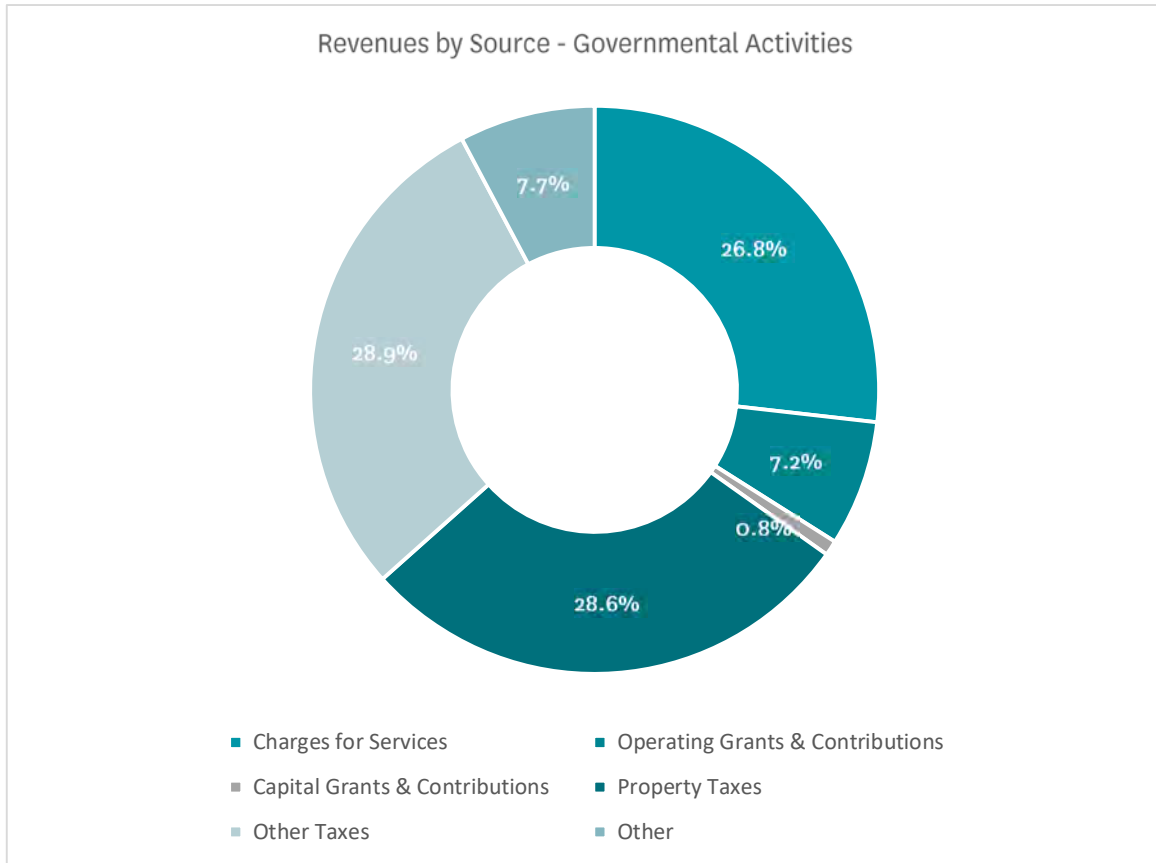
## Management's Discussion and Analysis

Changes in Net Position for the Fiscal Year Ended September 30, 2021							
	Governmental Activities		Business-Type Activities		Total		
	FY 2021	FY 2020	FY 2021	FY 2020	FY 2021	FY 2020	
<b>Revenues:</b>							
Program revenues:							
Charges for Services	\$ 36,548,286	\$ 28,862,438	\$ 452,027,094	\$ 429,917,895	\$ 488,575,380	\$ 458,780,333	
Operating Grants and Contributions	9,746,460	13,240,004	22,834,988	8,372,896	32,581,448	21,612,900	
Capital Grants and Contributions	1,149,563	-	4,686,013	7,638,795	5,835,576	7,638,795	
General revenues:							
Property Taxes	38,926,311	36,693,311	-	-	38,926,311	36,693,311	
Other Taxes	29,327,335	34,677,577	-	-	29,327,335	34,677,577	
State Revenue Sharing	5,482,673	4,691,438	-	-	5,482,673	4,691,438	
Investment Gain (Loss)	1,069,501	743,962	3,265,018	3,111,544	7,334,519	3,855,506	
Other Revenues	3,976,544	4,825,168	2,088,880	2,087,628	6,065,424	5,912,796	
<b>Total revenues</b>	<b>136,226,673</b>	<b>123,733,898</b>	<b>487,901,993</b>	<b>451,128,758</b>	<b>624,128,666</b>	<b>574,862,656</b>	
<b>Expenses:</b>							
General Government	33,401,384	24,762,040	-	-	33,401,384	24,762,040	
Public Safety	57,252,077	74,628,943	-	-	57,252,077	74,628,943	
Physical Environment	1,172,294	1,139,174	-	-	1,172,294	1,139,174	
Transportation	21,557,051	21,368,976	-	-	21,557,051	21,368,976	
Economic Environment	5,839,989	5,794,736	-	-	5,839,989	5,794,736	
Human Services	2,010,455	2,324,313	-	-	2,010,455	2,324,313	
Culture & Recreation	13,748,546	14,609,745	-	-	13,748,546	14,609,745	
Interest on Long-Term Debt	12,974,815	8,082,573	-	-	12,974,815	8,082,573	
Electric	-	-	281,224,138	263,210,539	281,224,138	263,210,539	
Gas	-	-	23,259,945	19,169,278	23,259,945	19,169,278	
Water	-	-	32,894,784	34,827,176	32,894,784	34,827,176	
Wastewater	-	-	41,930,458	42,514,875	41,930,458	42,514,875	
GRUCom	-	-	15,420,363	14,734,804	15,420,363	14,734,804	
Regional Transit System	-	-	29,470,397	30,292,140	29,470,397	30,292,140	
Stormwater Management	-	-	3,814,470	3,940,956	3,814,470	3,940,956	
Florida Building Code Enforcement	-	-	3,223,568	3,136,150	3,223,568	3,136,150	
Solid Waste	-	-	8,061,218	3,795,609	8,061,218	3,795,609	
<b>Total expenses</b>	<b>147,956,611</b>	<b>152,709,900</b>	<b>444,299,341</b>	<b>425,621,527</b>	<b>392,255,952</b>	<b>378,331,427</b>	
<b>Changes in net position before transfers</b>	<b>111,729,938</b>	<b>(28,976,002)</b>	<b>43,602,652</b>	<b>25,507,231</b>	<b>118,772,714</b>	<b>(3,468,771)</b>	
<b>Transfers</b>	<b>39,931,238</b>	<b>38,953,078</b>	<b>(39,931,238)</b>	<b>(38,953,078)</b>	<b>-</b>	<b>-</b>	
<b>Change in net position</b>	<b>28,201,500</b>	<b>9,977,076</b>	<b>3,671,414</b>	<b>(13,445,847)</b>	<b>118,772,714</b>	<b>(3,468,771)</b>	
<b>Net position - beginning, as previously reported</b>	<b>(63,099,927)</b>	<b>147,369,672</b>	<b>499,979,562</b>	<b>518,065,187</b>	<b>363,079,389</b>	<b>665,434,859</b>	
<b>Restatement</b>	<b>-</b>	<b>(4,753,079)</b>	<b>-</b>	<b>(4,639,778)</b>	<b>-</b>	<b>1,113,301</b>	
<b>Net position - beginning, restated</b>	<b>(63,099,927)</b>	<b>153,122,751</b>	<b>499,979,562</b>	<b>513,425,409</b>	<b>363,079,389</b>	<b>666,548,160</b>	
<b>Net position - ending</b>	<b>\$ 91,301,127</b>	<b>\$ 63,099,927</b>	<b>\$ 303,650,976</b>	<b>\$ 499,979,562</b>	<b>\$ 684,952,103</b>	<b>\$ 663,079,389</b>	

### Governmental Activities.

- Property tax revenue increased by \$2,233,000, or 6.1% which equates to the expected FY 2021 value provided by the Alachua County Property Appraisers office. As shown in the following chart, for fiscal year 2021, Property Tax Revenue made up 28.6% of Governmental Activity Revenue. Other taxes, such as Utility taxes, made up 28.9% of revenues followed by Charges for Services at 26.8%.

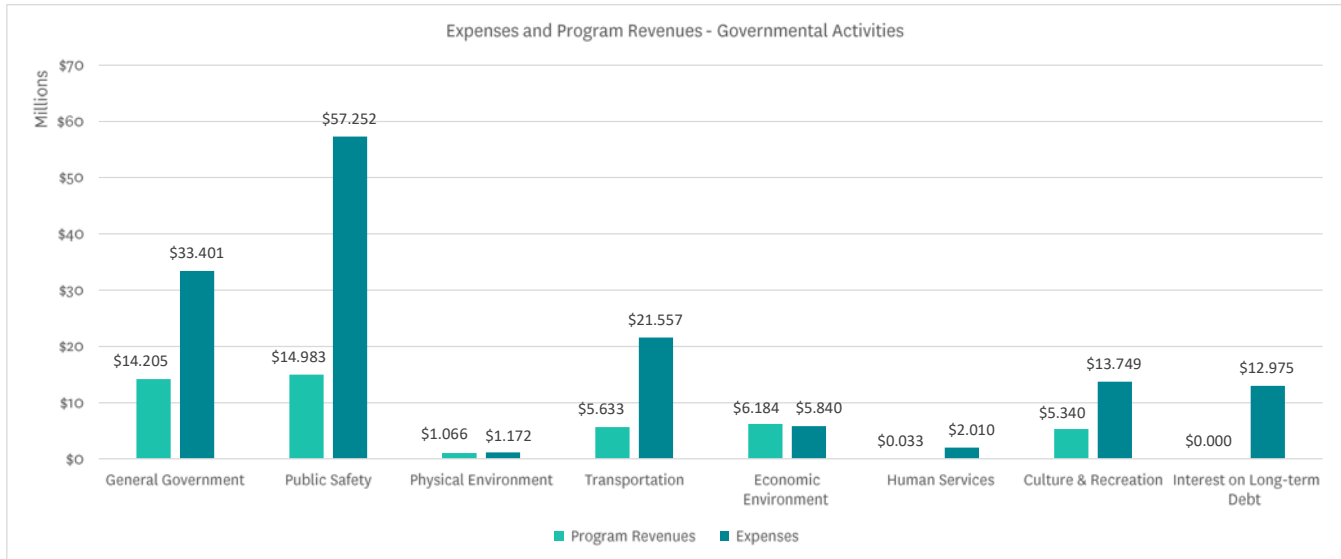
## Management's Discussion and Analysis



- Operating grants and contribution revenue decreased by \$3,493,544, a 26.4% decrease over the prior year. Capital grants and contribution revenue went up by \$1,149,563 in current year. These changes are due to the timing of when grants and contributions were received.
- Revenues from Investment gains saw an increase of \$325,538 or 43.8%, which was offset by a decrease in Other Revenues of \$848,623 or 17.6%.
- Public safety expenses decreased from prior year by \$17,376,866 or 23.3%. This was mainly due to decrease in pension expense, driven by issuance of Pension Obligation Bonds last year and significant investment gains in the current year.
- General government expenses increased from prior fiscal year by \$8,639,344 or 34.89%. This was due to recalculation of the 2020 pension obligation bonds share among funds, and allocation reclassification with the internal service funds.
- Human Services expenses decreased by \$313,858 or 13.5%, mostly due to more pandemic related assistance to neighbors in FY20.

As shown in the following table, and consistent with prior years expenditure trends, fiscal year 2021 expenses were primarily driven by public safety expenses; comprising 36.5% of Governmental Activity expenses.

## Management's Discussion and Analysis



### Business-Type Activities.

Business-type activities for the City include the Gainesville Regional Utility, the Regional Transit System, Stormwater Management, Florida Building Code Enforcement and Solid Waste Management. The Gainesville Regional Utility (“Utility”) drives the majority of the City’s Business type activities.

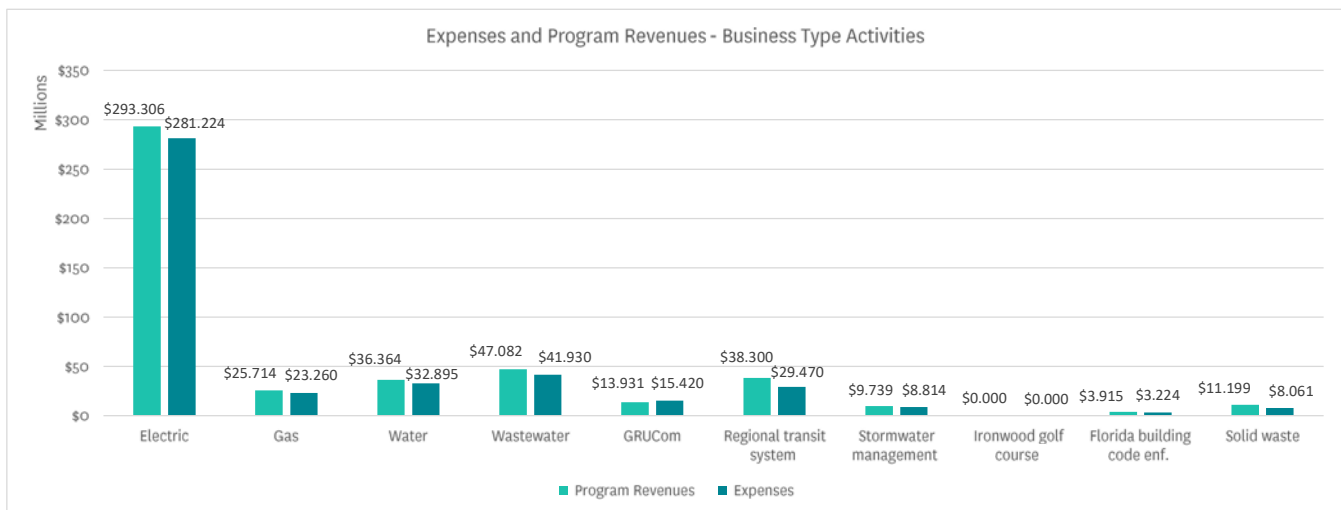
- Gross utility plant in service (before accumulated depreciation) increased \$47.4 million, or 1.6%, in fiscal year 2021 due primarily to the completion of electric, water and wastewater capital projects.
- Long-term utility debt, including the current portion, increased \$68.7 million, or 4.1%, in fiscal year 2021, from the issuance of \$95.8 million in utilities system revenue bonds, offset by scheduled principal payments.
- The Utility is completing remediation efforts at a former manufactured gas plant site. The costs incurred to date total \$28.3 million, and the Utility estimates that total project costs will be approximately \$29.1 million. The Utility accrued a regulatory asset and liability to account for the cost and cost recovery of the expense, which is being recognized as customer revenues are received.
- Sales and service charges increased \$29.1 million or 7.9% in fiscal year 2021. This increase is primarily due to the result of increases in the fuel adjustment revenue, interchange sales and trunking radio services.
- Operating expenses increased \$19.4 million or 6.2% in fiscal year 2021. This increase is due primarily to an increase in fuel expenses mainly in the form of extremely high natural gas prices during 2021. The increased demand because of the winter storm in February, coupled with the decrease in supply from pipeline freezes as well as the impacts of hurricane Ida on oil rigs in the Gulf of Mexico contributed to the high gas prices throughout most of 2021.
- The transfer to rate stabilization was \$7.7 million in fiscal year 2021.
- The number of customers for electric services increased 1.8%, water and wastewater services increased 0.8%, and gas services increased 1.3% in fiscal year 2021.



## Management's Discussion and Analysis

For fiscal year 2022, the Utility implemented increases in the revenue requirement of 7% for the electric system and 5% for the wastewater system.

As shown in the following table, electric related revenues and expenses dominate business type activity expenditures and revenues, making up 61.2% and 63.3% of these categories respectively in fiscal year 2021.



## Financial Analysis of the Government's Funds

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at the end of a fiscal year.

For fiscal year 2021, the City's governmental funds reported combined ending fund balances of \$252,947,588, an increase of \$14,317,088 in comparison with the prior year combined ending fund balance. Majority of the increase was due to tax revenue increase and expenditure savings. Approximately 56.2% or \$142,176,464 of this total amount constitutes non-spendable fund balance, which are amounts that are not in spendable form, primarily constituted of long-term receivables. An additional 23.4% or \$59,184,289 is restricted, indicating that funds can only be spent for specific purposes stipulated by external entities. Approximately 11.7% (\$9,620,573 and \$19,998,441, respectively) is committed and assigned for spending at the government's discretion. The remaining 8.7% or \$21,967,820 of fund balance is unassigned to indicate that it has no internal or external restrictions or commitments.

The General Fund is the chief operating fund of the City. At the end of fiscal year 2021, there was \$23,798,721 in unassigned fund balance, with a total fund balance of \$35,948,269. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund

## Management's Discussion and Analysis

expenditures. Unassigned fund balance is 17.4% of total expenditures and transfers out, while total fund balance represents 26.3% of that same amount. The fund balance of the City's general fund increased \$10,156,277 during the current fiscal year. The fiscal year 2021 original budget anticipated a fund balance increase of \$20,889. The general fund experienced a positive revenue variance of just over \$3,549,024 and departmental budgetary savings of \$18,025,491 compared to the final budget. General government, transportation and Culture and Recreation all ended with a positive variance in expenditures for the year of at least 10%. Economic Environment had a negative budget variance of \$799,105 or 67.3%.

At the end of fiscal year 2021, the Special Revenue Funds have a total fund balance of \$41,358,352, which represents an increase of \$7,680,567 from last year's balance. The increase in the special revenue funds total is primarily driven by the development activities in the City and budgeted expenditures not incurred as planned.

At the end of fiscal year 2021, the Debt Service Funds have a total fund balance of \$135,354,920, a decrease of \$6,486,173. Fund balance in the capital projects funds increased by \$2,966,417 to end the fiscal year at \$40,286,047.

**General Fund Budget Highlights.** The fiscal year 2021 actual revenue was \$101,199,979, an increase of \$3,593,614 over the adopted budget. The fiscal year 2021 actual expenditure of \$108,622,832 is \$9,395,139 below the original adopted budget of \$118,017,971. Budget amendments processed during fiscal year 2021 were routine.

The overall revenue variance between the final budget and actual results for the general fund was 3.63%. Intergovernmental revenue had the largest positive variance of \$5,067,413 or 42.73%, and miscellaneous revenue had the largest negative variance to budget of \$1,714,954 or 64.1%.

Due to regular budget monitoring, most departments ended the fiscal year with expenditures below budgeted amounts. General Government, Public Safety, Transportation, and Culture and Recreation all ended the year with positive variances to budget. Only Economic Environment ended the year with a negative variance to budget, with the percentage variance at 67.3%.

**Capital Asset and Debt Administration.** The City's investment in capital assets for its governmental and business type activities as of September 30, 2021 totals \$2,224,302,554 (net of accumulated depreciation). The investment in capital assets includes land, buildings, improvements, machinery and equipment, utility plant and equipment, infrastructure, roads, bike paths and sidewalks.

Capital Assets for Fiscal Year 2021 (period ended September 30, 2021)					
	Governmental Activities		Business-Type Activities		Total
	FY 2021	FY 2020	FY 2021	FY 2020	
Land	\$ 36,753,429	\$ 36,565,003	\$ 8,864,610	\$ 8,864,610	\$ 45,618,039
Utility Plant & Equipment	-	-	1,730,997,681	1,768,621,635	1,730,997,681
Buildings	30,790,485	53,119,084	34,681,994	35,817,016	\$5,472,479
Improvements	19,572,668	13,009,730	1,235,513	1,526,348	21,808,181
Machinery & Equipment	16,667,860	7,702,949	25,136,093	15,641,146	41,803,953
Infrastructure	127,612,927	133,157,644	28,554,838	29,965,485	\$5,167,765
Construction in Progress	\$ 724,830	11,837,872	33,709,626	103,510,378	143,434,456
<b>Total Assets, Net</b>	<b>\$ 260,122,199</b>	<b>\$ 265,392,382</b>	<b>\$ 1,964,180,355</b>	<b>\$ 1,964,946,618</b>	<b>\$ 2,224,302,554</b>

## Management's Discussion and Analysis

Major capital asset events during the fiscal year include:

- Electric generation capital expenditures were \$33.8 million for fiscal year 2021. These expenditures included \$2.5 million for DHR, \$8.7 million for the Deerhaven Generating Station (DH) and \$22.3 million for the John R Kelly Generating Station.
- Electric transmission and distribution expansion and capital replacements were \$17.8 million in fiscal year 2021 of which approximately \$2.6 million was spent on underground system improvements.
- Water capital expenditures were \$11.4 million in fiscal year 2021 with \$4.8 million for supply, pumping, and treatment facilities and \$6.6 million for transmission and distribution.
- Wastewater capital expenditures were \$20.5 million in 2021. This included \$8.8 million spent on treatment plant improvements and \$11.8 million in collection improvements.
- Gas distribution expansion expenditures were \$3.6 million in fiscal year 2021. This expansion included expenditures of \$728 thousand in gas distribution mains and \$2.8 million in residential gas services.
- Telecommunication fiber and electronics expansion expenditures were \$216 thousand in fiscal year 2021 which included fiber and related infrastructure installation and electronics upgrades.
- Transition to the new Enterprise Resource Planning software, Workday, was put on hold for the majority of fiscal year 2021. The go-live date was achieved in July 2021.

Additional information on the City's capital assets can be found in Note 8 on pages 69-70 of this report.

**Bonded Debt.** At the end of fiscal year 2021, the City had total bonded debt outstanding of \$2,080,215,690. This entire amount represents bonds secured solely by specified revenue sources (i.e., revenue bonds and notes) and excludes issuance premiums and discounts.

	Outstanding Bonded Debt		
	Governmental Activities	Business-Type Activities	Total
Pension Obligation Bonds	\$ 289,192,990	\$ -	\$ 289,192,990
Revenue Bonds and Notes	54,798,784	1,736,851,487	1,791,650,271
<b>Total Debt, Net</b>	<b>\$ 343,991,774</b>	<b>\$ 1,736,851,487</b>	<b>\$ 2,080,843,261</b>

The City's total bonded debt increased by approximately \$66.7 million or 3.3% during fiscal year 2021 primarily due to the Utility's issuance of Utilities System Revenue Bonds, 2021 Series A in August 2021 and scheduled principal payments.

The City is proud to maintain investment grade ratings: Aa2 from Moody's Investor Service and AA from Fitch Ratings, both with a stable outlook. The Utility has ratings of A, Aa3, and A+ with Standard and Poor's, Moody's Investor Service, and Fitch Ratings, respectively, for utility system revenue bonds. The Utility has ratings of P-1, A-1, and F1+ with Moody's Investors Service, Standard & Poor's, and Fitch Ratings, respectively, for commercial paper notes.

Additional information on the City's long-term debt can be found in Note 13 on pages 95-113 of this report.



## Management's Discussion and Analysis

### Currently Known Facts or Conditions that may have a Significant Effect on the City's Financial Condition.

#### General Government:

- Although the City has not yet experienced any major impacts with regards to revenue loss or higher than expected expenditures due to the COVID-19 pandemic, the Financial Services Department continues to diligently monitor revenue and expenditure trends in order to identify potential issues early.

#### The Utility:

- Legislation and regulation at the federal level has been proposed to mandate the use of renewable energy and to constrain the emission of greenhouse gases. The Utility's institution of a solar feed-in-tariff, a solar purchased power agreement and purchase of a 102.5 megawatt biomass fueled power plant will hedge against these uncertainties.
- The Utility's long-term energy supply strategy is to provide safe, reliable, cost-effective power while meeting regulatory requirements. The Utility has a diverse portfolio of generation including renewable energy. The City Commission has directed the Utility to achieve a net-zero carbon generation portfolio. Based on the most recent forecasts, the Utility has adequate reserves of generating capacity to meet forecasted loads plus maintaining the regulatory required reserve margin through 2022. This forecast incorporates new population forecasts and changed economic circumstances.

### Economic Factors and Next Year's Budgets and Rates. Some of the significant factors considered in preparing the General Government's fiscal year 2022 budget were:

- Property tax is the largest single General Fund revenue source accounting for 30% of General Fund Revenue. The taxable valuation for the City of Gainesville for tax year 2021, for which the fiscal year 2022 Adopted Budget is based on, was \$8,132,378,247 and represents a 6.6% increase over the tax year 2020 tax valuation. New construction assessed value for tax year 2021 totaled \$286,637,476, a significant increase over the new construction valuation of \$81 million over tax year 2020.
- The fiscal year 2022 Adopted Budget reflects a millage rate of 5.5000, an increase over the fiscal year 2021 millage rate of 5.2974. The increase in property values combined with a millage rate increase is estimated to generate an additional \$4.3 million in property tax revenue in fiscal year 2022.
- The transfer to the General Fund from the Utility (also referred to as the "General Fund Transfer") accounts for approximately 25% of General Fund revenues. The last General Fund Transfer formula expired in fiscal year 2020 and included an annual growth factor of 1.5% per year. During the fiscal year 2021 budget process the City Commission voted to remove this growth factor and to keep the transfer flat at \$38,283,000 with further direction to develop a transfer formula for future budget years. The fiscal year 2022 Adopted Budget reflects the first multi-year reduction in the transfer as directed by the City Commission during the budget development process. The General Fund Transfer for fiscal year 2022 is budgeted at \$36,283,000 and will reduce by \$2 million every fiscal year through fiscal year 2027. The City is still reviewing options for a transfer formula.



## Management's Discussion and Analysis

- Utility tax revenues are generated through taxes levied on electric, water and natural gas utility customers who reside within City limits. On June 7, 2021, the City Commission approved rate increases for electric, water, wastewater, and gas effective the fiscal year 2022 and will generate an estimated \$400,000 in additional revenue during fiscal year 2022.
- Half cent sales tax and state revenue sharing are both funded from the sales taxes collected by the State then allocated to local governments on a formula basis. Half cent sales tax revenue is based on taxes collected within Alachua County while state revenue sharing is based on taxes collected state-wide. While there was a minor reduction in these revenues in fiscal year 2021, the fiscal year 2022 adopted budget reflects a robust rebound as the economic conditions continue to improve.
- On March 10, 2021, the House of Representatives approved a Senate-amended version of President Biden's \$1.9 trillion COVID-19 relief package - the American Rescue Plan. The package includes \$350 billion in aid for state and local governments, along with additional funding for other areas like education, rental assistance and transit. The President signed the bill into law on March 11, 2021. The American Rescue Plan Act of 2021 through the Coronavirus State and Local Fiscal Recovery Funds program, provides \$350 billion in additional funding for state, local, and Tribal governments across the country to support their response to and recovery from the COVID-19 public health emergency. The City of Gainesville was awarded \$32,408,804.00. During fiscal year 2022, the City Commission will be developing a spend plan for the award.

Utility highlights for the fiscal year 2022 budget are as follows:

- The primary factors currently affecting the utility industry include environmental regulations, Operating, Planning and Critical Infrastructure Protection Standards promulgated by North American Electric Reliability Corporation under Federal Energy Regulatory Commission jurisdiction, and the increasing strategic and price differences among various types of fuels. No state or federal legislation is pending or proposed at this time for retail competition in Florida.
- The Utility and its operations are subject to federal, state, and local statutory and regulatory requirements with respect to the siting and licensing of facilities, safety and security, air and water quality, land use, and other environmental factors.

### Requests for Information

This financial report is designed to provide a general overview of the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 200 East University Avenue, Gainesville, Florida, 32601.

## **Basic Financial Statements**

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021

	Primary Government		
	Governmental Activities	Business- Type Activities	Total
<b>Assets</b>			
Cash and Cash Equivalents	\$ 1,551,206	\$ 26,843,459	\$ 28,394,665
Equity in Pooled Cash and Investments	183,835,259	18,615,434	202,450,693
Receivables, Net	7,060,014	77,215,774	84,275,788
Internal Balances	129,789,028	(129,789,028)	-
Inventories	390,258	22,771,156	23,161,414
Fuel and Gas Purchased Gas Adjustment	-	12,676,092	12,676,092
Prepays	1,016,235	181	1,016,416
Other Assets and Regulatory Assets	-	1,735,236	1,735,236
Assets Held for Evidence	670,492	-	670,492
Fair Value of Hedging			
Derivative Instruments	808,796	-	808,796
Restricted Assets:			
Cash and Investments	-	336,848,500	336,848,500
Net Pension Asset	61,572,677	53,630,529	115,203,206
Net OPEB Asset	3,176,544	4,388,486	7,565,030
Other Noncurrent Assets	-	162,038,261	162,038,261
Capital Assets (Net of Accumulated Depreciation):			
Utility Plant and Equipment	-	1,730,997,681	1,730,997,681
Buildings	50,790,485	34,681,994	85,472,479
Improvements Other than Buildings	19,572,668	2,235,513	21,808,181
Machinery and Equipment	16,667,860	25,136,093	41,803,953
Infrastructure	127,612,927	28,554,838	156,167,765
Capital Assets (not Depreciated):			
Land	36,753,429	8,864,610	45,618,039
Construction in Progress	8,724,830	133,709,626	142,434,456
<b>Total Assets</b>	<b>649,992,708</b>	<b>2,551,154,435</b>	<b>3,201,147,143</b>
<b>Deferred Outflows of Resources</b>			
Unamortized Loss on Refunding of Bonds	1,133,663	9,854,061	10,987,724
Accumulated Decrease in Fair Value of Hedging Derivatives	-	67,932,403	67,932,403
Deferred Amounts Related to Pensions	5,192,647	5,360,272	10,552,919
Deferred Amounts Related to OPEB	839,999	1,160,475	2,000,474
<b>Total Deferred Outflows of Resources</b>	<b>7,166,309</b>	<b>84,307,211</b>	<b>91,473,520</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021  
(Concluded)

	Primary Government		
	Governmental	Business-	
	Activities	Type	
		Activities	Total
<b>Liabilities</b>			
Accounts Payable	\$ 36,943,954	\$ 31,074,857	\$ 68,018,811
Unearned Revenue	16,204,402	693,517	16,897,919
Other Liabilities and Regulatory Liabilities	-	1,197,440	1,197,440
Liabilities Payable from Restricted Assets:			
Utility Deposits	-	8,406,491	8,406,491
Accrued Interest Payable	6,498,548	32,517,758	39,016,306
Other Liabilities Payable from			
Restricted Assets	-	6,852,024	6,852,024
Long-Term Debt due Within One Year	15,414,674	26,224,523	41,639,197
Long-Term Liabilities due in More than One Year:			
Long-Term Debt due in More than One Year	332,789,289	1,828,849,212	2,161,638,501
Net Pension Liability - FRS	273,584	-	273,584
Other Noncurrent Liabilities	-	7,492,466	7,492,466
Fair Value of Derivative Instruments	-	69,065,664	69,065,664
<b>Total Liabilities</b>	<b>408,124,451</b>	<b>2,012,373,952</b>	<b>2,420,498,403</b>
<b>Deferred Inflows of Resources</b>			
Accumulated Increase in Fair Value of			
Hedging Derivatives	808,796	-	808,796
Rate Stabilization	-	65,812,817	65,812,817
Business Taxes not Yet Earned	630,106	-	630,106
Deferred Amounts Related to Pensions	50,002,929	44,931,929	94,934,858
Deferred Amounts Related to OPEB	6,291,608	8,691,972	14,983,580
<b>Total Deferred Inflows of Resources</b>	<b>57,733,439</b>	<b>119,436,718</b>	<b>177,170,157</b>
<b>Net Position</b>			
Net Investment in Capital Assets	214,385,691	250,986,050	465,371,741
Restricted for:			
Debt Service	-	25,894,204	25,894,204
Capital Projects	3,990,280	-	3,990,280
Utility Plant Improvement	-	112,624,747	112,624,747
Community Redevelopment	19,601,014	-	19,601,014
Recreation and Land Conservation	19,982,298	-	19,982,298
Federal and State Grants	1,251,577	-	1,251,577
Public Safety	1,109,157	-	1,109,157
Cemetery Care	1,809,312	-	1,809,312
Transportation	6,915,824	-	6,915,824
Building Code Enforcement	-	3,396,858	3,396,858
Other	-	4,768,424	4,768,424
Unrestricted	(77,744,026)	105,980,693	28,236,667
<b>Total Net Position</b>	<b>\$ 191,301,127</b>	<b>\$ 503,650,976</b>	<b>\$ 694,952,103</b>

The notes to the financial statements are an integral part of this statement.

**CITY OF GAINESVILLE, FLORIDA**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

Functions/Programs	PROGRAM REVENUES			NET (EXPENSE) REVENUE AND CHANGES IN NET POSITION		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government	
					Governmental Activities	Business-Type Activities
<b>Primary Government</b>						
Governmental Activities:						
General Government	\$	\$	\$	\$	\$	\$
Public Safety	33,401,384	13,950,858	253,850	-	(19,196,676)	-
Physical Environment	57,252,077	12,868,168	2,114,894	-	(42,269,015)	-
Transportation	1,172,294	1,030,422	27,563	8,487	(105,822)	-
Economic Environment	21,557,051	3,209,963	1,407,036	1,016,076	(15,923,976)	-
Human Services	5,839,989	329,409	5,854,631	-	344,051	-
Culture and Recreation	2,010,455	-	32,971	-	(1,977,484)	-
Interest on Long-Term Debt	13,748,546	5,159,466	55,515	125,000	(8,408,565)	-
Total Governmental Activities	12,974,815	-	-	-	(12,974,815)	-
	147,956,611	36,548,286	9,746,460	1,149,563	(100,512,302)	-
<b>Business-Type Activities:</b>						
Electric	281,224,138	293,306,230	-	-	-	12,082,092
Gas	23,259,945	25,713,681	-	-	-	2,453,736
Water	32,894,784	34,422,192	-	1,941,314	-	3,468,722
Wastewater	41,930,458	44,813,860	-	2,268,097	-	5,151,499
GRUCom	15,420,363	13,930,791	-	-	-	(1,489,572)
Regional Transit System	29,470,397	15,464,562	22,834,988	-	-	8,829,153
Stormwater Management	8,814,470	9,577,462	-	161,545	-	924,537
Florida Building Code Enforcement	3,223,568	3,914,872	-	-	-	691,304
Solid Waste	8,061,218	10,883,444	-	315,057	-	3,137,283
Total Business-Type Activities	444,299,341	452,027,094	22,834,988	4,686,013	-	35,248,754
<b>Total Primary Government</b>	592,255,952	488,575,380	32,581,448	5,835,576	(100,512,302)	(65,263,548)
<b>General Revenues</b>						
Property Taxes					38,926,311	-
Utility Taxes					14,247,590	-
Communications Services Tax					3,516,691	-
Local Option Gas Tax					3,193,365	2,088,880
Half-Cent Sales Tax					9,331,556	-
Discretionary Sales Tax					9,038,133	-
State Revenue Sharing					5,482,673	-
Occupational Licenses					1,143,210	-
Gain on Sale of Capital Assets					752,666	-
Miscellaneous					2,080,668	-
Investment Gain					1,069,501	6,265,018
<b>Transfers</b>					39,931,238	(39,931,238)
<b>Total General Revenues and Transfers</b>					128,713,602	(31,577,340)
<b>Change in Net Position</b>					28,201,300	3,671,414
<b>Net Position - Beginning of Year</b>					163,099,827	499,979,562
<b>Net Position - End of Year</b>					\$ 191,301,127	\$ 503,650,976

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2021

	General	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>			
Cash and Cash Equivalents	\$ 3,400	\$ 3,000	\$ 6,400
Equity in Pooled Cash and Investments	34,878,249	118,591,212	153,469,461
Receivables	2,699,945	4,357,657	7,057,602
Due from Other Funds	23,418,818	77,315	23,496,133
Advances to Other Funds	-	134,179,041	134,179,041
Assets Held for Evidence	-	670,492	670,492
Inventories	34,758	-	34,758
Prepays	7,659	12	7,671
<b>Total Assets</b>	<u>61,042,829</u>	<u>257,878,729</u>	<u>318,921,558</u>
<b>Liabilities</b>			
Accounts Payable and Accrued Liabilities	23,037,111	3,821,455	26,858,566
Accrued Interest Payable	-	6,372,862	6,372,862
Due to Other Funds	1,427,343	4,440,707	5,868,050
Unearned Revenues	-	16,204,402	16,204,402
Bonds and Notes Payable	-	9,964,789	9,964,789
Advances from Other Funds	-	-	-
<b>Total Liabilities</b>	<u>24,464,454</u>	<u>40,804,215</u>	<u>65,268,669</u>
<b>Deferred Inflows of Resources</b>			
Business Taxes not Yet Earned	630,106	-	630,106
Unavailable Revenue	-	75,196	75,196
<b>Total Deferred Inflows of Resources</b>	<u>630,106</u>	<u>75,196</u>	<u>705,302</u>
<b>Fund Balances</b>			
Nonspendable	7,042,417	135,134,047	142,176,464
Restricted	-	59,184,289	59,184,289
Committed	-	9,620,573	9,620,573
Assigned	5,107,131	14,891,310	19,998,441
Unassigned	23,798,721	(1,830,901)	21,967,820
<b>Total Fund Balances</b>	<u>35,948,269</u>	<u>216,999,318</u>	<u>252,947,587</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 61,042,829</u>	<u>\$ 257,878,729</u>	<u>\$ 318,921,558</u>

The notes to the financial statements are an integral part of this statement.

**CITY OF GAINESVILLE, FLORIDA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**SEPTEMBER 30, 2021**

<b>Total Fund Balances: Governmental Funds Balance Sheet</b>		\$ 252,947,587
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. The cost of the assets is \$470,077,148 and the accumulated depreciation is \$227,297,259. This excludes internal service fund capital assets which are included in the internal service fund adjustment below.		242,779,889
Long-term liabilities, including compensated absences, are not due and payable in the current period and, therefore, are not reported in the fund financial statements, except when resources have been accumulated in the debt service funds during the current year for payment of principal and interest due one day after the end of the fiscal year. Long-term liabilities of internal service funds are included in the internal service fund adjustment below. Other governmental long-term liabilities at year-end consist of:		
Bonds and Promissory Notes Payable (Excluding \$9,964,790 Reported in Funds)	\$ (333,399,412)	
Compensated Absences	(4,038,488)	
Net Pension Liability	(273,584)	
Net Pension Asset	60,019,779	
Net OPEB Asset	<u>3,029,353</u>	(274,662,352)
Deferred outflows and inflows of resources are not available in the current period and, therefore, are not reported in the governmental funds. Deferred outflows and inflows of resources at year-end consist of:		
Deferred Outflow Amount on Debt Refunding	1,133,663	
Deferred Outflow Amount on Pension Liabilities	5,037,437	
Deferred Inflow Amount on Pension Liabilities	(48,701,902)	
Deferred Outflow Amount on OPEB Liabilities	801,076	
Deferred Inflow Amount on OPEB Liabilities	<u>(6,000,075)</u>	(47,729,801)
Governmental funds do not report a liability for accrued interest until it is due and payable, except when resources have been accumulated in the debt service funds during the current year for payment of principal and interest due one day after the end of the fiscal year. This is the amount of interest accrued in the statement of net position, excluding \$6,372,862 reported in debt service funds.		(125,686)
In fund financial statements, governmental fund types recognize discounts and premiums during the current period as other financing sources and uses. In the government-wide statements, discounts and premiums are applied against bonds payable.		
Premiums		(627,571)
Unavailable revenue is deferred in governmental funds but not in the government-wide financial statements.		75,196
Internal service funds are used by management to charge the costs of fleet management, general insurance, employees health insurance, and retirees health insurance. The assets and liabilities of the internal service funds, including net capital assets of \$17,342,310, compensated absences liabilities of \$173,701, deferred outflows related to pension of \$155,210, deferred inflows related to pensions of \$1,301,027, net pension asset of \$1,552,898, deferred outflows related to OPEB of \$38,923, deferred inflows related to OPEB of \$291,533, and net OPEB asset of \$147,191 are included in governmental activities in the statement of net position.		<u>18,643,865</u>
<b>Net Position of Governmental Activities</b>		<u><u>\$ 191,301,127</u></u>

The notes to the financial statements are an integral part of this statement.



CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>			
Taxes	\$ 58,765,059	\$ 11,300,241	\$ 70,065,300
Permits, Fees and Special Assessments	9,442,280	-	9,442,280
Intergovernmental	18,141,506	10,943,033	29,084,539
Charges for Services	14,133,077	7,645,354	21,778,431
Fines and Forfeitures	971,122	147,399	1,118,521
Miscellaneous	987,996	4,558,316	5,546,312
<b>Total Revenues</b>	<b>102,441,040</b>	<b>34,594,343</b>	<b>137,035,383</b>
<b>Expenditures</b>			
Current:			
General Government	25,348,260	5,801,134	31,149,394
Public Safety	60,728,668	3,001,167	63,729,835
Physical Environment	237,400	926,407	1,163,807
Transportation	12,294,275	2,189,299	14,483,574
Economic Environment	1,987,442	3,891,465	5,878,907
Human Services	-	2,186,925	2,186,925
Culture and Recreation	10,593,867	1,702,643	12,296,510
Debt Service:			
Principal	-	12,598,425	12,598,425
Interest and Fiscal Charges	-	12,052,961	12,052,961
Issue Costs	-	45,227	45,227
Capital Outlay	1,640,720	5,673,996	7,314,716
<b>Total Expenditures</b>	<b>112,830,632</b>	<b>50,069,649</b>	<b>162,900,281</b>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<b>(10,389,592)</b>	<b>(15,475,306)</b>	<b>(25,864,898)</b>
<b>Other Financing Sources (Uses)</b>			
Issuance of Bonds	-	11,473,000	11,473,000
Payments to Bond Escrow	-	(11,427,773)	(11,427,773)
Sale of Capital Assets	134,902	28,271	163,173
Transfers in	44,329,429	28,268,566	72,597,995
Transfers (out)	(23,918,462)	(8,705,948)	(32,624,410)
<b>Total Other Financing Sources (Uses)</b>	<b>20,545,869</b>	<b>19,636,116</b>	<b>40,181,985</b>
<b>Net Change in Fund Balances</b>	<b>10,156,277</b>	<b>4,160,810</b>	<b>14,317,087</b>
<b>Fund Balances, Beginning of Year</b>	<b>25,791,992</b>	<b>212,838,508</b>	<b>238,630,500</b>
<b>Fund Balances - End of Year</b>	<b>\$ 35,948,269</b>	<b>\$ 216,999,318</b>	<b>\$ 252,947,587</b>

The notes to the financial statements are an integral part of this statement.

**CITY OF GAINESVILLE, FLORIDA**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

<b>Net Change in Fund Balances - Total Governmental Funds</b>		<b>\$ 14,317,087</b>
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital purchases as expenditures. However, in the statement of activities, the cost of those assets are depreciated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital purchases exceed depreciation in the current year.		
Capital Outlay	\$ 6,996,307	
Depreciation Expense	<u>(12,128,742)</u>	(5,132,435)
Certain revenues reported in the statement of activities are not considered current financial resources until measurable and available, and, therefore, are reported as revenues in governmental funds in a different period.		
		(1,777,951)
The change in the deferred refunding loss has no effect on the current financial resources and, therefore, is not reported in the governmental funds.		
		(246,419)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are capitalized and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		
Debt proceeds from Issuance of Bonds	(11,473,000)	
Repayment of Principal	<u>24,026,198</u>	12,553,198
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Accrued Interest Payable	(670,059)	
Amortization of Bond Discounts and Premiums	39,852	
Change in Compensated Absences Payable	(40,121)	
Change in Pension Expense	10,914,909	
Change in OPEB Expense	<u>729,619</u>	10,974,200
Internal service funds are used by management to charge the costs of fleet maintenance and insurance to individual funds. A portion of the net revenue of certain activities of internal service funds is reported in governmental activities.		
		<u>(2,486,380)</u>
<b>Change in Net Position of Governmental Activities</b>		<b>\$ 28,201,300</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF FUND NET POSITION  
PROPRIETARY FUNDS  
SEPTEMBER 30, 2021

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Other Enterprise Funds			Internal Service Funds
	Utility		Totals	
<b>Assets</b>				
Cash and Cash Equivalents	\$ 26,843,209	\$ 250	\$ 26,843,459	\$ 1,544,806
Equity in Pooled Cash and Investments	-	18,615,434	18,615,434	30,365,798
Receivables, Net	58,012,001	19,203,773	77,215,774	2,412
Due from Other Funds	-	3,847,694	3,847,694	-
Inventories	21,150,925	1,620,231	22,771,156	355,497
Fuel and Purchased Gas Adjustment	12,676,092	-	12,676,092	-
Prepays	-	181	181	1,008,564
Other Assets and Regulatory Assets	1,735,236	-	1,735,236	-
Fair Value of Hedging				
Derivative Instruments	-	-	-	808,796
Restricted Assets - Cash and Investments	336,848,500	-	336,848,500	-
Total Current Assets	457,265,963	43,287,563	500,553,526	34,085,873
Other Noncurrent Assets	162,038,261	-	162,038,261	-
Capital Assets (Net of Accumulated Depreciation):				
Utility Plant and Equipment	1,730,997,681	-	1,730,997,681	-
Buildings	-	34,681,994	34,681,994	2,721,039
Improvements Other than Buildings	-	2,235,513	2,235,513	812,054
Machinery and Equipment	-	25,136,093	25,136,093	12,396,561
Infrastructure	-	28,554,838	28,554,838	781,093
Capital Assets (not Depreciated):				
Land	-	8,864,610	8,864,610	631,563
Construction in Progress	132,543,930	1,165,696	133,709,626	-
Total Capital Assets	1,863,541,611	100,638,744	1,964,180,355	17,342,310
Net Pension Asset	42,996,046	10,634,483	53,630,529	1,552,898
Net OPEB Asset	3,308,962	1,079,524	4,388,486	147,191
Total Noncurrent Assets	2,071,884,880	112,352,751	2,184,237,631	19,042,399
<b>Total Assets</b>	<b>2,529,150,843</b>	<b>155,640,314</b>	<b>2,684,791,157</b>	<b>53,128,272</b>
<b>Deferred Outflow of Resources</b>				
Unamortized Loss on Refundings of Bonds	9,854,061	-	9,854,061	-
Accumulated Decrease in Fair Value of Hedging Derivatives	67,932,403	-	67,932,403	-
Deferred Amounts Related to Pensions	4,297,375	1,062,897	5,360,272	155,210
Deferred Amounts Related to OPEB	875,006	285,469	1,160,475	38,923
<b>Total Deferred Outflows of Resources</b>	<b>82,958,845</b>	<b>1,348,366</b>	<b>84,307,211</b>	<b>194,133</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF FUND NET POSITION  
PROPRIETARY FUNDS  
SEPTEMBER 30, 2021  
(Concluded)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Utility	Other Enterprise Funds	Totals	Internal Service Funds
<b>Liabilities</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	\$ 19,949,377	\$ 11,125,480	\$ 31,074,857	\$ 10,085,388
Due to Other Funds	6,112,846	18,790,815	24,903,661	374,975
Unearned Revenue	-	693,517	693,517	-
Current Portion of Long-Term Debt	25,864,811	359,712	26,224,523	-
Other Liabilities and Regulatory Liabilities	1,197,440	-	1,197,440	-
Current Liabilities Payable from Restricted Assets:				
Utility Deposits	8,406,491	-	8,406,491	-
Accrued Interest Payable	32,517,758	-	32,517,758	-
Other Liabilities Payable from Restricted Assets	6,852,024	-	6,852,024	-
Total Current Liabilities	100,900,747	30,969,524	131,870,271	10,460,363
Noncurrent Liabilities:				
Fair Value of Derivative Instruments	69,065,664	-	69,065,664	-
Due to Other Funds	102,186,631	28,189,550	130,376,181	-
Long-Term Debt	1,825,114,462	3,734,750	1,828,849,212	173,701
Other Noncurrent Liabilities and Regulatory Liabilities	7,492,466	-	7,492,466	-
Total Noncurrent Liabilities	2,003,859,223	31,924,300	2,035,783,523	173,701
<b>Total Liabilities</b>	2,104,759,970	62,893,824	2,167,653,794	10,634,064
<b>Deferred Inflows of Resources</b>				
Accumulated Increase in Fair Value of Hedging Derivatives	-	-	-	808,796
Rate Stabilization	65,812,817	-	65,812,817	-
Deferred Amounts Related to Pensions	36,022,306	8,909,623	44,931,929	1,301,027
Deferred Amounts Related to OPEB	6,553,818	2,138,154	8,691,972	291,533
<b>Total Deferred Inflows of Resources</b>	108,388,941	11,047,777	119,436,718	2,401,356
<b>Net Position</b>				
Net Investment in Capital Assets	153,558,794	97,427,256	250,986,050	17,342,310
Restricted for:				
Debt Service	25,894,204	-	25,894,204	-
Utility Plant Improvement	112,624,747	-	112,624,747	-
Building Code Enforcement	-	3,396,858	3,396,858	-
Other	4,768,424	-	4,768,424	-
Unrestricted	102,114,608	(17,777,035)	84,337,573	22,944,675
<b>Total Net Position</b>	\$ 398,960,777	\$ 83,047,079	\$ 482,007,856	\$ 40,286,985

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
RECONCILIATION OF THE STATEMENT OF FUND NET POSITION OF  
PROPRIETARY FUNDS TO THE STATEMENT OF NET POSITION  
SEPTEMBER 30, 2021

<b>Total Net Position of Enterprise Funds on the Statement of Net Position of Property Funds</b>	\$ 482,007,856
<p>Internal service funds are used by management to charge the costs of fleet management, general insurance, and employee health insurance. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.</p> <p>Look-back adjustment for the consolidation of internal service fund activity involving enterprise fund participants.</p>	
	<u>21,643,120</u>
<b>Net Position of Business-Type Activities</b>	<u><u>\$ 503,650,976</u></u>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-Type Activities - Enterprise Funds			Governmental Activities-
	Utility	Other Enterprise Funds	Totals	Internal Service Funds
<b>Operating Revenues</b>				
Sales and Service Charges	\$ 396,930,593	\$ 39,507,534	\$ 436,438,127	\$ 21,560,594
Employer Contributions	-	-	-	10,692,130
Employee Contributions	-	-	-	7,694,460
Other Operating Revenues	15,256,161	332,806	15,588,967	2,220,096
<b>Total Operating Revenues</b>	<b>412,186,754</b>	<b>39,840,340</b>	<b>452,027,094</b>	<b>42,167,280</b>
<b>Operating Expenses</b>				
Operations and Maintenance	200,660,484	37,594,511	238,254,995	7,174,981
Administrative and General	30,336,691	5,333,571	35,670,262	6,977,395
Depreciation and Amortization	100,355,464	6,551,538	106,907,002	3,241,480
Benefits Paid and Other Expenses	-	-	-	27,939,684
<b>Total Operating Expenses</b>	<b>331,352,639</b>	<b>49,479,620</b>	<b>380,832,259</b>	<b>45,333,540</b>
<b>Operating Income (Loss)</b>	<b>80,834,115</b>	<b>(9,639,280)</b>	<b>71,194,835</b>	<b>(3,166,260)</b>
<b>Nonoperating Revenues (Expenses)</b>				
Investment Income	6,206,086	58,932	6,265,018	132,735
Interest Expense	(57,801,796)	(97,113)	(57,898,909)	-
Local Option Gas Tax	-	2,088,880	2,088,880	-
Operating Grants	-	23,311,590	23,311,590	-
Gain on Disposal of Capital Assets	-	-	-	589,493
Other Income (Expense)	(5,575,253)	7,080	(5,568,173)	-
<b>Total Nonoperating Revenue (Expenses)</b>	<b>(57,170,963)</b>	<b>25,369,369</b>	<b>(31,801,594)</b>	<b>722,228</b>
<b>Income (Loss) Before Capital Contributions and Transfers</b>	<b>23,663,152</b>	<b>15,730,089</b>	<b>39,393,241</b>	<b>(2,444,032)</b>
<b>Capital Contributions and Transfers</b>				
Capital Contributions	4,209,411	-	4,209,411	-
Transfers in	-	1,757,791	1,757,791	303,276
Transfers (out)	(38,285,000)	(3,404,029)	(41,689,029)	(345,623)
<b>Total Capital Contributions and Transfers</b>	<b>(34,075,589)</b>	<b>(1,646,238)</b>	<b>(35,721,827)</b>	<b>(42,347)</b>
<b>Change in Net Position</b>	<b>(10,412,437)</b>	<b>14,083,851</b>	<b>3,671,414</b>	<b>(2,486,379)</b>
<b>Net Position - Beginning of Year</b>	<b>409,373,214</b>	<b>68,963,228</b>	<b>478,336,442</b>	<b>42,773,364</b>
<b>Net Position - End of Year</b>	<b>\$ 398,960,777</b>	<b>\$ 83,047,079</b>	<b>\$ 482,007,856</b>	<b>\$ 40,286,985</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN  
FUND NET POSITION OF PROPRIETY FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

<b>Change in Net Position - Enterprise Funds</b>	\$ 3,671,414
<p>Internal service funds are used by management to charge the costs of fleet management, general insurance, and employee health insurance. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.</p> <p>Look-back adjustment for the consolidation of internal service fund activity involving enterprise fund participants.</p>	
	-
<b>Change in Net Position of Business-Type Activities</b>	<u>\$ 3,671,414</u>

The notes to the financial statements are an integral part of this statement.



**CITY OF GAINESVILLE, FLORIDA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Utility	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$ 395,536,232	\$ 40,434,082	\$ 435,970,314	\$ 2,220,096
Cash Received for Interfund Services	-	-	-	39,944,771
Cash Received from Other Governments	-	12,455,819	12,455,819	-
Other Operating Cash Receipts	8,296,785	-	8,296,785	-
Cash Paid to Suppliers	(130,747,429)	(15,866,047)	(146,613,476)	(30,934,552)
Cash Paid to Employees	(68,220,690)	(22,022,104)	(90,242,794)	(4,452,135)
Cash Paid for Interfund Services	(22,929,883)	(5,333,571)	(28,263,454)	(6,977,395)
<b>Net Cash Provided by Operating Activities</b>	<b>181,935,015</b>	<b>9,668,179</b>	<b>191,603,194</b>	<b>(199,215)</b>
<b>Cash Flows from Noncapital Financing Activities</b>				
Interfund Borrowing	-	1,943,586	1,943,586	467,790
Transfers from Other Funds	-	1,757,791	1,757,791	303,276
Transfers to Other Funds	(38,285,000)	(3,404,029)	(41,689,029)	(345,623)
<b>Net Cash Provided (Used) by Noncapital Financing Activities</b>	<b>(38,285,000)</b>	<b>297,348</b>	<b>(37,987,652)</b>	<b>425,443</b>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Proceeds from Interest				
Rebate-Build America Bonds	5,146,566	-	5,146,566	-
Principal Repayments on Long-Term Debt	(27,090,000)	(236,957)	(27,326,957)	-
Interest Paid on Long-Term Debt	(65,092,695)	(97,114)	(65,189,809)	-
Acquisition and Construction of Capital Assets	(98,797,488)	(6,503,364)	(105,300,852)	(3,146,045)
Proceeds from Sale of Capital Assets	-	-	-	631,808
Proceeds from New Debt and Commercial Paper	125,000,000	9,818	125,009,818	-
Other Expenses	(3,816,975)	-	(3,816,975)	-
<b>Net Cash Used by Capital and Related Financing Activities</b>	<b>(64,650,592)</b>	<b>(6,827,617)</b>	<b>(71,478,209)</b>	<b>(2,514,237)</b>
<b>Cash Flows from Investing Activities</b>				
Interest Received	1,832,206	58,930	1,891,136	132,736
Purchase of Investments	(358,116,511)	-	(358,116,511)	-
Investment in The Energy Authority	(18,309,120)	-	(18,309,120)	-
Distributions from The Energy Authority	17,184,492	-	17,184,492	-
Proceeds from Investment Maturities	325,867,039	-	325,867,039	-
<b>Net Cash Provided (Used) by Investing Activities</b>	<b>(31,541,894)</b>	<b>58,930</b>	<b>(31,482,964)</b>	<b>132,736</b>
<b>Net Increase in Cash</b>	<b>47,457,529</b>	<b>3,196,840</b>	<b>50,654,369</b>	<b>(2,155,273)</b>
<b>Cash - Beginning</b>	<b>78,514,093</b>	<b>15,418,844</b>	<b>93,932,937</b>	<b>34,065,877</b>
<b>Cash - Ending</b>	<b>\$ 125,971,622</b>	<b>\$ 18,615,684</b>	<b>\$ 144,587,306</b>	<b>\$ 31,910,604</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
(Concluded)

	Business-Type Activities - Enterprise Funds			Governmental Activities
	Utility	Other Enterprise Funds	Total Enterprise Funds	Internal Service Funds
<b>Cash and Cash Equivalents Classified as:</b>				
Cash and Cash Equivalents	\$ 26,843,209	\$ 250	\$ 26,843,459	\$ 1,544,806
Equity in Pooled Cash and Investments	-	18,615,434	18,615,434	30,365,798
Restricted Assets - Cash and Investments	336,848,500	-	336,848,500	-
Less: Investments	(237,720,087)	-	(237,720,087)	-
<b>Total</b>	<b>\$ 125,971,622</b>	<b>\$ 18,615,684</b>	<b>\$ 144,587,306</b>	<b>\$ 31,910,604</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:</b>				
<b>Operating Income (Loss)</b>	<b>\$ 80,834,115</b>	<b>\$ (9,639,280)</b>	<b>\$ 71,194,835</b>	<b>\$ (3,166,260)</b>
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Intergovernmental Revenues	-	12,455,821	12,455,821	-
Depreciation and Amortization	100,355,464	6,551,538	106,907,002	3,241,480
Net Costs to be Recovered in Future Rates	(5,350,573)	-	(5,350,573)	-
(Increase)/Decrease in Receivables	394,124	593,740	987,864	(2,412)
(Increase)/Decrease in Prepaids	-	-	-	(985,360)
(Increase)/Decrease in Inventories	8,434,633	(324,431)	8,110,202	(124,414)
(Increase)/Decrease in Other Assets and Regulatory Assets	(72,304)	-	(72,304)	-
(Increase)/Decrease in Restricted and Internally Designated Assets	7,640,075	-	7,640,075	-
(Increase)/Decrease in Noncurrent Assets	1,340,542	-	1,340,542	-
Increase/(Decrease) in Accounts Payable and Accrued Liabilities	3,387,119	1,365,661	4,752,780	1,061,258
Increase/(Decrease) in Due to Other Funds	498,118	-	498,118	-
Increase/(Decrease) in Fuel Adjustment	7,660,342	-	7,660,342	-
Increase/(Decrease) in Other Payables from Restricted Assets	(2,748,156)	-	(2,748,156)	-
(Increase)/Decrease in Rate Stabilization	(20,438,484)	-	(20,438,484)	-
Pension Expense Adjustment	-	(1,255,793)	(1,255,793)	(198,048)
OPEB Expense Adjustment	-	(79,077)	(79,077)	(25,459)
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 181,935,015</b>	<b>\$ 9,668,179</b>	<b>\$ 191,603,194</b>	<b>\$ (199,215)</b>
<b>Noncash Capital, Investing and Financing Activities</b>				
Contribution of Capital Assets	\$ 4,209,411	\$ -	\$ 4,209,411	\$ -
Net Costs Recoverable in Future Years	(5,350,573)	-	(5,350,573)	-
Change in Ineffective Portion of Hedging Derivatives	1,068,758	-	1,068,758	-
Change in Hedging Derivatives - Interest Rate Swaps	52,869,862	-	52,869,862	-
Change in Fair Value of Investments	715,610	-	715,610	-
Change in Fair Value of Hedging Derivatives	(53,938,620)	-	(53,938,620)	-
Other Noncash Capital, Investing and Financing Activities	21,330,729	-	21,330,729	-
<b>Net Noncash Capital, Investing and Financing Activities</b>	<b>\$ 20,905,177</b>	<b>\$ -</b>	<b>\$ 20,905,177</b>	<b>\$ -</b>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
SEPTEMBER 30, 2021

	<u>Pension and OPEB Trust Funds</u>
<b>Assets</b>	
Cash and Cash Equivalents	\$ 24,606,775
Dividends and Interest Receivable	701,290
Due From City of Gainesville	14,574,996
Investments, at Fair Value:	
Equities	943,889,546
Limited Partnership Units	43,184,860
Real Estate	56,792,638
Fixed Income:	
Government Bonds	10,364,964
Corporate Bonds	9,335,615
Mortgage and Asset Backed Securities	12,881,188
Total Investments, at Fair Value	<u>1,076,448,811</u>
<b>Total Assets</b>	<u>1,116,331,872</u>
<b>Liabilities</b>	
Accounts Payable and Accrued Liabilities	<u>385,464</u>
<b>Total Liabilities</b>	<u>385,464</u>
<b>Net Position</b>	
Restricted for:	
Pension Benefits	1,042,996,011
OPEB	72,950,397
<b>Total Net Position</b>	<u><u>\$ 1,115,946,408</u></u>

The notes to the financial statements are an integral part of this statement.

CITY OF GAINESVILLE, FLORIDA  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Pension and OPEB Trust Funds
<b>Additions</b>	
Contributions:	
Employer Contributions	\$ 10,972,046
Employee Contributions	10,952,502
Total Contributions	<u>21,924,548</u>
Investment Income:	
Net Appreciation in Fair Value of Investments	210,044,028
Dividends and Interest	<u>19,018,034</u>
Total Investment Income	229,062,062
(Less Investment Expense)	<u>(4,249,678)</u>
Net Investment Income	<u>224,812,384</u>
<b>Total Additions</b>	<u>246,736,932</u>
<b>Deductions</b>	
Benefit Payments	65,538,264
Refunds of Contributions	881,120
Administrative Expenses	<u>1,223,742</u>
<b>Total Deductions</b>	<u>67,643,126</u>
<b>Change in Net Position</b>	179,093,806
<b>Net Position - Beginning of Year</b>	<u>936,852,602</u>
<b>Net Position - End of Year</b>	<u><u>\$ 1,115,946,408</u></u>

The notes to the financial statements are an integral part of this statement.

**CITY OF GAINESVILLE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**Note 1 - Summary of Significant Accounting Policies**

This Summary of Significant Accounting Policies is presented to assist the reader in interpreting the financial statements. The policies are considered essential and should be read in conjunction with the accompanying financial statements.

The accounting policies of the City of Gainesville, Florida (the City) conform to generally accepted accounting principles (GAAP) as applicable to governmental units. This report, the accounting systems and classification of accounts conform to standards of the Governmental Accounting Standards Board (GASB).

**A. Reporting Entity**

The City is a Florida municipality established by the Laws of Florida, Section 12760, pursuant to the authority provided in Chapter 165, Florida Statutes, and is governed by an elected seven-member Commission. It provides most of the traditional municipal services to its neighbors including police and fire protection, community development, streets, recreation, parks, golf course, cultural affairs, and other general government activities. It also operates transit, stormwater, building code enforcement, solid waste, water, wastewater, natural gas distribution, telecommunications and electric utility enterprises.

As required by generally accepted accounting principles, the accompanying financial statements present the City as a primary government and its component units, entities for which the City is considered financially accountable. The component units are included in the reporting entity because of the significance of their operational relationship with the primary government. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. The primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

***Blended Component Units***

The City created the Heartwood Community Homeowners' Association, Inc. (Heartwood Association) in January 2018 for the purpose of administering the Heartwood Community property and common areas. The Heartwood Association is a legally separate, not-for-profit corporation organized and existing under the applicable provisions of the Florida Statutes. The City has the sole right to appoint and remove any members of the Board of Directors and a financial burden relationship exists until the Heartwood Association has sold 90% of the lots.

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The Cornerstone Condominium Association, Inc. (Cornerstone Association) is a not-for-profit corporation established in the State of Florida to provide an entity pursuant to the Act as it exists for the operation of Cornerstone Condominium located in Alachua County, Florida. As developer of the Cornerstone Condominium, the City appoints the members of the first Board of Directors and their replacements. The City also retains control of the Cornerstone Association under specific circumstances as described in the Cornerstone Association's bylaws. A financial burden relationship exists until such time as the Cornerstone Association has sold 90% of the lots.

Neither Heartwood nor Cornerstone Association had any significant financial activity during the fiscal year ended September 30, 2021; therefore, no financial information has been presented. The Associations do not issue separate financial statements.

The City is also financially accountable for the legally separate trust funds of the Employees' Pension Plan, Consolidated Police Officers' and Firefighters' Retirement Plan, and Retiree Health Insurance Program, reported as fiduciary component units. The City has a financial burden relative to the defined benefit plans as it is legally obligated or has otherwise assumed the obligation to make contributions to the plans. The Board of Directors of the Employees' Pension Plan and Retiree Health Insurance Program are appointed by the City Commission. The Consolidated Police Officers' and Firefighters' Retirement Plan is considered to be fiscally dependent on the City.

***Related Organizations***

The City is responsible for appointing a voting majority of the board members of other organizations for which it is not financially accountable. The following organizations are considered related organizations and are not included in the accompanying financial statements:

- *Gainesville Housing Authority*—a public housing authority (dependent special district) created under Section 421.04, Florida Statutes.
- *Gainesville-Alachua County Regional Airport Authority*—an independent special district created for the purpose of providing airport services for Gainesville and Alachua County and surrounding areas.

***Joint Ventures***

The City's Utility is a participant in The Energy Authority (TEA), a power marketing corporation comprised of seven municipal utilities. The Utility has an ongoing financial interest in this joint venture, which is described in Note 6.



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**B. Basis of Presentation – Government-Wide and Fund Financial Statements**

***Government-Wide Financial Statements***

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. However, interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Likewise, the primary government is reported separately from the legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes or other items not properly included among program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

***Fund Financial Statements***

The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component units. Separate statements for each fund category—governmental, proprietary, and fiduciary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

- The *General Fund* is the City's primary operating fund. It accounts for all resources traditionally associated with governments except those accounted for in another fund.

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The City reports one major proprietary fund:

- The *Utility Fund* accounts for the activities of the City's electric generation, transmission and distribution operations, as well as its water, wastewater, natural gas distribution, and telecommunications operations.

Additionally, the City reports the following fund types:

- *Internal Service Funds* account for fleet management (acquisition and maintenance), risk management services (general liability), and employee health insurance provided to other departments of the City.
- The *Pension and Other Postemployment Benefits (OPEB) Trust Funds* accounts for the activities of the General Employee Pension Trust Fund, Police Officers' and Fire Fighters' Consolidated Pension Trust Fund, and the City's OPEB Trust Fund, which accumulate resources held in trust for pension and OPEB payments to qualified beneficiaries.

During the course of operations, the City has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. Further, certain activity occurs during the year involving transfers of resources between funds reported at gross amounts as transfers in/out. While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in the governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

**C. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

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The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary funds and pension and OPEB trust funds within the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures are generally recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, and claims and judgments, postemployment benefits and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenue as soon as all eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the City.

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

***Cash and Cash Equivalents***

The City's cash and cash equivalents include cash on hand, bank demand accounts, and overnight repurchase agreements. For purposes of the statement of cash flows, proprietary funds consider cash and cash equivalents to be cash on hand and demand deposits.

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***Investments***

Investments in the U.S. Treasury and government agencies are reported at fair value, as determined by quoted market prices or independent pricing sources. Investments in commercial paper are recorded at amortized cost, which approximates fair value. Investments in the City's pension and OPEB trust funds are reported at fair value, except for money market investments and participating interest-earning investment contracts with a maturity at the time of purchase of one year or less, which are reported at cost or amortized cost. Fair value is the price that would be received to sell an investment in an orderly transaction at year-end.

***Inventories and Prepaid Items***

The City accounts for its General Fund supply inventory at cost using the first-in/first-out (FIFO) method. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased. Materials and supplies inventories in the proprietary funds are stated at cost using the weighted average unit cost method. Inventories held for resale are reported at the lower of cost or market. Obsolete and unusable materials and supplies are expensed.

Fuel stocks in the electric system, which are stated using the weighted average unit cost method, are recorded as inventory when purchased. The cost of fuel used for electric generation is charged to expense as consumed.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

***Capital Assets***

Capital assets, which include property, utility plant, general plant, equipment, and infrastructure assets (e.g., roads, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than those recorded in the Utility fund, are defined by the City as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Utility fund general plant capital assets are defined as assets with an initial, individual cost of more than \$2,500 and a useful life in excess of more than one year. The Utility fund has no capital threshold for utility plant assets.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated acquisition value on the date donated. The costs of capital assets include material, labor, vehicle and equipment usage, related overhead items, capitalized interest, and certain administrative and general expenses. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

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Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

Buildings	20 to 50 Years
Improvement Other than Buildings	20 to 30 Years
Infrastructure – Roads, Curb, and Gutter	50 Years
Infrastructure – Roads, Non-Curb, and Gutter	25 Years
Infrastructure – Sidewalks	50 Years
Infrastructure – Bike Paths	25 Years
Equipment	5 to 20 Years
Stormwater System	50 Years
Streetscape	25 Years

Depreciation of utility plant is computed using the straight-line method over estimated service lives ranging from two to 83 years. The overall depreciation rate was 3.41% for the period ending September 30, 2021.

The City has elected to report infrastructure acquired prior to October 1, 1979, in addition to complying with the requirement to report infrastructure acquired subsequent to that date.

Major outlays for capital assets and improvements are capitalized as projects are constructed. An allowance for interest on borrowed funds used during construction of \$1,422,629 for the year ended September 30, 2021, was included in construction in progress and as a reduction of interest expense. These amounts are computed by applying the effective interest rate on the funds borrowed to finance the projects to the monthly balance of projects under construction. The effective interest rate was approximately 3.8% for fiscal year 2021.

When units of depreciable property are retired, other than those recorded in the Utility Fund, the net book value less salvage value is recorded as a gain or loss. Removal cost of the old asset is added to the cost of constructing the new asset and amortized over the life of that asset. Cost of removal of an asset not replaced with a new asset is recorded as an expense in the income statement. When the Utility retires units of depreciable property, the original cost less salvage value is charged to accumulated depreciation if there is outstanding debt that originally constructed or purchased that asset. If there is no longer outstanding debt, the net book value less salvage value is recorded as a gain or loss in the income statement.

***Contributions in Aid of Construction***

The City recognizes capital contributions to the electric and gas systems as revenues which are subsequently expensed in the same period for capital contributions that will not be recovered in rates in accordance with GASB Statements No. 62, *Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements*.

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The City recognizes capital contributions to all other funds as increases in net position in the period received. Depreciation on these assets is recorded on a straight-line basis over the estimated useful lives of the assets.

***Hedging Derivative Instruments***

The City records fuel and financial related derivative instruments in accordance with GASB Statement No. 53, *Accounting and Reporting for Financial and Derivative Instruments*. Hedging derivative instruments are associated with specific hedging transactions wherein the intent is to significantly reduce risks. For accounting purposes, in order to qualify as a hedge, the relationship between the derivative and the underlying item must result in a hedge that is “effective” in mitigating risk. If the hedge transaction is considered “ineffective” the valuation of the instrument is considered investment income or loss in the flows of resources statements. All effective derivative instruments are recorded as either an asset or liability measured at fair market value. All ineffective derivative instruments are recorded as a regulatory asset in the Utility Fund.

Changes in the fair value of the hedging derivative instruments during the year are recorded as either deferred outflows or deferred inflows and are recognized in the period in which the derivative is settled. The settlement of natural gas and petroleum fuel hedging derivative instruments are included in fuel costs in the Utility Fund and Fleet Management Internal Service Fund statement of revenues, expenses, and changes in fund net position, and the government-wide statement of activities. The settlement of financial related hedging derivative instruments is included in interest expense in the Utility Fund and government-wide statements.

***Regulatory Assets and Liabilities***

The City’s Utility Fund prepares its financial statements in accordance with GASB Statement No. 62, paragraphs 476-500, *Regulated Operations*, and records various regulatory assets and liabilities. For a government to report under GASB Statement No. 62, its rates must be designed to recover its costs of providing services, and the utility must be able to collect those rates from customers. If it were determined, whether due to regulatory action or competition, that these standards no longer applied, the City could be required to expense its regulatory assets and liabilities. Management of the Utility believes that the Utility currently meets the criteria for continued application of GASB Statement No. 62 but will continue to evaluate significant changes in the regulatory and competitive environment to assess continuing applicability of the criteria.

The Utility is regulated by the Gainesville City Commission (the City Commission) and its rates are established in accordance with the Second Amended and Restated Utilities System Revenue Bond Resolution (the Resolution). Each year during the budget process, and at any other time deemed necessary, the City Commission approves base rate changes and other changes to the Utility’s system charges as applicable.

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The Florida Public Service Commission (PSC) does not regulate rate levels in any of the Utility's systems. They do, however, have jurisdiction over the rate structure for the electric system.

***Long-Term Obligations***

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statements of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Losses resulting from the refunding of bonds are deferred and amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures except as noted above.

***Compensated Absences***

The City's policy is to allow limited vesting of employee vacation and sick pay. The limitation of vacation time is governed by the period of employment and is determinable. Unused sick leave may be added to an employee's length of service at the time of retirement for the purpose of computing retirement benefits or, in some cases, received partially in cash upon election at retirement. The resulting liability is not determinable in advance, however. All vacation pay and applicable sick leave pay is accrued when incurred in the government-wide and proprietary fund financial statements. For governmental activities, these liabilities are generally liquidated by the General Fund.

***Deferred Outflows/Inflows of Resources***

A deferred outflow of resources represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that future time. The City has three items that qualify for reporting in this category:

- *Unamortized loss on refunding of bonds*—losses on refunding of bonds have been deferred. These amounts are being amortized over the life of the old debt or the life of the new debt, whichever is shorter.
- *Accumulated decrease in fair value of hedging derivatives*—the City has two types of hedging instruments: interest rate swap agreements and natural gas hedges. Each is associated with an item that is eligible to be hedged. For effective hedging transactions, hedge accounting is applied and fair market value changes are recorded on the statement of net position as either a deferred inflow of resources or a deferred outflow of resources until such time that the transaction ends.



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- *Pension and OPEB related*—increases in the net pension and OPEB liability resulting from changes of assumptions, differences between projected and actual earnings on plan investments, and differences between expected and actual experience with regard to economic or demographic factors in the measurement of total pension and OPEB liability are reported as deferred outflows of resources, to be recognized as an increase in expense as disclosed in Note 10 – Retirement Plans and Note 11 – Other Postemployment Benefits Plan.

A deferred inflow of resources represents an acquisition of net assets that applies to a future period and, therefore, will not be recognized as an inflow of resources until that future time. The City has four items that qualify for reporting in this category:

- *Rate stabilization*—the Utility designs its rates to recover costs of providing services. In order to stabilize future rate increases or decreases, GRU determines a rate stabilization amount to be charged or credited to revenues on an annual basis. These amounts are reflected as increases or decreases in deferred inflows of resources – rate stabilization in the statements of net position.
- *Business taxes not yet earned*—business taxes are due to the City on October 1 for the fiscal year beginning that day. Payments received prior to that date are recorded as a deferred inflow of resources.
- *Accumulated increase in fair value of hedging derivatives*—for effective hedging transactions, hedge accounting is applied, and fair market value changes are recorded on the statement of net position as either a deferred inflow of resources or a deferred outflow of resources until such time that the transaction ends.
- *Pension and OPEB related*—decreases in the net pension and OPEB liability resulting from changes of assumptions, differences between projected and actual earnings on plan investments, and differences between expected and actual experience with regard to economic or demographic factors in the measurement of total pension and OPEB liability are reported as deferred inflows of resources, to be recognized as a decrease in expense as disclosed in Note 10 – Retirement Plans and Note 11 – Other Postemployment Benefits Plan.

***Net Pension and OPEB Assets/Liabilities***

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the fiduciary net position of the Employees' Pension Plan, the Consolidated Police Officers' and Firefighters' Retirement Plan, and the OPEB Plan, and additions to/deductions from fiduciary net position have been determined on the same basis as they are reported in the related separately issued plan statements. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

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***Net Position***

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components:

- *Net investment in capital assets*—consists of capital assets, net of accumulated depreciation and amortization, and reduced by the outstanding balances of any long-term borrowings that are attributable to the acquisition, construction, or improvements of those assets.
- *Restricted*—consists of noncapital assets that must be used for a particular purpose as specified by creditors, contributors, grantors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.
- *Unrestricted*—consists of assets that do not meet the definition of net investment in capital assets or restricted net position.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

***Fund Balance***

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The City's governmental funds report fund balance in classifications based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which amounts in the fund can be spent. Fund balances for governmental funds are comprised of the following:

- *Non-Spendable*—includes amounts that are: (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example: inventories, prepaid amounts, long-term notes receivables, and long-term advances between funds.
- *Restricted*—includes amounts that can be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may effectively be changed or lifted only with the consent of the resource provider.
- *Committed*—includes amounts that can only be used for the specific purposes determined by a formal action of the City's highest level of decision-making authority. Formal actions include ordinances (for more permanent regulations) and resolutions (for shorter term actions) approved by the City Commission. Ordinances require two readings for approval and, therefore, are technically considered the most binding. This formal action must occur prior to the end of the reporting period, but the amount of the commitment may be determined in the subsequent period.

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- *Assigned*—comprised of amounts intended to be used by the City for specific purposes that are neither restricted nor committed. *Intent* is expressed by a body (for example a budget or finance committee) or official to whom the City's Commission has delegated the authority to assign amounts to be used for specific purposes. The City Commission has delegated such authority to the City Manager.
- *Unassigned*—is the residual classification for the General Fund and includes all amounts not contained in the other classifications. Unassigned amounts are technically available for any purpose. Unassigned fund balance also includes the negative fund balance of Special Revenue Funds due to expenditures incurred exceeding the amounts restricted, committed and assigned.

Encumbrance accounting, under which purchase orders and other commitments for expenditures are recorded in order to reserve that amount of the applicable appropriation, is employed in the governmental funds. Encumbrances are not the equivalent of expenditures. Encumbrances are reported as restricted, committed, or assigned fund balance at year-end, depending on the level of constraint, and are reappropriated the following year.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is generally depleted in the order of restricted, committed, assigned, and unassigned.

*Reserve Policy*

The City Commission adopted a General Fund Reserve Policy to ensure the general government's orderly provision of services to its citizens, availability of adequate working capital, plan for contingencies, and retain the City's good standing with the rating agencies and the credit markets.

In order to establish a minimum cash threshold for emergencies, an emergency reserve shall be maintained at 0.015% of the taxable value of all property in the City on January 1<sup>st</sup> of that fiscal year. Additionally, for each fiscal year, the unassigned fund balance of the General Fund will be a minimum of two months, or 16.7%, and a maximum of three months, or 25%, of the following year's budgeted expenditures and transfers. This target is not inclusive of any nonspendable, restricted, committed, or assigned, reserve amounts.

The General Fund unassigned fund balance will not be used to solve recurring revenue shortfalls. Any excess General Fund undesignated, unreserved fund balance remaining after meeting the maximum financial reserves requirements must be appropriated to finance any one-time expenses, as determined by the City Commission.

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No amount of the minimum required level of the General Fund unassigned fund balance may be expended unless it meets the purposes stated above and until appropriated by the City Commission, except for unanticipated emergencies. In those unanticipated emergency situations which demand immediate government action in the interest of public safety and welfare, the City Manager is authorized by the City Commission to spend up to a maximum of 20% of the minimum required level of the General Fund unassigned fund balance in accordance with procedures provided in the City's purchasing policies. A financial accounting related to such emergency expenditures will be submitted to the City Commission by the City Manager as expeditiously as possible after the end of the emergency.

If the emergency reserve falls below the minimum level, the shortfall will be budgeted in its entirety in the succeeding budget year. In the case of an event that creates a differential between the required General Fund unassigned fund balance amount and current available funds of equal to, or more than five percent, a funding plan will be developed to meet the requirements of the General Fund Reserve Policy within three years of the event. If the differential is less than five percent, the shortfall will be budgeted in its entirety in the succeeding budget year.

A review of this reserve policy will be completed by the City Manager or designee, annually, and recommendations for changes, if appropriate, will be submitted to the City Commission.

**E. Revenues and Expenditures/Expenses**

***Program Revenues***

Amounts reported as program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided or fines imposed by a given function or segment, and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

***Property Taxes***

Ad valorem property tax revenue is recognized as revenue in the fiscal year for which taxes are levied, measurable and available. Only property taxes collected within sixty days after year-end are recognized as revenue. The total millage levy is assessed at 5.2974 mills per \$1,000.

Taxes are levied and collected according to Florida Statutes under the following calendar:

Lien Date	January 1
Levy Date	October 1
Due Date	November 1
Delinquency Date	April 1

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The Alachua County Tax Collector (the Tax Collector) bills and collects ad valorem taxes for the City. Florida Statutes provide for tax discounts for installment prepayments or full payments before certain dates. Installment prepayment dates and discounts of each installment (one-fourth of estimated taxes) are: June 30 - 6%, September 30 - 4.5%, December 31 - 3% and March 31 - 0%. Full payment dates and discounts are: November 30 - 4%, December 31 - 3%, January 31 - 2%, February 28 - 1% and March 31 - 0%. The Tax Collector remits current taxes collected to the City several times a month during the first two months of the collection period. Thereafter, remittances are made to the City on a monthly basis.

***Proprietary Funds Operating and Nonoperating Revenues and Expenses***

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The principal operating revenues for the City's internal service funds related to general insurance and fleet management are charges to other funds for sales and services. For the internal service fund related to health insurance, the principal operating revenues are employer and employee contributions. Operating expenses for enterprise funds and internal service funds include the cost of sales and service, administrative expenses, depreciation on capital assets, and benefits paid. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

***Costs Recoverable in Future Years***

The amount by which depreciation on Deerhaven Renewable Generating Station (DHR) exceeds principal repayment on the related bonds is recorded in other operating revenues in the Utility Fund as an amount to be recovered from future revenue. For the fiscal year ended September 30, 2021 that amount was \$5,350,573.

***Unbilled Revenues***

The Utility Fund accrues revenues for services rendered but not yet billed, which amounted to approximately \$14,909,916 for fiscal year 2021. Unbilled revenue is calculated by prorating cycle billings subsequent to September 30, 2021, according to the number of days applicable to the current fiscal year.

***Fuel and Purchased Gas Adjustment***

Fuel and purchased gas adjustment levelization revenue is recognized as fuel and fuel related expenses are incurred. Amounts charged to customers for fuel are based on estimated costs. The Utility establishes this fuel and purchased gas adjustment charge based on ordinances approved by the City Commission. If the amount recovered through billings exceeds actual fuel expenses, the Utility Fund records the excess billings as a liability. If the amount recovered through billings is less than actual fuel expenses, the Utility Fund records the excess fuel

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expense as a reduction of the liability or as an asset. A fuel and purchased gas adjustment levelization account is utilized to stabilize the monthly impact of the fuel and purchased gas adjustment charge included in customer billings.

***Interfund Activity***

During the course of normal operations, the City has various nonreciprocal interfund activities. Following is a summary of the accounting treatment applied to such interfund transactions:

- ***Reimbursements***—reimbursements from one fund to another are recorded as expenditures or expenses in the reimbursing fund and as reductions of expenditures or expenses in the fund that is reimbursed.
- ***Transfers***—interfund transfers impact the results of operations in the affected funds. An example is the payment to the General Fund from the Utility Fund.

**F. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenue and expenses during the reporting period. Actual results could differ from those estimates.

**G. Budgetary Information**

The City has elected to report budgetary comparisons as Required Supplementary Information (RSI). Please refer to the accompanying notes to the RSI for the City's budgetary information.

**Note 2 - Stewardship, Compliance and Accountability**

At September 30, 2021, the following funds had deficit net position or fund balance:

<b>Special Revenue Funds</b>	
HOME Grant	(265,369)
Police Billable Overtime	(234,676)
Miscellaneous Grants	(1,268,716)
School Crossing Guard	(56,139)
Art in Public Places	(3,474)
<b>Debt Service Funds</b>	
Capital Improvement Revenue Note 2016B	(2,527)

**CITY OF GAINESVILLE, FLORIDA**  
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The HOME Grant has a deficit fund balance due to expenditures exceeding revenues over several years.

The Police Billable Overtime fund has a negative balance because the invoicing for all the police billable overtime was not sufficient to cover the cost. Management will evaluate the rate which is being charged and increase rates or subsidize any shortages in the future through the General Fund.

The School Crossing Guard fund has a negative fund balance, which was anticipated during the City's budget process. The decreasing fund balance is due to the intentional increase of the transfer to General Fund to cover the cost of the school crossing guard program.

The Miscellaneous Grants and Art in Public Places funds report deficit fund balances due to expenditures exceeding revenues in the current year, and due to timing differences in revenue recognition for certain grant revenues.

The Capital Improvement Revenue Note 2016B debt service fund has a negative balance due to an additional expenditure in a prior year.

**Note 3 - Cash and Investments**

**Deposits and Investments**

Deposits and investments as of September 30, 2021, are classified in the accompanying financial statements as follows:

<b>Statement of Net Position</b>		
Cash and Cash Equivalents	\$	28,394,665
Equity in Pooled Cash and Investments		202,450,693
Restricted Cash and Investments		336,848,500
<b>Statement of Fiduciary Net Position</b>		
Cash and Cash Equivalents		24,606,775
Investments:		
Equities		943,889,546
Limited Partnerships		43,184,860
Real Estate		56,792,638
Government Bonds		10,364,964
Corporate Bonds		9,335,615
Mortgage and Asset Backed Securities		12,881,188
<b>Total Cash and Investments</b>	<b>\$</b>	<b><u><u>1,668,749,444</u></u></b>



**CITY OF GAINESVILLE, FLORIDA**  
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Deposits and investments as of September 30, 2021, consist of the following:

Deposits with Financial Institutions	\$ 208,666,730
Investments	1,460,082,714
<b>Total Cash and Investments</b>	<b><u>\$ 1,668,749,444</u></b>

**Investment Policies**

The City's total deposits and investments are comprised of three major components, each with its own set of legal and contractual provisions as described below.

***Defined Benefit Pension Investments***

These funds represent investments administered by the City's Defined Benefit Pension Fund Investment Managers. They comprise \$1,006,290,796 of the City's total fair value of investments and are exclusive of the \$23,688,761 held in cash by the Trustees.

These investments are reported at fair value, which is derived through valuation efforts done by the City's investment managers in conjunction with the plan custodian. The fair values for the vast majority of these assets are readily available. For those assets whose fair value is less verifiable, the best available information is used.

The City maintains separate investment managers for its equity and fixed income portfolios. The managers are required to comply with Florida Statutes, City ordinances, other applicable laws and with the fiduciary standards set forth in the Employees Retirement Income Security Act of 1974 at 29 U.S.C. Section 1140(a)(1)(A)(C). The managers of these funds are permitted to invest in the following instruments:

***Equity Funds (Domestic)***

- Common Stocks
- Stock Index Futures
- Convertible and Preferred Stocks
- American Depository Receipts
- Real Estate Investment Trusts (REITs)
- Limited Liability Companies (LLCs)

***Equity Funds (International)***

- Restricted to managers specifically hired to invest in international equities
- Common and Preferred Stocks of foreign issuers domiciled in developed and developing countries (emerging markets)
- Forward Foreign Currency Exchange Contracts for hedging purposes
- American and Global Depository Receipts and similar securities

**CITY OF GAINESVILLE, FLORIDA  
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*Fixed Income Funds (Domestic)*

- Must have a rating of investment grade (BBB/Baa) or better
- United States Treasury and Agency Securities
- Commercial Paper with either a Standard & Poor's quality rating of A-1 or a Moody's quality rating of P-1 and a maturity of 270 days or less
- Certificates of Deposit up to FDIC or FSLIC insurance coverage or any amount fully collateralized by US Government Securities or issued by an institution which is a qualified public depository within the State of Florida
- Corporate Bonds, Mortgage-Backed Securities, or Asset Backed Securities
- Yankee Bonds
- Convertible Securities
- Money Market or Cash Equivalent Securities

*Fixed Income Funds (International)*

- Investment Grade Sovereign Issued Debt
- Investment Grade Corporate Bonds and Commercial Paper

*Cash Equivalents*

- Certificates of Deposit, Commercial Paper, Direct Obligations of the U.S. Government, Repurchase Agreements, Bankers Acceptances, Custodian STIFs, and other appropriate liquid short-term investments

*Real Estate and Alternative Assets*

- Discretionary commingled vehicles such as insurance company separate accounts, open-end or closed-end funds and REITs holding either leveraged or unleveraged positions in real property and real property related assets
- All must be of institutional investment quality and must be diversified by property type and geographic location

*Pooled or Commingled Funds*

- The fund may invest in commingled vehicles such as mutual funds, LLCs or common trust funds that are invested in substantially the same manner and same investments as stated above

*Derivatives*

- No use of leverage
- No use of "linked" securities that have the principal value or interest rate tied to anything not specifically allowed as permissible investments in these guidelines
- Any structured note must maintain a constant spread relationship with its underlying acceptable index
- Collateralized mortgage obligations cannot be more sensitive to interest-rate changes than the underlying mortgage-backed security

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*Restricted Direct Investments – Prohibited*

- Short Sales or Margin Transactions
- Investments in Commodities or Commodity Contracts
- Direct loans or extension lines of credit to any interested party
- Letter Stock
- Unregistered securities and private placements (except those regulated by SEC Rule 144a or as specifically permitted by the Board)
- Investments and assets for which a generally recognized market is not available or for which there is no consistent or generally accepted pricing mechanism, unless specifically permitted by the Board

*Other Postemployment Benefit (OPEB) Investments*

These funds represent investments administered by the City's OPEB Fund Investment Managers. They comprise \$70,158,015 of the City's total fair value of investments and are exclusive of the \$918,014 held in cash by the Trustees. These investments are reported at fair value, which is derived through valuation efforts done by the City's investment managers in conjunction with the plan custodian. The fair values for the vast majority of these assets are readily available. For those assets whose fair value is less verifiable, the best available information is used. The City maintains separate investment managers for its equity and fixed income portfolios. The managers of these funds are permitted to invest in the following:

*Equity Funds (Domestic)*

- Common Stocks
- Stock Index Futures
- Convertible and Preferred Stocks
- American Depositary Receipts
- Real Estate Investment Trusts (REITs)
- Limited Liability Companies (LLCs)

*Equity Funds (International)*

- Restricted to managers specifically hired to invest in international equities
- Common and Preferred Stocks of foreign issuers domiciled in developed and developing countries (emerging markets)
- Forward Foreign Currency Exchange Contracts for hedging purposes
- American and Global Depositary Receipts and similar securities

*Fixed Income Funds (Domestic)*

- Must have a rating of investment grade (BBB/Baa) or better
- United States Treasury and Agency Securities
- Commercial Paper with either a Standard & Poor's quality rating of A-1 or a Moody's quality rating of P-1 and a maturity of 270 days or less

CITY OF GAINESVILLE, FLORIDA  
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- Certificates of Deposit up to the Federal Depository Insurance Corporation (FDIC) or Federal Savings and Loan Insurance Corporation (FSLIC) insurance coverage or any amount fully collateralized by US Government Securities or issued by an institution which is a qualified public depository within the State of Florida
- Corporate Bonds, Mortgage-Backed Securities, or Asset Backed Securities
- Yankee Bonds
- Convertible Securities
- Money Market or Cash Equivalent Securities

*Fixed Income Funds (International)*

- Investment Grade Sovereign Issued Debt
- Investment Grade Corporate Bonds and Commercial Paper

*Cash Equivalents*

- Certificates of Deposit, Commercial Paper, Direct Obligations of the U.S. Government, Repurchase Agreements, Bankers Acceptances, Custodian STIFs, and other appropriate liquid short-term investments

*Real Estate and Alternative Assets*

- Discretionary commingled vehicles such as insurance company separate accounts, open-end or closed-end funds and REITs holding either leveraged or unleveraged positions in real property and real property related assets
- All must be of institutional investment quality and must be diversified by property type and geographic location

*Pooled or Commingled Funds*

- The fund may invest in commingled vehicles such as mutual funds, LLCs or common trust funds that are invested in substantially the same manner and same investments as stated above

*Derivatives*

- No use of leverage
- No use of “linked” securities that have the principal value or interest rate tied to anything not specifically allowed as permissible investments in these guidelines
- Any structured note must maintain a constant spread relationship with its underlying acceptable index
- Collateralized mortgage obligations cannot be more sensitive to interest-rate changes than the underlying mortgage-backed security

*Restricted Direct Investments – Prohibited*

- Short Sales or Margin Transactions
- Investments in Commodities or Commodity Contracts
- Direct loans or extension lines of credit to any interested party

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- Letter Stock
- Unregistered securities and private placements (except those regulated by SEC Rule 144a or as specifically permitted by the Board)
- Investments and assets for which a generally recognized market is not available or for which there is no consistent or generally accepted pricing mechanism, unless specifically permitted by the Board

The City also imposes the following limitations on its investment managers:

*Equity Managers*

- The equity portion of each portfolio manager shall not be more than 10% invested in the securities of any one company at fair value
- The portfolio manager shall not make short sales or use margin or leverage
- The portfolio manager shall not be invested in commodities, private real estate, or investment art objects
- The portfolio manager shall not invest in options, including the purchase, sale or writing of options unless options are “covered” by the corresponding security
- The portfolio manager shall not invest in warrants, although warrants issued in connection with stocks held by the fund may be sold, held, or converted by the investment manager at its discretion

*Fixed Income Managers*

- Security ratings reduced beneath the three highest classifications after purchase should be sold by the portfolio manager within a reasonable period of time
- Except for treasury and agency obligations, the debt portion of the OPEB trust fund shall contain no more than 10% of a given issuer irrespective of the number of differing issues
- If commercial paper is used, it must be only of the highest quality (A-1 or P-1)
- Private placement debt is not permissible

*Other than Defined Benefit Pension and OPEB Investments*

These funds comprise \$383,633,903 of the City’s total fair value of investments. This figure excludes \$184,059,956 of deposits with financial institutions.

*Deposits*—The institutions in which the City’s monies were deposited were certified as Qualified Public Depositories under the *Florida Public Deposits Act*. Therefore, the City’s total bank balances on deposit are entirely insured or collateralized by the FDIC and the Bureau of Collateral Securities, Division of Treasury, State Department of Insurance. Additionally, under the terms of the Resolution, the Utility’s depository is restricted to be a bank, savings and loan association or trust company of the United States or a national banking association, having capital stock, surplus and undivided earnings aggregating at least \$10 million.

**CITY OF GAINESVILLE, FLORIDA**  
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*Investments*—The City's other investments are reported at fair value. Fair value is based on market values or independent pricing sources. Investments in commercial paper are recorded at amortized cost, which approximates fair value.

Florida Statutes and City ordinances authorize the City (excluding Cemetery and the Utility) to invest in the following investments:

- United States Treasury Debt Obligations
- Municipal Debt Obligations with a required AA/Aa2 rating by two or more Nationally Recognized Statistical Rating Organizations (NRSRO)
- United States Agency Securities
- Mortgage Backed Securities/Collateralized Mortgage Obligations/Asset Backed Securities with a required AAA/Aaa rating by a NRSRO; investments in securities that derive value and/or yield from an underlying asset must fall into one of the following categories: 1) security obligations that float with interest rates or external indexes such as LIBOR, Treasury Bills, Constant Maturity Treasury, Fed Funds, or Prime Rate; 2) security obligations that call or option features; or 3) security obligations that have step-up features at pre-determined intervals
- Interest Bearing Bank Deposits with Qualified Public Depository
- Certificates of Deposit
- Corporate Debt Obligations with a required A/A2 rating by two or more NRSROs
- Repurchase Agreements
- Bankers Acceptances with required investment grade rating of the accepting bank's short-term obligations by two or more NRSROs
- Commercial Paper with required A-1/P-1/F-1 rating by a NRSRO
- Florida Local Government Investment Pools
- Money Market Funds with required AAA/Aaa rating by a NRSRO
- United States Government and Agency Mutual Funds

Money belonging to the Evergreen Cemetery Trust Fund (a nonmajor special revenue fund), is invested in accordance with guidelines established by the Evergreen Cemetery Advisory Committee and/or as approved by the City Commission. These guidelines authorize investments in mutual funds including domestic equities, international equities and fixed income funds, as well as in a money market sweep account for cash balances held in the Evergreen Cemetery Trust bank account.

In accordance with Florida Statutes and the Resolution, the Utility is authorized to invest in the following investments:

- Obligations which are unconditionally guaranteed by the United States of America or its agencies or instrumentalities
- Repurchase Agreement Obligations unconditionally guaranteed by the United States of America or its agencies

CITY OF GAINESVILLE, FLORIDA  
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- Corporate Indebtedness; must be at a minimum acceptable level at time of purchase (AA/Aa3/AA by Standard & Poor's, Moody's Investor Service, and/or Fitch Ratings, respectively), and in one of the two highest rating categories of at least one other nationally recognized rating agency
- Direct and General Obligations of any state of the United States of America or of any agency, instrumentality, or local governmental unit of any such state (provided such obligations are rated by a nationally recognized bond rating agency in either of its two highest rating categories)
- Public Housing Bonds
- Certain Certificates of Deposit

**Custodial Credit Risk**

*Deposits*—Deposits are exposed to custodial credit risk if they are not covered by depository insurance and they are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent, but not in the City's name. All deposits of the City are either covered by depository insurance or are collateralized by the pledging financial institution's trust department or agent in the City's name.

*Investments*—Investment securities are exposed to custodial credit risk if they are uninsured and are not registered in the name of the government and are held by either the counterparty or by the counterparty's trust department or agent but not in the government's name. All identifiable investment securities of the City are either insured or are registered in the custodian's name for the benefit of the City and are held by the counterparty's trust department or agent.

**Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by a rating by a nationally recognized statistical rating organization. The City has separate investment policies for its major investment categories. Detailed information on the City's policies on credit risk for investments is described above in the subsection titled "Investment Policies", separately for each major investment category. Guidelines for the credit ratings of specific types of investments are listed within each major investment category's investment policy description.

Presented below is the rating as of year-end for each investment type.



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**Defined Benefit Pension Investments**

Investment Type	Fair Value	Exempt from Disclosure	AAA	AA	A	BBB	BB
Equities	\$ 884,092,745	\$ 884,092,745	\$ -	\$ -	\$ -	\$ -	\$ -
Limited Partnerships	43,184,860	43,184,860	-	-	-	-	-
Real Estate	49,065,607	49,065,607	-	-	-	-	-
U.S. Treasury/Agency Securities	9,564,857	9,564,857	-	-	-	-	-
Corporate Bonds	3,343,434	-	5,795,350	75,212	882,735	1,350,802	139,335
Mortgage/Asset Backed Securities	12,039,293	-	3,362,493	252,825	1,273,757	1,949,162	201,056
<b>Totals</b>	<b>\$1,006,290,796</b>	<b>\$ 985,908,069</b>	<b>\$ 14,157,843</b>	<b>\$ 428,037</b>	<b>\$ 2,156,492</b>	<b>\$ 3,299,964</b>	<b>\$ 340,391</b>

**OPEB Investments**

Investment Type	Fair Value	Exempt from Disclosure	AAA	AA	A	BBB
Equities	\$ 59,796,801	\$ 59,796,801	\$ -	\$ -	\$ -	\$ -
Real Estate	7,727,031	7,727,031	-	-	-	-
U.S. Treasury/Agency Securities	800,107	800,107	-	-	-	-
Corporate Bonds	992,181	-	-	89,796	508,957	393,428
Mortgage/Asset Backed Securities	341,895	-	-	341,895	-	-
<b>Totals</b>	<b>\$ 70,158,015</b>	<b>\$ 68,323,939</b>	<b>\$ -</b>	<b>\$ 931,691</b>	<b>\$ 508,957</b>	<b>\$ 393,428</b>

**Other than Defined Benefit Pension and OPEB Investments**

Investment Type	Fair Value	Average Rating
Florida PRIME	\$ 145,913,815	AAAm
U.S. Treasury Securities	3,061,173	Exempt
Commercial Paper	138,121,835	(1)
U.S. Agency Securities	33,189,934	(2)
Corporate Bonds	33,347,146	(3)
<b>Totals</b>	<b>\$ 383,633,903</b>	

- (1) As of September 30, 2021, all of the Utility's commercial paper investments were rated P-1 by Moody's Investor Service and/or A-1 by Standard & Poor's and/or F1 or NR by Fitch Ratings.
- (2) As of September 30, 2021, the Utility's FFCB, FHLMC, and FHLB were rated Aaa by Moody's Investor Service, and AA+ or NR by Standard & Poor's, and AAA or NR by Fitch Ratings.
- (3) As of September 30, 2020, all of the Utility's corporate holdings were rated A3 or better by Moody's Investor Service and/or A or better by Standard & Poor's and/or NR or A or better by Fitch Ratings.

**CITY OF GAINESVILLE, FLORIDA**  
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**Concentration of Credit Risk**

Investments in any one issuer that represent 5% or more of the City's investments are reported below. The City's investment policies do not specifically restrict the concentration allowed to be held with any individual issuer, except that the equity portion of each portfolio manager shall not be more than 10% invested in the securities of any one company at fair value. Investments that represent 5% or more by each category are shown below by issuer and percent of total investments.

***Defined Benefit Pension Investments***

No investment in any one issuer exceeds 5% of total defined benefit pension investments.

***OPEB Investments***

No investment in any one issuer exceeds 5% of total OPEB investments.

***Other than Defined Benefit Pension and OPEB Investments***

As of September 30, 2021, the Utility had more than 5% of the investment portfolio invested with the following issuers:

<u>Issuer</u>	<u>Percent</u>
Federal Farm Credit Bank	10.49%
Federal Home Loan Bank	12.95%

Other assets held by the City at September 30, 2021, were in local government investment pools, which are exempt from disclosure requirements.

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates.

The City's investment policies (excluding Cemetery and the Utility), limits maturities as follows:

United States Treasury Debt Obligations	15 years
Municipal Debt Obligations	7 years
United States Agency Securities	15 years
U.S. Agency Mortgage-Backed Securities	15 years
Private Mortgage-Backed Securities/Collateralized Mortgage Obligations/Asset Backed Securities	10 years
Interest Bearing Bank Deposits	Daily Liquidity
Certificates of Deposit	3 years
Corporate Debt Obligations	10 years
Repurchase Agreements	30 days
Bankers Acceptances	180 days
Commercial Paper	270 days
Money Market Funds	Daily Liquidity
U.S. Government and Agency Mutual Funds	Daily Liquidity

**CITY OF GAINESVILLE, FLORIDA**  
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The Utility's investment policy limits investments to securities with terms of ten years or less to reduce exposure to rising interest rates unless investments are matched to meet specific cash flow needs. Additionally, the average portfolio term is not to exceed seven years. The Bond Resolution further limits the Utility's investments of the Utility Plant Improvement and Rate Stabilization funds to no more than five years.

Information about the sensitivity of the fair values of the investments to market interest rate fluctuations is provided below, using the segmented time distribution method:

***Defined Benefit Pension Investments***

Investment Type	Fair Value	Exempt from Disclosure	< 2 Years	2-5 Years	5-10 Years	> 10 Years
Equities	\$ 884,092,745	\$ 884,092,745	\$ -	\$ -	\$ -	\$ -
Limited Partnerships	43,184,860	43,184,860	-	-	-	-
Real Estate	49,065,607	49,065,607	-	-	-	-
U.S. Treasury/Agency Securities	9,564,857	-	361,793	4,100,454	2,840,763	1,761,847
Corporate Bonds	3,343,434	-	751,744	3,576,830	2,478,000	1,536,860
Mortgage/Asset Backed Securities	12,039,293	-	1,084,740	5,161,245	3,575,670	2,217,638
<b>Totals</b>	<b>\$1,006,290,796</b>	<b>\$ 976,343,212</b>	<b>\$ 2,698,277</b>	<b>\$ 12,838,529</b>	<b>\$ 8,894,433</b>	<b>\$ 5,516,345</b>

***OPEB Investments***

Investment Type	Fair Value	Exempt from Disclosure	< 2 Years	2-5 Years	5-10 Years	> 10 Years
Equities	\$ 59,796,801	\$ 59,796,801	\$ -	\$ -	\$ -	\$ -
Real Estate	7,727,031	7,727,031	-	-	-	-
U.S. Treasury/Agency Securities	800,107	-	346,897	429,243	23,967	-
Corporate Bonds	992,181	-	103,055	346,407	542,719	-
Mortgage and Asset Backed	841,895	-	-	-	-	341,895
<b>Totals</b>	<b>\$ 70,158,015</b>	<b>\$ 57,523,832</b>	<b>\$ 449,952</b>	<b>\$ 775,650</b>	<b>\$ 566,686</b>	<b>\$ 341,895</b>

***Other than Defined Benefit Pension and OPEB Investments***

Investment Type	Fair Value	< 1 Years	1-5 Years
Florida PRIME <sup>(1)</sup>	\$ 145,913,815	\$ 145,913,815	\$ -
U.S. Treasury Securities	3,061,173	-	3,061,173
Commercial Paper	138,121,835	138,121,835	-
U.S. Agency Securities	63,189,934	-	63,189,934
Corporate Bonds	33,347,146	7,035,116	26,312,030
<b>Totals</b>	<b>\$ 383,633,903</b>	<b>\$ 291,070,766</b>	<b>\$ 92,563,137</b>

<sup>(1)</sup> The dollar weighted average days to maturity (WAM) of Florida PRIME at September 30, 2021, is 49 days. The weighted average life (WAL) of Florida PRIME at September 30, 2021, is 64 days.

**CITY OF GAINESVILLE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

**Note 4 - Hedging Activities**

**Interest Rate Hedges**

The Utility is a party to certain interest rate swap agreements. Under its interest rate swap programs, the Utility either pays a variable rate of interest, which is based on various indices, and receives a fixed rate of interest for a specific period of time (unless earlier terminated), or the Utility pays a fixed rate of interest and receives a variable rate of interest, which is based on various indices for a specified period of time (unless earlier terminated). These indices are affected by changes in the market. The net amounts received or paid under the swap agreements are recorded as an adjustment to interest on debt in the Statements of Revenues, Expenses, and Changes in Net Position. No money is initially exchanged when the Utility enters into a new interest rate swap transaction.

*Terms, Fair Values, and Counterparty Credit Ratings* – The terms, fair values, and counterparty credit ratings of the outstanding swaps as of September 30, 2021, were as follows:

Associated Bond Issue	2005B*	2005C*	2006A*	2007A*
Notional Amounts	\$2,155,000	\$14,060,000	\$13,590,000	\$134,020,000
Effective Date	11/16/2005	11/16/2005	7/6/2006	3/1/2007
Fixed Payer Rate	SIFMA	3.200%	3.224%	3.944%
			68.00% of	
	77.14% of	60.36% of	10YR LIBOR	
Variable Receiver Rate	1MO LIBOR	10YR LIBOR	Less 0.3635%	SIFMA
Fair Value	\$435	(\$544,813)	(\$588,883)	(\$38,891,012)
Termination Date	10/1/2021	10/1/2026	10/1/2026	10/1/2036
Counterparty Credit Rating	Aa2/AA-	Aa2/A+/AA	Aa2/AA-	Aa2/AA-

Associated Bond Issue	2008B*	2008B*	2017B*	2017B*
Notional Amounts	\$58,500,000	\$31,500,000	\$105,000,000	\$45,000,000
Effective Date	2/13/2008	2/13/2008	11/7/2017	11/7/2017
Fixed Payer Rate	4.229%	4.229%	1.760%	1.559%
			70.00% of	70.00% of
Variable Receiver Rate	SIFMA	SIFMA	1MO LIBOR	1MO LIBOR
Fair Value	(\$15,940,774)	(\$8,596,845)	(\$5,818,162)	(\$1,177,547)
Termination Date	10/1/2038	10/1/2038	10/1/2044	10/1/2044
Counterparty Credit Rating	Aa2/A+/AA	Aa2/A+/AA	A1/A+/A+	Aa3/A+/A+

Associated Bond Issue	2017C*	2014A*	2019A*
Notional Amounts	\$115,000,000	\$34,025,000	\$153,820,000
Effective Date	1/1/2020	10/1/2024	10/1/2029
Fixed Payer Rate	1.410%	1.054%	1.171%
	70.00% of	70.00% of	70.00% of
Variable Receiver Rate	1MO LIBOR	1MO LIBOR	1MO LIBOR
Fair Value	(\$5,752,037)		\$7,035,971
Termination Date	10/1/2047	10/1/2044	10/1/2047
Counterparty Credit Rating	Aa3/A+/A+	Aa2/A+/AA-	Aa2/A+/AA-

\* See “Basis Risk” section below for details.

**CITY OF GAINESVILLE, FLORIDA**  
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*Fair Value* – All of the swap agreements, except for the 2005B, 2014A, and 2019A swap, had a negative fair value as of September 30, 2021. Due to the lower interest rate environment, as compared to the period when the swaps were entered into, the fixed payer rates currently exceed the variable receiver rates:

	Fair Value of Interest Rate Swaps at September 30, 2021	Changes in Fair Value	Changes in Deferred (Inflow)/ Outflow	Changes in Regulatory (Assets)/Liabilities for Ineffective Instruments
2005B	\$ 435	\$ 1,025	\$ -	\$ (1,025)
2005C	(544,813)	512,652	-	(512,652)
2006A	(588,883)	555,081	-	(555,081)
2008B	(15,940,774)	4,872,704	(4,872,704)	-
2008B	(8,596,845)	2,627,403	(2,627,403)	-
2007A	(38,891,012)	12,601,953	(12,601,953)	-
2017B	(5,818,162)	8,853,844	(8,853,844)	-
2017B	(1,177,547)	2,883,350	(2,883,350)	-
2017C	(5,752,037)	12,856,230	(12,856,230)	-
2014A	1,208,003	1,557,279	(1,557,279)	-
2019A	7,035,971	6,617,099	(6,617,099)	-
	<u>\$ (69,065,664)</u>	<u>\$ 53,938,620</u>	<u>\$ (52,869,862)</u>	<u>\$ (1,068,758)</u>

*Interest Rate Swap Payments* – Debt service requirements on the interest rate swaps using interest rates in effect at September 30, 2021, are as follows:

Year Ending September 30,	Debt Service
2022	\$ 13,431,048
2023	13,124,654
2024	12,770,396
2025	12,674,960
2026	12,210,868
2027-2031	58,424,655
2032-2036	44,906,244
2037-2041	29,713,700
2042-2046	16,527,640
2047-2051	859,523
Total	<u>\$ 214,643,688</u>

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*Credit Risk* – As of September 30, 2021, although most of the fair value of the interest rate swaps was negative, the Utility has structured its swap agreements to minimize credit risk. To mitigate the potential for credit risk, the Utility has negotiated additional termination event and collateralization requirements in the event of a ratings downgrade. Failure to deliver the Collateral Agreement to the Utility as negotiated and detailed in the Schedule to the International Swaps and Derivative Agreements (ISDA) master agreement for each counterparty would constitute an event of default with respect to that counterparty.

*Basis Risk* – The swaps expose the City to basis risk as follows:

- The 2005 Series B Swap is exposed to basis risk through the potential mismatch of 77.14% of one-month LIBOR and SIFMA rate. As a result, savings may not be realized. As of September 30, 2021, the one-month LIBOR rate was 0.8025%, and SIFMA rate was at 0.05%, which places the SIFMA at approximately 62% of one-month LIBOR at that date.
- The 2005 Series C Swap is exposed to basis risk through the potential mismatch of 60.36% of 10 Year LIBOR and the variable 31-day rollover rate. As a result, savings may not be realized. As of September 30, 2021, the 10 Year LIBOR rate was at 1.548%.
- The 2006 Series A Swap is exposed to basis risk through the potential mismatch of 68% of 10-year LIBOR less 0.36% and the variable 31-day rollover rate. As a result, savings may not be realized.
- The 2007 Series A and the 2008 Series B Swaps are exposed to the difference between SIFMA and the variable 31-day rollover rate.
- The 2017 Series B and C Swaps are exposed to the difference between 70% of the one-month LIBOR and 70% of the one-month LIBOR plus bank fee times the margin rate factor (corporate tax change from 35% to 21%, effective with the Tax Reform in January 1, 2018). As a result, savings may not be realized.
- The 2014 Series A and the 2019 Series A Swaps are forward starting swaps with effective dates of October 1, 2024 and October 1, 2029, respectively. The will be exposed to the difference between 70% of the one-month LIBOR and the variable rollover rate.

*Termination Risk* – The swap agreement will be terminated at any time if certain events occur that result in one party not performing in accordance with the agreement. The swap can be terminated due to illegality, a credit event upon merger, an event of default, or if credit ratings fall below established levels.

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*Interest Rate Risk* – This risk is associated with the changes in interest rates that will adversely affect the fair values of the Utility’s swaps and derivatives. The Utility mitigates this risk by actively reviewing and negotiating its swap agreements.

*Rollover Risk* – The Utility is exposed to this risk when its interest rates swap agreements mature or terminate prior to the maturity of the hedged debt. When the counterparty to the interest rate swap agreements chooses to terminate early, the Utility will be re-exposed to the rollover risk. Currently, there is no early termination option being exercised by any of the Utility’s interest rate swap counterparties.

*Market Access Risk* – This risk is associated with the event that the Utility will not be able to enter credit markets for interest rate swap agreements or that the credit market becomes more costly. The Utility maintains a strong credit rating of Aa3 from Moody’s, A from Standard and Poor’s, and A+ from Fitch Ratings. Currently the Utility has not encountered any credit market barriers.

*Effectiveness* – Of the interest rate swap agreements, eight have been deemed effective, while three have been deemed ineffective as of September 30, 2021. The ineffective portion related to interest rate swap agreements is recorded as a regulatory asset in the amount of \$1,133,261 as of September 30, 2021.

The unrealized gain on interest rate swap agreements was \$53,938,620 representing an increase in fair value of hedging derivatives at September 30, 2021. There were no realized gains or losses related to interest rate swaps as of September 30, 2021.

## **Fuel Hedges**

### *Natural Gas*

The Utility conducts a risk management program with the intent of reducing the impact of fuel price increases for its customers. The program utilizes futures and options contracts that are traded on the New York Mercantile Exchange (NYMEX) so that prices may be fixed or reduced for given volumes of gas that the utility projects to consume during a given production month. This program is based on feedback and direction from the Utility’s Risk Oversight Committee, consultation and recommendations from reputable risk management sources, and close monitoring of the market.

Realized losses related to gas hedging positions were recorded as an addition of fuel costs of \$0 for September 30, 2021. Unrealized gains and losses related to gas hedging agreements are deferred in a regulatory account and recognized in earnings as fuel costs are incurred. The Utility did not have any fuel hedges at September 30, 2021.



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*Petroleum Fuel*

The City utilizes futures contracts, maintained with a Futures Commission Merchant (broker) to hedge the effects of fluctuations in the prices of gasoline and diesel fuels. The fuel hedging program is designed to minimize large budget variances resulting from the volatility of fuel prices. The maximum allowed hedge maturity is 24 months and maximum hedge ratio is 100% of forecasted consumption. The program is primarily overseen by the City's Risk Oversight Committee.

Realized losses related to these fuel hedging positions were recorded as a reduction of fuel costs of \$604,599 for the fiscal year ended September 30, 2021. The unrealized gain related to the fuel hedging agreement in the amount of \$808,796 is reported as a deferred inflow of resources on the statement of net position.

**Note 5 - Fair Value Measurements**

The City records assets and liabilities in accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, which determines fair value, establishes a framework for measuring fair value and expands disclosures about fair value measurement.

Fair value is defined in GASB Statement No. 72 as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (an exit price). Fair value is a market-based measurement for a particular asset or liability based on assumptions that market participants would use in pricing the asset or liability. Such assumptions include observable and unobservable inputs of market data, as well as assumptions about risk and the risk inherent in the inputs to the valuation technique.

As a basis for considering market participant assumptions in fair value measurements, GASB Statement No. 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three broad levels:

- Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 inputs are inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs that reflect the City's own assumptions about factors that market participants would use in pricing the asset or liability (including assumptions about risk).

Debt and equity securities classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Debt and equity securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

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Real estate investments are valued by market assumptions provided by the individual managers of each fund. The managers determine the fair value of the underlying investments of the fund then allocate their fair value to the City's investments based on the percentage of ownership it has in the fund. For investments in certain entities that calculate net asset value (NAV) that do not have a readily determinable fair value, the City is permitted to report fair value on the NAV per share as a practical expedient, where certain conditions are met. Such measurements are included within the disclosure, but should not be classified as Level 1, Level 2, or Level 3 within the hierarchy.

Fair value measurements are performed on a recurring basis. Financial assets and liabilities are classified in their entirety based on the lowest level of input that is significant to the fair value measurement. Management's assessment of the significance of a particular input to the fair value measurement requires judgement and may affect the valuation of fair value assets and liabilities and their place within the fair value hierarchy levels. The City categorizes its investments within the fair value hierarchy as follows:

***Defined Benefit Pension Investments***

		Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by Fair Value Level	Total Investments			
Equities	\$ 884,092,745	\$ 884,092,745	\$ -	\$ -
U.S. Treasury/Agency Securities	9,564,857	9,564,857	-	-
Mortgage/Asset Backed Securities	12,039,293	-	12,039,293	-
Corporate Bonds	8,343,434	-	8,343,434	-
<b>Total Investments by Fair Value Level</b>	<b>\$ 914,040,329</b>	<b>\$ 893,657,602</b>	<b>\$ 20,382,727</b>	<b>\$ -</b>
Investments Measured at NAV	Total Investments	Unfunded Commitments	Redemption Frequency	Redemption Notice Period
Real Estate Strategies <sup>1</sup>	\$ 49,065,607	\$ 5,593,000	Daily, Quarterly	Next Day, 1-90 Days, Subjective
Alternative Investments <sup>2</sup>	43,184,860	-	Monthly, Quarterly, or Biannual	10-40 Days, Subjective
<b>Total Investments Measured at NAV</b>	<b>92,250,467</b>	<b>5,593,000</b>		
<b>Total Investments</b>	<b>\$ 1,006,290,796</b>			

<sup>1</sup> *Real Estate Strategies* – This type includes three commingled real estate funds comprised of diversified commercial and residential real estate investments. Participation in these investments is through commingled funds with ownership measured in shares of the funds. These investments typically provide daily or quarterly liquidity with redemption requests processed the following day or within 1-90 days, subject to certain restrictions and the availability of cash. On

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March 20, 2020, the Principal U.S. Property Account applied a redemption limitation that provides for redemptions on a pro rata basis as cash balances become available for distribution. The Defined Benefit Pension Investments had no redemptions in queue as of September 30, 2021.

<sup>2</sup> *Alternative Investments* – This type includes four funds with a variety of investments including structured credit investments, high yield credit investments, and residential bridge loans, which offer attractive risk/return profiles, and provide portfolio diversification. Participation in these funds is through a collective trust, commingled funds and limited partnerships, with ownership measured in shares of the collective trust, commingled funds, or partners' capital. These investments typically provide monthly, quarterly, or biannual liquidity with redemption requests required 10-40 days prior to trade settlement date, subject to certain restrictions and the availability of cash.

***OPEB Investments***

	September 30, 2021	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by Fair Value Level</b>				
Equities	\$ 59,796,801	\$ 59,796,801	\$ -	\$ -
U.S. Treasury/Agency Securities	800,107	-	800,107	-
Mortgage/Asset Backed Securities	841,895	-	-	841,895
Corporate Bonds	992,181	-	992,181	-
<b>Total Investments by Fair Value Level</b>	<b>\$ 62,430,984</b>	<b>\$ 59,796,801</b>	<b>\$ 1,792,288</b>	<b>\$ 841,895</b>
<b>Investments Measured at NAV</b>	<b>Total Investments</b>	<b>Unfunded Commitments</b>	<b>Redemption Frequency</b>	<b>Redemption Notice Period</b>
Real Estate Strategies <sup>1</sup>	\$ 7,727,031	\$ 5,000,000	Quarterly	60 Day Written, Subjective
<b>Total Investments Measured at NAV</b>	<b>7,727,031</b>	<b>5,000,000</b>		
<b>Total Investments</b>	<b>\$ 70,158,015</b>			

<sup>1</sup> *Real Estate Strategies* – This type includes one core private real estate fund comprised of commercial and residential real estate investments as of September 30, 2021. Participation in this fund is through a limited partnership with ownership measured in shares of partners' capital. These holdings are typically illiquid with redemption requests permitted with 60 days written notice prior to the end of the quarter, subject to certain restrictions and the availability of cash.

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***Other than Defined Benefit Pension and OPEB Investments***

Investments by Fair Value	September 30, 2021	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Assets</b>				
U.S. Treasury Securities	\$ 3,061,173	\$ -	\$ 3,061,173	\$ -
U.S. Agency Securities	63,189,934	-	63,189,934	-
Corporate Bonds	33,347,146	-	33,347,146	-
Effective Fuel Hedging Derivatives	808,796	-	808,796	-
<b>Total Investments at Fair Value Level</b>	<b>\$ 100,407,049</b>	<b>\$ -</b>	<b>\$ 100,407,049</b>	<b>\$ -</b>
<b>Liabilities</b>				
Effective Interest Rate Swaps	(67,932,403)	-	(67,932,403)	-
Ineffective Interest Rate Swaps	(1,133,261)	-	(1,133,261)	-
<b>Total Financial Instruments</b>	<b>\$ (69,065,664)</b>	<b>\$ -</b>	<b>\$ (69,065,664)</b>	<b>\$ -</b>

The City's investment in Florida PRIME is administered by the State Board of Administration (SBA) and represents an investment in a pool of investments whereby the City owns a share of the respective pool, not the underlying securities. The City's investment in Florida PRIME qualifies under the provisions of GASB Statement No. 79 to be measured at amortized cost for financial reporting purposes. As of September 30, 2021, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100% of their account value.

Money market investments and participating interest-earning investment contracts, including commercial paper, that have a remaining maturity at the time of purchase of one year or less are measured at amortized cost.

For the City's Other Than Defined Benefit Pension and OPEB Investments, valuation methods of the primary fair value measurements are as follows:

- Investments in debt securities are valued using Level 2 measurements because the valuations use interest rate curves and credit spreads applied to the terms of the debt instrument (maturity and coupon interest rate) and consider the counterparty credit rating.
- Commodity derivatives, such as futures, swaps and options, which are ultimately settled using prices at locations quoted through clearinghouses are valued using level 1 inputs.

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- Other hedging derivatives, such as swaps settled using prices at locations other than those quoted through clearinghouses and options with strike prices not identically quoted through a clearinghouse, are valued using Level 2 inputs. For these instruments, fair value is based on pricing algorithms using observable market quotes.

**Note 6 - Investment in The Energy Authority**

The Utility has an equity investment in The Energy Authority (TEA), a power marketing corporation comprised of seven municipal utilities as of September 30, 2021: Municipal Electric Authority of Georgia, Jacksonville Electric Authority (Florida), South Carolina Public Service Authority, Nebraska Public Power District, GRU, City Utilities of Springfield (Missouri), and American Municipal Power, Inc. (Ohio). TEA provides energy products and resource management services to equity members and nonmembers and allocates transaction savings and operating expenses to equity members pursuant to Settlement Procedures under the Operating Agreement.

In the Statement of Revenues, Expenses, and Changes in Net Position, the Utility's sales to and purchases from TEA are recorded in sales and service charges and operations and maintenance expenses, respectively. Sales to TEA were \$3,576,014 and purchases from TEA were \$8,758,410 for the year ended September 30, 2021. The Utility's equity interest was 5.90% for fiscal year 2021 and accounted for using the equity method of accounting. As of September 30, 2021, the Utility's investment in TEA was \$4,083,312.

Through a combination of agreements, the Utility guaranteed credit received by TEA for \$20,042,857 as of September 30, 2021. TEA evaluates its credit needs periodically and requests equity members to adjust their guarantees accordingly. The guarantee agreements are intended to provide credit support for TEA when entering into transactions on behalf of equity members. Such guarantees are within the scope of GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*, and would require the equity members to make payments to TEA's counterparties if TEA failed to deliver energy, capacity, or natural gas as required by contract, or if TEA failed to make payment for the purchases of such commodities. If guarantee payments are required, the Utility has rights with other equity members that such payments be apportioned based on certain criteria. The guarantees generally have indefinite terms; however, the Utility can terminate its guarantee obligations by providing notice to counterparties and others, as required by the agreements. Such terminations would not pertain to any transactions TEA entered into prior to notice being given. As of September 30, 2021, the Utility had not recorded a liability related to these guarantees.

The table below contains unaudited condensed financial information for TEA for the nine months ended September 30, 2021:

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Condensed Statement of Operations	(In Thousands)
Total Revenue	\$ 2,086,069
Total Cost of Sales and Expense	(1,958,481)
Operating Income	127,588
Nonoperating Income (Expense)	22
Change in Net Position	127,610
Net Position, Beginning of Period	49,512
Capital Contributions	(6)
Member Distributions	(107,700)
Net Position, End of Period	\$ 69,416

**Condensed Balance Sheet**

Assets:	
Current Assets	\$ 329,376
Noncurrent Assets	63,331
Total Assets	392,707
Liabilities:	
Current Liabilities	291,886
Noncurrent Liabilities	31,405
Total Liabilities	323,291
Total Net Position	69,416
Total Liabilities and Net Position	\$ 392,707

As of September 30, 2021, the Utility's accounts receivable due from TEA totaled approximately \$772,562.

**Note 7 - Receivables**

Amounts receivable are aggregated into a single accounts receivable (net of allowance for doubtful accounts) line for certain funds and aggregated columns. Below is the detail of receivables for the governmental and business-type activities as September 30, 2021:

	Governmental Activities				Business-Type Activities		
	General Fund	Nonmajor Governmental Funds	Internal Service Funds	Governmental Activities	Utility Fund	Nonmajor Enterprise Funds	Business-Type Activities
Accounts Receivable, Gross	\$ 3,025,169	\$ 2,289,662	\$ 2,412	\$ 5,317,243	\$ 58,690,947	\$ 4,206,971	\$ 52,897,918
Allowance	(1,356,182)	-	-	(1,356,182)	(678,946)	-	(678,946)
Net Accounts Receivable	1,668,987	2,289,662	2,412	3,961,061	58,012,001	4,206,971	52,218,972
Due from Other Governments	1,030,958	2,067,995	-	3,098,953	-	4,996,802	4,996,802
Total Receivables	\$ 2,699,945	\$ 4,357,657	\$ 2,412	\$ 7,060,014	\$ 58,012,001	\$ 9,203,773	\$ 77,215,774

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**Note 8 - Capital Assets**

Capital asset activity for the fiscal year ended September 30, 2021, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities</b>				
Capital Assets, Not Being Depreciated:				
Land	\$ 36,565,003	\$ 188,426	\$ -	\$ 36,753,429
Construction in Progress	11,837,972	3,684,078	(6,797,220)	8,724,830
Total Capital Assets, Not Being Depreciated	48,402,975	3,872,504	(6,797,220)	45,478,259
Capital Assets, Being Depreciated:				
Buildings	91,969,969	150,360	-	92,120,329
Improvements Other Than Buildings	28,066,146	8,059,891	-	36,126,037
Machinery and Equipment	57,290,290	3,161,045	(2,166,236)	58,285,099
Infrastructure	276,726,800	1,695,774	-	278,422,574
Total Capital Assets, Being Depreciated	454,053,205	13,067,070	(2,166,236)	464,954,039
Less Accumulated Depreciation:				
Buildings	(38,850,885)	(2,478,959)	-	(41,329,844)
Improvements Other Than Buildings	(15,056,416)	(1,496,953)	-	(16,553,369)
Machinery and Equipment	(39,587,341)	(4,153,819)	2,123,921	(41,617,239)
Infrastructure	(143,569,156)	(7,240,491)	-	(150,809,647)
Total Accumulated Depreciation	(237,063,798)	(15,370,222)	2,123,921	(250,310,099)
Total Capital Assets Being Depreciated, Net	216,989,407	(2,303,152)	(42,315)	214,643,940
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 265,392,382</b>	<b>\$ 1,569,352</b>	<b>\$ (6,839,535)</b>	<b>\$ 260,122,199</b>
	Beginning Balance	Increases	Decreases	Ending Balance
<b>Business-Type Activities</b>				
Capital Assets, Not Being Depreciated:				
Land	\$ 8,864,610	\$ -	\$ -	\$ 8,864,610
Construction in Progress	103,510,378	100,226,825	(70,027,577)	133,709,626
Total Capital Assets, Not Being Depreciated	112,374,988	100,226,825	(70,027,577)	142,574,236
Capital Assets, Being Depreciated:				
Utility Plant and Equipment	2,904,733,491	69,855,407	(22,437,677)	2,952,151,221
Buildings	45,625,148	74,787	-	45,699,935
Improvements Other Than Buildings	4,501,504	7,685	-	4,509,189
Machinery and Equipment	53,677,719	13,130,247	(1,160,992)	65,646,974
Infrastructure	55,573,117	-	-	55,573,117
Total Capital Assets, Being Depreciated	3,064,110,979	83,068,126	(23,598,669)	3,123,580,436
Less Accumulated Depreciation:				
Utility Plant and Equipment	(1,136,111,856)	(99,940,777)	14,899,093	(1,221,153,540)
Buildings	(9,808,132)	(1,209,809)	-	(11,017,941)
Improvements Other Than Buildings	(1,975,156)	(298,520)	-	(2,273,676)
Machinery and Equipment	(38,036,573)	(3,632,562)	1,158,254	(40,510,881)
Infrastructure	(25,607,632)	(1,410,647)	-	(27,018,279)
Total Accumulated Depreciation	(1,211,539,349)	(106,492,315)	16,057,347	(1,301,974,317)
Total Capital Assets Being Depreciated, Net	1,852,571,630	(23,424,189)	(7,541,322)	1,821,606,119
<b>Business-Type Activities Capital Assets, Net</b>	<b>\$ 1,964,946,618</b>	<b>\$ 76,802,636</b>	<b>\$ (77,568,899)</b>	<b>\$ 1,964,180,355</b>

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Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities</b>	
General Government	\$ 334,461
Public Safety	2,803,226
Transportation	7,053,097
Economic Environment	91,699
Culture and Recreation	1,846,259
Depreciation on Capital Assets Held by the City's Internal Service Funds is Charged to the Various Functions Based on Their Usage of the Assets	3,241,480
<b>Total</b>	<b>\$ 15,370,222</b>
<b>Business-Type Activities</b>	
Utility	\$ 99,940,777
Regional Transit System	4,971,386
Stormwater	1,554,021
Florida Building Code Enforcement	1,822
Solid Waste	24,309
<b>Total</b>	<b>\$ 106,492,315</b>

**Note 9 - Accounts Payable and Other Liabilities**

Accounts payable and other liabilities as of September 30, 2021 consist of the following:

	Governmental Activities				Business-Type Activities		
	General Fund	Nonmajor Governmental Funds	Internal Service Funds	Governmental Activities	Utility Fund	Nonmajor Enterprise Funds	Business-Type Activities
Accounts Payable	\$ 4,953,690	\$ 2,430,266	\$ 1,491,033	\$ 3,874,989	\$ 10,734,677	\$ 10,142,398	\$ 20,877,075
Fuels Payable	-	-	-	-	9,214,700	-	9,214,700
Retainage Payable	-	317,829	-	317,829	-	64,999	64,999
Payroll and Related Liabilities	2,852,962	118,695	37,950	3,059,607	-	664,127	664,127
Insurance Claims and Reserves	-	-	8,506,405	8,506,405	-	-	-
Due to Other Governments	3,215	-	-	3,215	-	253,956	253,956
Due to Pension and OPEB Trust Funds	14,574,996	-	-	14,574,996	-	-	-
Deposits	352,248	284,173	-	936,421	-	-	-
Assets Held in Evidence	-	670,492	-	670,492	-	-	-
<b>Total Accounts Payable and Other Liabilities</b>	<b>\$ 23,037,111</b>	<b>\$ 3,821,455</b>	<b>\$ 10,085,388</b>	<b>\$ 36,943,954</b>	<b>\$ 19,949,377</b>	<b>\$ 11,125,480</b>	<b>\$ 31,074,857</b>

**Note 10 - Retirement Plans**

The City sponsors and administers two single-employer retirement plans, which are accounted for in separate Pension Trust Funds. Additionally, the City participates in the Florida Retirement System, a single retirement system which consists of two cost-sharing, multiple-employer defined benefit plans, and other non-integrated programs.



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**A. Employees' Pension Plan**

*Plan Description*—The Employees' Pension Plan (Employees' Plan) is a contributory defined benefit single-employer pension plan that covers all permanent employees of the City, except certain personnel who elected to participate in the Defined Contribution Plan and who were grandfathered into that plan, and police officers and firefighters who participate in the Consolidated Plan. Benefits and refunds of the defined benefit pension plan are recognized when due and payable in accordance with the terms of the plan. The costs of administering the plan, like other plan costs, are captured within the plan itself and financed through contribution and investment income, as appropriate.

The City issues a publicly available financial report that includes financial statements and required supplementary information for the Employees' Plan. That report may be obtained by writing to City of Gainesville, Department of Financial Services, P.O. Box 490, Gainesville, Florida 32627 or by calling (352) 334-5054.

*Benefits Provided*—The Employees' Plan provides retirement, disability and death benefits. Prior to April 2015, disability benefits were provided through a separate plan which was subsequently terminated. Existing and future pension assets and pension liabilities were transferred to the Employees' Plan at that time.

Retirement benefits for employees are calculated as a fixed percent (often referred to as "the multiplier") of the employee's final average earnings (FAE) times the employee's years of service. The fixed percentage and final average earnings vary depending on the date of hire as follows:

Date of Hire	Fixed Percent of FAE (Multiplier)	Final Average Earnings
On or Before 10/01/2007	2.0%	Highest 36 consecutive months
10/02/2007 – 10/01/2012	2.0%	Highest 48 consecutive months
On or After 10/02/2012	1.8%	Highest 60 consecutive months

For service earned prior to 10/01/2012, the lesser number of unused sick leave or personal critical leave bank credits earned on or before 09/30/2012 or the unused sick leave or personal critical leave bank credits available at the time of retirement may be credited towards the employee's years of service for that calculation. For service earned on or after 10/01/2012, no additional months of service will be credited for unused sick leave or personal critical leave bank credits.

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Employees are eligible for normal retirement:

- If the date of hire occurred on or before 10/02/2007, after accruing 20 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 65 while still employed.
- If the date of hire was between 10/02/2007 and 10/01/2012, after accruing 25 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 65 while still employed.
- If the date of hire was on or after 10/02/2012, after accruing 30 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 65 while still employed.

Employees are eligible for early retirement:

- If the date of hire occurred on or before 10/01/2012, after accruing 15 years of pension service credit and reaching age 55 while still employed.
- If the date of hire was on or after 10/02/2012, after accruing 20 years of pension service credit and reaching age 60 while still employed.
- Under the early retirement option, the benefit is reduced by 5/12<sup>ths</sup> of one percent for each month (5% for each year) by which the retirement date is less than the date the employee would reach age 65.
- Employees receive a deferred vested benefit if they are terminated after accruing five years of pension service credit but prior to eligibility for regular retirement. Those employees will be eligible to receive a benefit starting at age 65.

A 2% cost of living adjustment (COLA) is applied to retirements benefits each October 1 if the retiree has reached eligibility for COLA prior to that date. Eligibility for COLA is determined as follows:

- If the retiree had at least 20 years of credited service prior to 10/01/2012 and at least 20 years but less than 25 years of credited service upon retirement, COLA begins after reaching age 62.
- If the retiree had at least 20 years of credited service prior to 10/01/2012 and at least 25 years of credited service upon retirement, COLA begins after reaching age 60.
- If the retiree was hired on or before 10/01/2012 and had less than 20 years of credited service on or before 10/01/2012 and 25 years or more of credited service upon retirement, COLA begins after reaching age 65.
- If the retiree was hired after 10/01/2012 and had 30 years or more of credited service upon retirement, COLA begins after age 65.

Employees hired on or before 10/01/2012 are eligible to participate in the deferred retirement option plan (DROP) when they have completed 27 years of credited service and are still employed by the City. Such employees retire from the Employees' Plan but continue to work for the City. The retirement benefit is calculated as if the employee had terminated employment and is paid to a DROP account held within the pension plan until the employee

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actually leaves the employment of the City. While in DROP, these payments earn a guaranteed rate of annual interest, compounded monthly. For employees who entered DROP on or before 10/01/2012, DROP balances earn 6% annual interest. For employees who entered DROP on or after 10/02/2012, DROP balances earn 2.25% annual interest. Employees may continue in the DROP for a maximum of 5 years or until reaching 35 years of service, whichever occurs earlier. Upon actual separation from employment, the monthly retirement benefits begin being paid directly to the retiree and the retiree must take their DROP balance plus interest as a lump-sum cash disbursement, roll into a retirement account or choose a combination of the two options.

Death benefits are paid as follows:

- If an active member retires after reaching normal retirement eligibility and had selected a tentative benefit option, benefit payments will be made to the beneficiary in accordance with the option selected.
- If an active member who is married dies after reaching normal retirement eligibility and did not previously select a tentative benefit option, the plan assumes the employee retired the day prior to death and elected the Joint & Survivor option naming their spouse as their beneficiary.
- If an active member who is not married dies after reaching normal retirement eligibility and did not previously select a tentative benefit option, or if an active member dies prior to reaching normal retirement eligibility, or if a nonactive member with a deferred vested benefit dies before age 65, the death benefit is a refund of the member's contributions without interest to the beneficiary on record.
- Continuation of retirement benefits after the death of a retiree receiving benefits is contingent on the payment option selected upon retirement. If the retiree has chosen a life annuity and dies prior to receiving benefits greater than the retiree's contributions to the plan, a lump sum equal to the difference is paid to the beneficiary on record.

Disability benefits are paid to eligible regular employees of the City who become totally and permanently unable to perform substantial work for pay within a 50-mile radius of the home or City Hall, whichever is greater, and who is wholly and continuously unable to perform any and every essential duty of employment, with or without a reasonable accommodation, or of a position to which the employee may be assigned. The basic disability benefit is equal to the greater of the employee's years of service credit times 2% with a minimum 42% for in line of duty disability and a minimum 25% for other than in line of duty disability, times the employee's final average earnings as would be otherwise calculated under the plan. The benefit is reduced by any disability benefit percent up to a maximum of 50% multiplied by the monthly Social Security primary insurance amount to which the employee would be initially entitled to as a disabled worker, regardless of application status. The disability benefit is limited to the lesser of \$3,750 per month or an amount equal to the maximum benefit percent, less reductions above and the initially determined wage replacement benefit made under workers' compensation laws.

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*Plan Membership*—At October 1, 2020, membership consisted of:

Active Plan Members	1,680
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	1,408
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	<u>431</u>
<b>Total</b>	<b><u>3,519</u></b>

*Contribution Requirements*—The contribution requirements of plan members and the City are established and may be amended by City Ordinance approved by the City Commission. The City is required to contribute at an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City contributes the difference between the actuarially determined rate and the contribution rate of employees. Plan members are required to contribute 5% of their annual covered salary. The City's required contribution rate for fiscal year 2021 was 5.91% of covered payroll. This rate was influenced by the issuance of the Taxable Pension Obligation Bonds, Series 2003A and the Special Obligation Revenue Bonds, Series 2020. Proceeds from these issues were utilized to retire the unfunded actuarial accrued liability at that time in the Employees' Plan. Differences between the required contribution and actual contribution are due to actual payroll experiences varying from the estimated total payroll used in the generation of the actuarially required contribution rate. Administrative costs are financed through investment earnings.

*Net Pension Liability/(Asset)*—At September 30, 2021, the City reported a net pension liability/(asset) for the Employees' Plan of \$(72,874,654). The Employees' Plan net pension liability was measured as of September 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2020, rolled-forward to the measurement date.

*Significant Actuarial Assumptions*—The Employees' Plan total pension liability was determined by an actuarial valuation performed as of October 1, 2020, using the following actuarial methods and assumptions:

<u>Actuarial Assumptions</u>	
Inflation	2.50%
Salary Increases	Service Based
Investment Rate of Return	7.90%
Discount Rate	7.90%

Mortality rates were based on the Pub. H-2010 Mortality Tables. All rates are projected generationally with Mortality Improvement Scale MP-2018. The assumed rates of mortality are mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumption

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used in either of the two most recent valuations of the Florida Retirement System (FRS). The mortality rates used are those outlined in the July 1, 2020 FRS actuarial valuation report for nonspecial risk lives.

*Long-Term Expected Rate of Return*—The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. For 2021 the inflation rate assumption was 2.5%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the Employees' Plan target asset allocation as of September 30, 2021 are summarized in the following table:

	Target Allocation	Long-Term Expected Rate of Return
Domestic Equity	47.00%	7.50%
International Equity	28.00%	8.50%
Domestic Fixed Income	8.00%	2.50%
Real Estate	12.00%	4.50%
Alternative	5.00%	6.99%
Total	100%	

*Discount Rate*—The discount rate used to measure the total pension liability was 7.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the actuarially determined contribution rates less the member contributions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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*Changes in Net Pension Liability/(Asset)—*

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)
Balance at October 1, 2020	\$ 602,264,766	\$ 577,437,181	\$ 24,827,585
Changes for the Year:			
Service Cost	9,191,329	-	9,191,329
Interest	46,718,121	-	46,718,121
Differences Between Expected and Actual Experience	922,294	-	922,294
Changes of Assumptions	574,399	-	574,399
Benefit Payments, Including Refunds of Employee Contributions	(37,766,711)	(37,766,711)	-
Contributions - Employer	-	5,461,714	(5,461,714)
Contributions - Employee	-	5,307,109	(5,307,109)
Net Investment Income	-	144,933,044	(144,933,044)
Administrative Expense	-	(593,485)	593,485
Net Changes	9,639,432	17,341,671	(97,702,239)
Balance at September 30, 2021	\$ 621,904,198	\$ 694,778,852	\$ (72,874,654)

*Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate*—The following presents the net pension liability/(asset), calculated using the discount rate of 7.90%, as well as what the net pension liability/(asset) would be if it were calculated using a discount rate that is 1 percentage-point lower (6.90%) or 1 percentage-point higher (8.90%) than the current rate:

	1% Decrease (6.90%)	Current Discount Rate (7.90%)	1% Increase (8.90%)
Net Pension Liability (Asset)	\$ (2,762,011)	\$ (72,874,654)	\$ (131,775,403)

*Pension Plan Fiduciary Net Position*—Detailed information about the Employees' Plan fiduciary net position is available in the separately issued Employees' Plan financial report.

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*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*—For the year ended September 30, 2021, the City recognized pension expense for the Employees' Plan of \$(4,329,260). At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to the Employees' Plan from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 3,426,398	\$ 952,777
Changes of Assumptions	3,857,289	-
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	60,101,979
<b>Total</b>	<b>\$ 7,283,687</b>	<b>\$ 61,054,756</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Employees' Plan will be recognized in pension expense as follows:

Fiscal Year Ending	Pension Expense Amount
2022	\$ (10,366,418)
2023	(6,942,671)
2024	(16,834,610)
2025	(19,876,819)
2026	249,449
Thereafter	-
<b>Total</b>	<b>\$ 53,771,069</b>

**B. Police Officers' and Firefighters' Consolidated Retirement Plan**

*Plan Description*—The Police Officers' and Firefighters' Consolidated Retirement Plan (Consolidated Plan) is a contributory defined benefit single-employer pension plan that covers City sworn police officers and firefighters. The Plan is established under City of Gainesville Code of Ordinances, Article 7, Chapter 2, Division 8. It complies with the provisions of Chapter 112, Part VII, Florida Statutes; Chapter 22D-1 of the Florida Administrative Code; Chapters 175 and 185, Florida Statutes; and Article X, Section 14 of the Florida Constitution, governing the establishment, operation and administration of plans.

Benefits and refunds of the defined benefit pension plan are recognized when due and payable in accordance with the terms of the plan. The costs of administering the plan, like other plan costs, are captured within the plan itself and financed through contribution and investment income, as appropriate.

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The City issues a publicly available financial report that includes financial statements and required supplementary information for the Consolidated Plan. That report may be obtained by writing to City of Gainesville, Department of Financial Services, P.O. Box 490, Gainesville, Florida 32627 or by calling (352) 334-5054.

*Benefits Provided*—The Consolidated Plan provides retirement, disability and death benefits. Retirement benefits for employees are calculated as a fixed percent (often referred to as “the multiplier”) of the employee’s final average earnings (FAE) times the employee’s years of service.

For Police Officers, the final average monthly earnings (FAME) are the average of pensionable earnings during the 36 to 48-month period (depending on date of hire) that produces the highest earnings. For Police Officers, the benefit multiplier is 2.5% for credited service before 10/01/2005, 2.625% for credited service from 10/01/2005 to 07/01/2013 and 2.5% for credited service on and after 07/01/2013.

Police Officers are eligible for normal retirement:

- If the date of hire occurred prior to 07/01/2013, after accruing 20 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 55 while still employed or attaining a combination of credited service and age that equals seventy (Rule of Seventy).
- If the date of hire was on or after 07/01/2013, after accruing 25 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 55 while still employed or attaining a combination of credited service and age that equals seventy.

Police Officers are eligible for early retirement:

- After accruing 10 years of pension service credit and reaching age 50 while still employed.
- Under the early retirement option, the benefit is reduced 3% for each year by which the retirement date is less than the date the employee would reach age 55.
- Employees may choose to receive a refund on contributions to the plan or to receive a deferred vested benefit if they are terminated after accruing 10 years of pension service credit but prior to eligibility for regular retirement. Those employees will be eligible to receive a benefit starting at age 55 with no reduction or at age 50 with the early retirement penalty above.



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For Police Officers, a 1-2% cost of living adjustment (COLA) is applied to retirement benefits each October 1 if the retiree has reached eligibility for COLA prior to that date. Eligibility for COLA for Police Officers is determined as follows:

- If the retiree was eligible for retirement on or before 07/01/2013 and had at least 25 years of credited service upon retirement, 2% COLA begins after reaching age 55.
- If the retiree was eligible for retirement on or before 07/01/2013 had 20 years of credited service upon retirement, 2% COLA begins after reaching age 62.
- If the retiree was eligible for retirement after 07/01/2013 and had 25 years of credited service upon retirement 1% COLA begins after reaching age 55 and the COLA increases to 2% after reaching age 62.
- If the retiree retired under the Rule of Seventy with less than 20 years of credited service upon retirement, COLA begins after age 62. Effective July 1, 2013, Police Officers retiring under the Rule of Seventy are ineligible for COLA.

For Firefighters, the final average monthly earnings (FAME) are the average of pensionable earnings during the 36-month period that produces the highest earnings. For Firefighters, the benefit multiplier is 2.5% for credited service before 10/01/2005, 2.625% for credited service from 10/01/2005 to 12/31/2013 and 2.5% for credited service on and after 01/01/2014. For service earned prior to 01/01/2014, the lesser number of unused sick leave credits earned on or before 12/31/2013 or the unused sick leave bank credits available at the time of retirement may be credited towards the employee's years of service for that calculation. For service earned on or after 01/01/2014, no additional months of service will be credited for unused sick leave credits.

Firefighters are eligible for normal retirement:

- If the date of hire occurred prior to 01/01/2014, after accruing 20 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 55 while still employed or attaining a combination of credited service and age that equals seventy (Rule of Seventy).
- If the date of hire was on or after 01/01/2014, after accruing 25 years of pension service credit, regardless of age or after accruing 10 years of pension service credit and reaching age 55 while still employed or attaining a combination of credited service and age that equals seventy.

Employees are eligible for early retirement:

- After accruing 10 years of pension service credit and reaching age 50 while still employed.
- Under the early retirement option, the benefit is reduced 3% for each year by which the retirement date is less than the date the employee would reach age 55.
- Employees may choose to receive a refund on contributions to the plan or to receive a deferred vested benefit if they are terminated after accruing 10 years of pension service credit but prior to eligibility for regular retirement. Those employees will be eligible to receive a benefit starting at age 55 with no reduction or at age 50 with the early retirement penalty above.

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For Firefighters, a 2% cost of living adjustment (COLA) is applied to retirement benefits each October 1 if the retiree has reached eligibility for COLA prior to that date. Eligibility for COLA for Firefighters is determined as follows:

- If the retiree had at least 25 years of credited service upon retirement, COLA begins after reaching age 55.
- If the retiree had 20 years of credited service upon retirement, COLA begins after reaching age 62.
- If the retiree retired under the Rule of Seventy with less than 20 years of credited service upon retirement, COLA begins after age 62.

Both Police Officers and Firefighters are eligible to participate in the deferred retirement option plan (DROP) when they have completed 25 years of credited service and are still employed by the City (or meet the Rule of Seventy). Such employees retire from the Consolidated Plan but continue to work for the City. The retirement benefit is calculated as if the employee had terminated employment and is paid to a DROP account held within the pension plan until the employee actually leaves the employment of the City. While in DROP, these payments earn a guaranteed rate of annual interest, (5.5% for Firefighters and 4.5% for Police Officers) compounded monthly. Employees may continue in the DROP for a maximum of 5 years or until reaching 35 years of service, whichever occurs earlier.

Upon actual separation from employment, the monthly retirement benefits begin being paid directly to the retiree and the retiree must take their DROP balance plus interest as a lump-sum cash disbursement, roll into a retirement account or choose a combination of the two options. The Consolidated Plan also provides for a reverse DROP option.

Death benefits are paid as follows:

- If an active member retires after reaching normal retirement eligibility and had selected a tentative benefit option, benefit payments will be made to the beneficiary in accordance with the option selected.
- If an active member with less than ten years of service dies before reaching normal retirement eligibility, the death benefit is a refund to the beneficiary of 100% of the member contributions without interest.
- If an active member with at least ten years of service dies before reaching normal retirement eligibility, the beneficiary is entitled to the benefits otherwise payable to the employee at early or normal retirement age, based on the accrued benefit at the time of death.
- Continuation of retirement benefits after the death of a retiree receiving benefits is contingent on the payment option selected upon retirement. If the retiree has chosen a life annuity and dies prior to receiving benefits greater than the retiree's contributions to the plan, a lump sum equal to the difference is paid to the beneficiary on record.

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The monthly benefit for a service-incurred disability is the greater of the employee's accrued benefit as of the date of disability or 42% of the FAME. The monthly benefit for a nonservice-incurred disability is the greater of the accrued benefit as of the date of disability or 25% of the FAME. Payments continue until the death of the member or until the 120<sup>th</sup> payment, payable to the designated beneficiary if no option is elected. There is no minimum eligibility requirement if the injury or disease is service-incurred. If the injury or disease is not service-incurred, the employee must have at least five years of service to be eligible for disability benefits.

*Plan Membership*—At October 1, 2020, membership consisted of:

Active Plan Members	410
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	469
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	39
<b>Total</b>	<u><u>918</u></u>

*Contribution Requirements*—The contribution requirements of plan members and the City are established and may be amended by City Ordinance approved by the City Commission in accordance with Part VII, Chapter 112, Florida Statutes. The City is required to contribute at an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The City is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. Firefighters contribute 9.0% of gross pay and Police Officers contribute 7.5% of gross pay. The City's contribution rate for fiscal year 2021 was 9.72% of covered payroll for police personnel and 7.01% for fire personnel. This rate was influenced by the issuance of the Taxable Pension Obligation Bonds, Series 2003B and the Special Obligation Revenue Bonds, Series 2020. Differences between the required contribution and actual contribution are due to actual payroll experiences varying from the estimated total payroll used in the generation of the actuarially required contribution rate. Administrative costs are financed through investment earnings.

*Net Pension Liability/(Asset)*—At September 30, 2021, the City reported a net pension liability/(asset) for the Consolidated Plan of \$(42,328,552). The Consolidated Plan net pension asset was measured as of September 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2020, rolled forward to the measurement date.

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*Significant Actuarial Assumptions*—The Consolidated Plan total pension liability was determined by an actuarial valuation performed as of October 1, 2020, using the following actuarial methods and assumptions:

<u>Actuarial Assumptions</u>	
Inflation	2.50%
Salary Increases	Service Based
Investment Rate of Return	7.90%
Discount Rate	7.90%

Mortality rates were based on the PubS. H-2010 (Below Median) Combined Fully Generational Mortality Table, set forward one year. 50% of deaths among active members are assumed to be service incurred, and 50% are assumed to be non-service incurred. Disabled mortality is based 80% on the PubG. H-2010 Disability Retiree Mortality Table and 20% on the PubS.H-2010 Disability Retiree Mortality Table. All rates are projected generationally with Mortality Improvement Scale MP-2018. The assumed rates of mortality are mandated by Chapter 2015-157, Laws of Florida. This law mandates the use of the assumption used in either of the two most recent valuations of the Florida Retirement System (FRS). The mortality rates used are those outlined in the July 1, 2019 FRS actuarial valuation report for non-special risk lives.

The most recent actuarial experience study used to review the other significant assumptions was conducted in 2017.

*Long-Term Expected Rate of Return*— The long-term expected rate of return on pension plan investments can be determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. For 2021 the inflation rate assumption of the investment advisor was 2.50%. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return for each major asset class included in the Consolidated Plan's target asset allocation as of September 30, 2021 are summarized in the following table:

	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return</u>
Large Cap Equity	35.00%	6.80%
Small Cap Equity	15.00%	7.60%
International Equity	20.00%	7.70%
Securitized Credit	5.00%	3.20%
High Yield	7.50%	4.00%
Real Estate	17.50%	4.90%
Total	<u>100%</u>	

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*Discount Rate*—The discount rate used to measure the total pension liability was 7.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the actuarially determined contribution rates less the member and State contributions. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

*Changes in Net Pension Liability/(Asset)*—

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability/(Asset)
Balance at October 1, 2020	\$ 302,407,734	\$ 296,918,562	\$ 5,489,172
Changes for the Year:			
Service Cost	4,235,165	-	4,235,165
Interest	23,425,956	-	23,425,956
Share Plan Allocation	398,142	-	398,142
Differences Between Expected and Actual Experience	159,551	-	159,551
Changes of Assumptions	(4,514,316)	-	(4,514,316)
Contributions - Employer	-	2,048,850	(2,048,850)
Contributions - State	-	1,537,422	(1,537,422)
Contributions - Employee	-	2,314,580	(2,314,580)
Benefit Payments, Including Refunds of Employee Contributions	(20,223,626)	(20,223,626)	-
Net Investment Income	-	66,246,836	(66,246,836)
Administrative Expense	-	(622,712)	622,712
Other Adjustments	-	(2,754)	2,754
Net Changes	3,480,872	51,298,596	(47,817,724)
Balance at September 30, 2021	\$ 305,888,606	\$ 348,217,158	\$ (42,328,552)

*Sensitivity of the Net Pension Liability/(Asset) to Changes in the Discount Rate*—The following presents the net pension liability, calculated using the discount rate of 7.90%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.90%) or 1 percentage-point higher (8.90%) than the current rate:

	1% Decrease (6.90%)	Current Discount Rate (7.90%)	1% Increase (8.90%)
Net Pension Liability (Asset)	\$ (7,364,085)	\$ (42,328,552)	\$ (71,429,745)

*Pension Plan Fiduciary Net Position*—Detailed information about the Consolidated Plan's fiduciary net position is available in the separately issued Consolidated Plan financial report.

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*Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*—For the year ended September 30, 2021, the City recognized pension expense for the Consolidated Plan of \$(6,229,255). At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to the Consolidated Plan from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 598,264	\$ 1,046,562
Changes of Assumptions	2,464,174	3,761,930
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	-	28,305,644
<b>Total</b>	<b>\$ 3,062,438</b>	<b>\$ 33,114,136</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Consolidated Plan will be recognized in pension expense as follows:

Fiscal Year Ending	Pension Expense Amount
2022	\$ (5,703,297)
2023	(5,320,852)
2024	(8,983,451)
2025	(9,318,304)
2026	(725,794)
Thereafter	-
<b>Total</b>	<b>\$ 30,051,698</b>

**C. Florida Retirement System (FRS) Retirement Benefits**

*Plan Description*—The City's elected officials are eligible to participate in the FRS, a single retirement system administered by the State of Florida, Department of Management Services, Division of Retirement, which consists of two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs. An annual financial report of the FRS, which includes its financial statements, required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services' Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The Florida Retirement System (FRS) Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan with a Deferred Retirement Option Program (DROP) available for eligible employees. The FRS was established and is administered in accordance with Chapter 121, Florida Statutes. Retirees receive a lifetime pension benefit with joint and survivor payment options.

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The Retiree Health Insurance Subsidy (HIS) Program is a cost-sharing, multiple-employer defined benefit pension plan established and administered in accordance with Section 112.363, Florida Statutes. The benefit is a monthly payment to assist retirees of the state-administered retirement systems in paying their health insurance costs. To be eligible to receive a HIS benefit, a retiree under a state administered retirement system must provide proof of eligible health insurance coverage, which can include Medicare.

*Benefits Provided*—Benefits under the FRS Pension Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings.

The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement plan and/or class to which the member belonged when the service credit was earned.

Eligible retirees and beneficiaries receive a monthly HIS payment equal to the number of years of service credited at retirement multiplied by \$5. The minimum payment is \$30 and the maximum payment is \$150 per month, pursuant to Section 112.363, Florida Statutes.

*Contribution Requirements*—The contribution requirements of plan members and the employer are established and may be amended by the Florida Legislature. Employees are required to contribute 3.00% of their salary to the FRS Pension Plan. The employer's contribution rates for Elected Officials as of September 30, 2021, were 49.76% and 1.66% for FRS and HIS, respectively. The City's contribution for the year ended September 30, 2021 were \$87,405 to the FRS Pension Plan and \$4,002 to the HIS Program.

*Pension Liabilities and Pension Expense*—The City reported a liability for its proportionate share of the net pension liability of the FRS Pension Plan and its proportionate share of the net pension liability of the HIS Program. The net pension liabilities were measured as of June 30, 2021. The City's proportions of the net pension liabilities were based on its share of contributions to the pension plans relative to the contributions of all participating entities, actuarially determined.

	<u>FRS</u>	<u>HIS</u>
Net Pension Liability	\$ 184,112	\$ 89,472
Proportion at:		
Current Measurement Date	0.002437324%	0.000729398%
Prior Measurement Date	0.002696427%	0.000726771%
Pension Expense	\$ (21,167)	\$ 5,498

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*Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*—At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	FRS		HIS	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer Contributions After Measurement Date	\$ 19,054	\$ -	\$ 344	\$ -
Difference Between Expected and Actual Experience	31,557	-	2,994	37
Change of Assumptions	125,979	-	7,030	3,686
Changes of Proportion and Difference Between City Contributions and Proportionate Share of Contributions	13,651	114,753	5,594	5,170
Net Difference Between Projected and Actual Earnings on Pension Investments	-	642,321	93	-
<b>Total</b>	<b>\$ 190,241</b>	<b>\$ 757,074</b>	<b>\$ 6,555</b>	<b>\$ 8,893</b>

Deferred outflows of resources related to employer contributions paid subsequent to the measurement date and prior to the employer's fiscal year-end will be recognized as a reduction of the net pension liability in the reporting period ending September 30, 2022. Other pension-related amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending	FRS Amount	HIS Amount
2022	\$ (115,703)	\$ 1,287
2023	(122,520)	370
2024	(150,205)	2,197
	(188,559)	1,824
2026	(8,900)	954
Thereafter	-	186
<b>Total</b>	<b>\$ (585,887)</b>	<b>\$ 6,818</b>

*Actuarial Assumptions*—The total pension liability for the FRS Pension Plan was determined by an actuarial valuation dated July 1, 2021. For the HIS Program, the total pension liability was determined by an actuarial valuation dated July 1, 2020.

The individual entry age normal actuarial cost method was used for each plan, along with the following significant actuarial assumptions:

	FRS	HIS
Inflation	2.40%	2.40%
Salary Increases	3.25%	3.25%
Investment Rate of Return	6.80%	N/A
Discount Rate	6.80%	2.16%



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Mortality assumptions for FRS Pension Plan were based on the PUB-2010 base table varying by member category and sex, projected generationally with Scale MP-2018. The HIS Plan was based on the Generational PUB-2010 with Projection Scale MP-2018.

For both plans, the actuarial assumptions were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return assumption of 6.80% consists of two building block components: 1) a real (in excess of inflation) return of 4.30%, consistent with the capital market outlook model developed during 2020 by the outside investment consultant to the Florida State Board of Administration; and 2) a long-term average annual inflation assumption of 2.40% as adopted in October 2020 by the FRS Actuarial Assumption Conference. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation (1)</b>	<b>Annual Arithmetic Return</b>	<b>Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
Assumed Inflation – Mean			2.4%	1.2%

**Note:** (1) As Outlined in the Plan's Investment Policy.

**Discount Rate**—The discount rate used to measure the total pension liability for the FRS Pension Plan was 6.80%. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rate used to measure the total pension liability for the HIS Pension Plan was 2.16%. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

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*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*—The following tables demonstrate the sensitivity of the net pension liability to changes in the discount rate. The sensitivity analysis shows the impact to the employer's proportionate share of the net pension liability if the discount rate was 1.00% higher or 1.00% lower than the current discount rate.

**FRS**

	1% Decrease (5.80%)	Current Discount Rate (6.80%)	1% Increase (7.80%)
City's Proportionate Share of the Net Pension Liability	\$ 823,361	\$ 184,112	\$ (350,229)

**HIS**

	1% Decrease (1.16%)	Current Discount Rate (2.16%)	1% Increase (3.16%)
City's Proportionate Share of the Net Pension Liability	\$ 103,438	\$ 89,472	\$ 78,030

*Pension Plan Fiduciary Net Position*—Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Annual Comprehensive Financial Report.

**D. Summary of Defined Benefit Pension Plans**

Below is a summary of the net pension liability, deferred inflows and outflows of resources, and pension expense for all defined benefit pension plans in which the City's employees participate:

Pension Plan	Net Pension Liability/(Asset)	Deferred Outflows of Resources	Deferred Inflows Resources	Pension Expense
Employees' Plan	\$ (72,874,654)	\$ 7,283,685	\$ 51,054,755	\$ (4,329,260)
Consolidated Plan	(42,328,552)	3,062,438	33,114,136	(6,229,255)
FRS (Proportionate Share)	184,112	190,241	757,074	(21,167)
HIS (Proportionate Share)	89,472	16,555	8,893	5,498
<b>Total</b>	<b>\$ (114,929,622)</b>	<b>\$ 10,552,919</b>	<b>\$ 94,934,858</b>	<b>\$ (10,574,184)</b>

**E. Defined Contribution Pension Plan**

*Plan Description*—The Defined Contribution Pension Plan is open to certain existing City professional and managerial employees. The plan is only available to newly hired at-will professional and managerial employees. The Commission of the City of Gainesville adopted this plan and related amendments through a City Ordinance.

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The plan is qualified under the provisions of Section 401A of the Internal Revenue Code. Assets of the Defined Contribution Plan are self-directed, and investment results are reported to employees quarterly. The City does not have fiduciary accountability for the Defined Contribution Pension Plan and, accordingly, the plan is not reported in the accompanying financial statements.

*Funding Policy*—The contribution requirements of plan members and the City are established and may be amended by City Ordinance approved by the City Commission in accordance with applicable State Statute. Plan members are required to contribute 5% of their annual covered salary. The City is required to contribute 10% of covered payroll. During fiscal year 2021, plan members contributed \$183,523 and the City contributed \$366,771.

**Note 11 - Other Postemployment Benefits (OPEB) Plan**

*Plan Description*—By ordinance enacted by the City Commission, the City has established the Retiree Health Insurance Program, a single-employer defined benefit postemployment health care plan that covers eligible retired employees. The OPEB Plan, which is administered by the City, allows employees who retire and meet retirement eligibility requirements under one of the City's retirement plans to continue medical coverage as a participant in the City's plan. Administrative costs are financed through investment earnings.

The City of Gainesville issues a publicly available financial report that includes financial statements and required supplementary information for the Retiree Health Insurance Program and Trust Fund. That report may be obtained by writing to City of Gainesville, Finance Department, P.O. Box 490, Gainesville, Florida 32627 or by calling (352) 334-5054.

*Benefits Provided*—Prior to September 1, 2008, normal or early retirees are subsidized \$10.00 times the number of years of credited service plus \$5.00 times the number of years of age and portion thereof over 65, or minus \$5.00 times the number of years of age and portion thereof under 65, on the date the retiree first enters the Retiree Health Insurance Program or January 1, 2009, whichever is later.

DROP participants who have entered a regular DROP before September 1, 2008, or who have declared their intention to reverse DROP before September 1, 2008, shall have the period of employment while in the regular DROP, or the period of employment after the effective date of commencement of participation in the (reverse) DROP, added to credited service for purposes of the calculation described above.

For disabled retirees, the amount that the City will contribute towards the required premium, for persons who become retirees based upon application for disability retirement submitted before September 1, 2008, will be an amount equal to 80% of the individual premiums of the least costly

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city group health plan option being offered at that time. The City will contribute towards any other tier of coverage an amount equal to 150% of the individual premium of the least costly City group plan option being offered at that time.

For current retirees age 65 or older on January 1, 2009, the amount the City will contribute towards the required premium will be the greater of the amount contributed for the month of August 2008 or the amount determined under the provisions of the Retiree Health Insurance Program.

After August 31, 2008, normal or early retirees are subsidized \$10.00 times the number of years of credited service plus \$5.00 times the number of years of age and portion thereof over 65, or minus \$5.00 times the number of years of age and portion thereof under 65, on the date the retiree first enters the Retiree Health Insurance Program.

DROP participants who have entered a regular DROP after August 31, 2008, or who have declared their intention to reverse DROP after August 31, 2008, shall not have the period of employment while in regular DROP, or the period of employment after the effective date of commencement of participation in the (reverse) DROP, count as credited service for purposes of the calculation described above.

For disabled retirees, the amount that the City will contribute towards the required premium, for persons who become retirees based upon application for “in-line-of-duty” disability retirement under the Consolidated Plan or the Employees’ Plan, submitted after August 31, 2008, the City will contribute towards an individual premium an amount equal to 80% of the individual premiums of the least costly city group health plan option being offered at the time the disability retirement is approved. The City will contribute towards any other tier of coverage an amount equal to 150% of the individual premium of the least costly City group plan option being offered at the time the disability retirement is approved. For approved disabilities other than “in-line-of-duty”, the City will contribute 50% of the amount described above.

Those who do not meet the age and service requirements above are eligible for coverage only. Retirees must pay 100% of the active premium rates up to age 65, the 100% of the Medicare supplement premium rate.

*Employees Covered by Benefit Terms*—At October 1, 2019, the following employees were covered by the benefit terms:

Active Plan Members	2,307
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	1,431
Total	<u>3,738</u>

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*Contributions*—The contribution policy of the City is established and may be amended by the City at any time. The annual contribution consists of the normal cost amount developed annually plus, given there is any unfunded actuarial accrued liability (UAAL), an amount to amortize said UAAL over 10 years from inception. For the 2021 fiscal year, the actuarially determined contribution was \$0, and the City contributed a total of \$1,924,061 in explicit premiums to the OPEB Plan. The City's contribution rate is influenced by the issuance of \$35,210,000 Taxable Other Postemployment Benefit (OPEB) bonds to retire the unfunded actuarial accrued liability then existing in the Retiree Health Insurance Program Trust Fund.

*Investment Policy*—The City Commission has the responsibility to develop a policy for the investment of the assets of the Retiree Health Insurance Program Trust Fund. The investment of the assets must be consistent with the written investment policy adopted by the City Commission (Section 2-438 of the Gainesville City Code). The policies are structured to maximize the financial return to the Retiree Health Insurance Program Trust Fund consistent with the risks incumbent in each investment and are structured to establish and maintain an appropriate diversification of the assets. The City Commission periodically undertakes studies to evaluate the potential consequence of alternative investment strategies on the long-term well-being of the Retiree Health Insurance Program Trust Fund.

*Net OPEB Liability/(Asset)*—At September 30, 2021, the City reported a net OPEB Liability/(Asset) for the Retiree Health Insurance Program of \$(7,565,030). The net OPEB liability/(asset) was measured as of September 30, 2021, and the total OPEB liability used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of October 1, 2019, rolled forward to the measurement date.

*Significant Actuarial Assumptions*—The total OPEB liability was determined by an actuarial valuation performed as of October 1, 2019, using the following actuarial methods and assumptions:

Inflation Rate	3.00%
Salary Increase	Service Based
Investment Return Rate	7.90%
Discount Rate	7.90%
Healthcare Cost Trend Rate	7.50% to 4.50%

All mortality rates were based on the RP-2000 mortality tables, including fully generational adjustments for mortality improvements using improvements scale BB, except for disabled mortality which has not been adjusted for mortality improvements. All mortality rates are those outlined in Milliman's July 1, 2018, Florida Retirement System (FRS) valuation report.

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Changes since the prior valuation include changes in census data, updated annual per capital claims costs based on plan experience, and updated premium rates to reflect those effective for 2021 fiscal year.

*Long-Term Expected Rate of Return*—The long-term expected rate of return on the Retiree Health Insurance Program Trust Fund investments can be determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of investment expenses and inflation) are developed for each major asset class. The assumed rate of inflation is 3.0% per year. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The following reflects the current target allocation and expected returns:

	Target Allocation	Long-Term Expected Rate of Return
Large Cap Value Equity	19.44%	6.00%
Large Cap Growth Equity	19.44%	5.90%
Small Cap Value Equity	11.11%	6.10%
Small Cap Growth Equity	11.11%	4.90%
International Value Equity	11.11%	4.90%
International Growth Equity	11.11%	4.90%
Core Fixed Income	5.57%	1.70%
Private Real Estate	11.11%	5.90%
Total	<u>100%</u>	

*Discount Rate*—The discount rate used to measure the total OPEB liability was 7.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the actuarially determined contribution rates less the member contributions. Based on those assumptions, the Retirement Health Insurance Program Trust Fund fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

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*Changes in Net OPEB Liability/(Asset)—*

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability/(Asset)
Balance at October 1, 2020	\$ 64,015,882	\$ 52,009,254	\$ 2,006,628
Changes for the Year:			
Service Cost	1,488,138	-	1,488,138
Interest	4,977,350	-	4,977,350
Contributions - Employer	-	1,924,061	(1,924,061)
Net Investment Income	-	14,120,107	(14,120,107)
Net Benefit Payments	(5,096,043)	(5,096,043)	-
Administrative Expense	-	(6,982)	6,982
Net Changes	1,369,445	10,941,143	(9,571,698)
Balance at September 30, 2021	\$ 65,385,327	\$ 72,950,397	\$ (7,565,070)

*Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Discount Rate*—The following presents the net OPEB liability/(asset), calculated using the discount rate of 7.90%, as well as what the City's net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1 percentage-point lower (6.90%) or 1 percentage-point higher (8.90%) than the current rate:

	1% Decrease (6.90%)	Current Discount Rate (7.90%)	1% Increase (8.90%)
Net OPEB Liability/(Asset)	\$ (937,377)	\$ (7,565,070)	\$ (13,230,823)

*Sensitivity of the Net OPEB Liability/(Asset) to Changes in the Health Care Trend Rate*—The following presents the net OPEB liability/(asset), calculated using the health care cost trend rate of 8.30%, as well as what the net OPEB liability/(asset) would be if it were calculated using a health care cost trend rates that are 1 percentage-point lower or 1 percentage-point higher than the current rate:

	1% Decrease	Current Trend Rate	1% Increase
Net OPEB Liability/(Asset)	\$ (14,865,966)	\$ (7,565,070)	\$ 1,110,617

*OPEB Plan Fiduciary Net Position*—Detailed information about the Retiree Health Insurance Program's fiduciary net position is available in the separately issued Retiree Health Insurance Program financial report.

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*OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources*—For the year ended September 30, 2021, the City recognized OPEB expense of \$363,411.

At September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	\$ 1,353,590	\$ 2,301,792
Changes of Assumptions	646,882	10,308,558
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	-	2,373,231
Total	<u>\$ 2,000,472</u>	<u>\$ 14,983,581</u>

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to OPEB will be recognized in OPEB Expense as follows:

Fiscal Year Ending	OPEB Expense Amount
2022	\$ (1,335,896)
2023	(1,095,449)
2024	(2,466,557)
2025	(3,881,757)
2026	(2,101,725)
Thereafter	<u>(2,101,725)</u>
Total	<u>\$ (12,983,109)</u>

**Note 12 - Deferred Compensation Plan**

The City of Gainesville offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The City has complied with the requirements of subsection (g) of IRC Section 457 and, accordingly, all assets and income of the plan are held in trust for the exclusive benefit of the participants and their beneficiaries.



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**Note 13 - Long-Term Debt**

**Governmental Activities**

- **\$15,892,220 Guaranteed Entitlement Revenue and Refunding Bonds, Series 1994** – 3.0% - 6.1%, final maturity 2024; payable solely from and secured by a lien upon and pledge of monies from the City's Guaranteed Entitlement Funds (Intergovernmental Revenues). Current Interest Paying Bonds were paid in full August 1, 2006. For Capital Appreciation Bonds, principal is payable August 1 and February 1 beginning August 1, 2018. Interest accrues to principal and is payable upon maturity or prior redemption. Interest accreted on unmatured bonds through September 30, 2021 is \$2,355,087.
- **\$40,042,953 Taxable Pension Obligation Bonds, Series 2003A** – 1.71% - 6.19%, issued March 14, 2003, final maturity October 2032, payable solely from non-ad valorem revenues. Current Interest Serial Bonds in the amount of \$1,970,000 were paid in full October 1, 2005. For Current Interest Term Bonds in the amount of \$20,125,000, interest is payable semiannually beginning April 1, 2003 and principal is payable annually beginning October 1, 2029. For Capital Appreciation Bonds, in the amount of \$17,947,953, principal is payable annually beginning October 1, 2006. Interest accrues to principal and is payable upon maturity. Interest accreted on unmatured bonds through September 30, 2021 is \$17,736,529. The bonds are not subject to redemption prior to maturity.
- **\$49,851,806 Taxable Pension Obligation Bonds, Series 2003B** – 3.07% - 5.42%, issued March 14, 2003, final maturity October 2033, payable solely from non-ad valorem revenues. Principal payable annually beginning October 1, 2006. Interest payable semi-annually beginning October 1, 2003. The bonds are not subject to redemption prior to maturity.
- **\$4,350,000 Capital Improvement Revenue Bonds, Series 2010** – 2.00% - 4.375%, issued July 13, 2010, final maturity October 1, 2030, payable solely from non-ad valorem revenues. Principal payable annually beginning October 1, 2011. Interest payable semi-annually beginning October 1, 2010. On April 9, 2021, the Capital Improvement Revenue Refunding Note, Series 2021 was issued to refund the Capital Improvement Revenue Bonds, Series 2010 and Capital Improvement Revenue Note, Series 2017. Series 2010 Bonds maturing on or after October 1, 2021 were called for redemption prior to maturity and there were no Series 2010 Bonds outstanding as of September 30, 2021.
- **\$6,230,000 Revenue Refunding Note Series 2011** – 2.36% fixed, issued November 1, 2011, final maturity July 1, 2022; payable solely from non-ad valorem revenues. This is a direct borrowing from Branch Banking and Trust Company. Proceeds from the Note were used to refinance all of the First Florida Governmental Finance Commission Series 2002 Bonds along with closing costs incurred.

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- **\$3,730,000 Revenue Note Series 2011A** – 2.29% fixed issued December 21, 2011, final maturity October 1, 2021; payable solely from non-ad valorem revenues. This is a direct borrowing from Compass Bank. Proceeds from the Note are to be used for partial funding of the renovation and reconstruction of the Police Department Headquarters, capital improvements and remediation improvements at Depot Park and other capital improvements.
- **\$14,715,000 Revenue Refunding Note Series 2014** – 2.4% fixed, issued February 14, 2014, final maturity October 1, 2025; payable solely from non-ad valorem revenues. This is a direct borrowing from TD Bank. Proceeds from the Note were used to refinance all of the Capital Improvement Revenue Bond Series 2005 Bonds along with closing costs incurred.
- **\$12,535,000 Capital Improvement Revenue Bonds, Series 2014** – 2.00% - 5.00%, issued December 17, 2014, final maturity October 2034, payable solely from non-ad valorem revenues. Principal payable annually beginning October 1, 2015. Interest payable semi-annually beginning April 1, 2015. The bonds are not subject to redemption prior to maturity. This note also funded an additional \$2,000,000 of capital improvements for which the debt and assets are reported in the Solid Waste enterprise fund.
- **\$10,426,642 Revenue Refunding Note Series 2016A** – 2.3% fixed, issued April 15, 2016, final maturity November 1, 2028; payable solely from non-ad valorem revenues. This is a direct borrowing from TD Bank. Proceeds from the Note were used to refinance all of the First Florida Governmental Financing Commission Loan, Series 2005 and the First Florida Governmental Financing Commission Loan, Series 2007 and partial refunding of the Capital Improvement Revenue Note Series 2009 along with closing costs incurred. This note also funded an additional \$1,543,358 for capital improvements in the Solid Waste and Stormwater Management enterprise funds.
- **\$6,630,000 Capital Improvement Revenue Notes, Series 2016B** – 2.4% fixed, issued April 15, 2016, final maturity October 1, 2031, payable solely from non-ad valorem revenues. Annual principal payments begin on October 1, 2017. Semi-annual interest payments begin November 1, 2016. This is a direct borrowing with TD Bank. Proceeds from the Note are to be used for partial funding of the road resurfacing and repairs and streetscapes.
- **\$10,365,000 Capital Improvement Revenue Note, Series 2017** – 2.75% fixed, issued December 7, 2017 to finance the cost of: (1) acquiring, installing, and consulting costs related to implementing a Human Resources ERP system; (2) acquisition, construction, improvement and equipping a South Main Street firehouse; and (3) street, curb, storm water infrastructure improvements and other capital costs. This is a direct borrowing with Center State Bank. Payable solely from non-ad valorem revenues, principal payments on the note are payable annually commencing October 1, 2018 with a maturity date of October 1, 2037. Interest payments on the note is payable semi-annually on April 1 and October 1 of each year. On April 9,

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2021, the Capital Improvement Revenue Refunding Note, Series 2021 was issued to refund the Capital Improvement Revenue Bonds, Series 2010 and Capital Improvement Revenue Note, Series 2017. As of September 30, 2021, there was no balance outstanding for the Series 2017 Revenue Note.

- **\$8,535,000 Capital Improvement Revenue Note, Series 2019** – 1.97% fixed, issued October 11, 2019 to finance the cost of public safety equipment, vehicles, general capital improvement projects and other capital costs. Payable solely from non-ad valorem revenues with principal payments due annually, beginning October 1, 2020 with a maturity date of October 1, 2034. Interest payments on the note are due semiannually beginning April 1, 2020.
- **\$206,080,000 Taxable Special Obligation Revenue Bonds, Series 2020** – 0.541% - 3.097% issued September 11, 2020 to retire a portion of the net pension liability for the Employees' Plan and Consolidated Plan. Payable solely from non-ad valorem revenues with principal payments due annually beginning October 1, 2021. Interest is payable semiannually beginning April 1, 2021. Certain of the bonds are subject to redemption prior to the stated dates of maturity.
- **\$11,473,000 Capital Improvement Revenue Refunding Note, Series 2021** – 1.75% fixed, issued April 9, 2021 to refund the Capital Improvement Revenue Bonds, Series 2010 and the Capital Improvement Revenue Note, Series 2017. Payable solely from non-ad valorem revenues with principal payments due annually beginning October 1, 2021 with a maturity date of October 1, 2037. Interest is payable semiannually beginning October 1, 2021. The refunding reduced the City's total debt service payments by \$1,166,994 and resulted in an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1,024,871.

**Business-Type Activities – Utility Fund**

- **\$55,135,000 Utilities System Revenue Bonds, 2005 Series C** – Variable interest rates based on market rates, 0.10% at September 30, 2021, dated November 16, 2005, final maturity October 1, 2026. The 2005 Series C Bonds are subject to redemption at the option of the City at a redemption price of 100% of the principal amount, plus accrued interest to the date of redemption. The 2005 Series C Bonds were issued to refund a portion of the City's Utilities System Revenue Bonds, 1996 Series A. In August 2012, the 2012 Series B Bonds (\$100,470,000) were issued to partially refund \$17,570,000 of bonds maturing from October 1, 2013 through October 1, 2017. In April 2019, the 2019 Series C Bonds, (\$67,355,000), were issued to partially refund \$18,515,000 of bonds maturing from October 1, 2019 through October 1, 2024. The refunding was to provide near-term debt relief and stabilize cash reserves. Aggregate debt service outstanding before refunding was \$23,960,688 and after refunding was \$3,813,100, a reduction of \$20,147,588 for this series. A Stand-by Bond Purchase Agreement (SBPA) with Barclays Bank PLC on May 20, 2020, provided an initial fee of 0.38% but has increased to 0.54%

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due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The four-year agreement with Barclay's Bank PLC is stated to expire May 17, 2024. As of September 30, 2021, the related debt outstanding is \$3,090,000.

- **\$53,305,000 Utilities System Revenue Bonds, 2006 Series A** – Variable interest rates based on market rates, 0.08% at September 30, 2021, dated July 6, 2006, final maturity October 1, 2026. The 2006 Series A Bonds are subject to redemption at the option of the City, in whole or in part, at a redemption price equal to 100% of the principal amount plus accrued interest to the date of redemption. The 2006 Series A Bonds were issued to pay a portion of the cost of acquisition and construction of certain improvements to the City's utilities system and to refund a portion of the City's Utilities System Revenue Bonds, 1996 Series A. The 2006 Series A Bonds created a net present value savings of over \$6,200,000, with yearly cash savings ranging from approximately \$371,000 to over \$890,000. In August 2012, the 2012 Series B Bonds (\$100,470,000) were issued to partially refund \$25,930,000 of bonds maturing from October 1, 2013 through October 1, 2020. In April 2019, the 2019 Series C Bonds, (\$67,355,000), were issued to partially refund \$13,905,000 of bonds maturing from October 1, 2019 through October 1, 2024. The refunding was to provide near-term debt relief and stabilize reserves. Aggregate debt service outstanding before refunding was \$19,034,788 and after refunding was \$3,683,475, a reduction of \$15,351,313 for this series. A Stand-by Bond Purchase Agreement (SBPA) with Barclays Bank PLC on May 20, 2020, provided an initial fee of 0.38% but has increased to 0.54% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The four-year agreement with Barclay's Bank PLC is stated to expire May 17, 2024. As of September 30, 2021, the related debt outstanding is \$2,985,000.
- **\$139,505,000 Utilities System Revenue Bonds, 2007 Series A** – Variable interest rates based on market rates, 0.07% at September 30, 2021, dated July 6, 2006, final maturity October 1, 2036. The 2007 Series A Bonds are subject to redemption at the option of the City, in whole or in part, at a redemption price equal to 100% of the principal amount plus accrued interest to the date of redemption. The 2007 Series A Bonds were issued to refund a portion of the City's Utilities System Revenue Bonds, 2003 Series A and a portion of the City's Utilities System Revenue Bonds, 2005 Series A. The 2007 Series A Bonds created a net present value savings of over \$8,500,000, with yearly cash savings ranging from \$100,000 to \$500,000. In April 2019, the 2019 Series C Bonds, (\$67,355,000), were issued to partially refund \$8,430,000 of bonds maturing from October 1, 2019, through October 1, 2024. The refunding was to provide debt service relief and increase cash reserves for the next five years. Aggregate debt service outstanding before refunding was \$195,941,100 and after refunding was \$186,562,400, a reduction of \$9,378,700 for this series. A SBPA with State Street Bank and Trust was entered on March 1, 2007, and since amended most recently by the Fifth Amendment that is set to expire on June 30, 2025, with an initial fee of 0.59% but has increased to 0.69% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. As of September 30, 2021, the related debt outstanding is \$127,750,000.

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- **\$105,000,000 Utilities System Revenue Bonds, 2008 Series A (Federally Taxable)** – 5.27%, dated February 13, 2008, final maturity October 1, 2020, and were partially refunded as part of the 2012 Series B Utilities System Revenue Bond issuances. The 2008 Series A Bonds are subject to redemption prior to maturity at the election of the City in whole or in part, at a redemption price equal to the greater of 100% of the principal amount, plus accrued and unpaid interest to the date of redemption, or the sum of the present values of the remaining scheduled payments of principal and interest on the bonds to be redeemed discounted to the date of redemption on a semiannual basis plus 12.5 basis points. The 2008 Series A Bonds were issued to pay costs of acquisition and construction of the City's utilities system. In August 2012, the 2012 Series B Bonds (\$100,470,000) were issued to partially refund \$14,405,000 of bonds maturing from October 1, 2014, through October 1, 2017. In December 2014, the 2014 Series B Bonds (\$30,970,000) were issued to redeem \$19,915,000 for portions of bonds maturing from October 1, 2015 through October 1, 2020. As of September 30, 2021, the related debt outstanding is \$0.
  
- **\$90,000,000 Utilities System Revenue Bonds, 2008 Series B** – Variable interest rates based on market rates, 0.04% at September 30, 2021, dated February 13, 2008, final maturity October 1, 2038. The 2008 Series B Bonds are subject to redemption prior to maturity at the election of the City in whole or in part, at a redemption price of 100% of the principal amount plus accrued interest to the date of redemption. The 2008 Series B Bonds were issued to pay costs of acquisition and construction of the City's utilities system. In April 2019, the 2019 Series C Bonds, (\$67,355,000), were issued to partially refund \$14,200,000 of bonds maturing from October 1, 2022 through October 1, 2024. The refunding was to provide debt service relief and increase cash reserves for the next five years. The refunding was to provide debt service relief and increase cash reserves for the next five years. Aggregate debt service outstanding before refunding was \$124,011,500 and after refunding was \$107,454,250, a reduction of \$16,557,250 for this series. A Stand-by Bond Purchase Agreement (SBPA) with Barclays Bank PLC on May 20, 2020, provided an initial fee of 0.38% but has increased to 0.54% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The four-year agreement with Barclay's Bank PLC is stated to expire May 17, 2024. As of September 30, 2021, the related debt outstanding is \$75,800,000.
  
- **\$156,900,000 Utilities System Revenue Bonds, 2009 Series B – Issuer Subsidy – Build America Bonds (Federally Taxable)** – 4.60% – 5.65%, dated September 16, 2009, final maturity October 1, 2039. The 2009 Series B Bonds are subject to redemption prior to maturity at the election of the City at a redemption price equal to the greater of 100% of the principal amount, plus accrued and unpaid interest to the date of redemption, or the sum of the present values of the remaining scheduled payments of principal and interest on the bonds to be redeemed discounted to the date of redemption on a semiannual basis plus 12.5 basis points. The 2009 Series B Bonds were issued to pay costs of acquisition and construction of the City's utilities system. As of September 30, 2021, the related debt outstanding is \$133,605,000.

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- **\$12,930,000 Utilities System Revenue Bonds, 2010 Series A (Federally Taxable)** – 5.87%, dated November 1, 2010, final maturity October 1, 2030. The 2010 Series A Bonds are subject to redemption prior to maturity at the election of the City at a redemption price equal to the greater of 100% of the principal amount, plus accrued and unpaid interest to the date of redemption; or the sum of the present values of the remaining scheduled payments of principal and interest on the bonds to be redeemed discounted to the date of redemption on a semiannual basis plus 12.5 basis points. The 2010 Series A Bonds were issued to: (a) pay costs of acquisition and construction of the City's utilities system, (b) to provide for the payment of certain capitalized interest on the Taxable 2010 Series A Bonds, and (c) to pay the costs of issuance of the Taxable 2010 Series A Bonds. As of September 30, 2021, the related debt outstanding is \$12,930,000.
- **\$132,445,000 Utilities System Revenue Bonds, 2010 Series B – Issuer Subsidy – Build America Bonds (Federally Taxable)** – 6.02%, dated November 1, 2010, final maturity October 1, 2040. The 2010 Series B Bonds are subject to redemption prior to maturity at the election of the City at a redemption price equal to the greater of 100% of the principal amount, plus accrued and unpaid interest to the date of redemption, or the sum of the present values of the remaining scheduled payments of principal and interest on the bonds to be redeemed discounted to the date of redemption on a semiannual basis plus 12.5 basis points. The 2010 Series B Bonds were issued to: (a) pay costs of acquisition and construction of the City's utilities system, (b) to provide for the payment of certain capitalized interest on the Taxable 2010 Series B Bonds, and (c) to pay the costs of issuance of the Taxable 2010 Series B Bonds. As of September 30, 2021, the related debt outstanding is \$132,445,000.
- **\$81,860,000 Utilities System Revenue Bonds, 2012 Series A – 2.50% – 5.00%**, dated August 2, 2012, final maturity October 1, 2028. The 2012 Series A Bonds were issued to: (a) provide funds to refund \$1,605,000 in aggregate principal amount of the 2003 Series A Bonds, (b) to provide funds to refund \$78,690,000 in aggregate principal amount of the 2005 Series A Bonds, and (c) to pay cost of issuance of the 2012 Series A Bonds. These bonds mature at various dates from October 1, 2021 to October 1, 2028. Those bonds maturing on and after October 1, 2023, are subject to redemption prior to maturity, at a redemption price so specified. As of September 30, 2021, the related debt outstanding is \$81,860,000.
- **\$100,470,000 Utilities System Revenue Bonds, 2012 Series B – Variable interest rates based on market rates, 0.10% at September 30, 2021**, dated August 2, 2012, final maturity October 1, 2042. The 2012 Series B Bonds were issued to: (a) refund \$31,560,000 in aggregate principal amount of the 2005 Series B Bonds, (b) provide funds to refund \$17,570,000 in aggregate principal amount of the 2005 Series C Bonds, (c) provide funds to refund \$25,930,000 in aggregate principal amount of the 2006 Series A Bonds, (d) provide funds to refund \$14,405,000 in aggregate principal amount of the 2008 Series A Bonds, and (e) pay costs of issuance of the 2012 Series B Bonds. These bonds mature at various dates through October 1,



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2042. The 2012 Series B Bonds are subject to redemption prior to maturity, at a redemption price so specified. In April 2019, the 2019 Series C Bonds, (\$67,355,000), were issued to partially refund \$1,860,000 of bonds maturing from October 1, 2021, through October 1, 2023. The refunding was to provide near-term debt relief and stabilize reserves. Aggregate debt service outstanding before refunding was \$147,105,250 and after refunding was \$145,097,250, a reduction of \$2,008,000 for this series. A Stand-by Bond Purchase Agreement (SBPA) with Barclays Bank PLC on May 20, 2020 provided an initial fee of 0.38% but increased to 0.54% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The four-year agreement with Barclay's Bank PLC is stated to expire May 17, 2024. As of September 30, 2021, the related debt outstanding is \$98,610,000.

- **\$37,980,000 Utilities System Revenue Bonds, 2014 Series A – 2.50% – 5.00%**, dated December 19, 2014, with final maturity October 1, 2044. The 2014 Series A Bonds were issued to: (a) provide funds for the payment of the cost and acquisition and construction of certain improvements to the System, and (b) pay costs of issuance of the 2014 Series A Bonds. These bonds mature at various dates beginning October 1, 2015, and from October 1, 2021 to October 1, 2034, October 1, 2039, and October 1, 2044. The bonds maturing prior to October 1, 2024 are not subject to redemption prior to maturity. The bonds maturing on and after October 1, 2025, are subject to redemption prior to maturity at the option of the City on and after October 1, 2024, as whole or in part at any time, at a redemption price plus interest so specified. A cancellable forward starting swap agreement with Bank of America, N.A., was entered on April 8, 2020, with cash flows effective on October 1, 2024. Details on the forward starting swap is located in Note 4. As of September 30, 2021, the related debt outstanding is \$37,835,000.
- **\$30,970,000 Utilities System Revenue Bonds, 2014 Series B – 3.13% – 5.00%**, dated December 19, 2014 with final maturity October 1, 2036. The 2014 Series B Bonds were issued to: (a) provide funds to refund \$12,725,000 in aggregate principal amount of a portion of the 2005 Series A Bonds; (b) provide funds to refund \$19,915,000 in aggregate principal amount of a portion of the 2008 Series A Bonds; and (c) pay costs of issuance of the 2014 Series B Bonds. These bonds mature at various dates beginning October 1, 2015, through October 1, 2020, from October 1, 2029, to October 1, 2030, and October 1, 2036. The bonds maturing prior to October 1, 2024, are not subject to redemption prior to maturity. The bonds maturing on and after October 1, 2025, are subject to redemption prior to maturity at the option of GRU on and after October 1, 2024, as whole or in part at any time, at a redemption price plus interest so specified. The 2014 Series B Bonds created a net present value savings of \$1,700,000, with yearly cash savings ranging from approximately \$11,000 to over \$600,000. As of September 30, 2021, the related debt outstanding is \$12,085,000.

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- **\$415,920,000 Utilities System Revenue Bonds, 2017 Series A** – 4.00% – 5.00%, dated November 7, 2017, with final maturity on October 1, 2040. The 2017 Series A Bonds were issued concurrently with 2017 Series B and Series C bonds to: (a) finance a portion of the costs of acquisition of the GREC Biomass Plant, and (b) pay cost of issuance. These bonds mature at various dates beginning October 1, 2018 and ending October 1, 2040. The 2017 Series A Bonds were issued at a premium of \$73,205,458 as serial bonds with the first optional call date of October 1, 2027. These bonds are subject to redemption prior to maturity. As of September 30, 2021, the related debt outstanding is \$395,340,000.
- **\$45,000,000 Utilities System Revenue Bonds, 2017 Series B** – Variable interest rates based on market rates, 0.87% at September 30, 2021, dated November 7, 2017, final maturity October 1, 2044, and issued concurrently with 2017 Series A and 2017 Series C Bonds to (a) finance a portion of the costs of acquisition of the GREC Biomass Plant and (b) pay cost of issuance. These bonds are direct placement bonds, and the sale was awarded to Wells Fargo Bank, N.A. initially and expired November 7, 2020. On October 15, 2020, an amendment in the Twenty-Eight Supplemental Resolution was approved to issue ‘Replacement Bonds’ which allows for restating and replacing the original Bond. It allowed for a ‘reduction’ of \$105,000,000 of the original outstanding notional. The new notional of 2017 Series B is \$45,000,000 and the sale was awarded to Wells Fargo Bank, N.A. TD Bank was awarded \$105,000,000 as a direct placement known as the 2020 Series B Bonds. The following are current terms of the agreement with Wells Fargo: (a) GRU pays variable rate at 80% of 1 Month LIBOR, (b) bank fee of 0.64% but has increased to 0.79% due to a rating downgrade from AA- to A by Standard and Poor’s in May 2021, calculated on the basis of 360 days, and (c) LIBOR index floor of 0.10%. The contract termination date is November 1, 2023. These bonds mature at various dates beginning October 1, 2040, with the final maturity date of October 1, 2044. As of September 30, 2021, the related debt outstanding is \$45,000,000.
- **\$115,000,000 Utilities System Revenue Bonds, 2017 Series C** – Variable interest rates based on market rates, 0.89% at September 30, 2021, dated November 7, 2017, final maturity October 1, 2047, and issued concurrently with 2017 Series A and 2017 Series B Bonds to: (a) finance a portion of the costs of acquisition of the GREC Biomass Plan, and (b) pay cost of issuance. These bonds are direct placement bonds, and the sale was awarded to Bank of America, N.A. initially and expired November 7, 2020. On October 15, 2020, an amendment in the Twenty-Ninth Supplemental Resolution was approved to issue ‘Replacement Bonds’ which allows for restating and replacing the original Bond with the following terms: (a) GRU pays variable rate at 80% of 1 Month LIBOR, (b) bank fee of 0.59% but has increased to 0.69% due to a rating downgrade from AA- to A by Standard and Poor’s in May 2021, calculated on the basis of 360 days, and (c) LIBOR index floor of 0.20%. The contract termination date is November 1, 2023. These bonds mature at various dates beginning October 1, 2044, with the final maturity date of October 1, 2047. As of September 30, 2021, the related debt outstanding is \$115,000,000.



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- **\$153,820,000 Utilities System Revenue Bonds, 2019 Series A** – 5.00%, dated April 12, 2019, with final maturity on October 1, 2047. The 2019 Series A Bonds were issued for the primary purpose of: (a) paying the costs of the acquisition, construction, and equipping of certain capital improvements to the System, (b) refunding the outstanding Utilities System Commercial Paper Notes, Series C, and (c) paying costs of issuance of the 2019 Series A Bonds. These bonds were issued at a premium and mature beginning on October 1, 2041 and ending on October 1, 2047. The 2019 Series A Bonds will be subject to redemption prior to maturity at the option of the City on and after October 1, 2029, as a whole or in part at any time, at a redemption price of 100% of the principal amount thereof, plus accrued interest. A cancellable forward starting swap agreement with Wells Fargo Bank, N.A., was entered on April 8, 2020, with cash flows effective on October 1, 2029. As of September 30, 2021, the related debt outstanding is \$153,820,000.
- **\$26,665,000 Utilities System Revenue Bonds, 2019 Series B (Federally Taxable)** – 3.875%, dated April 12, 2019 with final maturity on October 1, 2047. The 2019 Series B Bonds were issued for the primary purpose of: (a) paying the costs of the acquisition, construction, and equipping of certain capital improvements to the System, (b) refunding the outstanding Utilities System Commercial Paper Notes, Series D, (c) refunding all of the Utilities System Revenue Bonds, 2005 Series B (Federally Taxable), and (d) paying costs of issuance of the 2019 Series B Bonds. The refunding aggregate debt service presented a present value dissaving of (\$1,881,311). The 2019 Series B Bonds are term bonds and are subject to redemption through the mandatory sinking fund installments on October 1 in the years starting with 2041 at a redemption price of 100% of the principal amount thereof, plus accrued interest. As of September 30, 2021, the related debt outstanding is \$26,665,000.
- **\$67,355,000 Utilities System Revenue Bonds, 2019 Series C** – Variable interest rates based on market rates, 0.08% at September 30, 2021, dated April 26, 2019 with final maturity October 1, 2047. The 2019 Series C Bonds were issued for the primary purpose of: (a) refunding: (i) \$18,515,000 of the 2005 Series C Bonds, (ii) \$13,905,000 of the 2006 Series A Bonds, (iii) \$8,430,000 of the 2007 Series A Bonds, (iv) \$14,200,000 of the 2008 Series B Bonds, and (v) \$1,860,000 of the 2012 Series B Bonds, (b) paying the costs of the acquisition, construction, and equipping of certain capital improvements to the System, and (c) paying costs of issuance of the 2019 Series C Bonds. The present value savings generated from the partial refunding of the 2005 Series C Bonds, 2006 Series A Bonds, 2007 Series A Bonds, 2008 Series B Bonds, and 2012 Series B Bonds was \$8,118,771. Payment of the principal and interest on the 2019 Series C Bonds will be initially secured by a Letter of Credit (LOC) by Bank of America, N.A. with a fee of 0.35% but has increased to 0.40% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The LOC terminates on April 25, 2022. As of September 30, 2021, the related debt outstanding is \$67,355,000.
- **\$10,715,000 Utilities System Revenue Bonds, 2020 Series A** – 2.06% dated July 7, 2020, with a final maturity October 1, 2034. These 2020 Series A Bonds were issued to: (a) refund the 2010 Series C Bonds on July 7, 2020, and (b) pay cost of issuance. These bonds are direct placement

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bonds, and the sale was awarded to Bank of America, N.A. with a fixed rate of 2.06%. The 2020 Series A Bonds mature at various dates beginning October 1, 2020, and every year after with final maturity date of October 1, 2034. As of September 30, 2021, the related debt outstanding is \$10,705,000.

- **\$105,000,000 Utilities System Revenue Bonds, 2020 Series B** – Variable interest rates based on market rates, 0.76% at September 30, 2021, dated November 2, 2020, final maturity October 1, 2044, and originally issued as 2017 Series A concurrently with 2017 Series B and 2017 Series C Bonds to: (a) finance a portion of the costs of acquisition of the GREC Biomass Plant, and (b) pay cost of issuance. These bonds are direct placement bonds, and the sale was awarded to Wells Fargo Bank N.A. initially and expired November 7, 2020. On October 15, 2020, an amendment in the Thirty-Fourth Supplemental Resolution was approved to issue ‘Replacement Bonds’ which allows for restating and replacing the original 2017 Series A with the 2020 Series B and the following terms: (a) GRU pays variable rate at 80% of 1 Month LIBOR (b) bank fee of 0.46% but has increased to 0.56% due to a rating downgrade from AA- to A by Standard and Poor’s in May 2021, calculated on the basis of 360 days, and (c) LIBOR index floor of 0.20%. The contract termination date is November 1, 2023. These bonds mature at various dates beginning October 1, 2040, with final maturity date of October 1, 2044. As of September 30, 2021, the related debt outstanding is \$105,000,000.
- **\$95,760,000 Utilities System Revenue Bonds, 2021 Series A** – 5.00%, dated August 11, 2021, with final maturity on October 1, 2051. The 2021 Series A Bonds were issued as two subseries, \$39,475,000 as subseries A-1, designated as “Green Bonds” and \$56,285,000 as subseries A-2. The 2021 Series A Bonds were issued for the primary purpose of: (a) paying the cost of the acquisition, construction, and equipping of certain capital improvements to the system, and (b) pay cost of issuance. The “Green Bonds” have been independently verified by Kestrel Verifiers for certain water distribution and reclamation facility improvements, wastewater collection renewal and replacement, and reclaimed water recharge projects. These bonds mature at various dates beginning October 1, 2042 and ending October 1, 2051. The 2021 Series A Bonds were issued at a premium of \$30,032,591 as term bonds with the first optional call date of October 1, 2031. These bonds are subject to redemption prior to maturity. As of September 30, 2021, the related debt outstanding is \$95,760,000.
- **\$125,000,000 Utilities System Commercial Paper Notes, Series C Notes** – These tax-exempt notes were subordinated debt and may continue to be issued to refinance maturing Series C Notes or provide for other costs. On May 17, 2018, the City Commission approved the Fourth Amendment of the Second Supplemental Subordinated Utilities System Revenue Bond Resolution authorizing the issuance of additional Series C Commercial Paper. GRU issued \$40,000,000 in Series C Commercial Paper Notes on July 19, 2018. The Commercial Paper proceeds are to partially fund the 2018 capital improvement program for the System. Liquidity support for the Series C Notes is provided under a long-term credit agreement effective

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November 30, 2015, with Bank of America, NA at 0.45% and was set to expire November 30, 2018, but has been extended to November 30, 2021. The obligation of the bank may be substituted by another bank that meets certain credit standards and which is approved by the Utility and the Agent. Under terms of the agreement, the Utility may borrow up to \$125,000,000 with same day availability ending on the termination date, as defined in the agreement. On April 12, 2019, \$85,000,000 of the outstanding Series C Notes were refunded by the 2019 Series A Bonds. As of September 30, 2021, there were no Series C Notes outstanding.

- **\$25,000,000 Utilities System Commercial Paper Notes, Series D Notes** – In June 2000, a Utilities System Commercial Paper Note Program, Series D (taxable) was established in a principal amount not to exceed \$25,000,000. These taxable notes were subordinated debt. On December 16, 2014, the Utility issued \$8,000,000 of Series D Notes to provide funds for the cost of acquisition and construction of certain improvements to the telecommunications system. On April 12, 2019, \$8,000,000 of the outstanding Series D Notes were refunded by the 2019 Series B Bonds. Liquidity support for the Series D Notes is provided under a long-term credit agreement effective February 23, 2021, as a Fifth Amendment to the credit agreement with State Street Bank and Trust Company at a current fee of 0.64% but has since increased to 0.70% due to a rating downgrade from AA- to A by Standard and Poor's in May 2021. The credit agreement is stated to expire on June 30, 2025. As of September 30, 2021, there were no Series D Notes outstanding.
- **\$25,000,000 Utilities System Variable Rate Subordinated Utilities System Revenue Bonds, 2018 Series A** – On May 17, 2018, City Commission authorized a revolving line of credit on parity with commercial paper notes to finance from time-to-time tax exempt projects for the capital improvement plan for the electric system. The award of sale of purchase of the 2018 Series A Bond went to STI Institutional & Government, Inc. (SunTrust Bank), terms set forth in the purchase contract in the principal amount not to exceed \$25,000,000. The letter of credit (LOC) was stated to expire on August 3, 2021, but was amended on July 30, 2021, by an 'Allonge' to the Bond for a three-month extension to November 30, 2021. Agreements have been made in regard to the expiration of the credit agreement with SunTrust. The interest rate is 81% of 1 Month LIBOR plus 1.85% calculated on the basis of a 360-day year. The unused fee (liquidity fee) is 0.25%. As of September 30, 2021, there were no outstanding draws on this line of credit.
- **\$50,000,000 Utilities System Variable Rate Subordinated Revenue Bond, 2020 Series A** – On April 16, 2020, the City Commission adopted a resolution and authorized a taxable revolving line of credit of \$50,000,000 on parity with commercial paper notes to finance from time to time the taxable cost of projects for electric, water, wastewater, gas, and GRUCom systems. The award of sale of purchase of the 2020 Series A Bond went to Truist Bank, with terms set forth in the purchase contract not to exceed \$50,000,000. The contract of purchase is

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effective on April 29, 2020 and expires April 29, 2022. The interest rate is 1 Month LIBOR plus 1.85% calculated on the basis of a 360-day year. The unused fee (liquidity fee) is 0.30%. As of September 30, 2021, there were no outstanding draws on this line of credit.

To further comply with GASB Statement No. 88, *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*, the Utility states Article VIII Events of Default and Remedies of Bondholders, Section 801, in the Second Amended and Restated Utilities System Revenue Bond Resolution adopted September 21, 2017, in order to provide more information as it relates to: (1) events to default with finance-related consequences, (2) termination events, and (3) subjective acceleration clauses.

**EVENTS OF DEFAULT AND REMEDIES OF BONDHOLDERS**

**SECTION 801.Events of Default.** If one or more of the following Events of Default shall happen:

- (i) if default shall be made in: (a) the due and punctual payment of the principal or Redemption Price of any Bond (other than Parity Reimbursement Obligations) when and as the same shall become due and payable, whether at maturity or by call or proceedings for redemption, or otherwise, (b) in the due and punctual payment of any amounts due on Parity Reimbursement Obligations (after the lapse of any notice requirements or grace periods, or both, as provided by the applicable Parity Reimbursement Obligation);
- (ii) if default shall be made in the due and punctual payment of any installment of interest on any Bond or the unsatisfied balance of any Sinking Fund Installment, when and as such interest installment or Sinking Fund Installment shall become due and payable;
- (iii) the Revenues in any Fiscal Year shall be inadequate to comply with the requirements of Section 710 hereof, unless the City promptly takes remedial action to ensure compliance thereafter consistent with the determination of the Consulting Engineer rendered pursuant to paragraph 4 of Section 713 hereof;
- (iv) if default shall be made by the City in the performance or observance of any other of the covenants, agreements or conditions on its part in the Resolution or in the Bonds contained, and such default shall have continued for a period of 90 days after written notice specifying such default and requiring that it shall have been remedied and stating that such notice is a "Notice of Default" hereunder is given to the City by the Trustee or to the City and to the Trustee by the Holders of not less than 25% in principal amount of the Bonds Outstanding; provided, however, the City shall not be deemed in default hereunder if such default can be cured within a reasonable period of time and if the City in good faith institutes applicable curative action and within 90 days of such notice diligently pursues such action until the default has been corrected;

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- (v) a court having jurisdiction in the premises shall enter a decree or order providing for relief in respect of the City in an involuntary case under any applicable bankruptcy, insolvency, reorganization or other similar law now or hereafter in effect, or appointing a receiver, liquidator, assignee, custodian, trustee, sequestrator (or similar official) of the City or for any substantial part of its property, or ordering the winding-up or liquidation of its affairs and such decree or order shall remain unstayed and in effect for a period of ninety (90) days; or
- (vi) the City shall commence a voluntary case under any applicable bankruptcy, insolvency, reorganization or other similar law now or hereafter in effect, shall consent to the entry of an order for relief in an involuntary case under any such law, or shall consent to the appointment of or taking possession by a receiver, liquidator, assignee, trustee, custodian, sequestrator (or similar official) of the City or for any substantial part of its property, or shall make any general assignment for the benefit of creditors, or shall fail generally to pay its debts as they become due or shall take any action in furtherance of the foregoing; then, and in each and every such case, so long as such Event of Default shall not have been remedied, unless the principal of all the Bonds shall have already become due and payable, either the Trustee (by notice in writing to the City and the Co-Trustee, if any), or the Holders of not less than 25% in principal amount of the Bonds Outstanding (by notice in writing to the City, the Trustee and the Co-Trustee, if any), may declare the principal of all the Bonds then Outstanding, and the interest accrued thereon, to be due and payable immediately, and upon any such declaration the same shall become and be immediately due and payable, anything in the Resolution or in any of the Bonds contained to the contrary notwithstanding. The right of the Trustee or of the Holders of not less than 25% in principal amount of the Bonds to make any such declaration as aforesaid, however, is subject to the condition that if, at any time after such declaration, but before the Bonds shall have matured by their terms, all overdue installments of interest on the Bonds, together with interest on such overdue installments of interest to the extent permitted by law and the reasonable and proper charges, expenses and liabilities of the Trustee and the Co-Trustee, if any, and all other sums then payable by the City under the Resolution, including, without limitation, Parity Hedging Contract Obligations then due (except the principal of, and interest accrued since the next preceding interest date on, the Bonds due and payable solely by virtue of such declaration), shall either be paid by or for the account of the City or provision satisfactory to the Trustee and the Co-Trustee, if any, shall be made for such payment, and all defaults under the Bonds or under the Resolution (other than the payment of principal and interest due and payable solely by reason of such declaration) shall be made good or be secured to the satisfaction of the Trustee or provision deemed by the Trustee to be adequate shall be made therefor, then and in every such case the Holders of 25% in principal amount of the Bonds Outstanding, by written notice to the City, the Trustee and the Co-Trustee, if any, may rescind such declaration and annul such default in its entirety, or, if the Trustee shall have acted itself, and if there shall not have been theretofore delivered to the Trustee written direction to the contrary by the Holders of 25% in principal amount of the Bonds Outstanding, then any such declaration shall ipso facto be deemed to be rescinded

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and any such default shall ipso facto be deemed to be annulled, but no such rescission or annulment shall extend to or affect any subsequent default or impair or exhaust any right or power consequent thereon.

**Business-Type Activities - Nonutility Notes**

- **\$4,312,000 State Revolving Loan – Depot Park Remediation** – In an agreement dated December 9, 2004, the Florida Department of Environmental Protection issued the City a loan not to exceed \$16,360,500 (including \$360,500 of capitalized interest) for remediation of the Depot Park area for stormwater improvements. The loan was amended on September 9, 2008, to reduce the available principal from \$16,000,000 to \$4,312,000 as the Utility chose to withdraw from the program before drawing any funds. The loan is made interest-free but includes a 1.97% annual grant allocation assessment rate and a one-time 2% loan service fee. Repayment began September 2007 and will continue semiannually until the balance is repaid. Payable from non-ad valorem revenues, including stormwater fees. The principal balance outstanding at September 30, 2021, was \$852,130.
- **\$2,000,000 Capital Improvement Revenue Bonds, Series 2014 – 2.00% - 5.00%**, issued December 17, 2014, final maturity October 2034, payable solely from non-ad valorem revenues. Principal payable annually on October 1, beginning 2015. Interest payable semi-annually beginning April 1, 2015. The bonds are not subject to redemption prior to maturity. This note also funded an additional \$12,535,000 of capital projects for governmental activities.
- **\$1,543,358 Revenue Refunding Note Series 2016A – 2.3% fixed**, issued April 15, 2016, final maturity November 1, 2028; payable solely from non-ad valorem revenues. This is a direct borrowing from TD Bank. Proceeds from the Note were used to refinance all of the First Florida Governmental Financing Commission Loan, Series 2005 and the First Florida Governmental Financing Commission Loan, Series 2007 and partial refunding of the Capital Improvement Revenue Note Series 2009 along with closing costs incurred. This note also funded an additional \$10,426,642 of capital projects for government activities.

**Events of Default**—Each of the following events is considered an “event of default” per the City’s debt agreements and Resolution:

- Payment of principal of any Bond shall not be made when the same shall become due and payable, either at maturity or on required payment dates by proceedings for redemption or otherwise; or
- The Issuer shall fail to make any deposits required to be made hereunder or shall otherwise fail to comply with any of the covenants and obligations of the Issuer hereunder and such failure shall continue unremedied for a period of thirty (30) days after such failure to deposit or other such occurrence; or



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- An order or decree shall be entered, with the consent or acquiescence of the Issuer, appointing a receiver or receivers of the Issuer, or the filing of a petition by the Issuer for relief under federal bankruptcy laws or any other similar law or statute of the United States of America or the State of Florida, which shall not be dismissed, vacated or discharged within thirty (30) days after the filing thereof; or
- Any proceedings shall be instituted, with the consent or acquiescence of the Issuer, for the purpose of effecting a composition between the Issuer and its creditors or for the purpose of adjusting the claims of such creditors, pursuant to any federal or state statutes now or hereafter enacted, if the claims of such creditors are under any circumstances payable from the Pledged Revenues. Notwithstanding the foregoing, with respect to the events described in clause (b) the Issuer shall not be deemed in default hereunder if such default can be cured within a reasonable period of time and if the Issuer in good faith institutes appropriate curative action and diligently pursues such action until the default has been corrected.

*Enforcement Remedies*—Upon the happening and continuance of any event of default specified above, then and in every such case the holders of not less than twenty-five percent (25%) of the bond obligation may appoint any state bank, national bank, trust company or national banking association qualified to transact business in Florida to serve as trustee for the benefit of the holders of all bonds then outstanding (the “Default Trustee”). Notice of such appointment, together with evidence of the requisite signatures of the holders of twenty-five percent (25%) of the bond obligation and each of the bond insurers, if any, and the trust instrument under which the Default Trustee shall have agreed to serve shall be filed with the City and the Default Trustee and notice of such appointment shall be published in THE BOND BUYER or a financial journal of general circulation in the City of New York, New York and mailed to the registered holders of the bonds. No more than one Default Trustee may be appointed and serving hereunder at any one time; however, the holders of a majority of the bond obligation and the bond insurer, if any, acting jointly, may remove the Default Trustee initially appointed and appoint a successor and subsequent successors at any time. If the default for which the Default Trustee was appointed is cured or waived pursuant to this debt agreement, the appointment of the Default Trustee shall terminate with respect to such default.

After a Default Trustee has been appointed pursuant to the foregoing, the Default Trustee may proceed, and upon the written request of holders of twenty-five percent (25%) of the Bond Obligation shall proceed, to protect and enforce the rights of the bondholders under the laws of the State of Florida, including the Act, and under the City’s Bond Resolution, by such suits, actions or special proceedings in equity or at law, or by proceedings in the office of any board, body or officer having jurisdiction, either for the specific performance of any covenant or agreement contained herein or in aid of execution of any power herein granted or for the enforcement of any proper legal or equitable remedy, all as the Default Trustee, being advised by counsel, shall deem most effectual to protect and enforce such rights.

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In the enforcement of any remedy against the City under its Bond Resolution the Default Trustee shall be entitled to sue for, enforce payment of and receive any and all amounts then or during any default becoming, and at any time remaining, due from the Issuer for principal, interest or otherwise under any provisions of the City's Bond Resolution or of such bonds and unpaid, with interest on overdue payments of principal and, to the extent permitted by law, on interest, at the rate or rates of interest specified in such bonds, together with any and all costs and expenses of collection and of all proceedings hereunder and under such bonds, without prejudice to any other right or remedy of the Default Trustee or of the bondholders, and to recover and enforce any judgment or decree against the City, but solely as provided herein and in such bonds, for any portion of such amounts remaining unpaid and interest, costs and expenses as above provided, and to collect (but solely from moneys in the Debt Service Fund, and any other moneys available for such purpose) in any manner provided by law, the moneys adjudged or decreed to be payable.

Additional information regarding the Utility's "Events of Default and Remedies of Bondholders" may be found in the separately issued reports of the Utility.

**Debt Service Requirements for Long-Term Debt**

Annual debt service requirements to maturity for long-term debt are as follows:

Year Ending September 30,	Governmental Activities			
	Direct Borrowings and Direct Placements		Bonds	
	Principal	Interest	Principal	Interest
2022	\$ 4,903,334	\$ 755,729	\$ 7,418,425	\$ 11,089,260
2023	4,246,922	748,789	8,898,587	11,207,793
2024	4,356,108	654,380	9,653,469	11,345,335
2025	4,425,903	557,761	10,292,453	10,539,550
2026	4,538,686	459,290	11,155,148	10,628,323
2027-2031	11,833,681	1,273,880	75,440,553	44,101,104
2032-2036	5,955,000	395,525	82,938,318	18,089,345
2037-2041	1,236,000	32,515	69,340,000	7,484,642
2042-2046	-	-	6,640,000	314,344
<b>Total</b>	<b>\$ 41,495,634</b>	<b>\$ 4,877,869</b>	<b>\$ 281,776,953</b>	<b>\$ 124,799,696</b>



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Business-Type Activities					
Year Ending	Direct Borrowings and Direct Placements		Bonds		
	Principal	Interest	Principal	Interest	
2022	\$ 277,509	\$ 2,518,354	\$ 25,738,203	\$ 52,454,381	
2023	292,189	2,512,362	29,313,260	52,811,404	
2024	297,995	2,506,207	32,208,318	51,419,174	
2025	302,252	2,499,934	31,893,375	49,525,430	
2026	308,579	2,493,558	44,562,301	47,504,219	
2027-2031	775,972	12,407,913	251,966,350	205,293,741	
2032-2036	10,015,000	11,769,750	306,590,184	147,496,271	
2037-2041	25,105,000	11,234,879	351,265,000	37,094,642	
2042-2046	213,645,000	3,977,181	182,595,000	38,674,931	
2047-2051	93,605,000	673,943	123,715,000	11,804,254	
2052	-	-	12,380,000	309,500	
Total	\$ 344,624,496	\$ 55,594,081	\$ 1,392,226,991	\$ 744,387,947	

See Note 4 – Hedging Activities, for additional debt service requirements for interest rate swaps.

The interest rates used in this table for variable rate debt are those in effect as of September 30, 2021 as described above for each individual issue.

The Utility's 2009 Series B and 2010 Series B Bonds receive a federal interest subsidy of 32.9% of the annual interest expense and are assumed to remain at said rate for the duration of the bonds.

The subsidy is recorded as nonoperating revenue on the Statement of Revenues, Expenses, and Changes in Fund Net Position.

For the Utility system variable rate demand obligations (VRDO), support is provided in connection with tenders for purchase with various liquidity providers pursuant to SBPAs or credit agreements relating to that series of obligations. The purchase price of the obligations tendered or deemed tendered for purchase is payable solely from the proceeds of the remarketing thereof and moneys drawn under the applicable SBPA or credit agreement. The current stated termination dates of the SBPA and credit agreements range from November 30, 2021 to June 30, 2025. Each of the SBPA and credit agreement termination dates may be extended. At September 30, 2021, there were no outstanding draws under any of the SBPAs. Available credits including interest, under each VRDO are as follows: \$3,126,573 for 2005 Series C, \$3,020,330 for 2006 Series A, \$129,261,999 for 2007 Series A, \$76,697,140 for 2008 Series B, \$99,777,111 for 2012 Series B, and \$68,130,044 for 2019 Series C.

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The Utility has entered into revolving credit agreements with commercial banks to provide liquidity support for its commercial paper notes. If funds are not available to pay the principal of any maturing commercial paper notes during the term of the credit agreement, GRU is entitled to make a borrowing under the credit agreement. The termination dates of the credit agreements, as of September 30, 2021, are November 30, 2021, and June 30, 2025. The credit agreement supporting the tax-exempt Commercial Paper Notes, Series C had no outstanding draws as of September 30, 2021. The credit agreement supporting the taxable Commercial Paper Notes, Series D had no outstanding draws as of September 30, 2021.

**Pledged Revenues**

The 1994 Guaranteed Entitlement Revenue and Refunding Bonds were issued to refund multiple prior issues and to fund road and building construction and repair projects. The issue is secured by a lien upon and pledge of the City's Guaranteed Entitlement Funds. The remaining principal and interest payments on the bond at September 30, 2021 total \$4,380,000, payable semiannually through July 1, 2024. Pledged revenue was \$1,095,000 for fiscal year 2021, which was 100% of the annual debt requirement.

The Utility's revenues net of specified operating expenses are pledged as security of the above Utilities System Revenue Bonds and Commercial Paper Notes. For fiscal year 2021, principal and interest paid was \$92,207,499 and total pledged revenues was \$420,702,609. As of September 30, 2021, annual principal and interest payments are expected to require 19% of pledged revenues on average.

The Resolution contains certain restrictions and commitments, including the Utility's covenant to establish and maintain rates and other charges to produce revenue sufficient to pay operation and maintenance expenses, amounts required for deposit in the debt service fund, and amounts required for deposit in the utility plant improvement fund.

**Changes in Long-Term Liabilities**

Long-term liability activity for the year ended September 30, 2021, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
<b>Governmental Activities</b>					
Bonds Payable:					
Revenue Bonds and Loans	\$ 13,068,557	\$ -	\$ (2,748,065)	\$ 10,320,492	\$ 726,769
Accreted Interest	3,008,204	228,818	(881,935)	2,355,087	894,363
Bond Premium	674,935	-	(47,364)	627,571	-
Pension Obligation Bonds	271,456,461	-	-	271,456,461	6,691,656
Accreted Interest	16,189,327	1,547,202	-	17,736,529	2,033,344
Discounts	(7,512)	-	7,512	-	-
Total Bond Payable	304,389,972	1,776,020	(3,669,852)	302,496,140	10,346,132
Revenue Note	41,335,977	11,473,000	(11,313,343)	41,495,634	4,903,334
Compensated Absences	4,236,753	4,224,066	(4,248,630)	4,212,189	165,208
<b>Total</b>	<u>\$ 349,962,702</u>	<u>\$ 17,473,086</u>	<u>\$ (19,231,825)</u>	<u>\$ 348,203,963</u>	<u>\$ 15,414,674</u>

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Typically, the General Fund has been used in prior years to liquidate the liability for compensated absences.

	Beginning Balance	Additions	Reductions	Ending Balance	Due within One Year
<b>Business-Type Activities</b>					
Bonds Payable:					
Utility Revenue Bonds	\$1,664,970,000	\$ 95,760,000	\$ (27,090,000)	\$1,733,640,000	\$ 25,685,000
Add: Issuance Premiums	91,865,654	30,032,591	(9,231,806)	112,666,439	-
Total Bonds Payable	1,756,835,654	125,792,591	(36,321,806)	1,846,306,439	25,685,000
Other Notes Payable	3,448,444	-	(236,957)	3,211,487	330,712
Compensated Absences	5,731,074	1,062,975	(1,238,240)	5,555,809	208,811
<b>Total</b>	<b>\$ 1,766,015,172</b>	<b>\$ 126,855,566</b>	<b>\$ (37,797,003)</b>	<b>\$ 1,855,073,735</b>	<b>\$ 26,224,523</b>

**Note 14 - Conduit Debt**

The City has previously issued Industrial Development Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial facilities deemed to be in the public interest. These bonds are secured by the financed property and are payable solely by the private-sector entity served by the bond issuance. As of September 30, 2021, there were two Industrial Revenue Bonds outstanding, with an aggregate principal amount of \$5,000,000.

The City issued Continuing Care Retirement Community Revenue Refunding Notes 2017A and 2017B for the purpose of providing funds to refinance certain obligations of Oak Hammock at the University of Florida, Inc. (the Borrower). These Notes are payable solely from revenues of the Borrower. As of September 30, 2021, the aggregate principal amount remaining on the note is \$29,242,000.

There is no obligation on the part of the City, County, State, or any political subdivision for repayment of the bonds or notes. Accordingly, the conduit debt is not reported as liabilities in the accompanying financial statements.

**Note 15 - Fund Balance Classification and Restricted Net Position**

Fund balances for major and nonmajor governmental funds as of September 30, 2021, are classified as follows:

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	General Fund	Nonmajor Governmental Funds	Totals
<b>Nonspendable</b>			
Inventory and Prepaids	\$ 42,417	\$ 12	\$ 42,429
Long-Term Receivable	7,000,000	134,160,534	141,160,534
Cemetery Trust	-	973,501	973,501
<b>Total Nonspendable</b>	<u>7,042,417</u>	<u>135,134,047</u>	<u>142,176,464</u>
<b>Restricted for</b>			
Cemetery Trust	-	835,714	835,714
City Building Improvements	-	687,088	687,088
Community Redevelopment	-	19,601,015	19,601,015
Equipment Replacements	-	2,929,166	2,929,166
Homeless Assistance	-	112,678	112,678
Housing and Community Development	-	945,537	945,537
Land Acquisitions	-	179,464	179,464
Police Mentoring Programs	-	308,851	308,851
Police Programs	-	300,306	300,306
Recreation Facilities	-	18,048,397	18,048,397
Recreation Programs	-	2,179,614	2,179,614
Road Improvements	-	5,640,590	5,640,590
Transportation Improvements	-	6,915,869	6,915,869
<b>Total Restricted</b>	<u>-</u>	<u>59,184,289</u>	<u>59,184,289</u>
<b>Committed for</b>			
Cultural Events	-	248,288	248,288
Economic Development	-	208,157	208,157
Homeless Assistance	-	1,252,362	1,252,362
Housing and Community Development	-	244,266	244,266
Neighborhood Improvements	-	1,530,664	1,530,664
Tree Mitigation	-	6,136,836	6,136,836
<b>Total Committed</b>	<u>-</u>	<u>9,620,573</u>	<u>9,620,573</u>
<b>Assigned for</b>			
City Building Improvements	-	1,518,177	1,518,177
Debt Service Principal and Interest	-	1,196,911	1,196,911
Depot Avenue Project	-	607,521	607,521
Economic Development	-	472,698	472,698
Equipment Replacement	-	1,149,260	1,149,260
Fire Station	-	207,936	207,936
Homeless Assistance	-	1,442,205	1,442,205
Information Technologies	-	1,240,371	1,240,371
Land Acquisitions	-	156,171	156,171
Other Purposes	-	1,656,950	1,656,950
Public Safety	-	945,396	945,396
Road Improvements	-	4,168,578	4,168,578
Streetscapes	-	3,428	3,428
Subsequent Budget	5,107,131	-	5,107,131
Traffic Signals	-	120,708	120,708
<b>Total Assigned</b>	<u>5,107,131</u>	<u>14,891,310</u>	<u>19,998,441</u>
<b>Total Unassigned</b>	<u>23,798,721</u>	<u>(1,830,901)</u>	<u>21,967,820</u>
<b>Total Fund Balances</b>	<u>\$ 35,948,269</u>	<u>\$ 216,999,318</u>	<u>\$ 252,947,587</u>

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**Restricted Net Position**

The government-wide statement of net position reports \$201,343,695 of restricted net position, of which \$30,791,572 is restricted by enabling legislation.

**Note 16 - Interfund Receivables, Payables, Advances and Transfers**

**Due to/from other funds**

	Due from					Total
	General	Utility	Nonmajor Governmental	Internal Service	Nonmajor Enterprise	Due From Other Funds
Due to						
General	\$ -	\$ 657,528	\$ 4,417,027	\$ 374,975	\$ 17,969,288	\$ 23,418,818
Utility	-	-	-	-	-	-
Nonmajor Governmental	-	105,221,599	23,680	-	29,011,077	134,256,356
Internal Service	-	-	-	-	-	-
Nonmajor Enterprise	1,427,343	2,420,351	-	-	-	3,847,694
Total Due To Other Funds	\$ 1,427,343	\$ 108,299,478	\$ 4,440,707	\$ 374,975	\$ 46,980,365	\$ 161,522,868

The \$17,969,288 interfund payable from nonmajor enterprise funds to the General Fund resulted from Regional Transit System overdrawing their share of the pooled cash account. The \$4,416,620 due to the General Fund from nonmajor governmental funds is an interfund payable resulting from certain funds overdrawing their share of the pooled cash account. Approximately \$7 million is not expected to be paid within one year.

The Utility fund and nonmajor enterprise funds recorded a due to the Pension Obligation Bond and nonmajor governmental funds of \$134,179,041, in total, for their share of the pension contribution expense related to Pension Obligation Bonds, Series 2003A and Special Obligation Revenue Bond, Series 2020, with \$130,376,181 not expected to be paid within one year.

All remaining balances resulted from the time lag between the dates that: (1) interfund good and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

**Interfund Transfers**

	Transfers from					Total
	General	Utility	Nonmajor Governmental	Internal Service	Nonmajor Enterprise	Transfers In
Transfers to						
General	\$ -	\$ 38,285,000	\$ 5,530,548	\$ 33,194	\$ 480,687	\$ 44,329,429
Nonmajor Governmental	23,364,470	-	1,832,564	312,429	2,759,103	28,268,566
Internal Service	104,597	-	198,679	-	-	303,276
Nonmajor Enterprise	449,395	-	1,144,157	-	164,239	1,757,791
Total Transfers Out	\$ 23,918,462	\$ 38,285,000	\$ 8,705,948	\$ 345,623	\$ 3,404,029	\$ 74,659,062

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The Utility transfer totaling \$38,285,000 to the General Fund is based on a formula adopted by the City Commission and is predominantly tied to the Utility's revenue generation. For more detail on the formula, refer to the separately issued financial statements for the Utility. The General Fund transferred \$16,900,359 to Debt Service Funds for scheduled debt service payments. Other interfund transfers were made in the normal course of operations and are consistent with the activities of the fund making the transfer.

**Note 17 - Lease Revenue**

The Utility leases communication tower antenna space to various wireless communication service providers on eleven communications towers and two water towers throughout its service territory. Two of the five transmitter sites for the county-wide public safety radio system are also located on these communication towers. Future minimum rental revenue for various operating leases are as follows:

<u>Year Ending September 30,</u>	<u>Future Minimum Rental Payments</u>
2022	\$ 1,868,159
2023	1,605,552
2024	1,066,576
2025	732,828
2026	<u>461,216</u>
<b>Total</b>	<u><u>\$ 5,734,331</u></u>

**Note 18 - Commitments and Contingencies**

*Legal Matters*—Legal cases arise in the normal course of operations. Management considered the following matter to be significant for individual disclosure:

On October 7, 2015, a City-owned vehicle driven by a City employee collided with another vehicle. In February 2016, the plaintiff filed suit against the City employee, personally, and added the City as a defendant in June 2017. The trial was conducted in early May 2021. The jury reached a verdict of \$120,000,000 against the City. The trial court denied the City's motion for a new trial but granted a remittitur reducing the overall award to \$13,000,000. The plaintiff rejected the remittitur and filed a notice of appeal. The City, in turn, filed a notice of cross-appeal. The plaintiff/appellant filed his initial brief with Florida's 1<sup>st</sup> District Court of Appeal on March 7, 2022. The plaintiff/appellant filed their reply brief/cross-answer on November 1, 2022. The City's Cross-Reply Brief is due on December 1, 2022. The City's liability is capped at \$200,000 by Section 768.28, Florida Statutes, but an adverse judgment as a result of any new trial ordered in the appeal would likely result in the plaintiff presenting a claims bill request to the Florida legislature that can be in excess of such limitations. No liability has been recorded by the City as of September 30, 2021.

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*Utility Industry*—The primary factors currently affecting the utility industry include environmental regulations, Operating, Planning and Critical Infrastructure Protection Standards promulgated by NERC under FERC jurisdiction, and the increasing strategic and price differences among various types of fuels. No state or federal legislation is pending or proposed at this time for retail competition in Florida. Following are some of the more specific commitments and contingencies impacting the Utility:

- *Remediation Sites*—Several site investigations have been completed at the JRK Station, most recently in September 2020. According to previous assessments, the horizontal extent of impacted soils extends from the northern containment wall of the above-ground storage tanks (ASTs) to the wastewater filter beds and from the old plant building to Sweetwater Branch Creek. The results of the most recent soil assessment documented the presence of Benzo(a)pyrene in one soil sample at a concentration greater than its default commercial/industrial direct exposure based soil cleanup target levels (SCTLs). Four of the soil samples contained Benzo(a)pyrene equivalents at concentrations greater than its default commercial/industrial direct exposure based SCTLs. In addition, two of the soil samples contained total recoverable petroleum hydrocarbons (TRPH) at concentrations greater than its default commercial/industrial direct exposure based SCTLs.

In the Site-Wide Monitoring Report dated March 24, 2011, measurable free product was detected in four wells. An inspection in April 2013 showed that groundwater contains four of the polynuclear aromatic hydrocarbons (PAHs) (Benzo(a)anthracene, Benzo(a)pyrene, Benzo(b)fluoranthene, and Dibenzo(a,h)anthracene) at concentrations greater than their groundwater cleanup target levels (GCTLs). With the exception of Benzo(a)pyrene, the concentration of the remainder of these parameters did not exceed their Natural Attenuation Default Concentrations. The groundwater quality data reported in the 2011 Site-Wide Groundwater Monitoring Report documents that groundwater quality meets applicable GCTLs at the locations sampled. It is likely that groundwater quality impacts exist in the area where residual No. 6 fuel oil is present as a non-aqueous phase liquid.

Following the submittal of the August 2013 No Further Action Proposal, the Florida Department of Environmental Protection (FDEP) prepared comments regarding the No Further Action Proposal and provided them to GRU in a letter dated January 10, 2014. In August of 2014, GRU provided responses to the FDEP's January 2014 comment letter. In March of 2016 an attempt was made to meet with the FDEP, but a time was not set up for the meeting. The delay in responding to GRU's comments was due in part to the FDEP waiting on resolution of the request to use an active hydraulic containment system as an engineering control. Ultimately, the FDEP rejected the use of the active containment system as an engineering control. On April 17, 2017, the FDEP provided comments on GRU's August 2014 response to the FDEP's January 2014 comment letter. The FDEP requested further assessment of the extent of No. 6 fuel oil in the subsurface. GRU's response proposed additional soil investigation to assess the extent of No. 6

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fuel oil; both as a non-aqueous phase liquid and as stained soils. GRU also proposed temporarily shutting down the groundwater recovery system and evaluating whether free product returns to the wells. This information will be used to evaluate what actions will be needed to recover free product, if any is detected.

The results of the additional assessment were submitted to FDEP with the findings that the extent of impact has not been fully defined. FDEP has requested GRU conduct additional assessment such that complete delineation is achieved, and a Remedial Action Plan (RAP) can be developed to address all impacts to all media.

- *Water Use Restrictions*—Pursuant to Florida law, a water management district in Florida may mandate restrictions on water use for non-essential purposes when it determines such restrictions are necessary. The restrictions may either be temporary or permanent. The St Johns River Water Management District (SJRWMD) has mandated permanent district-wide restrictions on residential and commercial landscape irrigation. The restrictions limit irrigation to no more than two days per week during Daylight Savings Time, and one day per week during Eastern Standard Time. The restrictions apply to centralized potable water as provided by the Utility as well as private wells. All irrigation between the hours of 10:00 a.m. and 4:00 p.m. is prohibited. In addition, in April 2010, the County adopted, and the City subsequently opted into, an Irrigation Ordinance that codified the above-referenced water restrictions which promote and encourage water conservation. County personnel enforce this ordinance, which further assists in reducing water use and thereby extending the Utility’s water supply.

The SJRWMD and the Suwannee River Water Management District (SRWMD) each have promulgated regulations referred to as “Year-Round Water Conservation Measures”, for the purpose of increasing long-term water use efficiency through regulatory means. In addition, the SJRWMD and the SRWMD each have promulgated regulations referred to as a “Water Shortage Plan”, for the purpose of allocating and conserving the water resource during periods of water shortage and maintaining a uniform approach towards water use restrictions. Each Water Shortage Plan sets forth the framework for imposing restrictions on water use for non-essential purposes when deemed necessary by the applicable water management district.

On August 7, 2012, in order to assist the SJRWMD and the SRWMD in the implementation and enforcement of such Water Conservation Measures and such Water Shortage Plans, the Board of County Commissioners of Alachua County enacted an ordinance creating year-round water conservation measures and water shortage regulations (the “County Water Use Ordinance”), thereby making such Water Conservation Measures and such Water Shortage Plans applicable to the unincorporated areas of the County. On December 20, 2012, the City Commission adopted a resolution to opt into the County’s year-round water conservation measures and water shortage regulations ordinances in order to give the Alachua County Environmental Protection Department the authority to enforce water shortage orders and water shortage emergencies within the City.



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The St. Johns River Water Management District issued GRU consumptive use permit (CUP) number 11339-6 (GRU CUP) on September 10, 2014. The GRU CUP authorizes GRU to withdraw 10,950.0 million gallons per year (30.0 million gallons per day, or MGD, annual average) for public water supply purposes through September 10, 2034.

By an Order dated May 11, 2021, the District determined that Lakes Brooklyn and Geneva were not meeting (i.e., were below) the new minimum flows and levels (MFLs) rule. Withdrawals authorized by individual consumptive use permits, individually or cumulatively, were in violation of the MFLs for Lakes Brooklyn and Lake Geneva. Per an agreement executed on August 6, 2021, GRU elected to participate financially in the construction, operation, and maintenance of the Black Creek Water Resource Development Project (Black Creek WRD) to address GRU's impacts to the Lakes Brooklyn and Geneva MFLs.

GRU will pay based on the 0.1-foot lake level increase construction cost estimate of \$2,094,444. Not later than November 1, 2021, GRU will pay, deposit and deliver, in escrow, to the Florida Department of Financial Services (DFS) as Escrow Agent under the terms of an Escrow Agreement to be entered into among GRU, the District, and DFS (Escrow Agreement), cash or cash equivalent in the principal sum of \$1,047,222 representing one-half of GRU's total proportional share of the Black Creek WRD construction cost for the amount of lift GRU is purchasing. Regardless of the final construction cost per 0.1 of lift, GRU's remaining construction cost payments under this Agreement shall not exceed \$1,047,222.

As another component of GRU's lift purchase, GRU will pay for GRU's share of the Black Creek WRD operation and maintenance costs as a lump sum payment, representing the net present value of 20 years of annual operation and maintenance costs. GRU will pay an amount of \$616,330. GRU will pay this amount in two payments. Therefore, in addition to the construction cost payments specified above, by November 1, 2021, GRU will pay to the Escrow Agent the amount of \$308,165. By November 1, 2022, GRU will pay to the Escrow Agent the amount of \$308,165. This operation and maintenance payment amount is valid only for the term of this Agreement.

- *Manufactured Gas Plant*—Gainesville's natural gas system originally distributed blue water gas, which was produced in town by gasification of coal using distillate oil. Although manufactured gas was replaced by pipeline gas in the mid-1950, coal residuals and spilt fuel contaminated soils remain on and adjacent to the manufactured gas plant (MGP) site. When the natural gas system was purchased, GRU assumed responsibility for the investigation and remediation of environmental impacts related to the operation of the former MGP. The Utility has pursued recovery for the MGP from past insurance policies and, to date, has recovered \$2,204,402 from such policies. The Utility received final approval of its Remedial Action Plan which included the excavation and landfilling of impacted soils. This plan was implemented pursuant to a Brownfield Site Rehabilitation Agreement with the State. Following remediation, the property

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has been redeveloped by the City as a park with storm water ponds, nature trails, and recreational space, all of which were considered in the remediation plan's design. The duration of the groundwater monitoring program is unknown, and that timeframe is open to the results of the sampling data.

Based upon the Utility's analysis of the cost to clean up this site, the Utility has accrued a liability to reflect the costs associated with the cleanup effort. During fiscal year 2021, expenditures which reduced the liability balance were \$1,249,001 and the reserve balance at September 30, 2021 was \$845,000. The Utility is recovering the costs of this cleanup through customer charges. A regulatory asset was established for the recovery of remediation costs from customers. Customer billings were \$1,249,001 as of September 30, 2021. The regulatory asset balance was \$8,573,827 as of September 30, 2021. Although some uncertainties associated with environmental assessment and remediation activities remain, GRU believes that the current provision for such costs is adequate and additional costs, if any, will not have an adverse material effect on GRU's financial position, results of operations, or liquidity.

- *Purchase Commitments*—On July 16, 2020, the City Commission approved a Power Purchase Agreement (PPA) for solar electric to add 50 megawatts of solar generation to the GRU service area by December 2022. On July 21, 2020, the Utility entered into a 20-year contract with the option for two additional five-year terms and a purchase opportunity at years 8, 12, and 16, and at change in control. This will enable the Utility to provide customers with affordable solar power while taking the next steps toward meeting the City Commission's goal of 100 percent renewable by 2045. The City will own all green environmental attributes (renewable energy credits).
- *Operating Leases*—The Utility leases various equipment, facilities and property under operating leases that are cancelable only under certain circumstances. Rental costs under operating leases for the year ended September 30, 2021 was \$202,698.

Future minimum rental payments for various operating leases are:

<u>Year Ending September 30,</u>	<u>Future Minimum Rental Payments</u>
2022	\$ 191,356
2023	152,173
2024	37,692
2025	-
2026	-
<b>Total</b>	<u>\$ 381,221</u>

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Additional information on commitments and contingencies specific to the Utility's operations may be found on the separately issued financial statements of the Utility. Those financial statements describe environmental and other natural resource regulations, internal combustion engine MACT, climate change, coal combustion products, and storage tanks.

**Note 19 - Tax Abatements**

The City is party to Development Agreements with various developers to redevelop properties within the four former Community Redevelopment Agency (CRA) districts. The Development Agreements are agreements between the City and a developer to construct multi-family units with the potential of commercial space in the building being constructed. In return, the City agrees to annually reimburse the developer a Tax Increment Recapture based on the increase of assessed value of the development as determined by the Alachua County Property Appraiser.

For fiscal year ended September 30, 2021, the City paid the following Tax Increment Recapture amounts for the following projects:

- \$218,734 of Tax Increment Fund Incentive Reimbursement for Jefferson on Second, a multi-family and commercial complex located in downtown Gainesville.
- \$195,677 of Tax Increment Fund Incentive Reimbursement for a façade and streetscape project located in the CRA's 5<sup>th</sup> Avenue/Pleasant Street District.
- \$34,161 of Tax Increment Fund Incentive Reimbursement for the Downtown Redevelopment Area.

**Note 20 - Risk Management**

The City is exposed to various risks of loss related to theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. The City maintains a General Insurance Fund (an Internal Service Fund) to account for its uninsured risk of loss. Under the current program, the City is self-insured for workers' compensation, auto, and general liability. Third-party coverage is currently maintained for workers' compensation claims in excess of \$350,000. Settlements have not exceeded insurance coverage for each of the last three years. Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNRs) and are shown at current dollar value.

All funds participate in the general insurance program, with the Utility separately reporting its share of risk management and insurance related activities. The Utility Fund purchases plant and machinery insurance from a commercial carrier. There have been no significant reductions in insurance coverage from that in the prior year and settlements have not exceeded insurance coverage for the past three fiscal years. In addition, an actuarially computed liability of \$3,337,000

**CITY OF GAINESVILLE, FLORIDA**  
**NOTES TO FINANCIAL STATEMENTS**  
**SEPTEMBER 30, 2021**

is recorded in the Utility Fund as a fully amortized deferred credit. The present value calculation assumes a rate of return of 4.5% with a confidence level of 75%. All claims for fiscal year 2021 were paid from current year's revenues.

*Changes in General Insurance Claims Liability—*

**Utility Fund (Business-Type Activities)**

	<u>Beginning of Fiscal Year Liability</u>		<u>Incurred</u>		<u>Payments</u>		<u>End of Fiscal Year Liability</u>
<b>2020-2021</b>	\$ 3,337,000	\$	698,566	\$	(698,566)	\$	3,337,000
<b>2019-2020</b>	\$ 3,337,000	\$	2,051,291	\$	(2,051,291)	\$	3,337,000

**Internal Service Fund (Governmental Activities)**

	<u>Beginning of Fiscal Year Liability</u>		<u>Incurred</u>		<u>Payments</u>		<u>End of Fiscal Year Liability</u>
<b>2020-2021</b>	\$ 6,854,000	\$	1,628,518	\$	(1,628,518)	\$	6,854,000
<b>2019-2020</b>	\$ 6,854,000	\$	1,725,255	\$	(1,725,255)	\$	6,854,000

The City is also self-insured for its Employee Health and Accident Benefit Plan (the Plan). The Plan is accounted for in an internal service fund and is externally administered, for an annually contracted amount that is based upon the volume of claims processed. Contributions for City employees and their dependents are shared by the City and the employee. Administrative fees are paid primarily out of this fund. Stop-loss insurance is maintained for this program at \$300,000 per individual. No claims have exceeded insurance coverage in the last three years.

*Changes in Employee Health and Accident Insurance Claims Liability—*

	<u>Beginning of Fiscal Year Liability</u>		<u>Incurred</u>		<u>Payments</u>		<u>End of Fiscal Year Liability</u>
<b>2020-2021</b>	\$ 1,310,671	\$	26,710,701	\$	(26,710,701)	\$	1,310,671
<b>2019-2020</b>	\$ 1,310,671	\$	24,441,535	\$	(24,441,535)	\$	1,310,671

CITY OF GAINESVILLE, FLORIDA  
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These claims liability amounts are all considered to be due within one year and are classified as current liabilities in the accompanying financial statements.

**Note 21 - Subsequent Events**

*\$66,755,000 Utilities System Revenues Bonds, 2022 Series A* – On June 17, 2021, the City Commission authorized the issuance of the 2022 Series A bonds to refund \$66,075,000 of outstanding 2012 Series A bonds. The 2022 Series A issue is a forward delivery, tax-exempt direct placement issue with Bank of America which had a closing date of July 20, 2021 and a funding date of July 14, 2022.

*Partial Debt Defeasance* – On October 28, 2021, the Utility executed a partial legal defeasance of the 2017 Series A bonds in the amount of \$7,185,000 and a partial economic defeasance of the 2009 Series B bonds in the amount of \$1,130,000. The funds used to partially defease those bonds were savings generated by the Utility's 2020 debt restructuring transactions as well as the City's 2020 Pension Obligation Bond issuance.

*\$125,000,000 Utilities System Commercial Paper Notes, Series C* – On November 30, 2021, the liquidity facility with Bank of America supporting GRU's tax-exempt commercial paper program in the amount of \$125,000,000 was scheduled to expire. On November 4, 2021, the City Commission approved a three-year renewal of this facility with an expiration date of November 30, 2024.

*\$25,000,000 Utilities System Variable Rate Subordinated Revenue Bonds, 2018 Series A* – On November 30, 2021, GRU's \$25,000,000 tax-exempt line of credit with Truist Bank was scheduled to expire. On October 21, 2021, the City Commission approved a three-year renewal of this line of credit with an expiration date of November 30, 2024.

## **Required Supplementary Information**

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL (BUDGETARY BASIS)  
GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Budgeted Amount			Variance with Final Budget Positive/(Negative)
	Original	Final	Actual	
<b>Revenues</b>				
Taxes	\$ 58,977,434	\$ 58,902,623	\$ 58,765,059	\$ (137,564)
Licenses and Permits	9,162,621	9,163,464	9,442,280	278,816
Intergovernmental	13,625,717	11,860,360	16,927,773	5,067,413
Charges for Services	13,659,848	14,160,546	14,133,077	(27,469)
Fines and Forfeitures	880,891	888,340	971,122	82,782
Miscellaneous	1,299,854	2,675,622	960,668	(1,714,954)
<b>Total Revenues</b>	<b>97,606,365</b>	<b>97,650,955</b>	<b>101,199,979</b>	<b>3,549,024</b>
<b>Expenditures</b>				
General Government	24,937,698	37,875,347	26,739,079	11,136,268
Public Safety	64,225,555	58,065,757	57,132,404	933,353
Physical Environment	7,200	221,666	237,400	(15,734)
Transportation	14,863,994	15,448,580	11,986,760	3,461,820
Economic Environment	808,061	1,187,922	1,987,027	(799,105)
Human Services	15,000	-	38,729	(38,729)
Culture and Recreation	13,160,463	12,881,796	10,501,433	2,380,363
<b>Total Expenditures</b>	<b>118,017,971</b>	<b>125,681,068</b>	<b>108,622,832</b>	<b>17,058,236</b>
<b>(Deficiency) Revenue (Under) Expenditures</b>	<b>(20,411,606)</b>	<b>(28,030,113)</b>	<b>(7,422,853)</b>	<b>20,607,260</b>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	-	-	134,902	134,902
Transfers in	40,215,157	40,417,417	40,410,266	(7,151)
Transfers (out)	(19,782,662)	(21,216,697)	(23,918,462)	(2,701,765)
<b>Total Other Financing Sources (Uses)</b>	<b>20,432,495</b>	<b>19,200,720</b>	<b>16,626,706</b>	<b>(2,574,014)</b>
<b>Net Changes in Fund Balance</b>	<b>\$ 20,889</b>	<b>\$ (8,829,393)</b>	<b>\$ 9,203,853</b>	<b>\$ 18,033,246</b>

Reconciliation to GAAP Basis Statement of Revenues, Expenditures, and Changes in Fund Balance:

	Total Revenues	Total Expenditures	Other Financing Sources/(Uses)	Net Change in Fund Balance
Budgetary Basis	\$ 101,199,979	\$ (108,622,832)	\$ 16,626,706	\$ 9,203,853
Perspective Differences <sup>(1)</sup>	1,241,061	(4,207,800)	3,919,163	952,424
<b>GAAP Basis</b>	<b>\$ 102,441,040</b>	<b>\$ (112,830,632)</b>	<b>\$ 20,545,869</b>	<b>\$ 10,156,277</b>

(1) Perspective differences are as a result of funds budgeted as special revenue funds which do not qualify as special revenue funds under GAAP and are thus reported as part of the general fund.

**CITY OF GAINESVILLE**  
**NOTES TO SCHEDULE OF REVENUES AND EXPENDITURES**  
**BUDGET AND ACTUAL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED SEPTEMBER 30, 2021**

Annual budgets are legally adopted for all governmental funds other than Capital Projects Funds and certain Special Revenue Funds (such as grant funds and tax increment funds), which are appropriated on a project-length basis. Budgets are controlled at the department level throughout the year and total expenditures plus encumbrances may not legally exceed appropriations for each budgeted fund. The Special Revenue Funds which are budgeted annually are the Community Development Block Grant, Urban Development Action Grant, Home Grant, Cultural Affairs, State Law Enforcement Contraband Forfeiture, Federal Law Enforcement Contraband Forfeiture, Police Billable Overtime, Gainesville Community Reinvestment Area, Economic Development, Evergreen Cemetery, School Crossing Guard, Art in Public Places. All other Special Revenue Funds are appropriated on a project-length, multi-year basis.

Budget amounts reflected in the accompanying schedule incorporate all budgetary amendments (including supplemental appropriations) to the original budget. Budget amendments are approved by the City Commission during the year, with a final amendatory ordinance approved after the end of the fiscal year.

The City Manager has the authority to amend appropriations within and among the various departments and projects within a fund, except the Law Enforcement Contraband Forfeiture Trust Funds, consistent with legal requirements, in order to achieve the general objectives contemplated in fund level budgets. Interfund transfers (except for short-term loans and their settlements) and intrafund transfers within the Law Enforcement Contraband Forfeiture Funds require prior approval of the City Commission. Transfers concerning personnel can be made as long as the total number of permanent positions approved in the budget is not exceeded.

Budget appropriations lapse at year-end. Encumbrances at year-end do not represent GAAP expenditures or liabilities but represent budgetary accounting controls. All governmental fund budgets are maintained on the modified accrual basis of accounting except that budgetary basis expenditures include purchase orders and contracts (encumbrances) issued for goods or services not received at year-end.

The actual results of operations are presented in accordance with GAAP, and the City does not recognize encumbrances as expenditures until the period in which the goods or services are actually received and a liability is incurred. It is necessary to include the budgetary encumbrances to reflect actual revenues and expenditures on a budgetary basis consistent with the City's legally adopted budget. The following fiscal year's budget is amended to reappropriate the fund balance represented by encumbrances, if any.



**CITY OF GAINESVILLE  
NOTES TO SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
GENERAL FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021**

**Excess of Expenditures Over Budget Appropriations in Individual Funds**

For the year ended September 30, 2021, the following budgetary funds had an excess of expenditures over appropriations:

- General Fund – The general fund transfers out exceeded final budgeted appropriations by \$2,701,765. This was due to audit adjustments being identified and posted after the time period for amending the final budget had passed.
- Police Billable Overtime Fund – total expenditures of the police billable overtime fund exceeded final budgeted appropriations by \$17,723.
- Emergency Disaster Fund – total expenditures for the emergency disaster fund exceeded final budgeted appropriations by \$1,411.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS  
EMPLOYEES' PENSION PLAN  
LAST TEN FISCAL YEARS\***

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total Pension Liability</b>				
Service Costs	\$ 9,191,329	\$ 8,697,546	\$ 7,962,015	\$ 8,196,544
Interest	46,718,121	45,457,275	43,726,387	42,877,827
Differences Between Expected and Actual Experience	922,294	(157,018)	6,644,543	(5,088,593)
Transfer from Disability Plan	-	-	-	-
Changes of Assumptions	574,399	-	6,062,725	5,721,214
One Time Adjustment for DROP Account Balances	-	-	-	-
Contributions - Buy Back	-	195,500	121,500	89,300
Benefit Payments, Including Refunds of Employee Contributions	(37,766,711)	(37,279,075)	(35,568,906)	(33,106,728)
Net Change in Total Pension Liability	19,639,432	16,914,228	28,948,264	18,689,564
Total Pension Liability - Beginning	602,264,766	585,350,538	556,402,274	537,712,710
Total Pension Liability - Ending (a)	\$ 621,904,198	\$ 602,264,766	\$ 585,350,538	\$ 556,402,274
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 5,461,714	\$ 177,683,605	\$ 16,939,286	\$ 16,372,689
Employee Contributions	5,307,109	5,053,053	4,602,400	4,317,403
Contributions - Buy Back	-	195,500	121,500	89,300
Net Investment Income	144,933,044	17,060,129	(2,731,366)	49,219,793
Transfer from Disability Plan	-	-	-	-
Benefit Payments, Including Refunds of Employee Contributions	(37,766,711)	(37,279,075)	(35,568,906)	(33,106,728)
Administrative Expense	(593,485)	(563,047)	(584,033)	(697,884)
Net Change in Plan Fiduciary Net Position	117,341,671	162,150,165	(17,221,119)	36,194,573
Plan Fiduciary Net Position - Beginning	577,437,181	415,287,016	432,508,135	396,313,562
Plan Fiduciary Net Position - Ending (b)	\$ 694,778,852	\$ 577,437,181	\$ 415,287,016	\$ 432,508,135
City's Net Pension (Asset)/Liability - Ending (a)-(b)	\$ (72,874,654)	\$ 24,827,585	\$ 170,063,522	\$ 123,894,139
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	111.72%	95.88%	70.95%	77.73%
Annual Covered Payroll	\$ 106,142,180	\$ 101,061,060	\$ 92,048,000	\$ 89,976,976
Net Pension Liability as a Percentage of Covered Payroll	(68.66%)	24.57%	184.76%	137.70%

**Notes to Schedule**

- For the measurement date of 9/30/2021, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rate used in Milliman's July 1, 2021, FRS valuation report for non special-risk employees.
- For measurement date 9/30/2019, investment rate was reduced from 8.00% to 7.90%; inflation assumption rate was lowered from 3.75% to 2.50%.
- For measurement date 9/30/2018, investment rate was reduced from 8.10% to 8.00%.

# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF GAINESVILLE, FLORIDA SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS EMPLOYEES' PENSION PLAN LAST TEN FISCAL YEARS\* (Concluded)

	2017	2016	2015	2014
<b>Total Pension Liability</b>				
Service Costs	\$ 8,355,553	\$ 7,789,638	\$ 7,153,541	\$ 6,612,646
Interest	39,934,706	38,189,162	35,741,289	36,171,225
Differences Between Expected and Actual Experience	7,646,058	1,125,190	1,954,558	1,105,967
Transfer from Disability Plan	-	-	2,455,848	-
Changes of Assumptions	21,041,875	4,860,706	15,880,346	-
One Time Adjustment for DROP Account Balances	10,038,916	-	-	-
Contributions - Buy Back	-	-	-	-
Benefit Payments, Including Refunds of Employee Contributions	(34,963,352)	(37,252,988)	(28,306,207)	(31,819,142)
Net Change in Total Pension Liability	52,053,756	14,711,708	34,879,375	12,070,696
Total Pension Liability - Beginning	485,658,954	470,947,246	436,067,871	423,997,175
Total Pension Liability - Ending (a)	<u>\$ 537,712,710</u>	<u>\$ 485,658,954</u>	<u>\$ 470,947,246</u>	<u>\$ 436,067,871</u>
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 14,654,934	\$ 13,481,032	\$ 11,746,935	\$ 11,519,431
Employee Contributions	4,829,122	7,947,069	4,429,289	4,260,476
Contributions - Buy Back	-	-	-	-
Net Investment Income	58,605,302	39,190,078	(2,486,089)	34,176,892
Transfer from Disability Plan	-	-	2,320,442	-
Benefit Payments, Including Refunds of Employee Contributions	(38,469,162)	(37,252,988)	(28,306,207)	(26,161,924)
Administrative Expense	(604,905)	(670,867)	(580,988)	(613,886)
Net Change in Plan Fiduciary Net Position	39,015,291	22,694,324	(12,876,618)	23,180,989
Plan Fiduciary Net Position - Beginning	357,298,271	334,603,947	347,480,565	324,299,576
Plan Fiduciary Net Position - Ending (b)	<u>\$ 396,313,562</u>	<u>\$ 357,298,271</u>	<u>\$ 334,603,947</u>	<u>\$ 347,480,565</u>
City's Net Pension (Asset)/Liability - Ending (a)-(b)	<u>\$ 141,399,148</u>	<u>\$ 128,360,683</u>	<u>\$ 136,343,299</u>	<u>\$ 88,587,306</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	73.70%	73.57%	71.05%	79.68%
Annual Covered Payroll	\$ 91,143,976	\$ 80,223,575	\$ 79,930,261	\$ 81,654,532
Net Pension Liability as a Percentage of Covered Payroll	155.14%	160.00%	170.58%	108.49%

### Notes to Schedule

*Changes of Assumptions* -- amounts reported as changes of assumption resulted from the following:

- For measurement date 9/30/2017, investment rate was reduced from 8.20% to 8.10%.
- For measurement date 9/30/2016, investment rate was reduced from 8.30% to 8.20%.
- For measurement date 9/30/2015, investment rate was reduced from 8.40% to 8.30%.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF GAINESVILLE, FLORIDA SCHEDULE OF EMPLOYER CONTRIBUTIONS EMPLOYEES' PENSION PLAN LAST TEN FISCAL YEARS\*

Fiscal Year Ended September 30,	Actuarially Determined Contributions	Contributions in relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Total Contributions as a percentage of Covered Payroll
2021	\$ 5,461,275	\$ 5,461,714	\$ (439)	\$ 106,142,180	5.15%
2020	19,011,264	177,683,605	(158,672,341)	101,061,060	175.82%
2019	16,939,286	16,939,286	-	92,048,000	18.40%
2018	16,777,348	16,372,689	404,659	89,976,976	18.20%
2017	14,654,934	14,654,934	-	91,143,976	16.08%
2016	13,481,032	13,481,032	-	80,223,575	16.80%
2015	13,211,521	12,224,716	986,805	79,930,261	15.29%
2014	12,700,223	11,995,271	704,952	81,654,532	14.69%

### Notes to Schedule

Valuation Date: 10/1/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Individual entry age, normal cost
Amortization Method	Level percentage, closed
Remaining Amortization Period	30 years
Asset Valuation Method	Actuarial value, based on 5-year recognition of returns greater or less than
Investment Return Rate	7.90%, net of investment related expenses
Salary Increase Rate	3.00%-5.00%
Payroll Growth	3.20%
Mortality Rates	<i>Healthy Active Lives</i> --Female: RP2000 Generational, 100% Combined

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS  
POLICE OFFICERS' AND FIREFIGHTERS' CONSOLIDATED RETIREMENT PLAN  
LAST TEN FISCAL YEARS\***

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>
<b>Total Pension Liability</b>				
Service Costs	\$ 4,235,165	\$ 3,905,032	\$ 3,757,740	\$ 3,682,078
Interest	23,425,956	22,777,676	22,397,470	21,993,597
Change in Excess State Money	-	-	(951,203)	-
Share Plan Allocation	398,142	890,108	951,203	-
Differences Between Expected and Actual Experience	159,551	501,678	(1,185,483)	(2,419,821)
Changes of Assumptions	(4,514,316)	-	3,102,805	4,612,282
Contributions - Buy Back	-	7,400	-	-
Benefit Payments, Including Refunds of Employee Contributions	(20,223,626)	(20,188,276)	(19,538,102)	(19,464,524)
Net Change in Total Pension Liability	3,480,872	7,893,618	8,534,430	8,403,612
Total Pension Liability - Beginning	302,407,734	294,514,116	285,979,686	277,576,074
Total Pension Liability - Ending (a)	\$ 305,888,606	\$ 302,407,734	\$ 294,514,116	\$ 285,979,686
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 2,048,850	\$ 51,905,342	\$ 4,958,811	\$ 4,507,892
State Contributions	1,537,422	3,141,731	-	1,366,304
Employee Contributions	2,314,580	2,113,851	1,946,523	1,963,471
Contributions - Buy Back	-	7,400	-	-
Net Investment Income	66,246,836	17,227,545	3,521,972	24,056,126
Benefit Payments, Including Refunds of Employee Contributions	(20,223,626)	(20,188,276)	(19,538,102)	(19,464,524)
Administrative Expense	(622,712)	(708,558)	(771,292)	(699,346)
Other	(2,754)	-	91,875	-
Net Change in Plan Fiduciary Net Position	51,298,596	53,499,035	(9,790,213)	11,729,923
Plan Fiduciary Net Position - Beginning	296,918,562	243,431,612	253,221,825	241,763,801
Adjustment to Beginning of Year	(12,085)	-	-	(271,899)
Plan Fiduciary Net Position - Ending (b)	\$ 348,217,158	\$ 296,918,562	\$ 243,431,612	\$ 253,221,825
City's Net Pension (Asset)/ Liability - Ending (a)-(b)	\$ (42,328,552)	\$ 5,489,172	\$ 51,082,504	\$ 32,757,861
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	113.84%	98.18%	82.66%	88.55%
Annual Covered Payroll	\$ 28,654,045	\$ 26,077,644	\$ 24,058,071	\$ 25,263,376
Net Pension Liability as a Percentage of Covered Payroll	(147.72%)	21.05%	212.33%	129.67%

**Notes to Schedule**

*Changes of Assumptions* -- amounts reported as changes of assumption resulted from the following:

- For measurement date 9/30/21, as mandated by Chapter 2015-157, Laws of Florida, the assumed rates of mortality were changed to the rates used in Milliman's July 1, 2019 FRS Valuation Report for special risk employees.
- For measurement date 9/30/2019, investment rate was reduced from 8.00% to 7.90%.
- For measurement date 9/30/2018, investment rate was reduced from 8.10% to 8.00%.
- For measurement date 9/30/2017, investment rate was reduced from 8.20% to 8.10%.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF GAINESVILLE, FLORIDA**  
**SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS**  
**POLICE OFFICERS' AND FIREFIGHTERS' CONSOLIDATED RETIREMENT PLAN**  
**LAST TEN FISCAL YEARS\***  
*(Concluded)*

	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
<b>Total Pension Liability</b>				
Service Costs	\$ 4,254,335	\$ 3,812,252	\$ 4,094,841	\$ 3,730,365
Interest	21,463,554	20,156,185	23,375,806	19,299,422
Change in Excess State Money	-	-	-	-
Share Plan Allocation	-	-	-	-
Differences Between Expected and Actual Experience	2,311,687	(6,006,515)	(140,568)	-
Changes of Assumptions	2,158,450	2,719,455	2,608,508	2,523,158
Contributions - Buy Back	-	-	-	-
Benefit Payments, Including Refunds of Employee Contributions	(16,100,144)	(15,444,821)	(17,602,583)	(12,898,782)
Net Change in Total Pension Liability	14,087,882	5,236,556	12,336,004	12,654,163
Total Pension Liability - Beginning	263,488,192	258,251,636	245,915,632	233,261,469
Total Pension Liability - Ending (a)	<u>\$ 277,576,074</u>	<u>\$ 263,488,192</u>	<u>\$ 258,251,636</u>	<u>\$ 245,915,632</u>
<b>Plan Fiduciary Net Position</b>				
Employer Contributions	\$ 4,294,312	\$ 3,716,354	\$ 3,682,847	\$ 3,855,020
State Contributions	1,254,172	1,242,740	1,269,827	1,259,995
Employee Contributions	2,024,693	2,093,074	1,972,417	2,067,685
Contributions - Buy Back	-	-	-	-
Net Investment Income	31,854,789	22,310,321	(93,259)	21,911,535
Benefit Payments, Including Refunds of Employee Contributions	(16,100,144)	(15,444,821)	(17,602,583)	(12,898,782)
Administrative Expense	(564,203)	(585,416)	(609,229)	(609,264)
Other	-	-	-	-
Net Change in Plan Fiduciary Net Position	22,763,619	13,332,252	(11,379,980)	15,586,189
Plan Fiduciary Net Position - Beginning	219,000,182	205,667,930	217,047,910	201,461,721
Adjustment to Beginning of Year	-	-	-	-
Plan Fiduciary Net Position - Ending (b)	<u>\$ 241,763,801</u>	<u>\$ 219,000,182</u>	<u>\$ 205,667,930</u>	<u>\$ 217,047,910</u>
City's Net Pension (Asset)/ Liability - Ending (a)-(b)	<u>\$ 35,812,273</u>	<u>\$ 44,488,010</u>	<u>\$ 52,583,706</u>	<u>\$ 28,867,722</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	87.10%	83.12%	79.64%	88.26%
Annual Covered Payroll	\$ 25,501,291	\$ 23,885,642	\$ 25,539,198	\$ 24,364,333
Net Pension Liability as a Percentage of Covered Payroll	140.43%	186.25%	205.89%	118.48%

**Notes to Schedule**

*Changes of Assumptions* -- amounts reported as changes of assumption resulted from the following:

- For measurement date 9/30/2016, investment rate was reduced from 8.30% to 8.20%.
- For measurement date 9/30/2015, investment rate was reduced from 8.40% to 8.30%.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF GAINESVILLE, FLORIDA SCHEDULE OF EMPLOYER CONTRIBUTIONS POLICE OFFICERS' AND FIREFIGHTERS' CONSOLIDATED RETIREMENT PLAN LAST TEN FISCAL YEARS\*

Fiscal Year Ended September 30,	Actuarially Determined Contributions	Contributions in relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Total Contributions as a percentage of Covered Payroll
2021	\$ 2,048,850	\$ 2,048,850	\$ -	\$ 28,654,054	7.15%
2020	5,680,398	51,905,342	(46,224,944)	26,077,644	199.04%
2019	4,958,811	4,958,811	-	24,058,071	20.61%
2018	4,507,892	4,507,892	-	25,263,376	17.84%
2017	4,294,312	4,294,312	-	25,501,291	16.84%
2016	3,716,354	3,716,354	-	23,885,642	15.56%
2015	3,682,847	3,682,847	-	25,539,198	14.42%
2014	3,855,020	3,855,020	-	24,364,333	15.82%

### Notes to Schedule

Valuation Date: 10/1/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Individual entry age, normal cost
Amortization Method	Level percentage, closed
Remaining Amortization Period	30 years
Asset Valuation Method	Actuarial value, based on 5-year recognition of returns greater or less than
Investment Return Rate	7.90%, net of investment related expenses
Salary Increase Rate	Police Officers: 3.0% - 6.0%; Firefighters: 2.0% - 5.0%
Payroll Growth	3.0% per year for projecting aggregate payroll; 2.75% for determining
Mortality Rates	<i>Healthy Active Lives</i> --Female: RP2000 Generational, 100% Combined

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF ANNUAL MONEY-WEIGHTED RATE OF RETURN  
PENSION PLANS  
LAST TEN FISCAL YEARS\*

Fiscal Year	Annual Money-Weighted Rate of Return on Pension Plan Investments	
	General Pension Plan	Consolidated Plan
2021	25.46%	17.80%
2020	4.11%	7.10%
2019	(0.64%)	1.30%
2018	12.63%	10.22%
2017	11.84%	11.20%
2016	11.84%	11.20%
2015	(0.74%)	0.00%
2014	10.61%	11.01%

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.



**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF GAINESVILLE, FLORIDA**

**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AND RELATED RATIOS  
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM  
LAST TEN FISCAL YEARS\***

	<b>FLORIDA RETIREMENT SYSTEM (FRS)</b>					
	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Employer's Proportion of the Net Pension Liability	0.0024373%	0.0026964%	0.0028433%	0.0028149%	0.0026950%	0.0033806%
Employer's Proportionate Share of the Net Pension Liability	\$ 184,112	\$ 1,168,671	\$ 979,195	\$ 847,873	\$ 797,444	\$ 853,598
Employer's Covered Payroll	\$ 258,253	\$ 252,289	\$ 249,819	\$ 237,711	\$ 202,289	\$ 229,337
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	71.29%	463.23%	391.96%	356.68%	394.21%	372.20%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	96.40%	78.85%	82.61%	84.26%	83.89%	84.88%

**HEALTH INSURANCE SUBSIDY PROGRAM (HIS)**

	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Employer's Proportion of the Net Pension Liability	0.0024373%	0.0007268%	0.0007467%	0.0007276%	0.0006345%	0.0007428%
Employer's Proportionate Share of the Net Pension Liability	\$ 89,472	\$ 88,738	\$ 83,552	\$ 77,015	\$ 67,846	\$ 86,570
Employer's Covered Payroll	\$ 258,253	\$ 252,289	\$ 249,819	\$ 237,711	\$ 202,289	\$ 229,337
Employer's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	34.65%	35.17%	33.45%	32.40%	33.54%	37.75%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	3.56%	3.00%	2.63%	2.15%	1.64%	0.97%

**Notes to Schedules**

The amounts presented for each fiscal year for the FRS and HIS were determined as of the measurement date, which was June 30 of the current fiscal year. Covered payroll is for the year ended June 30 of each year presented.

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

**REQUIRED SUPPLEMENTARY INFORMATION**

**CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF EMPLOYER CONTRIBUTIONS  
FLORIDA RETIREMENT SYSTEM AND HEALTH INSURANCE SUBSIDY PROGRAM  
LAST TEN FISCAL YEARS\***

	<b>FLORIDA RETIREMENT SYSTEM (FRS)</b>					
	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2015</b>
Contractually Required Contribution	\$ 87,405	\$ 90,261	\$ 89,357	\$ 81,218	\$ 76,047	\$ 80,376
Contributions in Relation to the Contractually Required Contribution	(87,405)	(90,261)	(89,357)	(81,218)	(76,047)	(80,376)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's Covered Payroll	\$ 241,084	\$ 253,072	\$ 252,952	\$ 237,711	\$ 222,289	\$ 218,313
Contributions as a Percentage of Covered Payroll	36.25%	35.67%	35.33%	34.17%	34.21%	35.90%
						40.75%

	<b>HEALTH INSURANCE SUBSIDY PROGRAM (HIS)</b>					
	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2015</b>
Contractually Required Contribution	\$ 4,002	\$ 4,201	\$ 4,199	\$ 3,946	\$ 3,690	\$ 3,624
Contributions in Relation to the Contractually Required Contribution	(4,002)	(4,201)	(4,199)	(3,946)	(3,690)	(3,624)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Employer's Covered Payroll	\$ 241,084	\$ 253,072	\$ 252,952	\$ 237,711	\$ 222,289	\$ 218,313
Contributions as a Percentage of Covered Payroll	1.66%	1.66%	1.66%	1.66%	1.66%	1.66%

\*GASB Statement No. 68 was implemented in 2015. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF GAINESVILLE, FLORIDA SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFITS LAST TEN FISCAL YEARS\*

	2021	2020	2019	2018	2017
<b>Total OPEB Liability</b>					
Service Costs	\$ 1,488,138	\$ 1,742,093	\$ 1,591,950	\$ 1,467,084	\$ 1,282,158
Interest	4,977,350	6,093,319	5,887,782	5,676,583	5,274,094
Differences Between Expected and Actual Experience	-	(3,069,055)	-	3,158,374	(914,359)
Changes of Assumptions	-	(13,744,743)	625,481	675,415	559,493
Gross Benefit Payments	(8,426,856)	(8,225,362)	(7,676,658)	-	-
Retiree Contributions	3,330,813	3,404,162	3,173,162	(4,354,263)	(4,109,173)
Net Change in Total OPEB Liability	1,369,445	(13,799,586)	3,601,717	6,623,193	2,092,213
Total OPEB Liability - Beginning	64,015,882	77,815,468	74,213,751	67,590,558	65,498,345
Total OPEB Liability - Ending (a)	<u>\$ 65,385,327</u>	<u>\$ 64,015,882</u>	<u>\$ 77,815,468</u>	<u>\$ 74,213,751</u>	<u>\$ 67,590,558</u>
<b>Plan Fiduciary Net Position</b>					
Employer Contributions	\$ 1,924,061	\$ 2,557,953	\$ 2,348,167	\$ 2,016,572	\$ 1,622,729
Net Investment Income	14,120,107	602,848	(1,550,570)	6,250,519	6,550,405
Gross Benefit Payments	(8,426,856)	(8,225,362)	(7,676,658)	(4,354,263)	(4,109,173)
Retiree Contributions	3,330,813	3,404,162	3,173,162	-	-
Administrative Expense	(6,982)	(4,661)	(19,078)	(13,890)	(6,082)
Net Change in Plan Fiduciary Net Position	10,941,143	(1,665,060)	(3,724,977)	3,898,938	4,057,879
Plan Fiduciary Net Position - Beginning	62,009,254	63,674,314	67,399,291	63,500,353	59,442,474
Plan Fiduciary Net Position - Ending (b)	<u>\$ 72,950,397</u>	<u>\$ 62,009,254</u>	<u>\$ 63,674,314</u>	<u>\$ 67,399,291</u>	<u>\$ 63,500,353</u>
City's Net OPEB (Asset)/ Liability - Ending (a)-(b)	<u>\$ (7,565,070)</u>	<u>\$ 2,006,628</u>	<u>\$ 14,141,154</u>	<u>\$ 6,814,460</u>	<u>\$ 4,090,205</u>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	111.57%	96.87%	81.83%	90.82%	93.95%
Annual Covered Payroll	\$ 156,333,484	\$ 148,889,032	\$ 124,457,080	\$ 118,530,552	\$ 122,798,859
Net OPEB Liability as a Percentage of Covered Payroll	(4.84%)	1.35%	11.36%	5.75%	3.33%

### Notes to Schedule

*Differences Between Expected and Actual Experience* - Fiscal year 2020 reflects the impact of changes to the census data from the prior valuation to the valuation as of October 1, 2019.

*Changes of Assumptions* -- Changes of assumptions reflect the effects of changes in the discount rate each period.

- For measurement date 9/30/2019, investment rate was reduced from 8.00% to 7.90%.

Additionally, changes of assumptions includes changes due to claims experience and premium rates.

\*GASB Statement No. 75 was implemented in 2017. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF GAINESVILLE, FLORIDA SCHEDULE OF EMPLOYER CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFITS LAST TEN FISCAL YEARS\*

Fiscal Year Ended September 30,	Actuarially Determined Contributions	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)	Covered Payroll	Total Contributions as a percentage of Covered Payroll
2021	\$ -	\$ 1,924,061	\$ (1,924,061)	\$ 156,333,484	1.23%
2020	-	2,557,953	(2,557,953)	148,889,032	1.72%
2019	767,613	2,348,167	(1,580,554)	124,457,080	1.89%
2018	731,060	2,016,572	(1,285,512)	118,530,552	1.70%
2017	616,087	1,622,729	(1,006,642)	122,798,859	1.32%

### Notes to Schedule

Valuation Date: 10/1/2019

Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Individual entry age, normal cost
Amortization Method	Level percentage, closed
Remaining Amortization Period	30 years
Asset Valuation Method	Market Value of Assets
Discount Rate	7.90% per year assumed investment return rate
Salary Increase Rate	Police Officers: 3.0% - 6.0%; Firefighters: 2.0% - 5.0%
Payroll Growth	3.00%
Health Care Inflation	Medical Claims (Pre-65) 7.30% - 4.50%, (Post-65) 4.30% - 4.50%
Mortality Rates	<i>Healthy Active Lives</i> --Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB; Male: RP2000 Generational, 50% Combined Healthy White Collar/50% Combined Healthy Blue Collar, Scale BB. Male (Special Risk): RP2000 Generational, 10% Combined Healthy White Collar/90% Combined Healthy Blue Collar, Scale BB. For special risk members, 25% of future active member deaths are assumed to be in the line of duty. For all other members, 2% of future active member deaths are assumed to be in the line of duty. <i>Healthy Inactive Lives</i> --Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB; Male: RP2000 Generational, 10% Annuitant White Collar/90% Annuitant Blue Collar, Scale BB <i>Disabled Lives</i> --Female: 100% RP2000 Disabled Female set forward two years, no projection scale; Male: 60% RP2000 Disabled Male setback four years/40% Annuitant White Collar with no setback, no projection scale.

\*GASB Statement No. 75 was implemented in 2017. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF ANNUAL MONEY-WEIGHTED RATE OF RETURN  
OTHER POSTEMPLOYMENT BENEFITS  
LAST TEN FISCAL YEARS\*

Fiscal Year	Annual Money-Weighted Rate of Return on OPEB Plan Investments
2021	25.08%
2020	0.25%
2019	(2.41%)
2018	9.97%
2017	11.25%

Note to Schedule

\*GASB Statement No. 75 was implemented in 2017. Until a full 10-year trend is compiled, information for those years for which it is available will be presented.

## **Supplementary Information**

## **NONMAJOR GOVERNMENT FUNDS**

### **SPECIAL REVENUE FUNDS**

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are restricted to expenditures for specific purposes.

The City maintains the following Special Revenue Funds:

**Community Development Block Grant** - to maintain unique accounting requirements for Federal funds being used to refurbish and rehabilitate deteriorated neighborhoods.

**Urban Development Action Grant** - to account for Urban Development Action Grant funds loaned to a local developer for construction of a downtown-parking garage. The loan is to be repaid based on provisions of an agreement.

**HOME Grant** - to maintain unique accounting requirements for HOME Investment Partnerships Program Grant funds. This program was created under Title II of the Cranston-Gonzalez National Affordable Housing Act of 1990.

**Cultural Affairs** - to account for revenues and expenditures associated with various cultural activities of the City. Financing is provided by various charges for services and miscellaneous revenue sources.

**State Law Enforcement Contraband Forfeiture** - to account for law enforcement related projects funded by the proceeds from state confiscated property forfeited under the provisions of Sections 932.701 through 932.704, Florida Statutes.

**Federal Law Enforcement Contraband Forfeiture** - to account for law enforcement related projects funded by the proceeds from federal confiscated property forfeited under the provisions of USC 21 SS 881 and U.S. Department of Justice, Guide to Equitable Sharing of Federally Forfeited Property for State and Local Law Enforcement Agencies.

**Police Billable Overtime** - to account for revenues and expenditures associated billable overtime that the Police Department performs outside of their regular duties for both City events and non-City events. Fees are set with the intent to cover variable costs including overtime pay and benefits.

**Street, Sidewalk and Ditch Improvement** - to account for the provision and financing of paving and ditch improvement projects. Financing is provided by assessments levied against property owners in a limited geographical area as improvement projects are approved.

**Economic Development** - to account for revenue and expenditures made to promote economic development. Includes operating expense and rental revenue generated by the GTEC (Gainesville Technology Incubator) facility.

**Miscellaneous Grants** - to account for a large number of miscellaneous grants, which are single purpose in nature and require minimal special accounting features.

**Fire Assessment** - to account for fire assessment fees not included in the general fund.

**Transportation Concurrency Exception Area** - to account for revenue and expenditures generated in connection with transportation improvements made in conjunction with new developments. Funds are provided by real estate developers to mitigate the development's impact on transportation in accordance with Ordinance #981310.

## **SPECIAL REVENUE FUNDS**

**Water/Wastewater Infrastructure Surcharge** - to account for surcharge collections and interest earnings which are to be expended on related infrastructure improvements for water and wastewater. Half of the funds collected are transferred to this fund. Resolution #030223 specifies that the expenditures are to be used as follows: 20% health/safety/environmental projects, 20% affordable housing projects, and 60% programmed extension projects.

**Supportive Housing Investment Partnership (SHIP)** - to account for documentary stamp proceeds from real estate transactions to be used as funding for the entitlement program. Expenditures made by the City include grants to improve housing options for lower income and less advantaged citizens.

**Small Business Loan** - to account for revenue and expenditures associated with revolving loan funds to local small businesses. This fund was established in fiscal year 2005 with the funds received through an insurance settlement associated with the United Gainesville Community Development Corporation.

**Miscellaneous Special Revenue Fund** - to account for several miscellaneous programs that are of small dollar value and are restricted to a specific project or activity.

**Tree Mitigation** - to account for projects that exceed the basic service levels for tree planting, routine pruning maintenance and hazard abatement of the City's tree canopy.

**Golf Course Surcharge** - to account for surcharges collected on golf course usage from green fees and cart rentals to be used for golf course improvements and debt payments.

**Evergreen Cemetery** - to account for revenues, which will be used to finance perpetual care expenses incurred by the General Fund for cemetery gravesites. Interest income and income from lot sales and perpetual care contracts provide the financing sources.

**School Crossing Guard** - to account for the surcharge imposed on parking fines to fund the School Crossing Guard Program.

**Art in Public Places** - to account for the use of funds to purchase art for new or majorly-renovated City buildings, and to accumulate funds to provide art that is accessible to the public in accordance with City Ordinance #3509.

**Gainesville Community Reinvestment Area** - to account for the use of funds from an interlocal agreement with Alachua County for the redevelopment of the consolidated tax increment district areas, cap the annual funding provided by the City and County, and set an end date for the redevelopment work. Funding from the County will end January 1, 2029.

**Downtown Redevelopment Tax Increment Fund** - to account for certain property tax increments, and interest earned on such funds, which are to be used for specific projects involving downtown redevelopment.

**Fifth Avenue Tax Increment Fund** - to account for certain property tax increments, and interest earned on such funds, which are to be used for specific projects involving redevelopment of the Fifth Avenue and Pleasant Street neighborhoods.

**College Park Tax Increment Fund** - to account for certain property tax increments and interest earned on such funds, which are to be used for specific projects involving redevelopment of the College Park and University Heights neighborhoods.



## **SPECIAL REVENUE FUNDS**

**Eastside Tax Increment Fund** - to account for certain property tax increments and interest earned on such funds, which are to be used for specific projects involving redevelopment of the Eastside Redevelopment District.

**American Rescue Plan Act (ARPA)** - to account for grant funds provided through the American Rescue Act of 2021 to help state and local governments cover increased expenditures, replenish lost revenue, and mitigate economic harm from the COVID-19 pandemic.

**Emergency Disaster** - to account for revenue and expenditures associated with public safety during an event.

## **DEBT SERVICE FUNDS**

*Debt Service Funds* are used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

The City maintains the following Debt Service Funds:

**Guaranteed Entitlement Revenue and Refunding Bonds 1994** - to receive and account for funds (Guaranteed Entitlement funds) to accumulate the debt service requirements of the Guaranteed Entitlement Refunding Bonds of 1994.

**Pension Obligation Bonds Series 2003A** - to account for funds to accumulate the debt service requirements of the pension obligation bonds for the General Employee's Pension Plan.

**Pension Obligation Bonds Series 2003B** - to account for funds to accumulate the debt service requirements of the pension obligation bonds for the Consolidated Police Officers' and Firefighters' Pension Plan.

**GPD Energy Conservation Master Capital Lease** - to account for funds to accumulate the capital lease required payments for the Siemens GPD Energy Conservation Capital Lease.

**Capital Improvement Revenue Note Series 2009** - to account for funds to accumulate the debt service requirements of the Revenue Note Series 2009.

**Capital Improvement Revenue Bond Series 2010** - to account for funds to accumulate the debt service requirements of the Revenue Bond Series 2010.

**Revenue Refunding Note Series 2011** - to account for funds to accumulate the debt service requirements of the Revenue Refunding Note of 2011.

**Capital Improvement Revenue Note Series 2011A** - to account for funds to accumulate the debt service requirements of the Revenue Note of 2011.

**Revenue Refunding Note Series 2014** - to account for funds to accumulate the debt service requirements of the Revenue Refunding Note of 2014.

**Capital Improvement Revenue Bond Series 2014** - to account for funds to accumulate the debt service requirements of the Revenue Bond of 2014.

**Revenue Refunding Note Series 2016A** - to account for funds to accumulate the debt service requirements of the Revenue Refunding Note of 2016.

**Capital Improvement Revenue Note Series 2016B** - to account for funds to accumulate the debt service requirements of the Revenue Note of 2016B.

**Capital Improvement Revenue Bond 2017** - to account for funds to accumulate the debt service requirements of the Revenue Bond of 2017.

**Capital Improvement Revenue Note 2019** - to account for funds to accumulate the debt service requirements of the Revenue Note of 2019.

**Special Obligations Revenues Bonds Series 2020** - to account for funds to accumulate the debt service requirements of the Special Obligation Revenue Bonds (Pension Obligation Bonds) of 2020.

**Revenue Refunding Note Series 2021** - to account for funds to accumulate the debt service requirements for the Refunding Note of 2021.

## **CAPITAL PROJECTS FUNDS**

*Capital Projects Funds* are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds and Trust Funds).

The City maintains the following Capital Projects Funds:

**General Capital Projects** - to account for costs of various projects, which are of relatively small dollar value in nature. Financing is generally provided by operating transfers from other funds of the City and interest earnings.

**Public Improvement Construction Fund** - to account for the costs of various capital projects funded by the non-refunding portion of the 1994 Guaranteed Entitlement Revenue & Refunding Bonds & interest earnings.

**Greenspace and Community Improvement** - to account for the costs of acquiring greenspace land and quality of life improvements in the community.

**Capital Projects Fund 02** - to account for the costs of various capital projects financed by the First Florida Governmental Financing Commission 2002 and interest earnings.

**Fifth Avenue/Pleasant Street Rehabilitation Project Fund 02** - to account for the acquisition and rehabilitation of properties in the Fifth Avenue/Pleasant Street district financed through the First Florida Governmental Financing Commission 2002 and interest earnings.

**FFGFC 05 Capital Projects** - to account for the costs of various capital projects financed by the First Florida Governmental Financing Commission 2005 and interest earnings.

**Capital Improvement Revenue Bond (CIRB) 2005 CIP Fund** - to account for the costs of various capital projects financed by the CIRB 2005 and interest earnings.

**Kennedy Homes Acquisition/Demolition Fund** - to account for the costs of acquiring the Kennedy Homes property, and for associated demolition and remodeling costs associated with the property's rehabilitation.

**Campus Development Agreement** - to account for the costs of projects specified to be funded by the Campus Development Agreement, provided by the University of Florida.

**Energy Conservation** - to account for the costs of projects related to energy conservation funded by the CIRN 2009 debt issue.

**Additional 5 Cents Local Option Gas Tax (LOGT)** - to account for the receipt and expenditure of the additional five cent local option gas tax.

**Additional 5 Cents Local Option Gas Tax (LOGT) CIRN 2009** - to account for the expenditure of the CIRN 2009 proceeds to be repaid with additional five cent local option gas tax.

**Traffic Management System** - to account for the costs of the traffic management system building project.

**Wild Spaces Public Places ½ Cent Sales Tax** - to account for the receipt of a portion of the Wild Spaces Public Places two-year ½ cent sales tax and the related capital projects associated with public recreation funded by the tax and interest earnings.

**Wild Spaces Public Places Land Acquisition** - to account for the receipt of a portion of the Wild Spaces Public Places two-year ½ cent sales tax and the related capital projects associated with land acquisition funded by the tax and interest earnings.

## **CAPITAL PROJECTS FUNDS**

**Senior Recreation Center** - to account for the costs of the construction of the Senior Recreation Center.

**Capital Improvement Revenue Bond 2010** - to account for the costs of various capital projects financed by the CIRB 2010 and interest earnings.

**Capital Improvement Revenue Note 2011** - to account for the costs of various capital projects financed by the CIRN 2011 and interest earnings.

**Facilities Maintenance Recurring** - to account for the costs for ongoing facilities capital maintenance.

**Equipment Replacement** - to account for the costs for replacing City equipment (radios, computers, laptops, etc.).

**Roadway Resurfacing Program** - to account for the costs for resurfacing roads.

**Capital Improvement Revenue Bond Series 2014** - to account for the costs of various capital projects financed by the CIRB 2014 and interest earnings.

**Capital Improvement Beazer Settlement** - to account for the costs of remediation work associated with the clean-up at the Cabot Carbon/Koppers Superfund Site.

**Capital Improvement Revenue Note 2016B Additional 5 Cent Gas Tax** - to account for the costs of various capital projects financed by the CIRN 2016B and interest earnings.

**Capital Improvement Revenue Note 2017** - to account for the costs of various capital projects financed by the CIRN 2017 and interest earnings.

**Wild Spaces Public Places ½ Cent Sales Tax 2017-2025** - to account for the receipt of a portion of the Wild Spaces Public Places eight-year ½ cent sales tax and the related capital projects associated with public recreation funded by the tax and interest earnings.

**Wild Spaces Public Places Joint Projects** - to account for joint capital projects funded by the Wild Spaces Public Places eight-year ½ cent sales tax.

**Capital Improvement Revenue Note 2019** - to account for the costs associated with various capital projects funded by the CIRN 2019 and interest earnings.

**Technology Capital Improvement Fund** - to account for the costs associated with various capital projects.

CITY OF GAINESVILLE, FLORIDA  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SEPTEMBER 30, 2021

	Special Revenue Funds			
	Community Development Block Grant	Urban Development Action Grant	Home Grant	Cultural Affairs
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	-	303,463	-	250,617
Receivables	1,355,254	-	120,785	2,321
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>1,355,254</u>	<u>303,463</u>	<u>120,785</u>	<u>252,938</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	53,741	-	14,264	4,651
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	1,229,522	-	345,217	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>1,283,263</u>	<u>-</u>	<u>359,481</u>	<u>4,651</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	33,165	-	26,673	-
<b>Total Deferred Inflows of Resources</b>	<u>33,165</u>	<u>-</u>	<u>26,673</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	38,826	303,463	-	-
Committed	-	-	-	248,287
Assigned	-	-	-	-
Unassigned	-	-	(265,369)	-
<b>Total Fund Balances</b>	<u>38,826</u>	<u>303,463</u>	<u>(265,369)</u>	<u>248,287</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 1,355,254</u>	<u>\$ 303,463</u>	<u>\$ 120,785</u>	<u>\$ 252,938</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	State Law Enforcement Contraband Forfeiture	Federal Law Enforcement Contraband Forfeiture	Police Billable Overtime	Street, Sidewalk, and Ditch Improvement
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	311,645	802,227	-	191,077
Receivables	-	-	364,171	2,611
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	670,492	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>982,137</u>	<u>802,227</u>	<u>364,171</u>	<u>193,688</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	673,286	1,921	8,478	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	590,369	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>673,286</u>	<u>1,921</u>	<u>598,847</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	3,458
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>3,458</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	308,851	800,306	-	190,230
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	(234,676)	-
<b>Total Fund Balances</b>	<u>308,851</u>	<u>800,306</u>	<u>(234,676)</u>	<u>190,230</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 982,137</u>	<u>\$ 802,227</u>	<u>\$ 364,171</u>	<u>\$ 193,688</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	Economic Development	Miscellaneous Grants	Fire Assessment	Transportation Concurrency Exception Area
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ 3,000
Equity in Pooled Cash and Investments	178,620	-	-	7,026,919
Receivables	30,856	1,496,334	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	12	-	-
<b>Total Assets</b>	<u>209,476</u>	<u>1,496,346</u>	<u>-</u>	<u>7,029,919</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	1,319	566,687	-	114,095
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	2,187,853	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>1,319</u>	<u>2,754,540</u>	<u>-</u>	<u>114,095</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	10,510	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>10,510</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	12	-	-
Restricted	-	-	-	6,915,824
Committed	208,157	-	-	-
Assigned	-	-	-	-
Unassigned	-	(1,268,716)	-	-
<b>Total Fund Balances</b>	<u>208,157</u>	<u>(1,268,704)</u>	<u>-</u>	<u>6,915,824</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 209,476</u>	<u>\$ 1,496,346</u>	<u>\$ -</u>	<u>\$ 7,029,919</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	Water/ Wastewater Infrastructure Surcharge	SHIP	Small Business Loan	Miscellaneous Special Revenue Fund
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	2,998,676	901,965	255,863	1,200,397
Receivables	-	14,785	-	364,774
Due from Other Funds	77,315	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>3,075,991</u>	<u>916,750</u>	<u>255,863</u>	<u>1,565,171</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	292,965	10,040	-	401,912
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	11,597	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>292,965</u>	<u>10,040</u>	<u>11,597</u>	<u>401,912</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	906,710	-	-
Committed	2,783,026	-	244,266	-
Assigned	-	-	-	1,163,259
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>2,783,026</u>	<u>906,710</u>	<u>244,266</u>	<u>1,163,259</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 3,075,991</u>	<u>\$ 916,750</u>	<u>\$ 255,863</u>	<u>\$ 1,565,171</u>



CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	Tree Mitigation	Golf Course Surcharge	Evergreen Cemetery	School Crossing Guard
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	6,150,573	-	1,809,312	-
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>6,150,573</u>	<u>-</u>	<u>1,809,312</u>	<u>-</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	13,736	-	-	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	56,139
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>13,736</u>	<u>-</u>	<u>-</u>	<u>56,139</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	973,501	-
Restricted	-	-	835,811	-
Committed	6,136,837	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	(56,139)
<b>Total Fund Balances</b>	<u>6,136,837</u>	<u>-</u>	<u>1,809,312</u>	<u>(56,139)</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 6,150,573</u>	<u>\$ -</u>	<u>\$ 1,809,312</u>	<u>\$ -</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	Art in Public Places	Gainesville Community Reinvestment Area	Downtown Redevelopment Tax Increment Fund	Fifth Avenue Tax Increment Fund
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	-	11,782,341	3,345,849	653,269
Receivables	-	4,661	-	1,390
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>-</u>	<u>11,787,002</u>	<u>3,345,849</u>	<u>654,659</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	156,386	130,220	13,000
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	3,474	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>3,474</u>	<u>156,386</u>	<u>130,220</u>	<u>13,000</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	1,390
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,390</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	11,630,616	3,215,629	640,269
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	(3,474)	-	-	-
<b>Total Fund Balances</b>	<u>(3,474)</u>	<u>11,630,616</u>	<u>3,215,629</u>	<u>640,269</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ -</u>	<u>\$ 11,787,002</u>	<u>\$ 3,345,849</u>	<u>\$ 654,659</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	College Park Tax Increment Fund	Eastside Tax Increment Fund	American Rescue Plan Act (ARPA)	Emergency Disaster
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	4,020,083	135,099	16,206,979	1,525,769
Receivables	-	7,951	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>4,020,083</u>	<u>143,050</u>	<u>16,206,979</u>	<u>1,525,769</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	2,598	46,035	-	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	16,204,402	-
<b>Total Liabilities</b>	<u>2,598</u>	<u>46,035</u>	<u>16,204,402</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	4,017,485	97,015	2,577	-
Committed	-	-	-	-
Assigned	-	-	-	1,525,769
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>4,017,485</u>	<u>97,015</u>	<u>2,577</u>	<u>1,525,769</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 4,020,083</u>	<u>\$ 143,050</u>	<u>\$ 16,206,979</u>	<u>\$ 1,525,769</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Debt Service Funds			
	Guaranteed Entitlement Rev and Refunding Bonds 1994	Pension Obligation Bond Series 2003A	Pension Obligation Bond Series 2003B	GPD Energy Conservation Master Capital Lease
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	9,889	3,765,035	2,589,253	38,668
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	20,361,337	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>9,889</u>	<u>24,126,372</u>	<u>2,589,253</u>	<u>38,668</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	-	-
Accrued Interest	-	2,578,732	990,448	-
Bonds and Notes Payable	-	991,656	1,465,000	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>3,570,388</u>	<u>2,455,448</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	20,361,337	-	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	9,889	194,647	133,805	38,668
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>9,889</u>	<u>20,555,984</u>	<u>133,805</u>	<u>38,668</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 9,889</u>	<u>\$ 24,126,372</u>	<u>\$ 2,589,253</u>	<u>\$ 38,668</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Debt Service Funds			
	Capital Improvement Revenue Note Series 2009	Capital Improvement Revenue Bond Series 2010	Revenue Refunding Note Series 2011	Capital Improvement Revenue Note Series 2011A
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	12,581	-	12,904	446,088
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>12,581</u>	<u>-</u>	<u>12,904</u>	<u>446,088</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	-	-
Accrued Interest	-	-	-	4,809
Bonds and Notes Payable	-	-	-	420,000
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>424,809</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	12,581	-	12,904	21,279
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>12,581</u>	<u>-</u>	<u>12,904</u>	<u>21,279</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 12,581</u>	<u>\$ -</u>	<u>\$ 12,904</u>	<u>\$ 446,088</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Debt Service Funds			
	Revenue Refunding Note Series 2014	Capital Improvement Revenue Bond Series 2014	Revenue Refunding Note Series 2016A	Capital Improvement Revenue Note 2016B
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	1,638,519	917,936	257,598	-
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>1,638,519</u>	<u>917,936</u>	<u>257,598</u>	<u>-</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	-	-
Accrued Interest	91,730	179,826	-	-
Bonds and Notes Payable	1,460,000	526,133	-	-
Due to Other Funds	-	-	-	2,527
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>1,551,730</u>	<u>705,959</u>	<u>-</u>	<u>2,527</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	86,789	211,977	257,598	-
Unassigned	-	-	-	(2,527)
<b>Total Fund Balances</b>	<u>86,789</u>	<u>211,977</u>	<u>257,598</u>	<u>(2,527)</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 1,638,519</u>	<u>\$ 917,936</u>	<u>\$ 257,598</u>	<u>\$ -</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Debt Service Funds			
	Capital Improvement Revenue Bond 2017	Capital Improvement Revenue Note 2019	Special Obligation Revenue Bonds Series 2020	Revenue Refunding Note Series 2021
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	-	586,828	6,568,541	675,191
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	113,817,704	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>-</u>	<u>586,828</u>	<u>120,386,245</u>	<u>675,191</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	-	-
Accrued Interest	-	79,342	2,352,048	95,927
Bonds and Notes Payable	-	505,000	4,235,000	362,000
Due to Other Funds	-	-	-	2,975
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>584,342</u>	<u>6,587,048</u>	<u>460,902</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	113,799,197	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	-	2,486	-	214,289
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>-</u>	<u>2,486</u>	<u>113,799,197</u>	<u>214,289</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ -</u>	<u>\$ 586,828</u>	<u>\$ 120,386,245</u>	<u>\$ 675,191</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	General Capital Projects	Public Improvement Construction Fund	Greenspace and Community Improvement	Capital Projects Fund 02
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	2,433,175	966	157,072	69,859
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>2,433,175</u>	<u>966</u>	<u>157,072</u>	<u>69,859</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	70,671	-	900	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>70,671</u>	<u>-</u>	<u>900</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	2,362,504	966	156,172	69,859
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>2,362,504</u>	<u>966</u>	<u>156,172</u>	<u>69,859</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 2,433,175</u>	<u>\$ 966</u>	<u>\$ 157,072</u>	<u>\$ 69,859</u>



CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Fifth Ave/ Pleasant St Rehab Proj. Fund 02	FFGFC 05 Capital Projects	Capital Improvement Revenue Bond (CIRB) 2005	Kennedy Homes Acquisition/ Demolition
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	8,427	109,255	211,977	-
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>8,427</u>	<u>109,255</u>	<u>211,977</u>	<u>-</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	4,041	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>4,041</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	-	-	-
Committed	-	-	-	-
Assigned	8,427	109,255	207,936	-
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>8,427</u>	<u>109,255</u>	<u>207,936</u>	<u>-</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 8,427</u>	<u>\$ 109,255</u>	<u>\$ 211,977</u>	<u>\$ -</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Campus Development Agreement	Energy Conservation	Add'l 5 Cents Local Option Gas Tax (LOGT)	Add'l 5 Cents Gas Tax (LOGT) CIRN 2009
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	1,198,044	15,436	3,889,196	607,520
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>1,198,044</u>	<u>15,436</u>	<u>3,889,196</u>	<u>607,520</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	1,888	-	134,737	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>1,888</u>	<u>-</u>	<u>134,737</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	-	3,754,459	-
Committed	-	-	-	-
Assigned	1,196,156	15,436	-	607,520
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>1,196,156</u>	<u>15,436</u>	<u>3,754,459</u>	<u>607,520</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 1,198,044</u>	<u>\$ 15,436</u>	<u>\$ 3,889,196</u>	<u>\$ 607,520</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Traffic Management System	Wild Spaces Public Places 1/2 Cent Sales Tax	Wild Spaces Public Places Land Acq.	Senior Recreation Center
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	120,708	1,414	179,464	23,957
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>120,708</u>	<u>1,414</u>	<u>179,464</u>	<u>23,957</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	-	-	-
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	1,414	179,464	23,957
Committed	-	-	-	-
Assigned	120,708	-	-	-
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>120,708</u>	<u>1,414</u>	<u>179,464</u>	<u>23,957</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 120,708</u>	<u>\$ 1,414</u>	<u>\$ 179,464</u>	<u>\$ 23,957</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Capital Improvement Revenue Bond 2010	Capital Improvement Revenue Note 2011	Facilities Maintenance Recurring	Equipment Replacement
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	490,614	903	1,011,891	1,190,586
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>490,614</u>	<u>903</u>	<u>1,011,891</u>	<u>1,190,586</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	98,991	-	15,652	52,737
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	5,014
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>98,991</u>	<u>-</u>	<u>15,652</u>	<u>57,751</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	112,678	-	-	-
Committed	-	-	-	-
Assigned	278,945	903	996,239	1,132,835
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>391,623</u>	<u>903</u>	<u>996,239</u>	<u>1,132,835</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 490,614</u>	<u>\$ 903</u>	<u>\$ 1,011,891</u>	<u>\$ 1,190,586</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Roadway Resurfacing Program	Capital Improvement Revenue Bond Series 2014	Capital Improvement Beazer Settlement	Capital Imp Revenue Note 2016B Add'l 5 Cent Gas Tax
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	2,402,579	688,531	21,925	2,387,378
Receivables	-	-	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>2,402,579</u>	<u>688,531</u>	<u>21,925</u>	<u>2,387,378</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	11,374	-	-	110,243
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	-	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>11,374</u>	<u>-</u>	<u>-</u>	<u>110,243</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	185,667	-	1,695,900
Committed	-	-	-	-
Assigned	2,391,205	502,864	21,925	581,235
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>2,391,205</u>	<u>688,531</u>	<u>21,925</u>	<u>2,277,135</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 2,402,579</u>	<u>\$ 688,531</u>	<u>\$ 21,925</u>	<u>\$ 2,387,378</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
 (Continued)

	Capital Projects Funds			
	Capital Improvement Revenue Note 2017	Wild Spaces Public Places 1/2 Cent Sales Tax 2017-2025	Wild Spaces Public Places Joint Projects	Capital Improvement Revenue Note 2019
<b>Assets</b>				
Cash and Cash Equivalents	\$ -	\$ -	\$ -	\$ -
Equity in Pooled Cash and Investments	225,116	17,532,251	2,193,820	3,849,374
Receivables	-	591,764	-	-
Due from Other Funds	-	-	-	-
Advances from Other Funds	-	-	-	-
Assets Held for Evidence	-	-	-	-
Prepaid Expenses	-	-	-	-
<b>Total Assets</b>	<u>225,116</u>	<u>18,124,015</u>	<u>2,193,820</u>	<u>3,849,374</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	-	571,386	14,205	229,296
Accrued Interest	-	-	-	-
Bonds and Notes Payable	-	-	-	-
Due to Other Funds	-	6,020	-	-
Unearned Revenues	-	-	-	-
<b>Total Liabilities</b>	<u>-</u>	<u>577,406</u>	<u>14,205</u>	<u>229,296</u>
<b>Deferred Inflows of Resources</b>				
Unavailable Revenue	-	-	-	-
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Fund Balances</b>				
Nonspendable	-	-	-	-
Restricted	-	17,546,609	2,179,615	3,600,914
Committed	-	-	-	-
Assigned	225,116	-	-	19,164
Unassigned	-	-	-	-
<b>Total Fund Balances</b>	<u>225,116</u>	<u>17,546,609</u>	<u>2,179,615</u>	<u>3,620,078</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ 225,116</u>	<u>\$ 18,124,015</u>	<u>\$ 2,193,820</u>	<u>\$ 3,849,374</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING BALANCE SHEET  
 NONMAJOR GOVERNMENTAL FUNDS  
 SEPTEMBER 30, 2021  
*(Concluded)*

	Capital Projects Funds Technology Capital Improvement	Total Nonmajor Governmental Funds
<b>Assets</b>		
Cash and Cash Equivalents	\$ -	\$ 3,000
Equity in Pooled Cash and Investments	-	118,591,212
Receivables	-	4,357,657
Due from Other Funds	-	77,315
Advances from Other Funds	-	134,179,041
Assets Held for Evidence	-	670,492
Prepaid Expenses	-	12
<b>Total Assets</b>	<u>-</u>	<u>257,878,729</u>
<b>Liabilities</b>		
Accounts Payable and Accrued Liabilities	-	3,821,455
Accrued Interest	-	6,372,862
Bonds and Notes Payable	-	9,964,789
Due to Other Funds	-	4,440,707
Unearned Revenues	-	16,204,402
<b>Total Liabilities</b>	<u>-</u>	<u>40,804,215</u>
<b>Deferred Inflows of Resources</b>		
Unavailable Revenue	-	75,196
<b>Total Deferred Inflows of Resources</b>	<u>-</u>	<u>75,196</u>
<b>Fund Balances</b>		
Nonspendable	-	135,134,047
Restricted	-	59,184,289
Committed	-	9,620,573
Assigned	-	14,891,310
Unassigned	-	(1,830,901)
<b>Total Fund Balances</b>	<u>-</u>	<u>216,999,318</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<u>\$ -</u>	<u>\$ 257,878,729</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Special Revenue Funds			
	Community Development Block Grant	Urban Development Action Grant	Home Grant	Cultural Affairs
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	1,433,753	-	107,475	-
Charges for Services	-	-	-	61,939
Fines and Forfeitures	-	-	-	-
Miscellaneous	22,030	-	92,015	25,360
<b>Total Revenues</b>	<b>1,455,783</b>	<b>-</b>	<b>199,490</b>	<b>87,299</b>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	52,703	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	694,474	-	140,969	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	1,350
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<b>747,177</b>	<b>-</b>	<b>140,969</b>	<b>1,350</b>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<b>708,606</b>	<b>-</b>	<b>58,521</b>	<b>85,949</b>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	(18,084)	-	(26,723)	(6,683)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<b>(18,084)</b>	<b>-</b>	<b>(26,723)</b>	<b>(6,683)</b>
<b>Net Change in Fund Balances</b>	<b>690,522</b>	<b>-</b>	<b>31,798</b>	<b>79,266</b>
<b>Fund Balances, Beginning of Year</b>	<b>(651,696)</b>	<b>303,463</b>	<b>(297,167)</b>	<b>169,021</b>
<b>Fund Balances, End of Year</b>	<b>\$ 38,826</b>	<b>\$ 303,463</b>	<b>\$ (265,369)</b>	<b>\$ 248,287</b>



CITY OF GAINESVILLE, FLORIDA  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	State Law Enforcement Contraband Forfeiture	Federal Law Enforcement Contraband Forfeiture	Police Billable Overtime	Street, Sidewalk, and Ditch Improvement
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	620,259	-
Fines and Forfeitures	38,153	51,586	-	-
Miscellaneous	1,436	-	-	710
<b>Total Revenues</b>	<b>39,589</b>	<b>51,586</b>	<b>620,259</b>	<b>710</b>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	5,183	198,156	531,000	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<b>5,183</b>	<b>198,156</b>	<b>531,000</b>	<b>-</b>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<b>34,406</b>	<b>(146,570)</b>	<b>89,259</b>	<b>710</b>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	271	28,000	-	-
Transfers in	-	126,027	-	-
Transfers (out)	(100,493)	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<b>(100,222)</b>	<b>154,027</b>	<b>-</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>(65,816)</b>	<b>7,457</b>	<b>89,259</b>	<b>710</b>
<b>Fund Balances, Beginning of Year</b>	<b>374,667</b>	<b>792,849</b>	<b>(323,935)</b>	<b>189,520</b>
<b>Fund Balances, End of Year</b>	<b>\$ 308,851</b>	<b>\$ 800,306</b>	<b>\$ (234,676)</b>	<b>\$ 190,230</b>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Continued)*

	Special Revenue Funds			
	Economic Development	Miscellaneous Grants	Fire Assessment	Transportation Concurrency Exception Area
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	3,426,882	-	-
Charges for Services	-	-	-	1,906,054
Fines and Forfeitures	-	-	-	-
Miscellaneous	497	63,942	-	25,081
<b>Total Revenues</b>	<u>497</u>	<u>3,490,824</u>	<u>-</u>	<u>1,931,135</u>
<b>Expenditures</b>				
Current:				
General Government	49,177	4,939	-	-
Public Safety	-	1,784,356	-	-
Physical Environment	-	550,553	-	-
Transportation	-	76,631	-	261,029
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	47,432	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	741,500	-	937,934
<b>Total Expenditures</b>	<u>49,177</u>	<u>3,205,411</u>	<u>-</u>	<u>1,198,963</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(48,680)</u>	<u>285,413</u>	<u>-</u>	<u>732,172</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	87,000	561,141	-	-
Transfers (out)	-	-	(1,096)	(436,034)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>87,000</u>	<u>561,141</u>	<u>(1,096)</u>	<u>(436,034)</u>
<b>Net Change in Fund Balances</b>	<u>38,320</u>	<u>846,554</u>	<u>(1,096)</u>	<u>296,138</u>
<b>Fund Balances, Beginning of Year</b>	<u>169,837</u>	<u>(2,115,258)</u>	<u>1,096</u>	<u>6,619,686</u>
<b>Fund Balances, End of Year</b>	<u>\$ 208,157</u>	<u>\$ (1,268,704)</u>	<u>\$ -</u>	<u>\$ 6,915,824</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	Water/ Wastewater Infrastructure Surcharge	SHIP	Small Business Loan	Miscellaneous Special Revenue Fund
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	334,345	-	329,118
Charges for Services	774,198	-	-	208,493
Fines and Forfeitures	-	-	-	20,937
Miscellaneous	9,658	22,507	-	272,286
<b>Total Revenues</b>	<b>783,856</b>	<b>356,852</b>	<b>-</b>	<b>830,834</b>
<b>Expenditures</b>				
Current:				
General Government	-	-	6,647	263,075
Public Safety	-	-	-	95,922
Physical Environment	338,624	-	-	37,230
Transportation	-	-	-	-
Economic Environment	-	107,843	-	24,500
Human Services	-	-	-	2,186,925
Culture and Recreation	-	-	35,684	152,600
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<b>338,624</b>	<b>107,843</b>	<b>42,331</b>	<b>2,760,252</b>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<b>445,232</b>	<b>249,009</b>	<b>(42,331)</b>	<b>(1,929,418)</b>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	6,647	1,587,311
Transfers (out)	(190,317)	-	(147,691)	(867,800)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<b>(190,317)</b>	<b>-</b>	<b>(141,044)</b>	<b>719,511</b>
<b>Net Change in Fund Balances</b>	<b>254,915</b>	<b>249,009</b>	<b>(183,375)</b>	<b>(1,209,907)</b>
<b>Fund Balances, Beginning of Year</b>	<b>2,528,111</b>	<b>657,701</b>	<b>427,641</b>	<b>2,373,166</b>
<b>Fund Balances, End of Year</b>	<b>\$ 2,783,026</b>	<b>\$ 906,710</b>	<b>\$ 244,266</b>	<b>\$ 1,163,259</b>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Continued)*

	Special Revenue Funds			
	Tree Mitigation	Golf Course Surcharge	Evergreen Cemetery	School Crossing Guard
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	3,812	-	65,190	-
Fines and Forfeitures	-	-	-	36,723
Miscellaneous	3,133,122	-	511,843	-
<b>Total Revenues</b>	<b>3,136,934</b>	<b>-</b>	<b>577,033</b>	<b>36,723</b>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	57,623	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	3,375	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	215,426	-	23,641	-
<b>Total Expenditures</b>	<b>276,424</b>	<b>-</b>	<b>23,641</b>	<b>-</b>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<b>2,860,510</b>	<b>-</b>	<b>553,392</b>	<b>36,723</b>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	4,424	-	-
Transfers (out)	-	-	(160,000)	(40,000)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<b>-</b>	<b>4,424</b>	<b>(160,000)</b>	<b>(40,000)</b>
<b>Net Change in Fund Balances</b>	<b>2,860,510</b>	<b>4,424</b>	<b>393,392</b>	<b>(3,277)</b>
<b>Fund Balances, Beginning of Year</b>	<b>3,276,327</b>	<b>(4,424)</b>	<b>1,415,920</b>	<b>(52,862)</b>
<b>Fund Balances, End of Year</b>	<b>\$ 6,136,837</b>	<b>\$ -</b>	<b>\$ 1,809,312</b>	<b>\$ (56,139)</b>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
(Continued)

	Special Revenue Funds			
	Art in Public Places	Gainesville Community Reinvestment Area	Downtown Redevelopment Tax Increment Fund	Fifth Avenue Tax Increment Fund
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	4,091,460	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	978	156,470	13,523	2,950
<b>Total Revenues</b>	<u>978</u>	<u>4,247,930</u>	<u>13,523</u>	<u>2,950</u>
<b>Expenditures</b>				
Current:				
General Government	-	79,010	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	2,173,627	324,352	199,244
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>2,252,637</u>	<u>324,352</u>	<u>199,244</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>978</u>	<u>1,995,293</u>	<u>(310,829)</u>	<u>(196,294)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	3,381,611	-	44,594
Transfers (out)	-	(1,277,774)	(18,876)	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>2,103,837</u>	<u>(18,876)</u>	<u>44,594</u>
<b>Net Change in Fund Balances</b>	<u>978</u>	<u>4,099,130</u>	<u>(329,705)</u>	<u>(151,700)</u>
<b>Fund Balances, Beginning of Year</b>	<u>(4,452)</u>	<u>7,531,486</u>	<u>3,545,334</u>	<u>791,969</u>
<b>Fund Balances, End of Year</b>	<u>\$ (3,474)</u>	<u>\$ 11,630,616</u>	<u>\$ 3,215,629</u>	<u>\$ 640,269</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
 AND CHANGES IN FUND BALANCES  
 NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021  
 (Continued)

	Special Revenue Funds			
	College Park Tax Increment Fund	Eastside Tax Increment Fund	American Rescue Plan Act (ARPA)	Emergency Disaster
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	14,530	5,571	2,577	243
<b>Total Revenues</b>	<u>14,530</u>	<u>5,571</u>	<u>2,577</u>	<u>243</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	1,411
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	143,573	82,883	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	74,916	-	-	-
<b>Total Expenditures</b>	<u>218,489</u>	<u>82,883</u>	<u>-</u>	<u>1,411</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(203,959)</u>	<u>(77,312)</u>	<u>2,577</u>	<u>(1,168)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	(37,077)	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>(37,077)</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>(241,036)</u>	<u>(77,312)</u>	<u>2,577</u>	<u>(1,168)</u>
<b>Fund Balances, Beginning of Year</b>	<u>4,258,521</u>	<u>174,327</u>	<u>-</u>	<u>1,526,937</u>
<b>Fund Balances, End of Year</b>	<u>\$ 4,017,485</u>	<u>\$ 97,015</u>	<u>\$ 2,577</u>	<u>\$ 1,525,769</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Continued)*

	Debt Service Funds			
	Guaranteed Entitlement Rev and Refunding Bonds 1994	Pension Obligation Bond Series 2003A	Pension Obligation Bond Series 2003B	GPD Energy Conservation Master Capital Lease
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	1,095,000	-	-	-
Charges for Services	-	1,800,428	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	4	3,267	2,140	144
<b>Total Revenues</b>	<u>1,095,004</u>	<u>1,803,695</u>	<u>2,140</u>	<u>144</u>
<b>Expenditures</b>				
Current:				
General Government	-	287,602	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	213,065	991,656	1,465,000	-
Interest and Fiscal Charges	881,935	3,124,120	1,980,896	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>1,095,000</u>	<u>4,403,378</u>	<u>3,445,896</u>	<u>-</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>4</u>	<u>(2,599,683)</u>	<u>(3,443,756)</u>	<u>144</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	1,574,911	3,445,896	-
Transfers (out)	-	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>1,574,911</u>	<u>3,445,896</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>4</u>	<u>(1,024,772)</u>	<u>2,140</u>	<u>144</u>
<b>Fund Balances, Beginning of Year</b>	<u>9,885</u>	<u>21,580,756</u>	<u>131,665</u>	<u>38,524</u>
<b>Fund Balances, End of Year</b>	<u>\$ 9,889</u>	<u>\$ 20,555,984</u>	<u>\$ 133,805</u>	<u>\$ 38,668</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Continued)*

	Debt Service Funds			
	Capital Improvement Revenue Note Series 2009	Capital Improvement Revenue Bond Series 2010	Revenue Refunding Note Series 2011	Capital Improvement Revenue Note Series 2011A
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	47	529	397	302
<b>Total Revenues</b>	<u>47</u>	<u>529</u>	<u>397</u>	<u>302</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	660,000	420,000
Interest and Fiscal Charges	-	36,396	31,506	9,618
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>36,396</u>	<u>691,506</u>	<u>429,618</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>47</u>	<u>(35,867)</u>	<u>(691,109)</u>	<u>(429,316)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	219,401	691,506	429,618
Transfers (out)	-	(297,122)	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>(77,721)</u>	<u>691,506</u>	<u>429,618</u>
<b>Net Change in Fund Balances</b>	47	(113,588)	397	302
<b>Fund Balances, Beginning of Year</b>	12,534	113,588	12,507	20,977
<b>Fund Balances, End of Year</b>	<u>\$ 12,581</u>	<u>\$ -</u>	<u>\$ 12,904</u>	<u>\$ 21,279</u>



CITY OF GAINESVILLE, FLORIDA  
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AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
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*(Continued)*

	Debt Service Funds			
	Revenue Refunding Note Series 2014	Capital Improvement Revenue Bond Series 2014	Revenue Refunding Note Series 2016A	Capital Improvement Revenue Note 2016B
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	1,166	1,218	620	20
<b>Total Revenues</b>	<u>1,166</u>	<u>1,218</u>	<u>620</u>	<u>20</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	1,460,000	526,133	1,048,344	400,000
Interest and Fiscal Charges	183,470	359,651	199,346	126,840
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>1,643,470</u>	<u>885,784</u>	<u>1,247,690</u>	<u>526,840</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(1,642,304)</u>	<u>(884,566)</u>	<u>(1,247,070)</u>	<u>(526,820)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	1,643,480	885,784	1,356,775	526,840
Transfers (out)	-	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>1,643,480</u>	<u>885,784</u>	<u>1,356,775</u>	<u>526,840</u>
<b>Net Change in Fund Balances</b>	1,176	1,218	109,705	20
<b>Fund Balances, Beginning of Year</b>	85,613	210,759	147,893	(2,547)
<b>Fund Balances, End of Year</b>	<u>\$ 86,789</u>	<u>\$ 211,977</u>	<u>\$ 257,598</u>	<u>\$ (2,527)</u>

CITY OF GAINESVILLE, FLORIDA  
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NONMAJOR GOVERNMENTAL FUNDS  
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*(Continued)*

	Debt Service Funds			
	Capital Improvement Revenue Bond 2017	Capital Improvement Revenue Note 2019	Special Obligation Revenue Bonds Series 2020	Revenue Refunding Note Series 2021
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	2,031,576	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	915	337	883	-
<b>Total Revenues</b>	<u>915</u>	<u>337</u>	<u>2,032,459</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	3,063,563	2,975
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	505,000	4,235,000	674,227
Interest and Fiscal Charges	126,569	158,684	4,730,230	103,700
Issuance Costs	-	-	-	45,227
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>126,569</u>	<u>663,684</u>	<u>12,028,793</u>	<u>826,129</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(125,654)</u>	<u>(663,347)</u>	<u>(9,996,334)</u>	<u>(826,129)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	11,473,000
Payments to Bond Escrow	-	-	-	(11,427,773)
Sale of Capital Assets	-	-	-	-
Transfers in	683,138	663,684	4,459,326	995,191
Transfers (out)	(698,069)	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>(14,931)</u>	<u>663,684</u>	<u>4,459,326</u>	<u>1,040,418</u>
<b>Net Change in Fund Balances</b>	<u>(140,585)</u>	<u>337</u>	<u>(5,537,008)</u>	<u>214,289</u>
<b>Fund Balances, Beginning of Year,</b>	<u>140,585</u>	<u>2,149</u>	<u>119,336,205</u>	<u>-</u>
<b>Fund Balances, End of Year</b>	<u>\$ -</u>	<u>\$ 2,486</u>	<u>\$ 113,799,197</u>	<u>\$ 214,289</u>

CITY OF GAINESVILLE, FLORIDA  
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NONMAJOR GOVERNMENTAL FUNDS  
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*(Continued)*

	Capital Projects Funds			
	General Capital Projects	Public Improvement Construction Fund	Greenspace and Community Improvement	Capital Projects Fund 02
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	173,405	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	12,012	3	699	353
<b>Total Revenues</b>	<b>185,417</b>	<b>3</b>	<b>699</b>	<b>353</b>
<b>Expenditures</b>				
Current:				
General Government	160,738	-	-	-
Public Safety	58,322	-	-	-
Physical Environment	-	-	-	-
Transportation	265,645	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	4,122	-	32,858	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	188,999	-	-	-
<b>Total Expenditures</b>	<b>677,826</b>	<b>-</b>	<b>32,858</b>	<b>-</b>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<b>(492,409)</b>	<b>3</b>	<b>(32,159)</b>	<b>353</b>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	1,311,156	-	-	-
Transfers (out)	(134,501)	-	-	(24,997)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<b>1,176,655</b>	<b>-</b>	<b>-</b>	<b>(24,997)</b>
<b>Net Change in Fund Balances</b>	<b>684,246</b>	<b>3</b>	<b>(32,159)</b>	<b>(24,644)</b>
<b>Fund Balances, Beginning of Year</b>	<b>1,678,258</b>	<b>963</b>	<b>188,331</b>	<b>94,503</b>
<b>Fund Balances, End of Year</b>	<b>\$ 2,362,504</b>	<b>\$ 966</b>	<b>\$ 156,172</b>	<b>\$ 69,859</b>

CITY OF GAINESVILLE, FLORIDA  
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 (Continued)

	Capital Projects Funds			
	Fifth Ave/ Pleasant St Rehab Proj. Fund 02	FFGFC 05 Capital Projects	Capital Improvement Revenue Bond (CIRB) 2005	Kennedy Homes Acquisition/ Demolition
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	31	404	898	-
<b>Total Revenues</b>	<u>31</u>	<u>404</u>	<u>898</u>	<u>-</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>31</u>	<u>404</u>	<u>898</u>	<u>-</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	-	-	-	(65,708)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(65,708)</u>
<b>Net Change in Fund Balances</b>	31	404	898	(65,708)
<b>Fund Balances, Beginning of Year</b>	8,396	108,851	207,038	65,708
<b>Fund Balances, End of Year</b>	<u>\$ 8,427</u>	<u>\$ 109,255</u>	<u>\$ 207,936</u>	<u>\$ -</u>

CITY OF GAINESVILLE, FLORIDA  
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 (Continued)

	Capital Projects Funds			
	Campus Development Agreement	Energy Conservation	Add'l 5 Cents Local Option Gas Tax (LOGT)	Add'l 5 Cents Gas Tax (LOGT) CIRN 2009
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ 2,262,108	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	5,914	57	22,506	2,258
<b>Total Revenues</b>	<u>5,914</u>	<u>57</u>	<u>2,284,614</u>	<u>2,258</u>
<b>Expenditures</b>				
Current:				
General Government	75,000	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	16,239	-	133,793	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	113,027	-
<b>Total Expenditures</b>	<u>91,239</u>	<u>-</u>	<u>246,820</u>	<u>-</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(85,325)</u>	<u>57</u>	<u>2,037,794</u>	<u>2,258</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	(168,570)	-	(1,597,280)	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>(168,570)</u>	<u>-</u>	<u>(1,597,280)</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>(253,895)</u>	<u>57</u>	<u>440,514</u>	<u>2,258</u>
<b>Fund Balances, Beginning of Year</b>	<u>1,450,051</u>	<u>15,379</u>	<u>3,313,945</u>	<u>605,262</u>
<b>Fund Balances, End of Year</b>	<u>\$ 1,196,156</u>	<u>\$ 15,436</u>	<u>\$ 3,754,459</u>	<u>\$ 607,520</u>

CITY OF GAINESVILLE, FLORIDA  
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NONMAJOR GOVERNMENTAL FUNDS  
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*(Continued)*

	Capital Projects Funds			
	Traffic Management System	Wild Spaces Public Places 1/2 Cent Sales Tax	Wild Spaces Public Places Land Acq.	Senior Recreation Center
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	39	5	756	89
<b>Total Revenues</b>	<u>39</u>	<u>5</u>	<u>756</u>	<u>89</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	-	-	-	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	29,092	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>29,092</u>	<u>-</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>39</u>	<u>5</u>	<u>(28,336)</u>	<u>89</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	-	-
Transfers (out)	-	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	39	5	(28,336)	89
<b>Fund Balances, Beginning of Year</b>	120,669	1,409	207,800	23,868
<b>Fund Balances, End of Year</b>	<u>\$ 120,708</u>	<u>\$ 1,414</u>	<u>\$ 179,464</u>	<u>\$ 23,957</u>

CITY OF GAINESVILLE, FLORIDA  
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 NONMAJOR GOVERNMENTAL FUNDS  
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 (Continued)

	Capital Projects Funds			
	Capital Improvement Revenue Bond 2010	Capital Improvement Revenue Note 2011	Facilities Maintenance Recurring	Equipment Replacement
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	1,870	3	4,842	3,396
<b>Total Revenues</b>	<u>1,870</u>	<u>3</u>	<u>4,842</u>	<u>3,396</u>
<b>Expenditures</b>				
Current:				
General Government	45,995	-	40,070	180,089
Public Safety	-	-	38,579	182,267
Physical Environment	-	-	-	-
Transportation	-	-	122,159	-
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	-	223,316	78,792
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	67,780	-	173,539	135,598
<b>Total Expenditures</b>	<u>113,775</u>	<u>-</u>	<u>597,663</u>	<u>576,746</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(111,905)</u>	<u>3</u>	<u>(592,821)</u>	<u>(573,350)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	-	509,500	962,500
Transfers (out)	-	-	-	(17,895)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>-</u>	<u>509,500</u>	<u>944,605</u>
<b>Net Change in Fund Balances</b>	<u>(111,905)</u>	<u>3</u>	<u>(83,321)</u>	<u>371,255</u>
<b>Fund Balances, Beginning of Year</b>	<u>503,528</u>	<u>900</u>	<u>1,079,560</u>	<u>761,580</u>
<b>Fund Balances, End of Year</b>	<u>\$ 391,623</u>	<u>\$ 903</u>	<u>\$ 996,239</u>	<u>\$ 1,132,835</u>

CITY OF GAINESVILLE, FLORIDA  
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*(Continued)*

	Capital Projects Funds			
	Roadway Resurfacing Program	Capital Improvement Revenue Bond Series 2014	Capital Improvement Beazer Settlement	Capital Imp Revenue Note 2016B Add'l 5 Cent Gas Tax
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	-	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	21,510	2,584	81	11,059
<b>Total Revenues</b>	<u>21,510</u>	<u>2,584</u>	<u>81</u>	<u>11,059</u>
<b>Expenditures</b>				
Current:				
General Government	-	-	-	-
Public Safety	-	-	-	-
Physical Environment	-	-	-	-
Transportation	1,172,266	-	-	54,889
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	3,436	-	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	-	-	736,804
<b>Total Expenditures</b>	<u>1,172,266</u>	<u>3,436</u>	<u>-</u>	<u>791,693</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>(1,150,756)</u>	<u>(852)</u>	<u>81</u>	<u>(780,634)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	2,072,069	-	-	-
Transfers (out)	(115,462)	-	-	-
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>1,956,607</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	805,851	(852)	81	(780,634)
<b>Fund Balances, Beginning of Year</b>	<u>1,585,354</u>	<u>689,383</u>	<u>21,844</u>	<u>3,057,769</u>
<b>Fund Balances, End of Year</b>	<u>\$ 2,391,205</u>	<u>\$ 688,531</u>	<u>\$ 21,925</u>	<u>\$ 2,277,135</u>



CITY OF GAINESVILLE, FLORIDA  
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*(Continued)*

	Capital Projects Funds			
	Capital Improvement Revenue Note 2017	Wild Spaces Public Places 1/2 Cent Sales Tax 2017-2025	Wild Spaces Public Places Joint Projects	Capital Improvement Revenue Note 2019
<b>Revenues</b>				
Taxes	\$ -	\$ 9,037,963	\$ 170	\$ -
Intergovernmental	-	-	125,000	-
Charges for Services	-	-	-	-
Fines and Forfeitures	-	-	-	-
Miscellaneous	837	49,672	7,956	19,164
<b>Total Revenues</b>	<u>837</u>	<u>9,087,635</u>	<u>133,126</u>	<u>19,164</u>
<b>Expenditures</b>				
Current:				
General Government	-	421,602	-	1,120,652
Public Safety	-	-	-	53,268
Physical Environment	-	-	-	-
Transportation	-	-	-	29,025
Economic Environment	-	-	-	-
Human Services	-	-	-	-
Culture and Recreation	-	1,053,782	36,804	-
Debt Service:				
Principal	-	-	-	-
Interest and Fiscal Charges	-	-	-	-
Issuance Costs	-	-	-	-
Capital Outlay	-	2,249,572	15,260	-
<b>Total Expenditures</b>	<u>-</u>	<u>3,724,956</u>	<u>52,064</u>	<u>1,202,945</u>
<b>(Deficiency) Excess of Revenues (Under)</b>				
<b>Over Expenditures</b>	<u>837</u>	<u>5,362,679</u>	<u>81,062</u>	<u>(1,183,781)</u>
<b>Other Financing Sources (Uses)</b>				
Issuance of Bonds	-	-	-	-
Payments to Bond Escrow	-	-	-	-
Sale of Capital Assets	-	-	-	-
Transfers in	-	39,036	-	-
Transfers (out)	-	(30,019)	-	(1,119,988)
<b>Total Other Financing</b>				
<b>Sources (Uses)</b>	<u>-</u>	<u>9,017</u>	<u>-</u>	<u>(1,119,988)</u>
<b>Net Change in Fund Balances</b>	<u>837</u>	<u>5,371,696</u>	<u>81,062</u>	<u>(2,303,769)</u>
<b>Fund Balances, Beginning of Year</b>	<u>224,279</u>	<u>12,174,913</u>	<u>2,098,553</u>	<u>5,923,847</u>
<b>Fund Balances, End of Year</b>	<u>\$ 225,116</u>	<u>\$ 17,546,609</u>	<u>\$ 2,179,615</u>	<u>\$ 3,620,078</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Concluded)*

	Capital Projects Funds Technology Capital Improvement	Total Nonmajor Governmental Funds
<b>Revenues</b>		
Taxes	\$ -	\$ 11,300,241
Intergovernmental	-	10,943,033
Charges for Services	-	7,645,354
Fines and Forfeitures	-	147,399
Miscellaneous	-	4,558,316
<b>Total Revenues</b>	-	34,594,343
<b>Expenditures</b>		
Current:		
General Government	-	5,801,134
Public Safety	-	3,001,167
Physical Environment	-	926,407
Transportation	-	2,189,299
Economic Environment	-	3,891,465
Human Services	-	2,186,925
Culture and Recreation	-	1,702,643
Debt Service:		
Principal	-	12,598,425
Interest and Fiscal Charges	-	12,052,961
Issuance Costs	-	45,227
Capital Outlay	-	5,673,996
<b>Total Expenditures</b>	-	50,069,649
<b>(Deficiency) Excess of Revenues (Under) Over Expenditures</b>	-	(15,475,306)
<b>Other Financing Sources (Uses)</b>		
Issuance of Bonds	-	11,473,000
Payments to Bond Escrow	-	(11,427,773)
Sale of Capital Assets	-	28,271
Transfers in	-	28,268,566
Transfers (out)	(1,107,689)	(8,705,948)
<b>Total Other Financing Sources (Uses)</b>	(1,107,689)	19,636,116
<b>Net Change in Fund Balances</b>	(1,107,689)	4,160,810
<b>Fund Balances, Beginning of Year</b>	1,107,689	212,838,508
<b>Fund Balances, End of Year</b>	\$ -	\$ 216,999,318

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
COMMUNITY DEVELOPMENT BLOCK GRANT  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 1,433,753	\$ 1,319,592	\$ 114,161
Miscellaneous	22,030	629	21,401
<b>Total Revenues</b>	<u>1,455,783</u>	<u>1,320,221</u>	<u>135,562</u>
<b>Expenditures</b>			
Public Safety	52,703	-	(52,703)
Economic Environment	694,474	1,450,208	755,734
Human Services	-	662,676	662,676
<b>Total Expenditures</b>	<u>747,177</u>	<u>2,112,884</u>	<u>1,365,707</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>708,606</u>	<u>(792,663)</u>	<u>1,501,269</u>
<b>Other Financing Sources</b>			
Transfers (out)	(18,084)	(6,879)	(11,205)
<b>Total Other Financing Sources</b>	<u>(18,084)</u>	<u>(6,879)</u>	<u>(11,205)</u>
<b>Net Change in Fund Balances</b>	<u>\$ 690,522</u>	<u>\$ (799,542)</u>	<u>\$ 1,490,064</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
URBAN DEVELOPMENT ACTION GRANT  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ -	\$ -	\$ -
<b>Total Revenues</b>	-	-	-
<b>Expenditures</b>			
Culture and Recreation	-	2,042	2,042
<b>Total Expenditures</b>	-	2,042	2,042
<b>(Deficiency) of Revenues (Under) Expenditures</b>	-	(2,042)	2,042
<b>Net Change in Fund Balances</b>	\$ -	\$ (2,042)	\$ 2,042

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
HOME GRANT  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 107,475	\$ 530,142	\$ (422,667)
Miscellaneous	92,015	2,647	89,368
<b>Total Revenues</b>	<u>199,490</u>	<u>532,789</u>	<u>(333,299)</u>
<b>Expenditures</b>			
Economic Environment	140,969	1,889,740	1,748,771
<b>Total Expenditures</b>	<u>140,969</u>	<u>1,889,740</u>	<u>1,748,771</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>58,521</u>	<u>(1,356,951)</u>	<u>1,415,472</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(26,723)	(25,735)	(988)
<b>Total Other Financing Sources (Uses)</b>	<u>(26,723)</u>	<u>(25,735)</u>	<u>(988)</u>
<b>Net Change in Fund Balances</b>	<u>\$ 31,798</u>	<u>\$ (1,382,686)</u>	<u>\$ 1,414,484</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CULTURAL AFFAIRS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 61,939	\$ 429,516	\$ (367,577)
Miscellaneous	25,360	81,506	(56,146)
<b>Total Revenues</b>	<u>87,299</u>	<u>511,022</u>	<u>(423,723)</u>
<b>Expenditures</b>			
Culture and Recreation	1,350	415,285	413,935
<b>Total Expenditures</b>	<u>1,350</u>	<u>415,285</u>	<u>413,935</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>85,949</u>	<u>95,737</u>	<u>(9,788)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(6,683)	(2,393)	(4,290)
<b>Total Other Financing Sources (Uses)</b>	<u>(6,683)</u>	<u>(2,393)</u>	<u>(4,290)</u>
<b>Net Change in Fund Balances</b>	<u>\$ 79,266</u>	<u>\$ 93,344</u>	<u>\$ (14,078)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
STATE LAW ENFORCEMENT CONTRABAND FORFEITURE  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$ 38,153	\$ -	\$ 38,153
Miscellaneous	1,707	-	1,707
<b>Total Revenues</b>	<u>39,860</u>	<u>-</u>	<u>39,860</u>
<b>Expenditures</b>			
Public Safety	5,183	25,461	20,278
<b>Total Expenditures</b>	<u>5,183</u>	<u>25,461</u>	<u>20,278</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>34,677</u>	<u>(25,461)</u>	<u>60,138</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(100,493)	(100,493)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(100,493)</u>	<u>(100,493)</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>\$ (65,816)</u>	<u>\$ (125,954)</u>	<u>\$ 60,138</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
FEDERAL LAW ENFORCEMENT CONTRABAND FORFEITURE  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$ 51,586	\$ -	\$ 51,586
Miscellaneous	28,000	-	28,000
<b>Total Revenues</b>	<u>79,586</u>	<u>-</u>	<u>79,586</u>
<b>Expenditures</b>			
Public Safety	198,156	322,400	124,244
<b>Total Expenditures</b>	<u>198,156</u>	<u>322,400</u>	<u>124,244</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(118,570)</u>	<u>(322,400)</u>	<u>203,830</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	126,027	126,027	-
<b>Total Other Financing Sources (Uses)</b>	<u>126,027</u>	<u>126,027</u>	<u>-</u>
<b>Net Change in Fund Balances</b>	<u>\$ 7,457</u>	<u>\$ (196,373)</u>	<u>\$ 203,830</u>



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
POLICE BILLABLE OVERTIME  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 620,259	\$ 658,632	\$ (38,373)
<b>Total Revenues</b>	<u>620,259</u>	<u>658,632</u>	<u>(38,373)</u>
<b>Expenditures</b>			
Public Safety	531,000	513,277	(17,723)
<b>Total Expenditures</b>	<u>531,000</u>	<u>513,277</u>	<u>(17,723)</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>89,259</u>	<u>145,355</u>	<u>(56,096)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 89,259</u>	<u>\$ 145,355</u>	<u>\$ (56,096)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
STREET, SIDEWALK, AND DITCH IMPROVEMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
Revenues			
Miscellaneous	\$ 710	\$ 3,400	\$ (2,690)
Total Revenues	<u>710</u>	<u>3,400</u>	<u>(2,690)</u>
 (Deficiency) of Revenues (Under) Expenditures	 <u>710</u>	 <u>3,400</u>	 <u>(2,690)</u>
Net Change in Fund Balance	<u>\$ 710</u>	<u>\$ 3,400</u>	<u>\$ (2,690)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
ECONOMIC DEVELOPMENT  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 497	\$ -	\$ 497
<b>Total Revenues</b>	<u>497</u>	<u>-</u>	<u>497</u>
<b>Expenditures</b>			
General Government	49,177	-	(49,177)
Economic Environment	-	153,595	153,595
<b>Total Expenditures</b>	<u>49,177</u>	<u>153,595</u>	<u>104,418</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(48,680)</u>	<u>(153,595)</u>	<u>104,915</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	87,000	87,000	-
<b>Total Other Financing Sources (Uses)</b>	<u>87,000</u>	<u>87,000</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 38,320</u>	<u>\$ (66,595)</u>	<u>\$ 104,915</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
MISCELLANEOUS GRANTS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 3,426,882	\$ 1,520,238	\$ 1,906,644
Miscellaneous	63,942	-	63,942
<b>Total Revenues</b>	<u>3,490,824</u>	<u>1,520,238</u>	<u>1,970,586</u>
<b>Expenditures</b>			
General Government	4,939	562,778	557,839
Public Safety	2,525,856	3,646,906	1,121,050
Physical Environment	550,553	720,319	169,766
Transportation	76,631	1,743,725	1,667,094
Human Services	-	50,711	50,711
Culture and Recreation	47,432	549,618	502,186
<b>Total Expenditures</b>	<u>3,205,411</u>	<u>7,274,057</u>	<u>4,068,646</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>285,413</u>	<u>(5,753,819)</u>	<u>6,039,232</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	561,141	568,136	(6,995)
<b>Total Other Financing Sources (Uses)</b>	<u>561,141</u>	<u>568,136</u>	<u>(6,995)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 846,554</u>	<u>\$ (5,185,683)</u>	<u>\$ 6,032,237</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
TRANSPORTATION CONCURRENCY EXCEPTION AREA  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 1,906,054	\$ 1,814,432	\$ 91,622
Miscellaneous	25,081	35,000	(9,919)
<b>Total Revenues</b>	<u>1,931,135</u>	<u>1,849,432</u>	<u>81,703</u>
<b>Expenditures</b>			
Transportation	1,198,963	6,736,964	5,538,001
<b>Total Expenditures</b>	<u>1,198,963</u>	<u>6,736,964</u>	<u>5,538,001</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>732,172</u>	<u>(4,887,532)</u>	<u>5,619,704</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(436,034)	(436,034)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(436,034)</u>	<u>(436,034)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 296,138</u>	<u>\$ (5,323,566)</u>	<u>\$ 5,619,704</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
WATER/WASTEWATER INFRASTRUCTURE SURCHARGE  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 774,198	\$ -	\$ 774,198
Miscellaneous	9,658	-	9,658
<b>Total Revenues</b>	<u>783,856</u>	<u>-</u>	<u>783,856</u>
<b>Expenditures</b>			
Physical Environment	338,624	2,754,419	2,415,795
<b>Total Expenditures</b>	<u>338,624</u>	<u>2,754,419</u>	<u>2,415,795</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>445,232</u>	<u>(2,754,419)</u>	<u>3,199,651</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	-	602,672	(602,672)
Transfers (out)	(190,317)	(190,317)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(190,317)</u>	<u>412,355</u>	<u>(602,672)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 254,915</u>	<u>\$ (2,342,064)</u>	<u>\$ 2,596,979</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
SUPPORTIVE HOUSING INVESTMENT PARTNERSHIP (SHIP)  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 334,345	\$ 231,919	\$ 102,426
Miscellaneous	22,507	350	22,157
<b>Total Revenues</b>	<u>356,852</u>	<u>232,269</u>	<u>124,583</u>
<b>Expenditures</b>			
Human Service	107,843	2,037,626	1,929,783
<b>Total Expenditures</b>	<u>107,843</u>	<u>2,037,626</u>	<u>1,929,783</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>249,009</u>	<u>(1,805,357)</u>	<u>2,054,366</u>
<b>Net Change in Fund Balance</b>	<u>\$ 249,009</u>	<u>\$ (1,805,357)</u>	<u>\$ 2,054,366</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
EMERGENCY DISASTER  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
Revenues			
Miscellaneous	\$ 243	\$ -	\$ 243
Total Revenues	<u>243</u>	<u>-</u>	<u>243</u>
 Total Expenditures	 <u>1,411</u>	 <u>-</u>	 <u>(1,411)</u>
 (Deficiency) of Revenues (Under) Expenditures	 <u>(1,168)</u>	 <u>-</u>	 <u>(1,168)</u>
 Net Change in Fund Balance	 <u>\$ (1,168)</u>	 <u>\$ -</u>	 <u>\$ (1,168)</u>



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
SMALL BUSINESS LOAN  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ -	\$ -	\$ -
<b>Total Revenues</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Expenditures</b>			
General Government	6,647	256,647	250,000
Culture and Recreation	35,684	27,549	(8,135)
<b>Total Expenditures</b>	<u>42,331</u>	<u>284,196</u>	<u>241,865</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(42,331)</u>	<u>(284,196)</u>	<u>241,865</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	6,647	6,647	-
Transfers (out)	(147,691)	(147,691)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(141,044)</u>	<u>(141,044)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (183,375)</u>	<u>\$ (425,240)</u>	<u>\$ 241,865</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
MISCELLANEOUS SPECIAL REVENUE FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 329,118	\$ 5,134	\$ 323,984
Charges for Services	208,493	150,075	58,418
Fines and Forfeitures	20,937	-	20,937
Miscellaneous	272,286	268,633	3,653
<b>Total Revenues</b>	<u>830,834</u>	<u>423,842</u>	<u>406,992</u>
<b>Expenditures</b>			
Current:			
General Government	263,075	2,995,084	2,732,009
Public Safety	95,922	331,730	235,808
Physical Environment	37,230	-	(37,230)
Transportation	-	1,584	1,584
Economic Environment	24,500	171,307	146,807
Human Services	2,186,925	61,818	(2,125,107)
Culture and Recreation	152,600	454,520	301,920
<b>Total Expenditures</b>	<u>2,760,252</u>	<u>4,016,043</u>	<u>1,255,791</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(1,929,418)</u>	<u>(3,592,201)</u>	<u>1,662,783</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	1,587,311	1,587,311	-
Transfers (out)	(867,800)	(867,800)	-
<b>Total Other Financing Sources (Uses)</b>	<u>719,511</u>	<u>719,511</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (1,209,907)</u>	<u>\$ (2,872,690)</u>	<u>\$ 1,662,783</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
TREE MITIGATION  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 3,812	\$ -	\$ 3,812
Miscellaneous	3,133,122	32,129	3,100,993
<b>Total Revenues</b>	<u>3,136,934</u>	<u>32,129</u>	<u>3,104,805</u>
<b>Expenditures</b>			
Transportation	57,623	249,839	192,216
Culture and Recreation	3,375	29,099	25,724
Capital Outlay	215,426	359,311	143,885
<b>Total Expenditures</b>	<u>276,424</u>	<u>638,249</u>	<u>361,825</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>2,860,510</u>	<u>(606,120)</u>	<u>3,466,630</u>
<b>Net Change in Fund Balance</b>	<u>\$ 2,860,510</u>	<u>\$ (606,120)</u>	<u>\$ 3,466,630</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
GOLF COURSE SURCHARGE  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ -	\$ -	\$ -
<b>Total Revenues</b>	-	-	-
<b>Expenditures</b>			
Culture and Recreation	-	-	-
<b>Total Expenditures</b>	-	-	-
(Deficiency) of Revenues (Under) Expenditures	-	-	-
<b>Other Financing Sources (Uses)</b>			
Transfers in	4,424	-	4,424
<b>Total Other Financing Sources (Uses)</b>	4,424	-	4,424
<b>Net Change in Fund Balance</b>	\$ 4,424	\$ -	\$ 4,424

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
EVERGREEN CEMETERY  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 65,190	\$ 4,194	\$ 60,996
Miscellaneous	511,843	28,442	483,401
<b>Total Revenues</b>	<u>577,033</u>	<u>32,636</u>	<u>544,397</u>
<b>Expenditures</b>			
Capital Outlay	23,641	93,000	69,359
<b>Total Expenditures</b>	<u>23,641</u>	<u>93,000</u>	<u>69,359</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>553,392</u>	<u>(60,364)</u>	<u>613,756</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(160,000)	(160,000)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(160,000)</u>	<u>(160,000)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 393,392</u>	<u>\$ (220,364)</u>	<u>\$ 613,756</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
SCHOOL CROSSING GUARD  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Fines and Forfeitures	\$ 36,723	\$ 40,000	\$ (3,277)
Miscellaneous	-	-	-
<b>Total Revenues</b>	<u>36,723</u>	<u>40,000</u>	<u>(3,277)</u>
<b>Expenditures</b>			
Public Safety	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>36,723</u>	<u>40,000</u>	<u>(3,277)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	<u>(40,000)</u>	<u>(40,000)</u>	<u>-</u>
<b>Total Other Financing Sources (Uses)</b>	<u>(40,000)</u>	<u>(40,000)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (3,277)</u>	<u>\$ -</u>	<u>\$ (3,277)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
ART IN PUBLIC PLACES  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
Miscellaneous	\$ 978	\$ -	\$ 978
<b>Total Revenues</b>	<u>978</u>	<u>-</u>	<u>978</u>
<b>Expenditures</b>			
Culture and Recreation	-	-	-
<b>Total Expenditures</b>	<u>-</u>	<u>-</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>978</u>	<u>-</u>	<u>978</u>
<b>Net Change in Fund Balance</b>	<u>\$ 978</u>	<u>\$ -</u>	<u>\$ 978</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
GAINESVILLE COMMUNITY REINVESTMENT AREA  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 4,091,460	\$ 4,091,460	\$ -
Miscellaneous	156,470	125,000	31,470
<b>Total Revenues</b>	<u>4,247,930</u>	<u>4,216,460</u>	<u>31,470</u>
<b>Expenditures</b>			
General Government	79,010	82,683	3,673
Economic Environment	2,173,627	7,373,343	5,199,716
Capital Outlay	-	1,796,222	1,796,222
Debt Service	-	82,038	82,038
<b>Total Expenditures</b>	<u>2,252,637</u>	<u>9,334,286</u>	<u>7,081,649</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>1,995,293</u>	<u>(5,117,826)</u>	<u>7,113,119</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	3,381,611	3,381,611	-
Transfers (out)	(1,277,774)	(1,242,079)	(35,695)
<b>Total Other Financing Sources (Uses)</b>	<u>2,103,837</u>	<u>2,139,532</u>	<u>(35,695)</u>
<b>Net Change in Fund Balance</b>	<u>\$ 4,099,130</u>	<u>\$ (2,978,294)</u>	<u>\$ 7,077,424</u>



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
DOWNTOWN REDEVELOPMENT TAX INCREMENT FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 13,523	\$ -	\$ 13,523
<b>Total Revenues</b>	<u>13,523</u>	<u>-</u>	<u>13,523</u>
<b>Expenditures</b>			
Economic Environment	324,352	3,526,459	3,202,107
<b>Total Expenditures</b>	<u>324,352</u>	<u>3,526,459</u>	<u>3,202,107</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(310,829)</u>	<u>(3,526,459)</u>	<u>3,215,630</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	(18,876)	(18,876)	-
<b>Total Other Financing Sources (Uses)</b>	<u>(18,876)</u>	<u>(18,876)</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (329,705)</u>	<u>\$ (3,545,335)</u>	<u>\$ 3,215,630</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
FIFTH AVENUE TAX INCREMENT FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 2,950	\$ -	\$ 2,950
<b>Total Revenues</b>	<u>2,950</u>	<u>-</u>	<u>2,950</u>
<b>Expenditures</b>			
Economic Environment	199,244	791,969	592,725
<b>Total Expenditures</b>	<u>199,244</u>	<u>791,969</u>	<u>592,725</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(196,294)</u>	<u>(791,969)</u>	<u>595,675</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	44,594	44,594	-
<b>Total Other Financing Sources (Uses)</b>	<u>44,594</u>	<u>44,594</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ (151,700)</u>	<u>\$ (747,375)</u>	<u>\$ 595,675</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
COLLEGE PARK/UNIVERSITY HEIGHTS TAX INCREMENT FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 14,530	\$ -	\$ 14,530
<b>Total Revenues</b>	<u>14,530</u>	<u>-</u>	<u>14,530</u>
<b>Expenditures</b>			
Economic Environment	143,573	4,097,700	3,954,127
Capital Outlay	74,916	105,366	30,450
<b>Total Expenditures</b>	<u>218,489</u>	<u>4,203,066</u>	<u>3,984,577</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(203,959)</u>	<u>(4,203,066)</u>	<u>3,999,107</u>
<b>Other Financing Sources (Uses)</b>			
Transfers (out)	<u>(37,077)</u>	<u>(37,077)</u>	-
<b>Total Other Financing Sources (Uses)</b>	<u>(37,077)</u>	<u>(37,077)</u>	-
<b>Net Change in Fund Balance</b>	<u>\$ (241,036)</u>	<u>\$ (4,240,143)</u>	<u>\$ 3,999,107</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
EASTSIDE TAX INCREMENT FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 5,571	\$ -	\$ 5,571
<b>Total Revenues</b>	<u>5,571</u>	<u>-</u>	<u>5,571</u>
<b>Expenditures</b>			
Economic Environment	82,883	174,327	91,444
<b>Total Expenditures</b>	<u>82,883</u>	<u>174,327</u>	<u>91,444</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(77,312)</u>	<u>(174,327)</u>	<u>97,015</u>
<b>Net Change in Fund Balance</b>	<u>\$ (77,312)</u>	<u>\$ (174,327)</u>	<u>\$ 97,015</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
ARPA FUND  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ -	\$ 16,204,402	\$ (16,204,402)
Miscellaneous	2,577	-	2,577
<b>Total Revenues</b>	<u>2,577</u>	<u>16,204,402</u>	<u>(16,201,825)</u>
<b>Expenditures</b>			
Economic Environment	-	750,000	750,000
<b>Total Expenditures</b>	<u>-</u>	<u>750,000</u>	<u>750,000</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>2,577</u>	<u>15,454,402</u>	<u>15,451,825</u>
<b>Net Change in Fund Balance</b>	<u>\$ 2,577</u>	<u>\$ 15,454,402</u>	<u>\$ 15,451,825</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
GUARANTEED ENTITLEMENT REVENUE AND REFUNDING BONDS 1994  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ 1,095,000	\$ 1,095,000	\$ -
Miscellaneous	4	-	4
<b>Total Revenues</b>	<u>1,095,004</u>	<u>1,095,000</u>	<u>4</u>
<b>Expenditures</b>			
Debt Service:			
Principal	213,065	213,065	-
Interest	881,935	881,935	-
<b>Total Expenditures</b>	<u>1,095,000</u>	<u>1,095,000</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>4</u>	<u>-</u>	<u>4</u>
<b>Net Change in Fund Balance</b>	<u>\$ 4</u>	<u>\$ -</u>	<u>\$ 4</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
PENSION OBLIGATION BOND SERIES 2003A  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Intergovernmental	\$ -	\$ 2,385,504	\$ (2,385,504)
Charges for Services	1,800,428	-	1,800,428
Miscellaneous	3,267	5,000	(1,733)
<b>Total Revenues</b>	<u>1,803,695</u>	<u>2,390,504</u>	<u>(586,809)</u>
<b>Expenditures</b>			
General Government	287,602	-	(287,602)
Debt Service:			
Principal	991,656	991,656	-
Interest	3,124,120	3,124,120	-
<b>Total Expenditures</b>	<u>4,403,378</u>	<u>4,115,776</u>	<u>(287,602)</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(2,599,683)</u>	<u>(1,725,272)</u>	<u>(874,411)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	1,574,911	1,730,272	(155,361)
<b>Total Other Financing Sources (Uses)</b>	<u>1,574,911</u>	<u>1,730,272</u>	<u>(155,361)</u>
<b>Net Change in Fund Balance</b>	<u>\$ (1,024,772)</u>	<u>\$ 5,000</u>	<u>\$ (1,029,772)</u>

Note: Actual expenditures exceeded budget due to an accounting adjustment to reallocate total debt service payments between the Utility and General Government. The increase in the General Government allocation is budgeted annually, rather than for the full term of the debt issuance.

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
PENSION OBLIGATION BOND SERIES 2003B  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 2,140	\$ 5,000	\$ (2,860)
<b>Total Revenues</b>	<u>2,140</u>	<u>5,000</u>	<u>(2,860)</u>
<b>Expenditures</b>			
Debt Service:			
Principal	1,465,000	1,465,000	-
Interest	1,980,896	1,980,896	-
<b>Total Expenditures</b>	<u>3,445,896</u>	<u>3,445,896</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(3,443,756)</u>	<u>(3,440,896)</u>	<u>(2,860)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	3,445,896	3,445,896	-
<b>Total Other Financing Sources (Uses)</b>	<u>3,445,896</u>	<u>3,445,896</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 2,140</u>	<u>\$ 5,000</u>	<u>\$ (2,860)</u>



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
GPD ENERGY CONSERVATION MASTER CAPITAL LEASE  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
Revenues			
Miscellaneous	\$ 144	\$ -	\$ 144
Total Revenues	<u>144</u>	<u>-</u>	<u>144</u>
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>
(Deficiency) of Revenues (Under) Expenditures	<u>144</u>	<u>-</u>	<u>144</u>
Net Change in Fund Balance	<u>\$ 144</u>	<u>\$ -</u>	<u>\$ 144</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE NOTE SERIES 2009  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
Revenues			
Miscellaneous	\$ 47	\$ -	\$ 47
Total Revenues	47	-	47
Total Expenditures	-	-	-
(Deficiency) of Revenues (Under) Expenditures	47	-	47
Net Change in Fund Balance	\$ 47	\$ -	\$ 47

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE BOND SERIES 2010  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 529	\$ 2,000	\$ (1,471)
<b>Total Revenues</b>	<u>529</u>	<u>2,000</u>	<u>(1,471)</u>
<b>Expenditures</b>			
Debt Service:			
Principal	-	146,609	146,609
Interest	36,396	71,792	35,396
<b>Total Expenditures</b>	<u>36,396</u>	<u>218,401</u>	<u>182,005</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(35,867)</u>	<u>(216,401)</u>	<u>180,534</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	219,401	219,401	-
Transfers (out)	(297,122)	-	(297,122)
<b>Total Other Financing Sources (Uses)</b>	<u>(77,721)</u>	<u>219,401</u>	<u>(297,122)</u>
<b>Net Change in Fund Balance</b>	<u>\$ (113,588)</u>	<u>\$ 3,000</u>	<u>\$ (116,588)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
REVENUE REFUNDING NOTE SERIES 2011  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 397	\$ 2,000	\$ (1,603)
<b>Total Revenues</b>	<u>397</u>	<u>2,000</u>	<u>(1,603)</u>
<b>Expenditures</b>			
Current:			
General Government	-	2,000	2,000
Debt Service:			
Principal	660,000	660,000	-
Interest	31,506	31,506	-
<b>Total Expenditures</b>	<u>691,506</u>	<u>693,506</u>	<u>2,000</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(691,109)</u>	<u>(691,506)</u>	<u>397</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	691,506	691,506	-
<b>Total Other Financing Sources (Uses)</b>	<u>691,506</u>	<u>691,506</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 397</u>	<u>\$ -</u>	<u>\$ 397</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE NOTE SERIES 2011A  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 302	\$ 2,000	\$ (1,698)
<b>Total Revenues</b>	<u>302</u>	<u>2,000</u>	<u>(1,698)</u>
<b>Expenditures</b>			
Debt Service:			
Principal	420,000	420,000	-
Interest	9,618	9,618	-
<b>Total Expenditures</b>	<u>429,618</u>	<u>429,618</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(429,316)</u>	<u>(427,618)</u>	<u>(1,698)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	429,618	429,618	-
<b>Total Other Financing Sources (Uses)</b>	<u>429,618</u>	<u>429,618</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 302</u>	<u>\$ 2,000</u>	<u>\$ (1,698)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
REVENUE REFUNDING NOTE SERIES 2014  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 1,166	\$ -	\$ 1,166
<b>Total Revenues</b>	<u>1,166</u>	<u>-</u>	<u>1,166</u>
<b>Expenditures</b>			
Debt Service:			
Principal	1,460,000	1,460,000	-
Interest	183,470	183,480	10
<b>Total Expenditures</b>	<u>1,643,470</u>	<u>1,643,480</u>	<u>10</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(1,642,304)</u>	<u>(1,643,480)</u>	<u>1,176</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	1,643,480	1,643,480	-
<b>Total Other Financing Sources (Uses)</b>	<u>1,643,480</u>	<u>1,643,480</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 1,176</u>	<u>\$ -</u>	<u>\$ 1,176</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE BOND SERIES 2014  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 1,218	\$ -	\$ 1,218
<b>Total Revenues</b>	<u>1,218</u>	<u>-</u>	<u>1,218</u>
<b>Expenditures</b>			
Debt Service:			
Principal	526,133	526,133	-
Interest	359,651	359,651	-
<b>Total Expenditures</b>	<u>885,784</u>	<u>885,784</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(884,566)</u>	<u>(885,784)</u>	<u>1,218</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	885,784	885,784	-
<b>Total Other Financing Sources (Uses)</b>	<u>885,784</u>	<u>885,784</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 1,218</u>	<u>\$ -</u>	<u>\$ 1,218</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
REVENUE REFUNDING NOTE SERIES 2016A  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 620	\$ -	\$ 620
<b>Total Revenues</b>	<u>620</u>	<u>-</u>	<u>620</u>
<b>Expenditures</b>			
Debt Service:			
Principal	1,048,344	1,140,000	91,656
Interest	199,346	216,775	17,429
<b>Total Expenditures</b>	<u>1,247,690</u>	<u>1,356,775</u>	<u>109,085</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(1,247,070)</u>	<u>(1,356,775)</u>	<u>109,705</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	1,356,775	1,356,775	-
<b>Total Other Financing Sources (Uses)</b>	<u>1,356,775</u>	<u>1,356,775</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 109,705</u>	<u>\$ -</u>	<u>\$ 109,705</u>



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE NOTE SERIES 2016B  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 20	\$ -	\$ 20
<b>Total Revenues</b>	<u>20</u>	<u>-</u>	<u>20</u>
<b>Expenditures</b>			
Debt Service:			
Principal	400,000	400,000	-
Interest	126,840	126,840	-
<b>Total Expenditures</b>	<u>526,840</u>	<u>526,840</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(526,820)</u>	<u>(526,840)</u>	<u>20</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	526,840	526,840	-
<b>Total Other Financing Sources (Uses)</b>	<u>526,840</u>	<u>526,840</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 20</u>	<u>\$ -</u>	<u>\$ 20</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE BOND 2017  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 915	\$ -	\$ 915
<b>Total Revenues</b>	<u>915</u>	<u>-</u>	<u>915</u>
<b>Expenditures</b>			
Debt Service:			
Principal	-	430,000	430,000
Interest	126,569	253,138	126,569
<b>Total Expenditures</b>	<u>126,569</u>	<u>683,138</u>	<u>556,569</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(125,654)</u>	<u>(683,138)</u>	<u>557,484</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	683,138	683,138	-
Transfers (out)	(698,069)	-	(698,069)
<b>Total Other Financing Sources (Uses)</b>	<u>(14,931)</u>	<u>683,138</u>	<u>(698,069)</u>
<b>Net Change in Fund Balance</b>	<u>\$ (140,585)</u>	<u>\$ -</u>	<u>\$ (140,585)</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE NOTE 2019  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Miscellaneous	\$ 337	\$ -	\$ 337
<b>Total Revenues</b>	<u>337</u>	<u>-</u>	<u>337</u>
<b>Expenditures</b>			
Debt Service:			
Principal	505,000	505,000	-
Interest	158,684	158,684	-
<b>Total Expenditures</b>	<u>663,684</u>	<u>663,684</u>	<u>-</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(663,347)</u>	<u>(663,684)</u>	<u>337</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	663,684	663,684	-
<b>Total Other Financing Sources (Uses)</b>	<u>663,684</u>	<u>663,684</u>	<u>-</u>
<b>Net Change in Fund Balance</b>	<u>\$ 337</u>	<u>\$ -</u>	<u>\$ 337</u>

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
SPECIAL OBLIGATION REVENUE BONDS SERIES 2020  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ 2,031,576	\$ -	\$ 2,031,576
Miscellaneous	883	-	883
<b>Total Revenues</b>	<u>2,032,459</u>	<u>-</u>	<u>2,032,459</u>
<b>Expenditures</b>			
Debt Service:			
Principal	4,235,000	-	(4,235,000)
Interest Expense	4,730,230	2,378,182	(2,352,048)
<b>Total Expenditures</b>	<u>12,028,793</u>	<u>2,378,182</u>	<u>(9,650,611)</u>
<b>(Deficiency) of Revenues (Under) Expenditures</b>	<u>(9,996,334)</u>	<u>(2,378,182)</u>	<u>(7,618,152)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers in	4,459,326	2,378,182	2,081,144
<b>Total Other Financing Sources (Uses)</b>	<u>4,459,326</u>	<u>2,378,182</u>	<u>2,081,144</u>
<b>Net Change in Fund Balance</b>	<u>\$ (5,537,008)</u>	<u>\$ -</u>	<u>\$ (5,537,008)</u>

Note: Actual expenditures exceeded budget due to (1) an accounting adjustment to reallocate total debt service payments between the Utility and General Government; the increase in General Government Allocation budgeted annually, rather than for the full term of the debt issuance, and (2) the October 1, 2021 debt service payment recorded for accounting purposes, but not budgeted until the following fiscal year.

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF REVENUES AND EXPENDITURES  
BUDGET AND ACTUAL  
CAPITAL IMPROVEMENT REVENUE REFUNDING NOTE 2021  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Actual	Budget	Variance with Final Budget Positive (Negative)
<b>Revenues</b>			
Charges for Services	\$ -	\$ -	\$ -
Miscellaneous	-	45,227	(45,227)
<b>Total Revenues</b>	-	45,227	(45,227)
<b>Expenditures</b>			
Current:			
General Government	2,975	-	(2,975)
Debt Service:			
Principal	674,227	-	(674,227)
Interest Expense	103,700	-	(103,700)
Issuance Costs	45,227	48,136	2,909
<b>Total Expenditures</b>	826,129	48,136	(777,993)
<b>(Deficiency) of Revenues (Under) Expenditures</b>	(826,129)	(2,909)	(823,220)
<b>Other Financing Sources (Uses)</b>			
Issuance of Bonds	11,473,000	-	11,473,000
Payment to Bond Escrow	(11,427,773)		(11,427,773)
Transfers in	995,191	2,909	992,282
<b>Total Other Financing Sources (Uses)</b>	1,040,418	2,909	1,037,509
<b>Net Change in Fund Balance</b>	\$ 214,289	\$ -	\$ 214,289

## **ENTERPRISE FUNDS**

*Enterprise Funds* are used to account for operations: (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

The City maintains the following nonmajor Enterprise Funds:

**Regional Transit System Fund** - to account for the operations of the City's mass transit system, funded by user fees and state and federal grants.

**Stormwater Management Utility Fund** - to account for the operations of a program designed to maintain, replace and expand the City's stormwater related infrastructure, funded by user fees.

**Florida Building Code Enforcement Fund** - to account for the operations of the City's code enforcement operations, funded by building permit revenues.

**Solid Waste Fund** - to account for the City's refuse and recycling collection program. The refuse and recycling collections are performed by private contractors and are funded through user fees.

**CITY OF GAINESVILLE, FLORIDA**  
**COMBINING STATEMENT OF FUND NET POSITION**  
**NONMAJOR ENTERPRISE FUNDS**  
**SEPTEMBER 30, 2021**

	Regional Transit System Fund	Stormwater Management Utility Fund	Florida Building Code Enforcement Fund
<b>Assets</b>			
Cash and Cash Equivalents	\$ 250	\$ -	\$ -
Equity in Pooled Cash and Investments	1,718	5,387,231	6,456,102
Receivables	19,112,678	91,095	-
Due from Other Funds	3,090,770	215,484	-
Inventories	1,616,088	-	4,143
Prepaid Expense	-	-	181
Total Current Assets	23,821,504	5,693,810	6,460,426
Capital Assets (Net of Accumulated Depreciation):			
Buildings	32,936,721	1,341,331	-
Improvements Other than Buildings	2,228,862	6,651	-
Machinery and Equipment	24,747,518	326,041	5,315
Infrastructure	-	28,554,838	-
Capital Assets (not Depreciated):			
Land	4,690,877	4,154,002	-
Construction in Progress	22,000	1,143,696	-
Total Capital Assets	64,625,978	35,526,559	5,315
Net OPEB Asset	736,297	186,922	90,036
Net Pension Asset	6,922,359	2,039,709	1,073,021
Total Noncurrent Assets	72,284,634	37,753,190	1,168,372
<b>Total Assets</b>	96,106,138	43,447,000	7,628,798
<b>Deferred Outflows of Resources</b>			
Deferred Amounts Related to Pensions	691,877	203,866	107,246
Deferred Amounts Related to OPEB	194,705	49,430	23,809
<b>Total Deferred Outflows of Resources</b>	886,582	253,296	131,055
<b>Liabilities</b>			
Current Liabilities:			
Accounts Payable and Accrued Liabilities	9,084,358	707,567	355,553
Due to Other Funds	18,523,827	145,196	79,926
Unearned Revenue	693,517	-	-
Current Portion of Long-Term Liabilities	-	195,011	-
Total Current Liabilities	28,301,702	1,047,774	435,479
Noncurrent Liabilities:			
Advances from Other Funds	18,985,683	5,002,820	2,742,547
Long-Term Liabilities	527,442	1,201,304	102,342
Total Noncurrent Liabilities	19,513,125	6,204,124	2,844,889
<b>Total Liabilities</b>	47,814,827	7,251,898	3,280,368
<b>Deferred Inflows of Resources</b>			
Deferred Amounts Related to Pensions	5,799,587	1,708,878	898,983
Deferred Amounts Related to OPEB	1,458,344	370,225	178,329
<b>Total Deferred Inflows of Resources</b>	7,257,931	2,079,103	1,077,312
<b>Net Position</b>			
Net Investment in Capital Assets	64,625,978	34,318,245	5,315
Restricted	-	-	3,396,858
Unrestricted	(22,706,016)	51,050	-
<b>Total Net Position</b>	\$ 41,919,962	\$ 34,369,295	\$ 3,402,173

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF FUND NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
SEPTEMBER 30, 2021  
(Concluded)

	Solid Waste Fund	Total Nonmajor Enterprise Fund
<b>Assets</b>		
Cash and Cash Equivalents	\$ -	\$ 250
Equity in Pooled Cash and Investments	6,770,383	18,615,434
Receivables	-	19,203,773
Due from Other Funds	541,440	3,847,694
Inventories	-	1,620,231
Prepaid Expense	-	181
Total Current Assets	7,311,823	43,287,563
Capital Assets (Net of Accumulated Depreciation):		
Buildings	403,942	34,681,994
Improvements Other than Buildings	-	2,235,513
Machinery and Equipment	57,219	25,136,093
Infrastructure	-	28,554,838
Capital Assets (not Depreciated):		
Land	19,731	8,864,610
Construction in Progress	-	1,165,696
Total Capital Assets	480,892	100,638,744
Net OPEB Asset	66,269	1,079,524
Net Pension Asset	599,394	10,634,483
Total Noncurrent Assets	1,146,555	112,352,751
<b>Total Assets</b>	8,458,378	155,640,314
<b>Deferred Outflows of Resources</b>		
Deferred Amounts Related to Pensions	59,908	1,062,897
Deferred Amounts Related to OPEB	17,525	285,469
<b>Total Deferred Outflows of Resources</b>	77,433	1,348,366
<b>Liabilities</b>		
Current Liabilities:		
Accounts Payable and Accrued Liabilities	978,002	11,125,480
Due to Other Funds	41,866	18,790,815
Unearned Revenue	-	693,517
Current Portion of Long-Term Debt	164,701	359,712
Total Current Liabilities	1,184,569	30,969,524
Noncurrent Liabilities:		
Advances from Other Funds	1,458,500	28,189,550
Long-Term Liabilities	1,903,662	3,734,750
Total Noncurrent Liabilities	3,362,162	31,924,300
<b>Total Liabilities</b>	4,546,731	62,893,824
<b>Deferred Inflows of Resources</b>		
Deferred Amounts Related to Pensions	502,175	8,909,623
Deferred Amounts Related to OPEB	131,256	2,138,154
<b>Total Deferred Inflows of Resources</b>	633,431	11,047,777
<b>Net Position</b>		
Net Investment in Capital Assets	(1,522,282)	97,427,256
Restricted	-	3,396,858
Unrestricted	4,877,931	(17,777,035)
<b>Total Net Position</b>	\$ 3,355,649	\$ 83,047,079



CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Regional Transit System Fund	Stormwater Management Utility Fund	Florida Building Code Enforcement Fund
<b>Operating Revenues</b>			
Licenses and Permits	\$ -	\$ -	\$ 3,914,872
Sales and Service Charges	15,164,216	9,545,002	-
Other Operating Revenues	300,346	32,460	-
<b>Total Operating Revenues</b>	<u>15,464,562</u>	<u>9,577,462</u>	<u>3,914,872</u>
<b>Operating Expenses</b>			
Operations and Maintenance	22,581,849	5,319,166	2,158,857
Administrative and General	1,924,242	1,913,632	1,062,889
Depreciation and Amortization	4,971,386	1,554,021	1,822
<b>Total Operating Expenses</b>	<u>29,477,477</u>	<u>8,786,819</u>	<u>3,223,568</u>
<b>Operating Income (Loss)</b>	<u>(14,012,915)</u>	<u>790,643</u>	<u>691,304</u>
<b>Non-Operating Revenues (Expenses)</b>			
Investment Income/(Loss)	(4,697)	18,068	23,255
Interest Expense	-	(27,651)	-
Gain (Loss) on Disposal of Capital Assets	7,080	-	-
Local Option Gas Tax	2,088,880	-	-
Operating Grants	22,834,988	161,545	-
<b>Total Non-Operating Revenues (Expenses)</b>	<u>24,926,251</u>	<u>151,962</u>	<u>23,255</u>
<b>Income/(Loss) Before Capital Contributions and Transfers</b>	<u>10,913,336</u>	<u>942,605</u>	<u>714,559</u>
<b>Transfers</b>			
Transfers in	1,569,029	182,362	-
Transfers (out)	(879,466)	(476,924)	(126,246)
<b>Total Transfers</b>	<u>689,563</u>	<u>(294,562)</u>	<u>(126,246)</u>
<b>Change in Net Position</b>	11,602,899	648,043	588,313
<b>Net Position - Beginning of Year</b>	<u>30,317,063</u>	<u>33,721,252</u>	<u>2,813,860</u>
<b>Net Position - End of Year</b>	<u>\$ 41,919,962</u>	<u>\$ 34,369,295</u>	<u>\$ 3,402,173</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Concluded)*

	Solid Waste Fund	Total Nonmajor Enterprise Fund
<b>Operating Revenues</b>		
Licenses and Permits	\$ -	\$ 3,914,872
Sales and Service Charges	10,883,444	35,592,662
Other Operating Revenues	-	332,806
<b>Total Operating Revenues</b>	<u>10,883,444</u>	<u>39,840,340</u>
<b>Operating Expenses</b>		
Operations and Maintenance	7,534,639	37,594,511
Administrative and General	432,808	5,333,571
Depreciation and Amortization	24,309	6,551,538
<b>Total Operating Expenses</b>	<u>7,991,756</u>	<u>49,479,620</u>
<b>Operating Income (Loss)</b>	<u>2,891,688</u>	<u>(9,639,280)</u>
<b>Non-Operating Revenues (Expenses)</b>		
Investment Income/(Loss)	22,306	58,932
Interest Expense	(69,462)	(97,113)
Gain (Loss) on Disposal of Capital Assets	-	7,080
Local Option Gas Tax	-	2,088,880
Operating Grants	315,057	23,311,590
<b>Total Non-Operating Revenues (Expenses)</b>	<u>267,901</u>	<u>25,369,369</u>
<b>Income/(Loss) Before Capital Contributions and Transfers</b>	<u>3,159,589</u>	<u>15,730,089</u>
<b>Transfers</b>		
Transfers in	6,400	1,757,791
Transfers (out)	(1,921,393)	(3,404,029)
<b>Total Transfers</b>	<u>(1,914,993)</u>	<u>(1,646,238)</u>
<b>Change in Net Position</b>	1,244,596	14,083,851
<b>Net Position - Beginning of Year</b>	<u>2,111,053</u>	<u>68,963,228</u>
<b>Net Position - End of Year</b>	<u>\$ 3,355,649</u>	<u>\$ 83,047,079</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Regional Transit System Fund	Stormwater Management Utility Fund
<b>Cash Flows from Operating Activities</b>		
Cash Received from Customers	\$ 15,887,642	\$ 9,476,305
Cash Received from Other Governments	11,979,217	161,545
Cash Paid to Suppliers	(7,980,724)	(1,183,172)
Cash Paid for Interfund Services	(1,924,242)	(1,913,632)
Cash Paid to Employees	(14,540,614)	(4,059,539)
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>3,421,279</u>	<u>2,481,507</u>
<b>Cash Flows from Non-Capital Financing Activities</b>		
Interfund Borrowing	1,969,279	(16,988)
Transfers from Other Funds	1,569,029	182,362
Transfers to Other Funds	(879,466)	(476,924)
<b>Net Cash Provided by (Used in) Non-Capital Financing Activities</b>	<u>2,658,842</u>	<u>(311,550)</u>
<b>Cash Flows from Capital and Related Financing Activities</b>		
Principal Repayments on Long-Term Debt	-	(191,129)
Interest Paid on Long-Term Debt	-	(27,652)
Acquisition and Construction of Capital Assets	(6,083,524)	(419,840)
Proceeds from Sale of Capital Assets	9,818	-
<b>Net Cash (Used) in Capital and Related Financing Activities</b>	<u>(6,073,706)</u>	<u>(638,621)</u>
<b>Cash Flows from Investing Activities</b>		
Interest Received	(4,697)	18,068
<b>Net Cash Provided by Investing Activities</b>	<u>(4,697)</u>	<u>18,068</u>
<b>Net Increase (Decrease) in Cash</b>	1,718	1,549,404
<b>Cash - Beginning of Year</b>	<u>250</u>	<u>3,837,827</u>
<b>Cash - End of Year</b>	<u>\$ 1,968</u>	<u>\$ 5,387,231</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
(Continued)

	Florida Building Code Enforcement Fund	Solid Waste Fund	Total Nonmajor Enterprise Fund
<b>Cash Flows from Operating Activities</b>			
Cash Received from Customers	\$ 4,024,524	\$ 11,045,611	\$ 40,434,082
Cash Received from Other Governments	-	315,057	12,455,819
Cash Paid to Suppliers	(618,914)	(6,083,237)	(15,866,047)
Cash Paid for Interfund Services	(1,062,889)	(432,808)	(5,333,571)
Cash Paid to Employees	(2,183,784)	(1,238,167)	(22,022,104)
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>158,937</u>	<u>3,606,456</u>	<u>9,668,179</u>
<b>Cash Flows from Non-Capital Financing Activities</b>			
Interfund Borrowing	(65,724)	57,019	1,943,586
Transfers from Other Funds	-	6,400	1,757,791
Transfers to Other Funds	(126,246)	(1,921,393)	(3,404,029)
<b>Net Cash Provided by (Used in) Non-Capital Financing Activities</b>	<u>(191,970)</u>	<u>(1,857,974)</u>	<u>297,348</u>
<b>Cash Flows from Capital and Related Financing Activities</b>			
Principal Repayments on Long-Term Debt	-	(45,828)	(236,957)
Interest Paid on Long-Term Debt	-	(69,462)	(97,114)
Acquisition and Construction of Capital Assets	-	-	(6,503,364)
Proceeds from Sale of Capital Assets	-	-	9,818
<b>Net Cash Provided (Used) by Capital and Related Financing Activities</b>	<u>-</u>	<u>(115,290)</u>	<u>(6,827,617)</u>
<b>Cash Flows from Investing Activities</b>			
Interest Received	<u>23,254</u>	<u>22,305</u>	<u>58,930</u>
<b>Net Cash Provided (Used) by Investing Activities</b>	<u>23,254</u>	<u>22,305</u>	<u>58,930</u>
<b>Net Increase (Decrease) in Cash</b>	(9,779)	1,655,497	3,196,840
<b>Cash - Beginning of Year</b>	<u>6,465,881</u>	<u>5,114,886</u>	<u>15,418,844</u>
<b>Cash - End of Year</b>	<u><u>\$ 6,456,102</u></u>	<u><u>\$ 6,770,383</u></u>	<u><u>\$ 18,615,684</u></u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CASH FLOWS  
NONMAJOR ENTERPRISE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Continued)*

	Regional Transit System Fund	Stormwater Management Utility Fund
	<u>Fund</u>	<u>Fund</u>
<b><u>Cash and Cash Equivalents Classified as:</u></b>		
Cash and Cash Equivalents	\$ 250	\$ -
Equity in Pooled Cash and Investments	1,718	5,387,231
<b>Total</b>	<u>\$ 1,968</u>	<u>\$ 5,387,231</u>
<b><u>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</u></b>		
Operating Income (Loss)	\$ (14,012,915)	\$ 790,643
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>		
Intergovernmental Revenues	11,979,217	161,545
Depreciation and Amortization	4,971,386	1,554,021
(Increase)/Decrease in Receivables	423,080	(101,158)
(Increase)/Decrease in Inventories and Prepaids	(324,250)	-
Increase/(Decrease) in Accounts Payable and Accrued Liabilities	1,201,474	359,698
Pension Expense Adjustment	(774,205)	(263,864)
OPEB Expense Adjustment	(42,508)	(19,378)
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ 3,421,279</u>	<u>\$ 2,481,507</u>

CITY OF GAINESVILLE, FLORIDA  
 COMBINING STATEMENT OF CASH FLOWS  
 NONMAJOR ENTERPRISE FUNDS  
 FOR THE YEAR ENDED SEPTEMBER 30, 2021  
 (Concluded)

	Florida Building Code Enforcement Fund	Solid Waste Fund	Total Nonmajor Enterprise Fund
	<u>Fund</u>	<u>Fund</u>	<u>Fund</u>
<b>Cash and Cash Equivalents Classified as:</b>			
Cash and Cash Equivalents	\$ -	\$ -	\$ 250
Equity in Pooled Cash and Investments	6,456,102	6,770,383	18,615,434
<b>Total</b>	<u>\$ 6,456,102</u>	<u>\$ 6,770,383</u>	<u>\$ 18,615,684</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>			
Operating Income (Loss)	\$ 691,304	\$ 2,891,688	\$ (9,639,280)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>			
Intergovernmental Revenues	-	315,059	12,455,821
Depreciation and Amortization	1,822	24,309	6,551,538
(Increase)/Decrease in Receivables	109,653	162,165	593,740
(Increase)/Decrease in Inventories and Prepaids	(181)	-	(324,431)
Increase/(Decrease) in Accounts Payable and Accrued Liabilities	(474,163)	278,652	1,365,661
Pension Expense Adjustment	(151,066)	(66,658)	(1,255,793)
OPEB Expense Adjustment	(18,432)	1,241	(79,077)
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>\$ 158,937</u>	<u>\$ 3,606,456</u>	<u>\$ 9,668,179</u>

## **INTERNAL SERVICE FUNDS**

*Internal Service Funds* are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis.

The City maintains the following Internal Service Funds:

**General Insurance Fund** - to account for costs associated with administering a self-insurance plan for worker's compensation, automobile, and general liability benefits. The plan is externally administered.

**Employees Health and Accident Benefits Fund** - to account for costs associated with administering a self-insurance plan for employees' and retirees' health and accident claims. The plan is externally administered for an annually contracted amount, which is based upon volume of claims.

**Fleet Management Fund** - to account for the costs of vehicle acquisition and replacements and operating a maintenance facility for vehicles used by various City departments.

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS  
SEPTEMBER 30, 2021

	General Insurance Fund	Employees Health and Accident Benefits Fund	Fleet Management Fund	Totals
<b>Assets</b>				
Current Assets:				
Cash and Cash Equivalents	\$ 337,617	\$ 120,000	\$ 1,087,189	\$ 1,544,806
Equity in Pooled Cash and Investments	10,176,738	12,845,370	7,343,690	30,365,798
Receivables	500	-	1,912	2,412
Inventories	-	-	355,497	355,497
Prepaid Expenses	23,204	4,000	981,360	1,008,564
Fair Value of Hedging				
Derivative Instruments	-	-	808,796	808,796
Total Current Assets	10,538,059	12,969,370	10,578,444	34,085,873
Noncurrent Assets:				
Capital Assets (Net of Accumulated Depreciation):				
Buildings	-	-	2,721,039	2,721,039
Improvements Other than Buildings	-	-	812,054	812,054
Machinery and Equipment	-	-	12,396,561	12,396,561
Infrastructure	-	-	781,093	781,093
Capital Assets (Non-Depreciable):				
Land	-	-	631,563	631,563
Net OPEB Asset	57,029	5,990	84,172	147,191
Net Pension Asset	645,106	110,836	796,956	1,552,898
Total Noncurrent Assets	702,135	116,826	18,223,438	19,042,399
<b>Total Assets</b>	<b>11,240,194</b>	<b>13,086,196</b>	<b>28,801,882</b>	<b>53,128,272</b>
<b>Deferred Outflows of Resources</b>				
Deferred Amounts Related to Pensions	64,477	11,079	79,654	155,210
Deferred Amounts Related to OPEB	15,080	1,585	22,258	38,923
<b>Total Deferred Outflows of Resources</b>	<b>79,557</b>	<b>12,664</b>	<b>101,912</b>	<b>194,133</b>
<b>Liabilities</b>				
Current Liabilities:				
Accounts Payable and Accrued Liabilities	7,452,486	1,397,032	1,235,870	10,085,388
Due to Other Funds	318,943	-	56,032	374,975
Total Current Liabilities	7,771,429	1,397,032	1,291,902	10,460,363
Noncurrent Liabilities:				
Accumulated Increase in Fair Value of Hedging Derivative Instruments	-	-	808,796	808,796
Long-Term Liabilities	81,332	2,843	89,526	173,701
<b>Total Liabilities</b>	<b>7,852,761</b>	<b>1,399,875</b>	<b>2,190,224</b>	<b>11,442,860</b>
<b>Deferred Inflows of Resources</b>				
Deferred Amounts Related to Pensions	540,474	92,859	667,694	1,301,027
Deferred Amounts Related to OPEB	112,952	11,866	166,715	291,533
<b>Total Deferred Inflows of Resources</b>	<b>653,426</b>	<b>104,725</b>	<b>834,409</b>	<b>1,592,560</b>
<b>Net Position</b>				
Net Investment in Capital Assets	-	-	17,342,310	17,342,310
Unrestricted	2,813,564	11,594,260	8,536,851	22,944,675
<b>Total Net Position</b>	<b>\$ 2,813,564</b>	<b>\$ 11,594,260</b>	<b>\$ 25,879,161</b>	<b>\$ 40,286,985</b>



CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET POSITION  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Insurance Fund	Employees Health and Accident Benefits Fund	Fleet Management Fund	Totals
<b>Operating Revenues</b>				
Sales and Service Charges	\$ 6,039,321	\$ 6,651,640	\$ 8,869,633	\$ 21,560,594
Employer Contributions	-	10,692,130	-	10,692,130
Employee Contributions	-	7,694,460	-	7,694,460
Other Operating Revenues	627,235	1,585,951	6,910	2,220,096
<b>Total Operating Revenues</b>	<b>6,666,556</b>	<b>26,624,181</b>	<b>8,876,543</b>	<b>42,167,280</b>
<b>Operating Expenses</b>				
Operations and Maintenance	3,404,850	214,436	3,555,695	7,174,981
Administrative and General	4,138,663	1,594,848	1,243,884	6,977,395
Depreciation and Amortization	-	-	3,241,480	3,241,480
Benefits Paid and Other Expenses	-	27,939,684	-	27,939,684
<b>Total Operating Expenses</b>	<b>7,543,513</b>	<b>29,748,968</b>	<b>8,041,059</b>	<b>45,333,540</b>
<b>Operating Income (Losses)</b>	<b>(876,957)</b>	<b>(3,124,787)</b>	<b>835,484</b>	<b>(3,166,260)</b>
<b>Nonoperating Revenues</b>				
Investment Income	40,380	64,937	27,418	132,735
Gain (Loss) on Disposal of Capital Assets	-	-	589,493	589,493
<b>Total Nonoperating Revenues</b>	<b>40,380</b>	<b>64,937</b>	<b>616,911</b>	<b>722,228</b>
<b>Income (Loss) Before Capital Contributions and Transfers</b>	<b>(836,577)</b>	<b>(3,059,850)</b>	<b>1,452,395</b>	<b>(2,444,032)</b>
<b>Transfers</b>				
Transfers in	-	-	303,276	303,276
Transfers (out)	(110,143)	(1,103)	(234,377)	(345,623)
<b>Total Transfers</b>	<b>(110,143)</b>	<b>(1,103)</b>	<b>68,899</b>	<b>(42,347)</b>
<b>Change in Net Position</b>	<b>(946,720)</b>	<b>(3,060,953)</b>	<b>1,521,294</b>	<b>(2,486,379)</b>
<b>Net Position - Beginning of Year</b>	<b>3,760,284</b>	<b>14,655,213</b>	<b>24,357,867</b>	<b>42,773,364</b>
<b>Net Position - End of Year</b>	<b>\$ 2,813,564</b>	<b>\$ 11,594,260</b>	<b>\$ 25,879,161</b>	<b>\$ 40,286,985</b>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	General Insurance Fund	Employees Health and Accident Benefits Fund	Fleet Management Fund	Totals
<b>Cash Flow from Operating Activities</b>				
Cash Received for Interfund Services	\$ 6,038,821	\$ 25,038,230	\$ 8,867,720	\$ 39,944,771
Cash Received from Customers	627,235	1,585,951	6,910	2,220,096
Cash Paid to Suppliers	(1,522,180)	(27,863,833)	(1,548,539)	(30,934,552)
Cash Paid to Employees	(1,701,578)	(234,909)	(2,515,648)	(4,452,135)
Cash Paid for Interfund Services	(4,138,663)	(1,594,848)	(1,243,884)	(6,977,395)
<b>Net Cash Provided (Used) by Operating Activities</b>	<u>(696,365)</u>	<u>(3,069,409)</u>	<u>3,566,559</u>	<u>(199,215)</u>
<b>Cash Flows from Noncapital and Related Financing Activities</b>				
Interfund Borrowing	449,615	-	18,175	467,790
Transfers from Other Funds	-	-	303,276	303,276
Transfers to Other Funds	(110,143)	(1,103)	(234,377)	(345,623)
<b>Net Cash Provided (Used) by Noncapital Financing Activities</b>	<u>339,472</u>	<u>(1,103)</u>	<u>87,074</u>	<u>425,443</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Acquisition and Construction of Capital Assets	-	-	(3,146,045)	(3,146,045)
Proceeds from Sale of Capital Assets	-	-	631,808	631,808
<b>Net Cash Flows Used by Capital and Related Financing Activities</b>	<u>-</u>	<u>-</u>	<u>(2,514,237)</u>	<u>(2,514,237)</u>
<b>Cash Flows from Investing Activities</b>				
Interest Received	40,378	64,939	27,419	132,736
<b>Net Cash Provided by Investing Activities</b>	<u>40,378</u>	<u>64,939</u>	<u>27,419</u>	<u>132,736</u>
<b>Net Increase in Cash</b>	(316,515)	(3,005,573)	1,166,815	(2,155,273)
<b>Cash - Beginning of Year</b>	<u>10,830,870</u>	<u>15,970,943</u>	<u>7,264,064</u>	<u>34,065,877</u>
<b>Cash - End of Year</b>	<u>\$ 10,514,355</u>	<u>\$ 12,965,370</u>	<u>\$ 8,430,879</u>	<u>\$ 31,910,604</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021  
*(Concluded)*

	General Insurance Fund	Employees Health and Accident Benefits Fund	Fleet Management Fund	Totals
<b><u>Cash and Cash Equivalents Classified as:</u></b>				
Cash and Cash Equivalents	\$ 337,617	\$ 120,000	\$ 1,087,189	\$ 1,544,806
Equity in Pooled Cash and Investments	10,176,738	12,845,370	7,343,690	30,365,798
<b>Total</b>	<b>\$ 10,514,355</b>	<b>\$ 12,965,370</b>	<b>\$ 8,430,879</b>	<b>\$ 31,910,604</b>
<b><u>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</u></b>				
Operating Income (Loss)	\$ (876,957)	\$ (3,124,787)	\$ 835,484	\$ (3,166,260)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:</b>				
Depreciation and Amortization	-	-	3,241,480	3,241,480
(Increase)/Decrease in Receivables	(500)	-	(1,912)	(2,412)
(Increase)/Decrease in Prepaids	-	(4,000)	(981,360)	(985,360)
(Increase)/Decrease in Inventories	-	-	(124,414)	(124,414)
Increase/(Decrease) in Accounts Payable and Accrued Liabilities	279,970	79,894	701,394	1,061,258
Pension Expense Adjustment	(87,295)	(19,908)	(90,845)	(198,048)
OPEB Expense Adjustment	(11,583)	(608)	(13,268)	(25,459)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$ (696,365)</b>	<b>\$ (3,069,409)</b>	<b>\$ 3,566,559</b>	<b>\$ (199,215)</b>

## **FIDUCIARY FUNDS**

### **TRUST FUNDS**

*Trust Funds* are used to account for public employee retirement systems and the other post-employment benefit trust fund.

The City maintains the following Trust Funds:

**Employees' Pension Fund** - to account for the accumulation of resources to be used for pension and disability payments to participants of the City's Employees' Pension Plan.

**Police Officers' and Firefighters' Consolidated Retirement Fund** - to account for the accumulation of resources to be used for pension and disability payments to participants of the City's Consolidated Police Officers' and Firefighters' Retirement Plan.

**Other Post-Employment Benefits (OPEB) Fund** - to account for the accumulation of resources to be used for the City's portion of the premium cost for providing health insurance to the City's retired employees participating in the OPEB plan.

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF FIDUCIARY NET POSITION  
PENSION AND OPEB TRUST FUNDS  
SEPTEMBER 30, 2021

	Employees' Pension Fund	Police Officers' and Firefighters' Consolidated Retirement Fund	Other Post- Employment Benefits (OPEB) Fund	Totals
<b>Assets</b>				
Cash and Cash Equivalents	\$ 12,857,488	\$ 10,831,273	\$ 918,014	\$ 24,606,775
Dividends and Interest Receivable	370,523	318,278	12,489	701,290
Due from City of Gainesville	908,724	11,770,697	1,895,575	14,574,996
Investments, at Fair Value:				
Equities	623,039,704	261,053,041	59,796,801	943,889,546
Limited Partnerships Units	-	43,184,860	-	43,184,860
Real Estate	27,804,871	21,260,736	7,727,031	56,792,638
Fixed Income:				
Government Bonds	9,564,857	-	800,107	10,364,964
Corporate Bonds	8,343,434	-	992,181	9,335,615
Mortgage and Asset Backed Securities	12,039,293	-	841,895	12,881,188
Total Investments, at Fair Value	<u>680,792,159</u>	<u>325,498,637</u>	<u>70,158,015</u>	<u>1,076,448,811</u>
<b>Total Assets</b>	<u>694,928,894</u>	<u>348,418,885</u>	<u>72,984,093</u>	<u>1,116,331,872</u>
<b>Liabilities</b>				
Accounts Payable and Accrued Liabilities	<u>150,042</u>	<u>201,726</u>	<u>33,696</u>	<u>385,464</u>
<b>Total Liabilities</b>	<u>150,042</u>	<u>201,726</u>	<u>33,696</u>	<u>385,464</u>
<b>Net Position Restricted for Pension and OPEB Benefits</b>	<u>\$ 694,778,852</u>	<u>\$ 348,217,159</u>	<u>\$ 72,950,397</u>	<u>\$ 1,115,946,408</u>

CITY OF GAINESVILLE, FLORIDA  
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
PENSION AND OPEB TRUST FUNDS  
FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Employees' Pension Fund	Police Officers' and Firefighters' Consolidated Retirement Fund	Other Post- Employment Benefits (OPEB) Fund	Totals
<b>Additions</b>				
Contributions:				
Employer Contributions	\$ 5,461,714	\$ 3,586,271	\$ 1,924,061	\$ 10,972,046
Employee Contributions	5,307,109	2,314,580	3,330,813	10,952,502
Total Contributions	10,768,823	5,900,851	5,254,874	21,924,548
Investment Income:				
Net Appreciation/(Depreciation) in Fair Value of Investments	133,690,191	62,969,679	13,384,158	210,044,028
Dividends and Interest	13,598,631	4,256,196	1,163,207	19,018,034
Total Investment Income	147,288,822	67,225,875	14,547,365	229,062,062
(Less Investment Expense)	(2,843,383)	(979,038)	(427,257)	(4,249,678)
Net Investment Income (Loss)	144,445,439	66,246,837	14,120,108	224,812,384
<b>Total Additions</b>	155,214,262	72,147,688	19,374,982	246,736,932
<b>Deductions</b>				
Benefit Payments	37,103,292	20,008,116	8,426,856	65,538,264
Refunds of Contributions	665,610	215,510	-	881,120
Administrative Expenses	591,294	625,466	6,982	1,223,742
<b>Total Deductions</b>	38,360,196	20,849,092	8,433,838	67,643,126
<b>Change in Net Position</b>	116,854,066	51,298,596	10,941,144	179,093,806
<b>Net Position - Beginning of Year</b>	577,924,786	296,918,563	62,009,253	936,852,602
<b>Net Position - End of Year</b>	\$ 694,778,852	\$ 348,217,159	\$ 72,950,397	\$ 1,115,946,408

## **STATISTICAL SECTION**

## STATISTICAL SECTION SUMMARY

This part of the City of Gainesville, Florida's annual comprehensive financial report presents additional information to assist users in understanding how the information provided in the financial statements, note disclosures, and required supplementary information impacts the City's overall financial health.

Schedules	Page
<b>Financial Trends</b>	<b>234</b>
These schedules provide financial trend information, which shows how the City's financial performance has changed over time.	
<b>Revenue Capacity</b>	<b>239</b>
These schedules provide additional information about Property Tax and Utility Revenues, the City's most significant local revenue sources.	
<b>Debt Capacity</b>	<b>247</b>
These schedules provide detailed information about the City's current levels of outstanding debt, and can help the financial statement user assess the City's ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b>	<b>250</b>
These schedules present demographic and economic indicators to assist the financial statement user in understanding the environment in which the City's financial activities occur.	
<b>Operating Information</b>	<b>252</b>
These schedules contain service and infrastructure data to help the financial statement user understand how the information in the City's financial statements relates to the services the City provides.	

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.



## **Financial Trends**

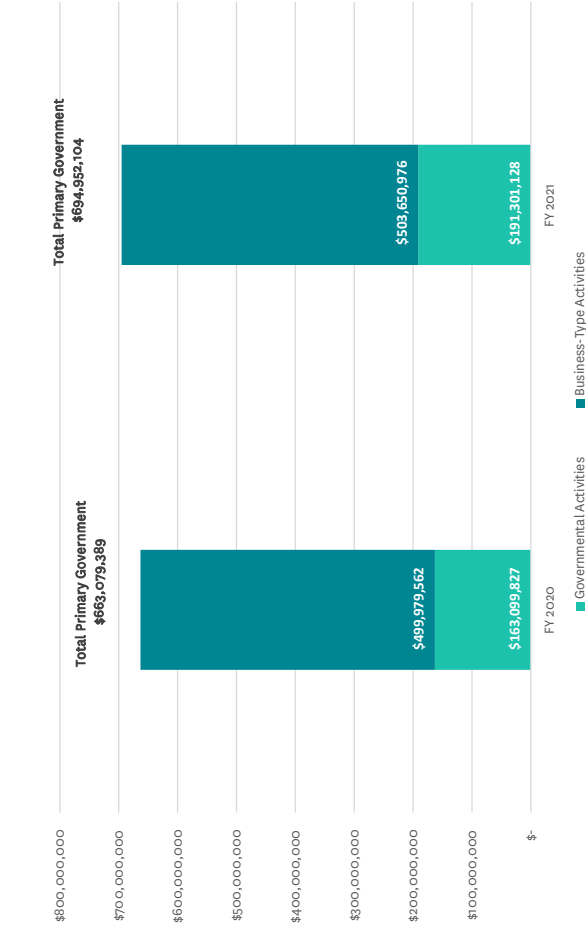
**City of Gainesville**  
**Net Position By Component**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>Governmental activities:</b>										
Net investment in Capital Assets	\$ 133,198,609	\$ 147,982,728	\$ 163,117,931	\$ 167,469,862	\$ 190,440,482	\$ 195,530,215	\$ 215,537,449	\$ 231,629,237	\$ 219,965,625	\$ 214,385,691
Restricted	63,041,610	52,874,367	42,462,127	53,090,288	41,905,152	47,526,431	37,526,544	39,962,136	46,097,158	54,659,462
Unrestricted	16,993,135	11,105,349	17,334,531	(85,660,620)	(91,445,398)	(92,364,875)	(112,356,716)	(124,221,701)	(102,962,956)	(77,744,025)
Total governmental activities net position	\$ 213,233,354	\$ 211,962,444	\$ 222,914,589	\$ 134,899,330	\$ 140,900,236	\$ 150,691,771	\$ 140,707,277	\$ 147,563,672	\$ 163,999,827	\$ 191,301,128
<b>Business-type activities:</b>										
Net investment in Capital Assets	\$ 368,031,597	\$ 362,238,572	\$ 387,916,136	\$ 379,583,536	\$ 361,120,054	\$ 326,814,049	\$ 369,448,747	\$ 336,512,272	\$ 282,222,324	\$ 250,986,050
Restricted	86,067,843	88,409,575	60,971,377	78,925,696	82,756,292	60,698,691	44,988,255	57,389,249	86,837,857	146,684,233
Unrestricted	110,159,236	113,807,653	134,105,632	115,418,959	131,653,410	149,330,297	106,765,483	124,163,666	130,919,381	105,980,693
Total business-type activities net position	\$ 563,258,676	\$ 564,475,800	\$ 582,993,145	\$ 573,927,291	\$ 575,529,756	\$ 536,843,037	\$ 521,202,465	\$ 518,065,187	\$ 499,979,562	\$ 503,650,976
<b>Total primary government:</b>										
Net investment in Capital Assets	\$ 501,230,206	\$ 510,241,300	\$ 551,034,067	\$ 547,053,398	\$ 551,560,536	\$ 522,344,264	\$ 584,986,196	\$ 568,141,509	\$ 502,187,949	\$ 465,371,741
Restricted	148,109,453	141,283,942	103,433,504	132,015,384	124,661,444	108,225,122	82,514,799	97,351,385	132,935,015	201,343,695
Unrestricted	127,152,371	124,913,002	151,440,163	29,757,439	40,208,012	56,965,422	(5,591,253)	(59,035)	27,956,425	28,236,668
<b>Total primary government net position</b>	<b>\$ 776,492,030</b>	<b>\$ 776,438,244</b>	<b>\$ 805,907,734</b>	<b>\$ 708,826,821</b>	<b>\$ 716,429,992</b>	<b>\$ 687,534,808</b>	<b>\$ 661,909,742</b>	<b>\$ 665,434,859</b>	<b>\$ 663,079,389</b>	<b>\$ 694,952,104</b>

**Primary Government Net Position**



**Net Position, Year over Year**



**City of Gainesville**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016
<b>Expenses</b>					
Governmental activities:					
General government	\$ 16,546,820	\$ 17,814,078	\$ 16,176,189	\$ 20,042,296	\$ 23,812,563
Public safety	59,735,600	62,938,271	64,021,054	58,122,081	72,097,913
Physical environment	2,218,153	3,799,039	2,871,836	1,007,994	637,207
Transportation	18,686,598	18,410,169	15,142,893	18,412,980	5,723,450
Economic environment	9,164,986	6,809,885	8,602,592	5,930,125	1,393,939
Human services	581,239	384,825	2,216,579	1,726,374	7,397,884
Culture & recreation	9,705,943	9,551,902	9,332,876	11,042,060	7,113,163
Interest on long-term debt	7,390,511	7,248,291	6,711,350	7,216,312	8,802,512
Total governmental activities expenses	124,029,850	126,956,460	125,075,369	123,500,222	126,978,631
Business-type activities:					
Electric	\$ 221,494,502	\$ 227,350,282	\$ 291,110,843	\$ 313,776,108	\$ 322,959,616
Gas	21,898,283	21,436,501	22,764,377	23,086,959	21,999,919
Water	24,458,151	24,988,038	25,516,070	25,990,135	28,179,472
Wastewater	27,072,938	27,618,138	27,740,855	27,852,572	32,454,104
GRUCOM	11,160,732	10,504,492	11,761,638	13,733,955	12,491,683
Regional transit system	21,458,507	23,167,649	24,279,240	26,170,257	28,302,063
Stormwater management	6,376,271	6,283,365	6,351,290	6,574,131	7,504,695
Ironwood golf course	1,454,435	1,401,017	1,456,632	1,573,460	1,701,930
Florida building code enforcement	2,156,163	2,042,119	2,306,430	2,324,819	2,661,425
Solid waste	7,377,876	7,237,205	7,594,037	8,623,125	9,002,895
Total business-type activities expenses	344,907,858	352,028,806	420,881,412	449,705,521	467,257,802
Total primary government expenses	<b>\$ 468,937,708</b>	<b>\$ 478,985,266</b>	<b>\$ 545,956,781</b>	<b>\$ 573,205,743</b>	<b>\$ 594,236,433</b>
<b>Program Revenues</b>					
Governmental activities:					
Charges for services:					
General government	\$ 10,701,617	\$ 11,418,234	\$ 13,124,551	\$ 12,900,012	\$ 10,423,187
Public safety	7,945,799	8,238,633	8,399,721	9,105,760	8,464,495
Other charges for services	4,500,224	3,769,211	3,962,570	6,233,296	5,180,923
Operating grants and contributions	8,537,676	8,170,095	7,036,634	7,169,569	8,809,447
Capital grants and contributions	2,862,493	7,570,791	5,061,574	3,999,209	1,698,750
Total governmental activities program revenues	34,547,809	39,166,964	37,585,050	39,407,846	34,576,802
Business-type activities:					
Charges for services:					
Electric	230,805,656	228,822,572	268,774,902	277,077,555	276,623,151
Other utilities	96,875,398	97,083,057	99,880,653	101,823,558	103,207,375
Other charges for services	32,257,122	33,332,016	34,576,794	36,298,907	37,515,391
Operating grants and contributions	6,384,981	14,074,581	25,213,077	9,435,118	5,828,801
Capital grants and contributions	7,148,130	3,004,490	5,658,720	1,962,901	5,305,542
Total business-type activities program revenues	373,471,287	376,316,716	434,104,146	426,598,039	428,480,260
Total primary government program revenues	<b>\$ 408,019,096</b>	<b>\$ 415,483,680</b>	<b>\$ 471,689,196</b>	<b>\$ 466,005,885</b>	<b>\$ 463,057,062</b>
<b>Net (Expense)/Revenue</b>					
Governmental activities	\$ (89,482,041)	\$ (87,789,496)	\$ (87,490,319)	\$ (84,092,376)	\$ (92,401,829)
Business-type activities	28,563,429	24,287,910	13,222,734	(23,107,482)	(38,777,542)
Total primary government net revenue	<b>\$ (60,918,612)</b>	<b>\$ (63,501,586)</b>	<b>\$ (74,267,585)</b>	<b>\$ (107,199,858)</b>	<b>\$ (131,179,371)</b>
<b>General Revenues and Other</b>					
<b>Changes in Net Position</b>					
Governmental activities:					
Taxes:					
Property taxes	\$ 25,871,976	\$ 26,077,888	\$ 26,476,044	\$ 28,558,490	\$ 29,161,493
Other taxes	21,952,397	21,899,384	21,516,536	21,359,992	21,670,989
State revenue sharing	3,712,905	3,723,420	3,945,358	4,214,442	4,316,493
Investment gain (loss)	3,556,870	(4,908,204)	6,061,874	4,712,920	4,176,684
Other revenues	2,993,407	2,826,862	3,495,904	3,849,507	3,567,795
Total governmental activities	58,087,555	49,619,350	61,495,716	62,695,351	62,893,454
Business-type activities:					
Interest	9,234,751	6,653,021	6,871,499	12,109,749	19,569,675
Other revenues	23,308,136	7,175,429	39,459,939	51,373,445	56,319,413
Total business-type activities	32,542,887	13,828,450	46,331,438	63,483,194	75,889,088
Total primary government	<b>\$ 90,630,442</b>	<b>\$ 63,447,800</b>	<b>\$ 107,827,154</b>	<b>\$ 126,178,545</b>	<b>\$ 138,782,542</b>
<b>Changes in Net Position (including transfers, special items and extraordinary items)</b>					
Governmental activities	\$ 5,278,076	\$ (1,270,910)	\$ 12,571,251	\$ 14,225,269	\$ 6,000,706
Business-type activities	24,433,754	1,217,124	20,988,318	4,753,418	1,602,465
Total primary government	<b>\$ 29,711,830</b>	<b>\$ (53,786)</b>	<b>\$ 33,559,569</b>	<b>\$ 18,978,687</b>	<b>\$ 7,603,171</b>

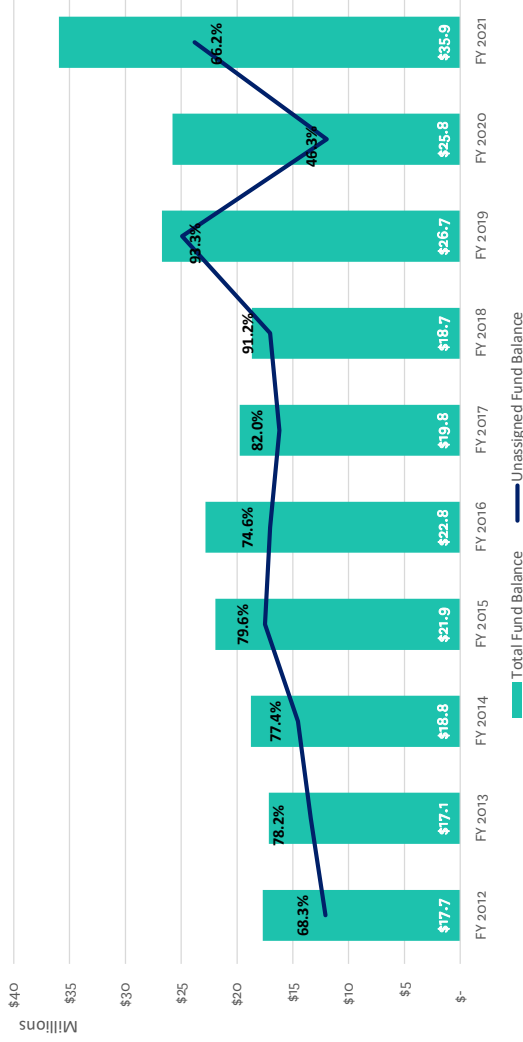
**City of Gainesville**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**(accrual basis of accounting)**  
**(Concluded)**

	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>Expenses</b>					
Governmental activities:					
General government	\$ 13,257,529	\$ 22,040,757	\$ 25,208,259	\$ 24,762,040	\$ 33,401,384
Public safety	60,307,834	63,936,193	66,448,738	74,628,943	57,252,077
Physical environment	1,820,004	412,777	924,738	1,139,174	1,172,294
Transportation	17,941,779	19,259,842	20,935,955	21,368,976	21,557,051
Economic environment	8,879,794	5,756,671	6,355,726	5,794,136	5,839,989
Human services	1,340,199	1,758,977	2,085,523	2,324,313	2,010,455
Culture & recreation	17,049,901	12,182,553	12,885,544	14,609,745	13,748,546
Interest on long-term debt	6,374,794	7,309,426	6,677,648	8,082,573	12,974,815
Total governmental activities expenses	126,971,834	132,657,196	141,522,131	152,709,900	147,956,611
Business-type activities:					
Electric	\$ 331,139,770	\$ 288,723,340	\$ 285,520,258	\$ 263,210,539	\$ 281,224,138
Gas	21,284,174	21,383,577	21,562,120	19,169,278	23,259,945
Water	32,390,604	31,267,572	34,949,820	34,827,176	32,894,784
Wastewater	37,417,260	38,712,044	39,832,387	42,514,875	41,930,458
GRUCOM	12,358,447	12,119,479	12,953,026	14,734,804	15,420,363
Regional transit system	33,640,219	31,230,329	35,586,285	30,292,140	29,470,397
Stormwater management	8,877,317	8,902,706	10,209,606	8,940,956	8,814,470
Ironwood golf course	1,632,760	1,731,357	1,740,464	-	-
Florida building code enforcement	2,656,233	3,105,149	3,350,486	3,136,150	3,223,568
Solid waste	8,099,106	7,579,142	7,982,318	8,795,609	8,061,218
Total business-type activities expenses	489,495,890	444,754,695	453,686,770	425,621,527	444,299,341
Total primary government expenses	<b>\$ 616,467,724</b>	<b>\$ 577,411,891</b>	<b>\$ 595,208,901</b>	<b>\$ 578,331,427</b>	<b>\$ 592,255,952</b>
<b>Program Revenues</b>					
Governmental activities:					
Charges for services:					
General government	\$ 11,795,746	\$ 11,697,361	\$ 12,862,527	\$ 9,316,300	\$ 13,950,858
Public safety	7,640,035	11,390,344	11,191,303	12,960,704	12,868,168
Other charges for services	4,892,481	4,416,822	5,177,764	6,585,434	9,729,260
Operating grants and contributions	6,822,748	4,818,258	6,993,144	13,240,004	9,746,460
Capital grants and contributions	2,634,365	712,441	1,258,828	-	1,149,563
Total governmental activities program revenues	33,785,375	33,035,226	37,483,566	42,102,442	47,444,309
Business-type activities:					
Charges for services:					
Electric	293,065,520	272,311,406	293,883,795	273,794,885	293,306,230
Other utilities	108,125,440	110,891,490	113,920,161	116,775,211	118,880,524
Other charges for services	37,606,459	38,921,856	40,155,745	39,347,799	39,840,340
Operating grants and contributions	10,315,741	13,120,255	8,687,312	8,372,896	22,834,988
Capital grants and contributions	13,089,525	1,484,306	3,970,981	7,638,795	4,686,013
Total business-type activities program revenues	462,202,685	436,729,313	460,617,994	445,929,586	479,548,095
Total primary government program revenues	<b>\$ 495,988,060</b>	<b>\$ 469,764,539</b>	<b>\$ 498,101,560</b>	<b>\$ 488,032,028</b>	<b>\$ 526,992,404</b>
<b>Net (Expense)/Revenue</b>					
Governmental activities	\$ (93,186,459)	\$ (99,621,970)	\$ (104,038,565)	\$ (110,607,458)	\$ (100,512,302)
Business-type activities	(27,293,205)	(8,025,382)	6,931,224	20,308,059	35,248,754
Total primary government net revenue	<b>\$ (120,479,664)</b>	<b>\$ (107,647,352)</b>	<b>\$ (97,107,341)</b>	<b>\$ (90,299,399)</b>	<b>\$ (65,263,548)</b>
<b>General Revenues and Other</b>					
<b>Changes in Net Position</b>					
Governmental activities:					
Taxes:					
Property taxes	\$ 31,116,558	\$ 34,925,769	\$ 35,133,195	\$ 36,693,311	\$ 38,926,311
Other taxes	22,105,551	31,468,891	34,820,642	34,677,577	40,470,545
State revenue sharing	4,648,650	4,841,716	5,055,719	4,691,438	5,482,673
Investment gain (loss)	443,618	1,797,724	2,963,042	743,962	1,069,500
Other revenues	8,127,699	4,584,282	2,983,670	4,825,168	2,833,335
Total governmental activities	66,442,076	77,618,382	80,956,268	81,631,456	88,782,364
Business-type activities:					
Interest	5,234,036	8,324,132	4,875,231	3,111,544	6,265,018
Other revenues	61,488,630	21,858,387	11,262,279	2,087,628	2,088,880
Total business-type activities	66,722,666	30,182,519	16,137,510	5,199,172	8,353,898
Total primary government	<b>\$ 133,164,742</b>	<b>\$ 107,800,901</b>	<b>\$ 97,093,778</b>	<b>\$ 86,830,628</b>	<b>\$ 97,136,262</b>
<b>Changes in Net Position (including transfers, special items and extraordinary items)</b>					
Governmental activities	\$ 9,791,535	\$ 15,242,097	\$ 15,833,297	\$ 9,977,076	\$ 28,201,305
Business-type activities	2,893,543	(15,088,548)	(15,846,860)	(13,445,847)	3,671,414
Total primary government	<b>\$ 12,685,078</b>	<b>\$ 153,549</b>	<b>\$ (13,563)</b>	<b>\$ (3,468,771)</b>	<b>\$ 31,872,719</b>

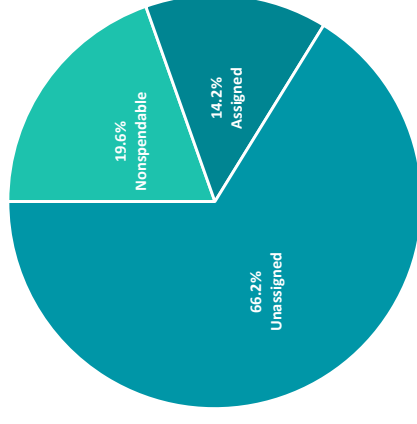
**City of Gainesville**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
(modified accrual basis of accounting)

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>General Fund:</b>										
Nonspendable	\$ 3,363,691	\$ 2,959,587	\$ 2,753,498	\$ 2,487,568	\$ 2,238,498	\$ 1,959,310	\$ 1,647,816	\$ 1,359,332	\$ 8,595,707	\$ 7,042,417
Assigned	2,236,549	772,730	1,494,098	1,985,914	3,551,786	1,607,428	-	432,146	5,246,913	5,107,131
Unassigned	12,087,485	13,408,146	14,520,395	17,476,507	17,050,156	16,199,506	17,023,490	24,926,872	11,949,372	23,798,721
<b>Total General Fund</b>	<b>\$ 17,687,725</b>	<b>\$ 17,140,463</b>	<b>\$ 18,767,991</b>	<b>\$ 21,949,989</b>	<b>\$ 22,840,440</b>	<b>\$ 19,766,244</b>	<b>\$ 18,671,306</b>	<b>\$ 26,718,350</b>	<b>\$ 25,791,992</b>	<b>\$ 35,948,269</b>
<b>All Other Governmental Funds:</b>										
Nonspendable	\$ -	\$ -	\$ -	\$ 973,501	\$ 973,501	\$ 973,501	\$ 973,501	\$ 973,501	\$ 138,494,121	\$ 135,134,047
Restricted	64,831,266	56,363,125	45,981,942	40,819,050	36,886,125	42,831,122	48,991,566	43,861,891	53,591,232	59,184,289
Committed	782,237	901,448	1,361,332	2,714,703	3,684,544	4,186,209	4,284,750	4,943,264	6,570,937	9,620,573
Assigned	16,633,174	12,555,440	9,632,021	31,481,786	29,243,195	25,434,776	13,929,331	12,550,970	17,774,857	14,891,310
Unassigned	(3,067,169)	(2,499,106)	(2,121,436)	(1,734,610)	(1,571,393)	(1,815,726)	(1,613,819)	(1,620,060)	(3,522,639)	(1,830,901)
<b>Total All Other Governmental Funds</b>	<b>\$ 79,179,508</b>	<b>\$ 67,320,907</b>	<b>\$ 54,853,859</b>	<b>\$ 74,254,430</b>	<b>\$ 69,215,972</b>	<b>\$ 71,609,882</b>	<b>\$ 66,565,329</b>	<b>\$ 60,709,566</b>	<b>\$ 212,838,508</b>	<b>\$ 216,999,318</b>

General Fund Balance Trends



FY 2021 General Fund Components



**Note:**

- Nonspendable fund balance increased in fiscal year 2020 due to long-term receivables from other funds, with the majority attributed to amounts due to governmental funds from enterprise funds for their portion of the Special Obligation Revenue Bonds Series 2020 and the Pension Obligation Bonds Series 2003.

**City of Gainesville**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**(modified accrual basis of accounting)**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>Revenues</b>										
Taxes	\$ 45,404,192	\$ 45,099,581	\$ 44,949,416	\$ 46,728,963	\$ 45,455,100	\$ 51,600,589	\$ 60,430,912	\$ 63,906,128	\$ 62,275,640	\$ 70,065,300
Licenses and permits	866,236	899,441	950,644	965,536	943,444	5,901,029	7,371,636	7,385,069	9,516,220	9,442,280
Inte governmental	24,685,016	29,719,620	27,502,531	26,925,019	26,204,076	26,303,362	25,320,730	24,745,097	30,469,146	29,084,539
Charges for services	15,054,350	14,389,653	15,533,253	17,043,277	16,977,893	12,076,001	12,574,128	15,834,004	16,215,542	21,778,431
Fines and forfeitures	1,796,110	1,985,956	1,824,055	2,145,183	1,483,244	1,160,249	1,345,009	1,170,166	1,040,266	1,118,521
Miscellaneous	4,450,048	(1,599,295)	7,020,464	7,224,161	5,592,138	3,186,221	4,506,410	3,586,821	2,383,248	5,546,384
<b>Total Revenues</b>	<b>92,255,952</b>	<b>90,494,956</b>	<b>97,780,363</b>	<b>101,034,139</b>	<b>96,655,895</b>	<b>100,227,451</b>	<b>111,648,825</b>	<b>116,627,285</b>	<b>121,900,462</b>	<b>137,035,313</b>
<b>Expenditures</b>										
General government	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Public safety	55,405,967	57,644,637	60,050,160	57,211,291	58,725,485	60,949,388	63,611,488	60,845,007	126,859,238	34,464,013
Physical environment	1,020,714	3,422,270	2,345,811	728,714	179,148	1,638,851	390,832	610,720	2,697,510	60,415,216
Transportation	12,481,951	12,117,326	13,493,390	14,799,718	14,357,357	13,506,968	12,199,626	13,101,026	21,726,970	1,163,807
Economic environment	7,961,882	7,324,538	8,322,502	5,679,667	6,110,015	8,449,753	5,592,127	5,600,703	6,754,563	14,483,574
Human services	554,740	390,769	819,536	1,379,014	1,354,828	1,342,820	1,725,801	2,020,873	2,315,594	5,878,907
Culture and recreation	7,998,869	8,282,530	8,338,572	8,758,008	10,795,803	9,697,565	9,266,636	10,437,575	17,340,821	2,186,925
Debt service:										12,296,510
Principal	10,332,810	9,886,531	12,884,423	6,084,283	6,205,471	7,512,126	8,200,392	7,856,848	8,236,319	12,598,425
Interest	7,283,092	7,127,610	6,803,431	6,946,531	6,963,319	6,129,579	7,216,512	6,307,227	7,396,571	12,052,961
Advance refunding escrow	-	-	-	-	2,027,758	-	-	-	-	-
Bond issuance costs	67,243	-	41,837	242,746	78,691	-	-	-	1,211,583	45,227
Capital outlay	17,741,445	21,958,840	18,682,145	10,242,908	19,494,913	10,296,971	38,501,041	24,878,392	13,728,239	7,314,716
<b>Total Expenditures</b>	<b>135,848,640</b>	<b>143,012,653</b>	<b>146,773,712</b>	<b>127,505,308</b>	<b>143,082,614</b>	<b>137,406,933</b>	<b>165,425,766</b>	<b>153,486,613</b>	<b>246,741,674</b>	<b>162,900,281</b>
Excess of revenues under expenditures	(43,592,688)	(52,517,697)	(48,983,349)	(26,473,169)	(46,406,719)	(37,179,482)	(53,776,941)	(35,859,328)	(124,841,212)	(25,864,897)
<b>Other Financing Sources (Uses)</b>										
Debt issuance	9,960,000	-	14,715,000	12,435,000	18,600,000	-	10,365,000	-	214,615,000	11,473,000
Sale of Capital Assets	-	-	-	-	-	-	-	-	1,309,981	163,173
Bond premium/(discount)	-	-	-	947,278	-	-	-	-	-	-
Transfers in	67,533,715	61,955,075	59,810,683	71,442,628	63,795,920	59,041,563	75,105,237	77,418,056	78,209,629	72,597,995
Transfers out	(30,755,032)	(21,843,241)	(21,656,854)	(35,763,168)	(28,212,063)	(22,542,367)	(37,832,787)	(38,401,084)	(40,203,724)	(32,624,410)
Payments to refunded bond escrow agent	(6,230,000)	-	(14,715,000)	-	(11,925,145)	-	-	-	-	(11,427,773)
Total other financing sources (uses)	40,508,683	40,111,834	38,153,829	49,055,728	42,258,712	36,499,196	47,637,450	39,016,972	253,330,886	40,181,985
<b>Net change in fund balances</b>	<b>(3,084,005)</b>	<b>(12,405,863)</b>	<b>(10,839,520)</b>	<b>22,582,569</b>	<b>(4,148,007)</b>	<b>(880,286)</b>	<b>(6,139,491)</b>	<b>3,157,644</b>	<b>129,089,674</b>	<b>14,317,088</b>
Debt service as a percentage of noncapital expenditures	14.33%	13.22%	15.92%	11.22%	11.47%	10.88%	11.84%	11.08%	6.70%	15.81%

Revenue Capacity

**City of Gainesville**  
**Assessed Value of Taxable Property**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30	Tax Year	Real Property	Personal Property	Centrally Assessed Property	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate	Estimated Actual Taxable Value	Taxable Assessed Value as a Percentage of Actual Taxable Value
2012	2011	10,365,540,710	2,305,791,865	1,095,688	7,270,189,966	5,402,238,297	4.2544	12,672,428,263	42.63%
2013	2012	10,167,342,922	2,384,662,208	1,073,991	7,389,420,410	5,163,658,711	4.4946	12,553,079,121	41.13%
2014	2013	10,137,347,950	2,585,758,997	2,138,554	7,550,586,266	5,174,659,235	4.5780	12,725,245,501	40.66%
2015	2014	10,267,624,130	2,940,131,808	2,210,823	7,566,649,601	5,643,317,160	4.5079	13,209,966,761	42.72%
2016	2015	10,470,875,230	2,874,527,289	2,251,700	7,578,125,546	5,769,528,673	4.5079	13,347,654,219	43.23%
2017	2016	10,703,714,054	3,131,399,275	2,303,808	7,818,781,757	6,018,635,380	4.5079	13,837,417,137	43.50%
2018	2017	11,228,542,921	3,015,426,727	2,335,112	7,743,555,435	6,502,749,325	4.7474	14,246,304,760	45.65%
2019	2018	11,896,134,467	3,047,796,037	2,424,391	8,245,149,844	6,701,205,051	4.7474	14,946,354,895	44.84%
2020	2019	12,387,697,214	3,009,637,656	2,337,700	8,198,661,369	7,201,765,633	5.2974	15,400,427,002	46.76%
2021	2020	12,859,374,661	3,001,584,771	2,577,939	8,238,028,592	7,625,508,779	5.2974	15,863,537,371	48.07%

**Notes:**

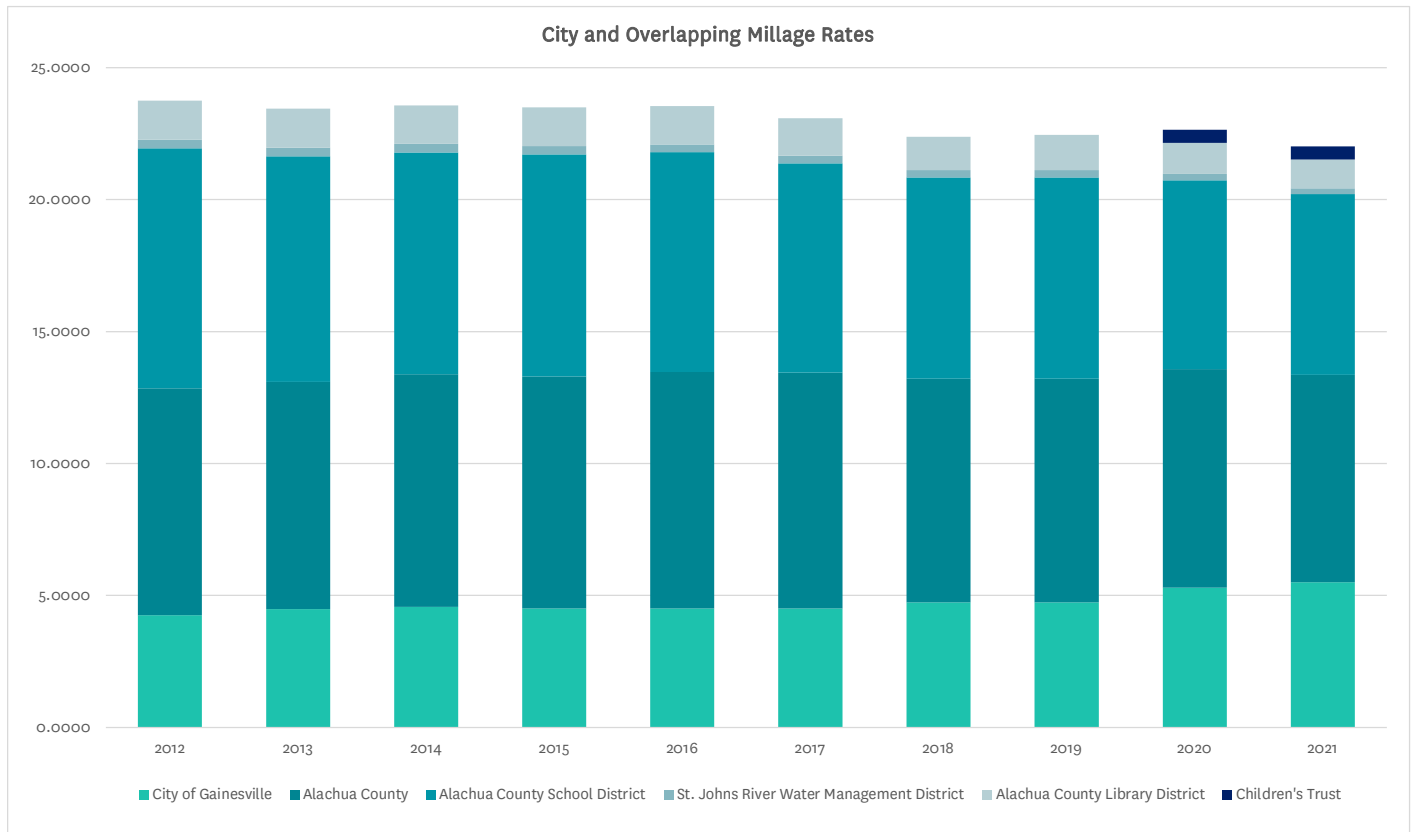
(1) Total assessed values less exemptions

Source: Alachua County Property Appraiser, [www.acpafl.org](http://www.acpafl.org)



**City of Gainesville**  
**Property Tax Rates - City and Overlapping Governments**  
**Last Ten Fiscal Years**

Fiscal Year	Tax Year	City of Gainesville	Alachua County	Alachua County School District	Overlapping Rates			Overlapping Rates
					St. Johns River Water Management District	Alachua County Library District	Children's Trust	
2012	2011	4.2544	8.5956	9.0920	0.3313	1.4790	0.0000	23.7523
2013	2012	4.4946	8.5956	8.5490	0.3313	1.4768	0.0000	23.4473
2014	2013	4.5780	8.7990	8.4020	0.3283	1.4588	0.0000	23.5661
2015	2014	4.5079	8.7990	8.4100	0.3164	1.4588	0.0000	23.4921
2016	2015	4.5079	8.9545	8.3240	0.3023	1.4538	0.0000	23.5425
2017	2016	4.5079	8.9290	7.9360	0.2885	1.4121	0.0000	23.0735
2018	2017	4.7474	8.4648	7.6250	0.2724	1.2655	0.0000	22.3751
2019	2018	4.7474	8.4648	7.6250	0.2724	1.3371	0.0000	22.4467
2020	2019	5.2974	8.2829	7.1440	0.2414	1.1825	0.5000	22.6482
2021	2020	5.5000	7.8662	6.8430	0.2189	1.0856	0.5000	22.0137



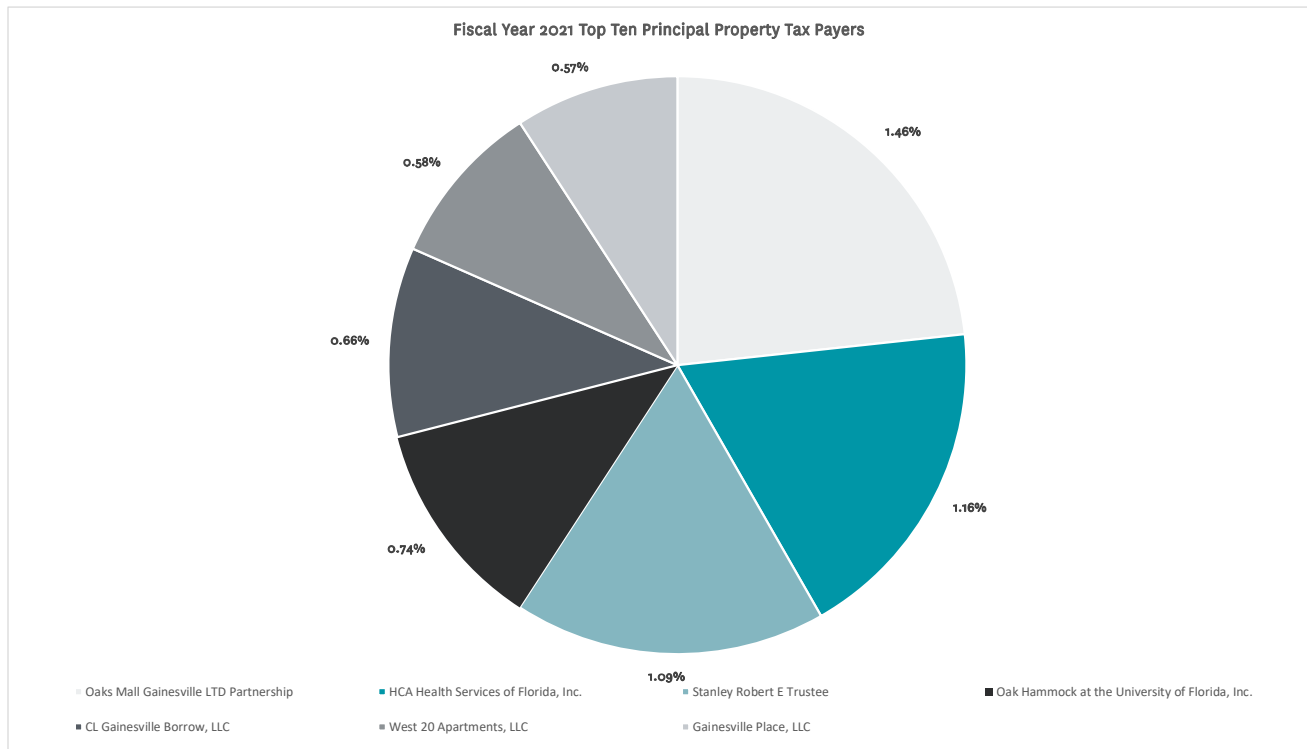
**Notes:**

- Millage rate is per \$1,000 assessed property value.
- Overlapping rates include those rates of other local and county governments that apply to property owners within the City.
- The City is serviced by two water management districts: St. Johns River Water Management (95%) and Suwannee River Water Management (5%). The millage rates for FY 2021 for each district were 0.2287 and 0.3696, respectively.
- The City's property tax rate is limited to a maximum millage rate of 10.0000.

Source: Alachua County Property Appraiser

**City of Gainesville**  
**Top Ten Principal Property Tax Payers in City Limits**  
**Reporting Fiscal Year (FY 2021) and Ten Years Ago (FY 2012)**

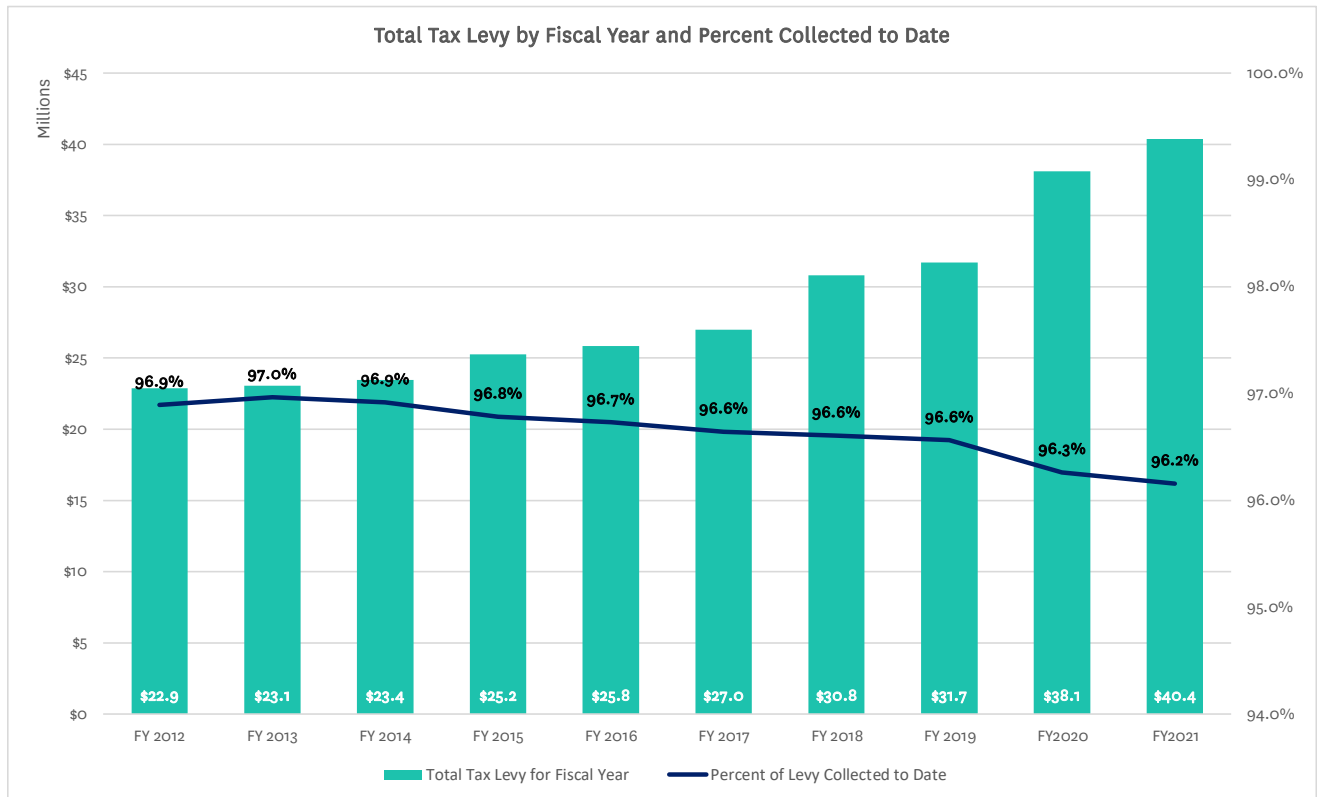
Tax Payer	Fiscal Year 2021			Fiscal Year 2012		
	Total Taxable Value		% of Total Taxable Value	Total Taxable Value		% of Total Assessed Value
LM Gainesville, LLC	\$109,551,000	1	1.57%			
Oaks Mall Gainesville LTD Partnership	\$101,860,101	2	1.46%	\$132,224,700	1	2.36%
HCA Health Services of Florida, Inc.	\$80,639,275	3	1.16%	\$66,081,200	2	1.18%
Stanley Robert E Trustee	\$76,396,785	4	1.09%			
Oak Hammock at the University of Florida, Inc.	\$51,603,001	5	0.74%	\$59,595,700	3	1.06%
CL Gainesville Borrow, LLC	\$46,397,900	6	0.66%			
West 20 Apartments, LLC	\$40,411,000	7	0.58%			
Gainesville Place, LLC	\$40,095,600	8	0.57%	\$29,841,600	9	0.53%
THP Cabana Beach Gainesville LLC	\$37,449,800	9	0.54%			
Gateway at Glades LLC	\$37,233,307	10	0.53%			
S Clark Butler Properties Land, Trust				\$44,388,600	4	0.79%
Bellsouth Telecommunication, Inc.				\$37,834,744	5	0.67%
ELPF Gainesville LLP, LIC Gainesville				\$35,260,000	6	0.63%
Inland America Lodging, Gainesville, LLC				\$33,533,600	7	0.60%
Florida Power Corp				\$32,029,632	8	0.57%
Ball Container LLC				\$27,991,410	10	0.50%
<b>Total Top Ten Principal Property Tax Payers</b>				<b>\$498,781,186</b>	<b>8.89%</b>	
<b>Total Taxable Value</b>				<b>\$5,609,091,710</b>		



Source: Alachua County Property Appraiser, [www.acpaf1.org](http://www.acpaf1.org)

**City of Gainesville  
Property Tax Levies and Collections  
Last Ten Fiscal Years**

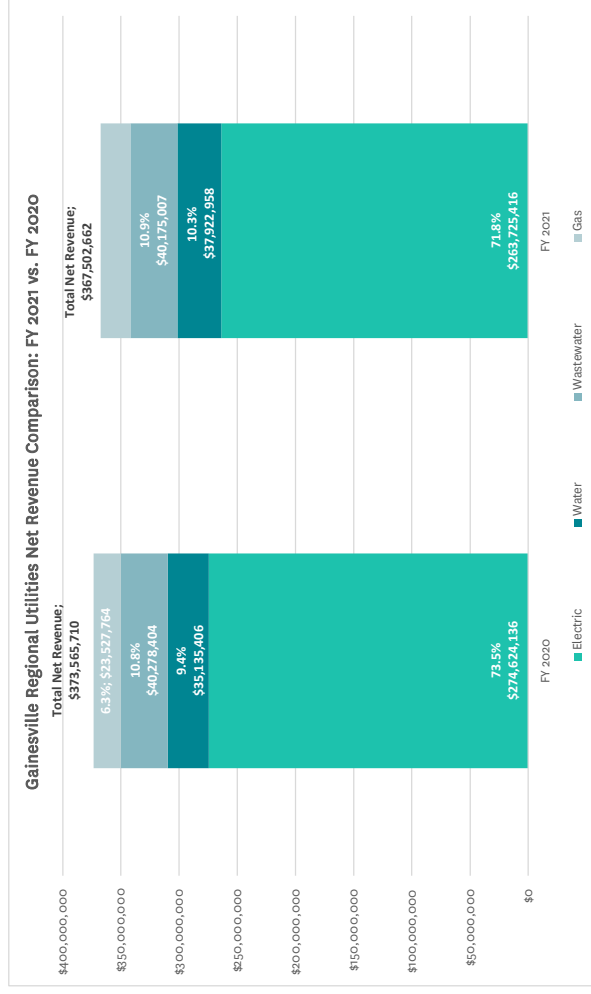
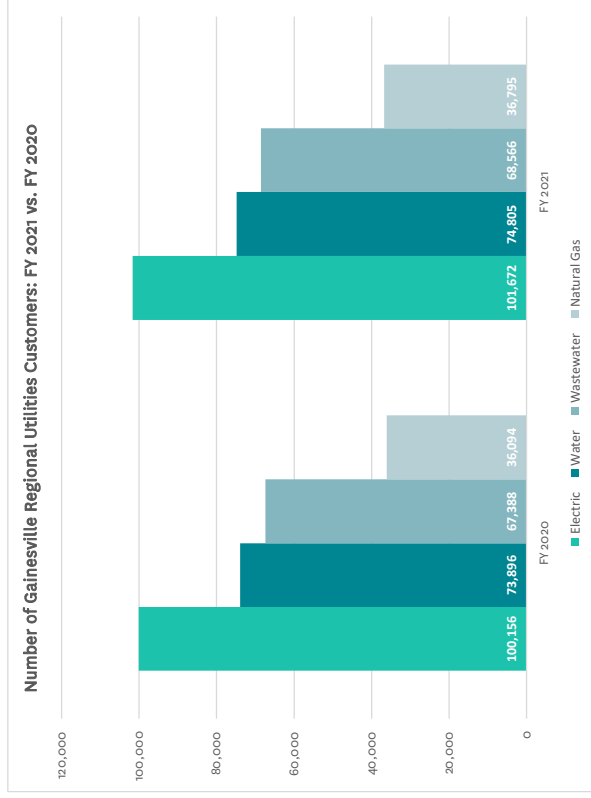
Fiscal Year Ended September 30	Total Tax Levy for Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2012	\$22,865,258	\$22,085,295	96.6%	\$69,599	\$22,154,894	96.9%
2013	\$23,067,142	\$22,259,404	96.5%	\$107,633	\$22,367,037	97.0%
2014	\$23,447,527	\$22,573,803	96.3%	\$151,201	\$22,725,004	96.9%
2015	\$25,244,590	\$24,342,225	96.4%	\$90,151	\$24,432,376	96.8%
2016	\$25,839,997	\$24,924,172	96.5%	\$70,859	\$24,995,031	96.7%
2017	\$26,984,760	\$26,030,596	96.5%	\$48,446	\$26,079,042	96.6%
2018	\$30,811,823	\$29,766,402	96.6%	-\$396	\$29,766,006	96.6%
2019	\$31,700,275	\$30,675,142	96.8%	-\$64,525	\$30,610,617	96.6%
2020	\$38,110,993	\$36,636,996	96.1%	\$50,042	\$36,687,038	96.3%
2021	\$40,383,182	\$38,831,631	96.2%	N/A	\$38,831,631	96.2%



Source: Alachua County Tax Collector

**City of Gainesville**  
**Gainesville Regional Utilities Base – Number of Customers and Sales Quantities**  
**Last Ten Fiscal Years**

Number of Customers	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
Electric	92,461	94,907	93,719	94,473	94,795	96,272	98,172	98,161	100,156	101,672
Water	69,329	69,847	70,300	70,903	71,546	72,136	73,043	73,078	73,896	74,805
Wastewater	62,536	63,001	63,501	64,121	64,781	65,591	66,483	66,638	67,388	68,566
Natural Gas	33,264	33,465	33,780	34,152	34,496	34,942	35,389	35,622	36,094	36,795
Sales	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
Electric - Residential (gigawatt hours)	754	752	772	793	819	797	822	844	845	843
Electric - Non-Residential (gigawatt hours)	945	930	942	951	978	963	989	1,151	1,088	1,091
Water - gallons (millions)	7,369	6,964	6,822	6,786	6,837	7,211	6,922	7,096	7,114	6,881
Wastewater - gallons (millions)	4,706	4,603	4,528	4,491	4,510	4,657	4,969	4,692	4,614	4,958
Natural Gas therms (millions)	18	19	21	21	20	20	23	21	21	22



**Notes:**

- Number of customers represents all utility customers both inside and outside City limits.
- Net revenue excludes telecommunications and includes fuel.

Source: Gainesville Regional Utilities

**City of Gainesville  
Gainesville Regional Utilities Rates  
Last Ten Fiscal Years**

		2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Electric:</b>											
<b>Residential Service - Standard</b>											
Customer Charge	per month	\$ 8.67	\$ 8.67	\$ 11.90	\$ 12.75	\$ 14.25	\$ 14.25	\$ 14.25	\$ 14.25	\$ 15.00	\$ 15.00
Energy Charge <sup>2</sup>	per kWh										
0-250 kWh		0.03400	0.03400	0.03900	0.03100						
250-750 kWh		0.06800	0.06800	0.05000	0.04200						
over 750 kWh		0.10200	0.10200	0.09400	0.08400						
Since 2015											
0-850 kWh						0.04300	0.04300	0.04400	0.07020	0.07450	0.07450
over 850 kWh						0.06400	0.06400	0.06600	0.09300	0.09870	0.09870
<b>Residential Service - Peak Periods</b>											
Customer Charge	per month	17.60	17.60	17.60	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Energy Charge <sup>2</sup>	per kWh										
On-Peak		0.13900	0.13900	0.13900	n/a	n/a	n/a	n/a	n/a	n/a	n/a
Off-Peak		0.03500	0.03500	0.03500	n/a	n/a	n/a	n/a	n/a	n/a	n/a
<b>General Service Non-Demand &amp; Demand &lt; 50 kW</b>											
Customer Charge	per month	26.00	26.00	30.00	29.50	29.50	29.50	29.50	29.50	31.00	31.00
Energy Charge <sup>2</sup>	per kWh										
0-1500 kWh		0.08000	0.08000	0.07600	0.06900	0.06900	0.06900	0.07000	0.09260	0.09840	0.09840
over 1500 kWh		0.10800	0.10800	0.10600	0.10000	0.10000	0.10000	0.10300	0.12320	0.13090	0.13090
Business Partner Discount Rate		0%	0%	0%	0%	0%	0%	0%	0%	0%	0%
<b>General Service Demand - 50kW &gt; Demand &lt; 1000 kW</b>											
Customer Charge	per month	50.00	50.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00	100.00
Demand Charge	per kW	9.25	9.25	9.25	8.50	8.50	8.50	8.50	9.50	10.15	10.15
Energy Charge <sup>2</sup>	per kWh	0.05100	0.05100	0.04500	0.04000	0.04000	0.04000	0.04120	0.06170	0.06530	0.06530
Business Partner Discount Rate		2%	2%	2%	0%	0%	0%	0%	0%	0%	0%
<b>Large Power Service - Demand &gt; 1000 kW</b>											
Customer Charge	per month	300.00	300.00	350.00	350.00	350.00	350.00	350.00	350.00	350.00	350.00
Demand Charge	per kW	9.25	9.25	9.25	8.50	8.50	8.50	8.50	9.75	10.30	10.30
Energy Charge <sup>2</sup>	per kWh	0.04600	0.04600	0.04050	0.03600	0.03600	0.03600	0.03700	0.05770	0.06110	0.06110
Business Partner Discount Rate		2%	2%	2%	0%	0%	0%	0%	0%	0%	0%
<b>Water:</b>											
<b>Residential Service</b>											
Customer Charge <sup>5</sup>	per month	8.65	8.70	9.00	9.20	9.20	9.45	9.45	9.45	9.45	9.45
Usage Charge <sup>3</sup>	per kGal										
1,000 - 4,000		2.05	2.20	2.30	2.35	2.35	2.45	2.45	2.45	2.47	2.47
5,000 - 16,000		3.65	3.75	3.75	3.75	3.75	3.75	3.75	3.75	3.77	3.77
Over 17,000		6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.04	6.04
<b>Non-Residential Service</b>											
Customer Charge <sup>5</sup>	per month	8.65	8.70	9.00	9.20	9.20	9.45	9.45	9.45	9.45	9.45
Usage Charge	per kGal	3.65	3.75	3.80	3.85	3.85	3.85	3.85	3.85	3.87	3.87
<b>Irrigation Service</b>											
Customer Charge <sup>4,5</sup>	per month	8.65	8.70	9.00	9.20	9.20	9.45	9.45	9.45	9.45	9.45
Usage Charge	per kGal										
1,000 - 12,000		3.65	3.75	3.75	3.75	3.75	3.75	3.75	3.75	3.77	3.77
13,000 or more		6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.04	6.04
Non-residential		4.40	4.45	4.50	4.55	4.60	4.60	4.60	4.60	4.62	4.62
<b>University of Florida</b>											
Customer Charge <sup>5</sup>	per month	8.65	8.70	9.00	9.20	9.20	9.45	9.45	9.45	9.45	9.45
Usage Charge	per kGal										
On-Campus		2.17	2.16	2.18	2.22	2.30	2.84	2.29	2.43	2.53	2.65
Off-Campus		3.21	3.13	2.77	2.64	2.91	3.67	2.83	3.21	3.56	3.23
<b>City of Alachua</b>											
Customer Charge <sup>5</sup>	per month	8.65	8.70	9.00	9.20	9.20	9.45	9.45	9.45	9.45	9.45
Usage Charge	per kGal	1.62	1.62	1.62	1.62	1.62	1.62	1.62	1.62	1.62	1.62
<b>Fire Hydrant History of Monthly Charges</b>											
Installed, Maintained, Supported											
Maintained, Supported											
Supported only (UF)											
<b>Wastewater:</b>											
<b>Residential Service</b>											
Customer Charge	per month	7.40	7.40	7.85	8.40	9.00	9.10	9.10	9.10	9.10	9.10
Usage Charge	per kGal	5.50	5.80	5.85	6.05	6.20	6.30	6.30	6.30	6.30	6.33
<b>Residential not connected, but required to be by ordinance</b>											
		34.9	36.4	37.1	38.65	40	40.6	40.6	40.6	40.75	40.75
<b>Residential, on wells, flat rate</b>											
	per month	34.9	36.4	37.1	38.65	40	40.6	40.6	40.6	40.75	40.75
<b>Multi-family</b>											
Customer Charge	per month	7.40	7.40	7.85	8.40	9.00	9.10	9.10	9.10	9.10	9.10
Usage Charge- flat rate	per month	27.50	29.00	29.25	30.25	31.00	31.50	31.50	31.50	31.65	31.65
<b>Non-Residential Service</b>											
Customer Charge <sup>5</sup>	per month	7.40	7.40	7.85	8.40	9.00	9.10	9.10	9.10	9.10	9.10
Usage Charge	per kGal	5.50	5.80	5.85	6.05	6.20	6.30	6.30	6.30	6.30	6.33

**City of Gainesville  
Gainesville Regional Utilities Rates  
Last Ten Fiscal Years  
(Concluded)**

		2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Natural Gas:</b>											
<b>Residential Service</b>											
Customer Charge	<i>per month</i>	9.52	9.52	9.52	9.75	9.75	9.75	9.75	9.75	9.75	9.75
Energy Charge <sup>1</sup>	<i>per therm</i>	0.48300	0.47370	0.48200	0.50200	0.54000	0.63000	0.63000	0.63000	0.63000	0.63400
MGP	<i>per therm</i>	0.05050	0.05050	0.05050	0.05660	0.05660	0.05560	0.05560	0.05560	0.05560	0.05560
<b>General Firm Service</b>											
Customer Charge	<i>per month</i>	\$ 35.00	\$ 35.00	\$ 40.00	\$ 40.00	\$ 45.00	\$ 45.00	\$ 45.00	\$ 45.00	\$ 45.00	\$ 45.00
Energy Charge <sup>1</sup>	<i>per therm</i>	\$ 0.34300	\$ 0.34300	\$ 0.34300	\$ 0.36500	\$ 0.38000	\$ 0.44000	\$ 0.44000	\$ 0.44000	\$ 0.44000	\$ 0.44260
MGP	<i>per therm</i>	\$ 0.05050	\$ 0.05050	\$ 0.05000	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560
<b>Large Volume Interruptible Service</b>											
Customer Charge	<i>per month</i>	\$ 375.00	\$ 375.00	\$ 375.00	\$ 375.00	\$ 400.00	\$ 400.00	\$ 400.00	\$ 400.00	\$ 400.00	\$ 400.00
Energy Charge <sup>2</sup>	<i>per therm</i>	\$ 0.15730	\$ 0.20394	\$ 0.20394	\$ 0.20500	\$ 0.23000	\$ 0.27000	\$ 0.27000	\$ 0.27000	\$ 0.27000	\$ 0.27120
MGP	<i>per therm</i>	\$ 0.05050	\$ 0.05050	\$ 0.05050	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560	\$ 0.05560
<b>Liquid Propane (LP) Service</b>											
Customer Charge	<i>per month</i>	\$ 9.52	\$ 9.52	\$ 9.52	\$ 9.75	\$ 9.75	\$ 9.75	\$ 9.75	\$ 9.75	\$ 9.75	\$ 9.75
Energy Charge <sup>4</sup>	<i>per gallon</i>										
3-yr recovery		\$ 0.64513	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
5-yr recovery		\$ 0.59513	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
7-yr recovery		\$ 0.57013	\$ 0.63846	\$ 0.64676	\$ 0.66676	\$ 0.70476	n/a	n/a	n/a	n/a	n/a
> 7-yr recovery		\$ 0.52513	\$ 0.59346	\$ 0.60176	\$ 0.62176	\$ 0.65976	n/a	n/a	n/a	n/a	n/a
Basic (no recovery)		n/a	\$ 0.56346	\$ 0.57176	\$ 0.59176	\$ 0.62976	\$ 0.71976	\$ 0.71976	\$ 0.71976	\$ 0.72376	\$ 0.72376
<b>Average Annual PGA</b>	<i>per therm</i>										

Notes:

1 Includes \$0.06906 per therm of fuel

2 Includes 6.5 mills/kWh of fuel

3 Effective October 1, 2013; previously

2011-2012 0-7,000,7001-20,000;

Source: GRU Annual Reports

**City of Gainesville**  
**Principal Utility Revenue Contributors**  
**Reporting Fiscal Year 2021 and Ten Years Ago**

Customer	Fiscal Year 2021			Fiscal Year 2012		
	Total Payments	Rank	% of Total Utility Revenue	Total Payments	Rank	% of Total Utility Revenue
University of Florida	\$ 8,660,458	1	2.18%	\$ 2,416,946	7	0.64%
Shands Teaching Hospital and Clinics	7,077,460	2	1.78%	4,020,816	5	1.07%
Alachua County School Board	6,634,942	3	1.67%	5,799,130	2	1.54%
North Florida Regional Medical CTR	5,948,378	4	1.50%	3,504,918	6	0.93%
VA Medical Center	5,728,256	5	1.44%	4,385,581	4	1.17%
City of Gainesville	4,922,085	6	1.24%	7,888,190	1	2.10%
Publix Super Markets INC	4,482,298	7	1.13%	4,478,426	3	1.19%
Alachua County Board of County Comm	3,541,202	8	0.89%	2,338,568	8	0.62%
Sivance LLC	2,422,211	9	0.61%			
Santa Fe College	1,898,513	10	0.48%	1,842,931	9	0.49%
Metal Container Corp	-		n/a	1,740,488	10	0.46%
Total	<u>\$ 51,315,803</u>		<u>12.93%</u>	<u>\$ 38,415,994</u>		<u>10.21%</u>

Source: GRU Annual Reports

## Debt Capacity



**City of Gainesville**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**

Debt Presented by Governmental and Business-Type Activities									
Fiscal Year	Governmental Activities			Business-Type Activities			Total		
	Bonds	Notes	Lease	Bonds	Notes	Lease	Primary Government	% of	
								Personal Income	Per Capita
2012	\$125,440,277	\$20,643,225	\$517,414	\$918,731,703	\$65,337,135	\$0	\$1,130,669,754	23.99%	\$9,125
2013	\$117,168,774	\$19,326,461	\$436,681	\$923,700,771	\$64,974,623	\$0	\$1,125,607,310	23.86%	\$9,049
2014	\$92,086,614	\$32,562,746	\$352,505	\$896,179,836	\$66,181,064	\$99,410,828	\$1,186,773,593	24.55%	\$9,444
2015	\$100,957,376	\$30,991,592	\$264,740	\$924,958,029	\$70,811,880	\$977,280,085	\$2,105,263,702	42.35%	\$16,453
2016	\$93,276,839	\$38,508,036	\$173,550	\$907,065,208	\$65,189,668	\$959,678,852	\$2,063,892,153	40.90%	\$16,047
2017	\$88,616,606	\$35,650,967	\$78,141	\$888,442,387	\$64,254,397	\$941,269,071	\$2,018,311,569	38.44%	\$15,547
2018	\$84,326,481	\$42,091,460	\$0	\$1,618,098,385	\$93,000,000	\$0	\$1,837,516,326	35.34%	\$14,004
2019	\$81,461,956	\$37,907,275	\$0	\$1,789,681,008	\$4,593,326	\$0	\$1,913,643,565	35.21%	\$14,381
2020	\$301,381,768	\$41,335,977	\$0	\$1,756,835,654	\$3,448,444	\$0	\$2,103,001,843	38.89%	\$15,567
2021	\$300,141,053	\$41,495,634	\$0	\$1,846,306,439	\$3,211,487	\$0	\$2,191,154,613	35.44%	\$15,234

Debt Presented by City Government and Gainesville Regional Utilities								
Fiscal Year	City Government				Gainesville Regional Utilities			
	City Government	Gainesville Regional Utilities	Primary Government	% of Personal Income	Per Capita	% of Personal Income	Per Capita	
2012	\$ 146,600,916	\$ 984,068,838	\$ 1,130,669,754	3.11%	\$ 1,183.19	10%	\$ 3,724.04	
2013	136,931,916	988,675,394	1,125,607,310	o	1,101	10%	3,713	
2014	125,001,865	1,061,771,728	1,186,773,593	o	995	10%	3,984	
2015	132,213,708	1,973,049,994	2,105,263,702	o	1,033	19%	7,313	
2016	131,958,425	1,931,933,728	2,063,892,153	o	1,026	19%	7,273	
2017	124,345,714	1,893,965,855	2,018,311,569	o	958	17%	6,855	
2018	126,417,941	1,711,098,385	1,837,516,326	o	963	16%	6,266	
2019	119,369,231	1,794,274,334	1,913,643,565	o	897	16%	6,560	
2020	342,717,745	1,760,284,098	2,103,001,843	o	2,537	16%	6,343	
2021	341,636,687	1,849,517,926	2,191,154,613	o	2,375	15%	6,561	

**Notes:**

- Details regarding the City's outstanding debt may be found in the Notes to the Financial Statements.
- The debt ratios for the primary government include both General Government and Gainesville Regional Utilities. These ratios are shown separately as well to provide more meaningful information.

**Sources:**

- Personal income information was obtained from the Bureau of Economic Analysis
- Population figures were obtained from the Bureau of Economic and Business Research
- Customer information was obtained from GRU's Annual Report

City of Gainesville  
Direct and Overlapping Governmental Activities Debt  
As of September 30, 2021

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Direct and Overlapping Debt
<b>Alachua County Board of County Commissioners</b>			
Public Improvement Revenue Note, 2014	\$ 4,207,000	44.41%	\$ 1,868,323
Capital Improvement Revenue Note, 2015A	2,005,000	44.41%	890,418
Public Improvement Revenue Refunding Note, 2015B	8,523,000	44.41%	3,785,053
Public Improvement Revenue Refunding Note, 2016	9,615,000	44.41%	4,270,009
Public Improvement Revenue Note, 2017	1,295,000	44.41%	575,108
Public Improvement Revenue Refunding Note, 2017	1,317,000	44.41%	584,878
Local Option Gas Tax Revenue Note, 2018	10,185,000	44.41%	4,523,145
Capital Improvement Revenue Note, 2020A	3,420,000	44.41%	1,518,817
Capital Improvement Revenue Note, 2020B	4,400,000	44.41%	1,954,034
Capital Improvement Revenue Note, 2020C	12,500,000	44.41%	5,551,233
Tourist Development Tax Revenue Note, 2021AB	30,000,000	44.41%	13,322,960
<b>School Board of Alachua County</b>			
Bus Purchase 2020	6,305,230	39.64%	2,499,269
Certificates of Participation	122,682,196	0	48,628,801
Qualified School Construction Bonds	11,211,997	39.64%	4,444,214
Build America Bonds	3,384,016	39.64%	1,341,357
<b>Subtotal, Overlapping Debt</b>			<b>\$ 95,757,619</b>
<b>City Governmental Activities Direct Debt</b>			<b>\$ 341,636,687</b>
<b>City Total Direct and Overlapping Governmental Activities Debt</b>			<b>\$ 437,394,306</b>

**City of Gainesville**  
**Pledged Revenue Coverage**  
**Last Ten Fiscal Years**

State Guaranteed Entitlement Revenue Bonds					Gainesville Regional Utilities Revenue Bonds					
State Guaranteed Entitlement			Debt Service		Debt Service					
Fiscal Year	Revenue	Principal	Interest	Coverage	Revenues (see note 1)	Less: Operating Expenses (see note 2)	Net Available Revenues	Principal	Interest	Coverage
2012	\$1,100,340	\$770,000	\$272,683	1.0553	\$356,680,648	\$207,130,769	\$149,549,879	\$31,900,000	\$31,855,940	2.3457
2013	\$1,100,340	\$810,000	\$234,813	1.0531	\$356,409,450	\$214,466,006	\$141,943,444	\$31,900,000	\$21,964,939	2.6352
2014	\$1,100,340	\$850,000	\$194,313	1.0536	\$412,169,722	\$255,797,502	\$156,372,220	\$26,845,000	\$23,392,328	3.1127
2015	\$1,100,340	\$890,000	\$151,813	1.0562	\$439,576,909	\$270,982,823	\$168,594,086	\$49,020,000	\$22,227,180	2.3663
2016	\$1,100,340	\$935,000	\$104,088	1.0589	\$453,177,915	\$280,634,777	\$172,543,138	\$16,805,000	\$21,544,385	4.4992
2017	\$1,100,340	\$1,000,000	\$55,000	1.0430	\$473,426,619	\$331,097,206	\$142,329,413	\$23,135,000	\$38,892,441	2.2946
2018	\$1,095,000	\$255,146	\$839,854	1.0000	\$409,003,588	\$293,014,320	\$115,989,268	\$24,020,000	\$46,618,627	1.6420
2019	\$1,095,000	\$240,265	\$854,735	1.0000	\$411,774,937	\$394,817,611	\$16,957,326	\$187,910,000	\$64,300,221	0.0672
2020	\$1,095,000	\$226,260	\$868,740	1.0000	\$398,359,397	\$319,382,738	\$78,976,659	\$33,015,000	\$69,209,863	0.7726
2021	\$1,095,000	\$213,065	\$881,935	1.0000	\$418,392,840	\$332,659,224	\$85,733,616	\$27,090,000	\$65,092,695	0.9300

**Notes:**

(1) Gainesville Regional Utilities revenues include electric, gas, water, wastewater and telecommunications charges to customers, other utilities revenues (including fees for connection, installation and backflow prevention), rate stabilization transfers, and interest income (excluding interest income earned on construction funds).

- Includes revenue of \$249,220,553 from leaseback transaction. The coverage ratio excluding the revenue from the leaseback would be 2.42.

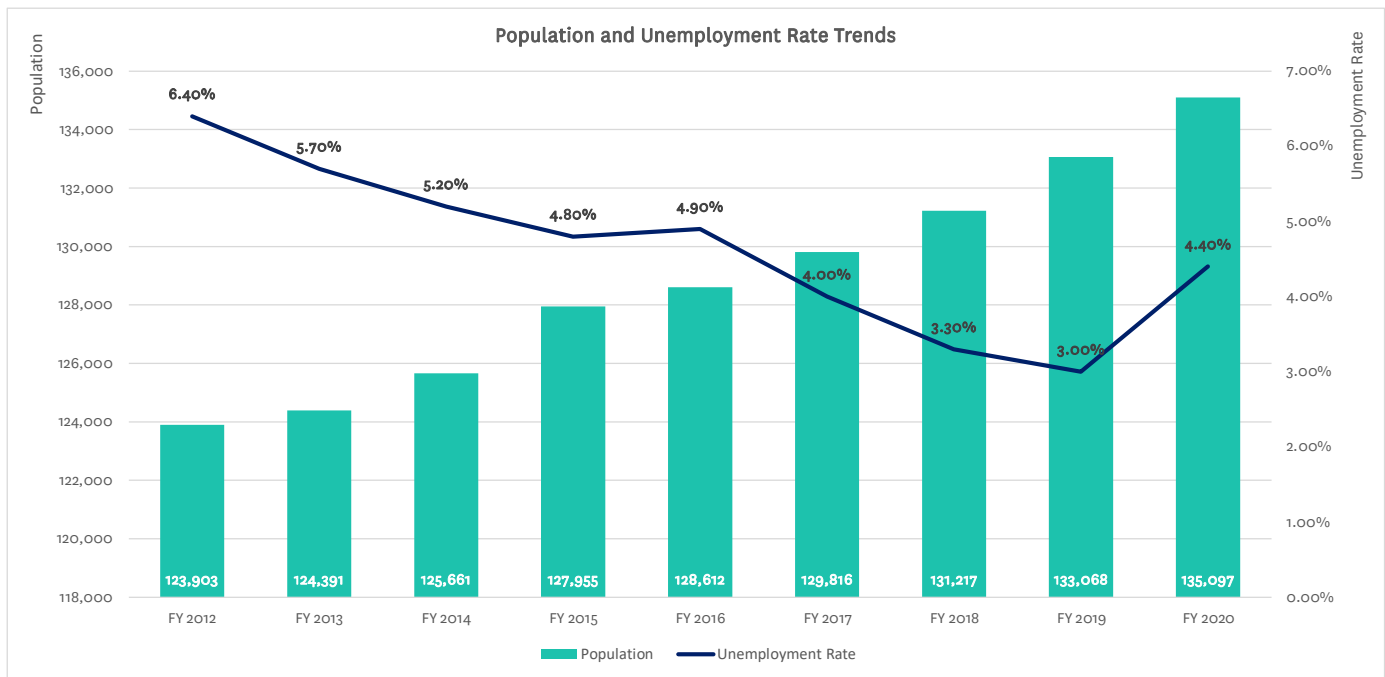
(2) Operating expenses exclude depreciation and debt service charges.

Source: Gainesville Regional Utilities Financial Statements

## **Demographic and Economic Information**

**City of Gainesville**  
**Demographic and Economic Statistics**  
**Last Ten Fiscal Years**

Fiscal Year	Population	Personal Income	Per Capita Personal Income	Median Age (Alachua County)	Public School Enrollment (Alachua County)	Unemployment Rate
2012	123,903	9,819,000,000	79,247	30.8	27,491	6.40%
2013	124,391	10,514,601,000	84,529	25.8	27,506	5.70%
2014	125,661	10,255,284,000	81,611	25.8	27,390	5.20%
2015	127,955	10,619,747,010	82,996	25.8	27,802	4.80%
2016	128,612	10,725,944,480	83,398	25.7	27,343	4.90%
2017	129,816	11,352,822,000	87,453	26.6	26,881	4.00%
2018	131,217	11,863,698,990	90,413	31.3	28,836	3.30%
2019	133,068	11,983,398,000	90,055	33.2	29,460	3.00%
2020	135,097	11,537,300,000	85,400	31.7	29,845	4.40%
2021	143,835	12,391,060,020	86,148	31.6	29,727	3.20%

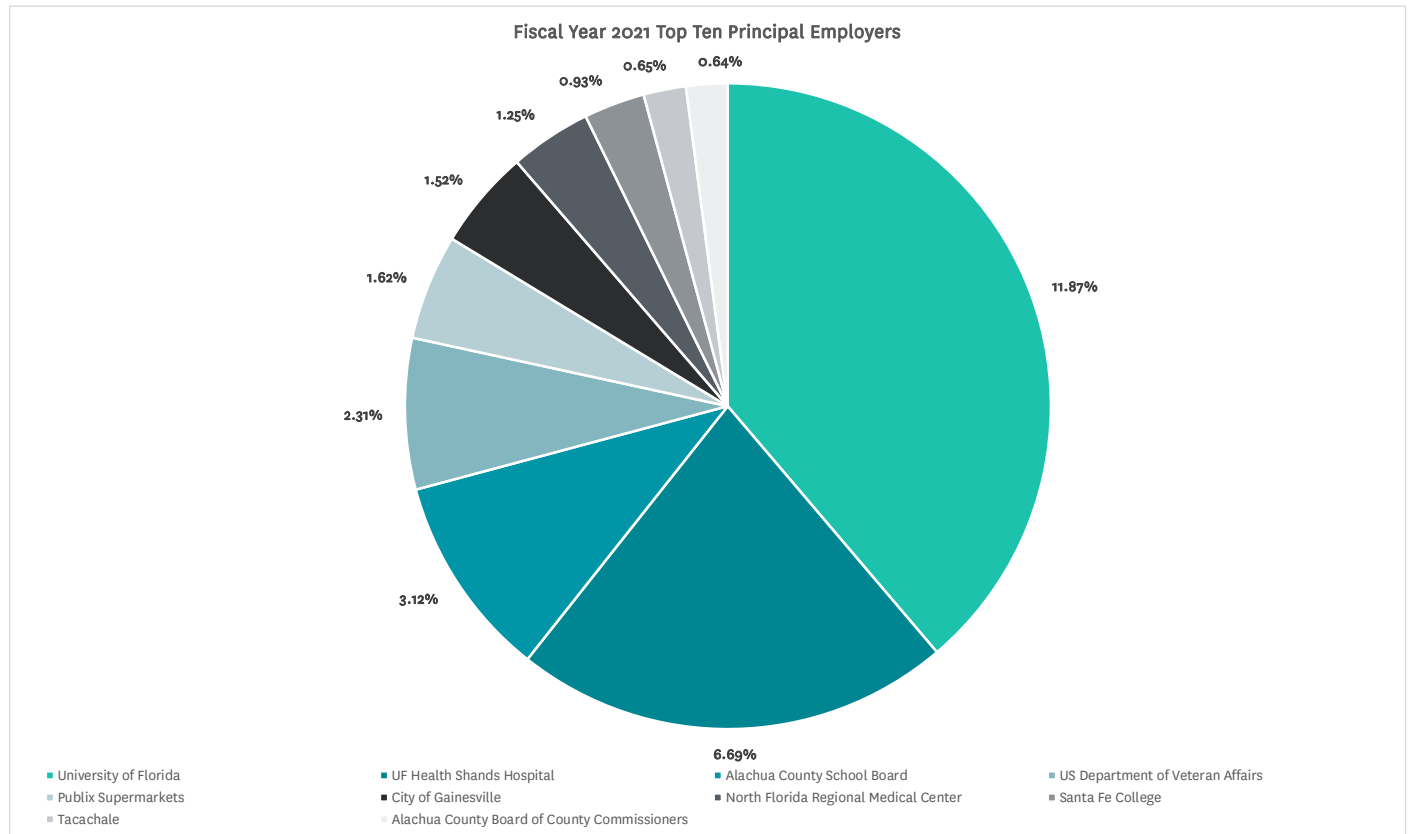


**Sources:**

Population: University of Florida Bureau of Economic and Business Research (calendar year basis)  
 Personal Income: Bureau of Economic Analysis (calendar year basis)  
 County Median Age: University of Florida Bureau of Economic Business Research (calendar year basis)  
 Public School Enrollment: Alachua County School Board  
 Unemployment Rate: U.S. Bureau of Labor Statistics - employment rate at September of each fiscal year

**City of Gainesville  
Top Ten Principal Employers  
Reporting Fiscal Year (FY 2021) and Ten Years Ago (FY 2012)**

Customer	Fiscal Year 2021			Fiscal Year 2012		
	Number of Employees		% of Total Labor Force	Number of Employees		% of Total Labor Force
University of Florida	17,648	1	11.87%	14,723	1	10.68%
UF Health Shands Hospital	9,944	2	6.69%	12,588	2	9.14%
Alachua County School Board	4,634	3	3.12%	4,317	3	3.13%
US Department of Veteran Affairs	3,438	4	2.31%	4,299	4	3.12%
Publix Supermarkets	2,403	5	1.62%	2,200	5	1.60%
City of Gainesville	2,265	6	1.52%	1,995	7	1.45%
North Florida Regional Medical Center	1,857	7	1.25%	1,700	8	1.23%
Santa Fe College	1,388	8	0.93%	1,300	9	0.94%
Tacachale	966	9	0.65%			
Alachua County Board of County Commissioners	947	10	0.64%	2,056	6	1.49%
				796	10	0.58%
<b>Total of Top Ten Principal Employers</b>	<b>45,490</b>		<b>30.60%</b>	<b>45,974</b>		<b>33.36%</b>
<b>Total Labor Force</b>	<b>148,664</b>			<b>137,798</b>		



**Notes:**

2021 data provided by Landon S. Harrar at Greater Gainesville Chamber of Commerce  
9/30/21 labor force provided by u.s. bureau of labor statistics

## Operating Information

**City of Gainesville**  
**Full-time Equivalent City Government Employees by Function/Program**  
**Last Ten Fiscal Years**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>Charter Offices</b>										
City Attorney's Office	17.00	17.00	18.00	17.00	17.00	17.00	16.00	16.00	16.00	15.00
City Auditor's Office	4.50	4.50	4.50	4.50	4.50	5.50	5.50	6.00	7.00	7.00
City Clerk	5.50	5.50	5.50	5.00	5.00	5.00	6.00	9.00	10.00	11.00
City Commission	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00	7.00
City Manager	1,270.21	1,267.24	1,307.75	1,295.80	1,315.05	1,353.25	1,382.62	1,469.75	1,494.75	1,519.50
Equity and Inclusion, Office of	6.00	6.00	7.00	7.00	9.00	8.00	8.00	8.50	11.00	11.00
General Manager for Utilities	908.75	908.75	908.75	909.75	892.75	877.75	886.25	892.25	930.25	932.25
<b>Total Full-time Equivalent</b>	<b>2,218.96</b>	<b>2,215.99</b>	<b>2,258.50</b>	<b>2,246.05</b>	<b>2,250.30</b>	<b>2,273.50</b>	<b>2,311.37</b>	<b>2,408.50</b>	<b>2,476.00</b>	<b>2,502.75</b>
% General Government	59.0%	59.0%	59.8%	59.5%	60.3%	61.4%	61.7%	63.0%	62.4%	62.8%
<b>The City Manager oversees the following Functions/Programs:</b>										
<b>General Government</b>										
Administrative Services	4.00	4.00	4.00	3.70	3.70	3.65	0.00	0.00	0.00	0.00
Budget & Finance	37.00	37.00	37.00	37.00	36.50	38.50	40.50	42.50	40.50	42.50
City Manager's Office	7.00	7.00	7.00	6.35	6.35	10.35	10.35	10.00	9.00	8.00
Communications and Engagement	4.00	4.00	4.00	4.50	4.00	5.00	13.90	8.50	9.50	12.50
Human Resources	16.00	16.00	17.00	16.00	16.00	25.00	25.00	27.00	27.00	27.00
Risk Management	16.00	16.00	16.50	16.50	16.50	16.50	16.50	16.50	16.50	17.50
Strategic Initiatives	0.00	0.00	0.00	0.00	0.00	0.00	0.00	8.00	8.00	9.00
Technology and Innovation	0.00	0.00	0.00	0.00	0.00	0.00	5.00	10.00	12.00	18.00
<b>Public Safety</b>										
Police										
Sworn Officers	301.00	301.00	306.00	305.00	307.00	308.00	303.00	297.00	295.00	286.00
Civilians	80.00	80.00	85.00	83.00	86.00	89.00	94.00	104.00	111.00	118.75
Fire Rescue										
Sworn Officers	158.00	158.00	166.00	167.00	166.00	167.00	169.00	188.00	189.00	188.00
Civilians	7.00	7.00	8.00	7.00	8.00	7.00	10.00	9.00	9.00	12.00
<b>Physical Environment</b>										
Codes Enforcement	16.08	16.08	16.02	16.02	16.30	16.30	16.70	18.70	18.70	18.00
Planning & Development Services	39.50	39.50	40.50	40.50	41.50	49.50	51.00	51.00	51.50	57.00
Public Works	163.38	163.38	162.38	157.38	158.75	159.00	164.00	155.00	166.50	165.00
Facilities Management	48.38	48.38	22.00	22.00	22.00	23.00	24.00	31.00	31.00	31.00
<b>Transportation</b>										
Fleet Management	0.00	0.00	25.38	25.38	25.00	26.00	26.00	29.00	29.00	29.00
Regional Transit System	272.50	269.50	289.50	289.50	296.50	298.50	304.25	303.00	307.00	307.00
Transportation & Mobility	0.00	0.00	0.00	0.00	0.00	0.00	0.00	26.00	27.00	27.00
<b>Economic Environment</b>										
Housing and Community Development	1.57	1.60	1.57	2.00	1.57	1.57	1.13	1.13	1.13	1.13
Community Development Block Grant	8.30	8.30	8.41	7.98	8.13	8.13	8.17	8.17	8.17	10.87
Gainesville Community Reinvestment Area	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00	11.00
Economic Development	1.00	1.00	1.00	1.00	1.00	1.00	1.00	0.00	0.00	0.00
Office of Capital Asset Planning and Economic Resilience	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	3.00
<b>Culture &amp; Recreation</b>										
Parks, Recreation and Cultural Affairs	78.50	78.50	79.50	77.00	83.25	89.25	88.13	115.25	117.25	120.25

**Notes:**

- In FY18 the Administrative Services Department was restructured, moving the FTEs to into Strategic Initiatives.
- The Office of Capital Asset Planning and Economic Resilience was created in FY21

Source: Department of Financial Services and Gainesville Regional Utilities



**City of Gainesville**  
**Operating Indicators by Functional Department**  
**Last Ten Fiscal Years**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY2021
<b>Budget &amp; Finance Department - Purchasing</b>										
Dollar amount of purchasing card expenditures	\$4,167,550	\$4,450,648	\$4,139,136	\$4,159,386	\$4,491,334	\$4,364,407	\$4,308,507	\$5,377,610	\$5,401,950	\$4,341,652
Number of purchasing card transactions	14,917	15,191	14,586	15,888	17,341	16,227	16,011	17,716	14,707	12,369
Average number of days for a formal bid process	53	53	45	45	45	45	45	45	45	45
<b>Fire &amp; Rescue Department - Fire &amp; EMS</b>										
Total incidents per 1,000 population served	114.30	118.01	143.92	147.66	147.79	143.43	145.70	142.50	136.29	147.00
Total Non-EMS incidents per 1,000 population served	23.15	24.74	17.19	17.84	28.34	26.37	24.18	24.00	22.95	24.50
Total arson incidents per 10,000 population served	1.13	1.29	1.84	1.02	1.02	0.77	1.16	0.15	0.11	0.02
90th percentile Turnout Time for Fire Apparatus to EMS Incidents (minutes : seconds)	1:18	1:27	1:34	1:21	1:15	1:20	1:21	1:13	1:12	1:13
90th percentile Turnout Time for Fire Apparatus to Building Fires (minutes : seconds)	1:27	1:28	1:41	1:34	1:31	1:32	1:31	1:22	1:24	1:20
90th percentile Travel Time for Fire Apparatus to EMS Incidents (minutes : seconds)	7:04	7:47	6:37	6:42	6:50	6:40	6:38	6:40	6:45	6:43
90th percentile Travel Time for First Arriving at Building Fires (minutes : seconds)	6:20	6:33	6:24	5:59	5:26	5:21	5:22	5:51	5:25	6:06
<b>Housing and Community Development Department</b>										
Homes purchased or constructed (see Note 2)	26	12	8	14	14	15	13	12	0	8
Heartwood Subdivision - New Construction	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	11
Properties rehabilitated (see Note 2)	48	40	30	28	13	16	22	30	14	6
Families served through housing programs (see Note 2)	397	344	210	175	164	263	203	292	143	245
Coronavirus Relief Fund (CRF) Utility, Rent and Mortgage Program	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	220
GNVCares Utility, Rent and Mortgage Program	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a	423	n/a
<b>Police Department</b>										
Police 911 calls received	137,943	132,229	121,872	157,685	162,375	161,201	160,867	92,762	89,542	93,728
Part I violent crimes reported per 1,000 population	7.33	6.37	6.56	6.64	7.00	7.33	6.88	6.98	7.71	8.37
% of Part I violent crimes cleared	62.2%	64.6%	63.8%	76.4%	66.9%	55.5%	65.7%	42.7%	45.6%	42.2%
Part I property crimes reported per 1,000 population	42.08	40.88	37.70	34.88	38.51	36.81	36.97	35.41	31.81	28.49
% of Part I property crimes cleared	30.4%	31.2%	31.1%	36.5%	32.6%	20.7%	29.2%	26.6%	18.2%	14.0%
Injury-producing traffic accidents per 1,000 population	6.80	11.21	6.77	14.23	7.63	8.07	9.23	12.63	14.67	16.50
Traffic fatalities per 1,000 population	0.07	0.02	0.08	0.11	0.12	0.12	0.11	0.12	0.10	0.12
Moving violation citations issued per 1,000 population	214.18	208.44	198.72	159.43	117.31	179.89	153.75	56.26	58.22	54.32
Driving Under the Influence (DUI) arrests per 1,000 population	2.50	2.93	2.38	2.37	1.40	1.76	1.83	0.84	0.59	0.39
<b>Public Works Department - Sanitation: Refuse &amp; Recycling</b>										
Average accounts served per on-route hour	133	133	139	136	134	101	126	100	109	123
Tons of refuse collected & disposed	19,856	20,081	20,522	20,827	20,679	20,688	20,679	19,751	24,174	22,121
Tons yard waste collected & composted	8,325	8,576	9,079	9,127	9,886	8,612	9,176	8,471	11,255	8,880
Tons recycling materials collected	4,795	4,912	5,043	4,809	4,833	4,964	4,912	5,056	5,390	4,796
Complaints per 1,000 accounts	50	54	119	120	156	156	138	149	176	341
<b>Transportation &amp; Mobility Department - Fleet Operations</b>										
Average age of police vehicles (months)	49	53	49	48	54	58	46	45	59	60
Average age of fire apparatus (months)	79	120	128	102	101	95	99	112	103	118
Hours billed as a percentage of hours available	82.7%	80.3%	78.0%	83.0%	86.0%	84.0%	85.0%	78.6%	74.5%	77.6%
No. of work orders completed - police vehicles	1,362	1,220	1,243	1,159	1,246	1,179	1,195	1,618	1,411	781
No. of work orders completed - fire apparatus	160	174	190	213	217	236	214	360	305	186
Total vehicle and heavy equipment work orders	8,243	8,175	9,397	8,262	7,937	7,720	7,973	7,559	6,667	3,868
<b>Transportation &amp; Mobility Department - Highway and Road Maintenance</b>										
Number of potholes repaired	2,630	2,360	6,094	4,609	1,358	1,279	2,835	1,478	583	1,891
% lane miles assessed as satisfactory or better	73.7%	72.0%	75.0%	74.0%	73.7%	73.7%	73.7%	75.0%	73.0%	n/a
Number of linear miles swept	13,668	14,337	14,337	13,894	13,894	3,473	14,042	4,007	4,427	3,917
<b>Gainesville Regional Utilities</b>										
Electric - Residential customers	82,039	82,440	83,117	83,796	85,229	86,952	86,952	86,917	88,214	89,482
Electric - Commercial & Industrial customers	10,422	10,467	10,602	10,677	11,043	11,220	11,220	11,244	11,942	12,190
Water customers	69,329	69,847	70,300	70,903	72,136	73,043	73,043	73,078	73,896	74,805
Wastewater customers	62,536	63,001	63,501	64,121	65,591	66,483	66,483	66,638	67,388	68,566
Natural Gas customers	33,264	33,465	33,780	34,152	34,942	35,389	35,389	35,622	36,094	36,795

**Notes:**  
(1) In 2011 the Fire department adopted a new reporting software for tracking operational indicators using the 90th percentile. The 90th percentile is the performance baseline that indicates that 90% of the performance occurs below an indicated amount of time.

(2) Due to the impacts of the COVID-19 pandemic, many Housing and Community Development funding sources were reallocated to emergency assistance programs, such as the GNVcares About Neighbors and Coronavirus Relief Fund (CRF) Utility Assistance programs. As a result of the reassignment of funding and staffing within the Housing and Community Development Division to meet these programmatic needs, the annual housing program numbers are lower than typical for fiscal year 2020. During fiscal year 2020, Housing and Community Development served 423 families through the CRF Utility Assistance Program.

Sources: City Departments and Gainesville Regional Utilities

**City of Gainesville**  
**Capital Asset Statistics by Functional Department**  
**Last Ten Fiscal Years**

	FY 2012	FY 2013	FY 2014	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020	FY 2021
<b>Fire Department - Fire &amp; EMS</b>										
Total number of fire apparatus	14	14	14	15	17	21	21	24	22	24
Average age of fire apparatus (in months)	79	120	128	102	101	95	95	112	113	118
Average annual mileage per fire apparatus	8,561	8,244	7,819	7,521	7,306	7,053	7,106	4,811	5,932	6,386
Number of fire stations	8	8	8	8	9	9	9	9	9	9
<b>Parks and Recreation Department</b>										
Park acres per 1,000 population	21.64	21.55	21.34	27.13	27.06	25.58	25.50	26.99	26.62	26.24
Total park acres (see note 1)	2,681	2,681	2,681	3,471	3,481	3,321	3,346	3,591	3,596	3,596
Number of Recreation/community centers	8	8	8	8	8	8	8	10	10	10
Number of Athletic fields	36	36	24	24	24	24	24	31	31	31
Number of Play structures	98	98	96	96	96	96	96	96	97	97
Number of Tennis courts	23	23	23	23	23	23	23	23	23	23
Number of Basketball courts	23	23	23	23	23	23	23	25	29	20
Number of Swimming pools	3	3	3	3	3	3	3	3	3	3
Miles of bike, walking, and hiking trails (see note 2)	50.9	50.9	51.0	52.4	52.4	31.4	31.4	39.5	39.5	39.5
<b>Police Department</b>										
Number of police vehicles - marked	232	222	239	238	250	265	265	251	245	239
Average age of police vehicles (in months)	49	53	49	48	54	58	58	45	53	60
Average annual mileage per police vehicle	10,783	9,180	9,411	8,396	7,764	7,070	7,268	6,960	6,684	6,979
<b>Transportation &amp; Mobility Department - Fleet Operations</b>										
<i>Light vehicles:</i>										
Number	574	670	877	1,330	1,330	1,314	1,314	972	987	909
Number using alternative fuel	52	136	172	216	301	309	309	11	11	11
Average age (in months)	73	79	86	103	96	106	106	111	108	111
<i>Medium-duty vehicles:</i>										
Number	120	122	127	180	172	178	176	206	212	58
Average age (in months)	91	98	101	103	112	121	116	137	133	95
<i>Heavy-duty vehicles:</i>										
Number	96	46	47	48	58	46	46	132	122	128
Average age (in months)	78	72	88	99	95	112	112	129	132	132
<i>Heavy equipment:</i>										
Number	18	75	90	18	17	23	20	20	30	220
Average age (in months)	121	172	130	149	145	138	136	108	104	144
<b>Transportation &amp; Mobility Department - Highway and Road Maintenance</b>										
Total paved lane miles maintained	777	857	778	789	789	789	789	789	789	810
Traffic Signals within City Limits (see note 3)	n/a	n/a	n/a	173	175	177	180	180	181	181
<b>Transportation &amp; Mobility Department - Regional Transit System</b>										
Number of buses	116	123	123	128	128	131	131	136	136	134
Number of buses using alternative fuel	0	0	0	0	0	0	0	0	0	4
Average age of buses (in months)	77	89	98	107	106	130	123	123	132	126
<b>Gainesville Regional Utility</b>										
<i>Electricity:</i>										
Combined system net capability (megawatts)	610	532	523	525	521	525	525	598	635	635
Distribution - overhead (circuit miles)	568	567	564	562	560	558	562	562	552	553
Distribution - underground (circuit miles)	846	850	852	857	866	871	857	857	898	902
Number of Distribution substations	11	11	11	11	11	10	10	10	10	11
<i>Natural Gas:</i>										
Distribution mains (miles)	752	758	766	774	781	789	774	774	805	814
Number of Delivery points	5	6	6	6	6	6	6	6	6	6
<i>Water:</i>										
FDEP permitted treatment capacity (mgd)	54	54	54	54	54	54	54	54	54	54
Storage capacity (million gallons)	18.5	18.5	18.5	18.5	18.5	18.5	18.5	18.5	18.5	18.5
Consumptive Use Permit (mgd)	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0	30.0
Distribution mains (miles)	1,128	1,130	1,139	1,141	1,141	1,169	1,145	1,145	1,145	1,170
Number of Supply wells	16	16	16	16	16	16	16	15	15	15
<i>Wastewater:</i>										
Gravity mains (miles)	629	630	631	633	636	661	634	634	673	673
Force mains (miles)	139	139	139	140	142	153	141	141	153	153
Number of Lift stations	165	165	165	167	168	170	168	168	170	170
Treatment capacity (million gallons per day)	22.4	22.4	22.4	22.4	22.4	22.4	22.4	22.4	22.4	22.4
<i>GRUCOM:</i>										
Fiber optic cable (miles)	420	449	438	473	513	528	528	526	559	583
Maximum bandwidth (2.5 gigabits/second)*10gbs	OC-192	OC-192	OC-192	OC-192	OC-192	OC-192	OC-192	OC-192	OC-192	OC-192
Number of On-net locations	503	523	555	577	625	752	752	752	752	767

**Notes:**

(1) Park acreage changes: In 2017, Park acreage decreased by 200 acres due to the Wacahoota property disposition, increased by 36 acres with the addition of Colclough Pond and increased 3.5 acres due to the addition of 29th Road. In 2018, acreage increased by 23.39 and 2.16 acres with addition of Forest Park and Northside Park, respectively. In 2019, acreage increased by 245 acres due to addition of Four Creeks Preserve. In 2020, acreage 2020 increased by 4.64 acres due to the addition of Smokey Bear Park.

(2) Miles of trail does not include approximately 71 miles of paved multi-use trails within the City.

(3) Data prior to FY 2015 for traffic signals not available.

Sources: City Departments and Gainesville Regional Utility

## **SINGLE AUDIT SECTION**

## INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE WITH SECTION 218.415, FLORIDA STATUTES

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

We have examined the City of Gainesville's (the City) compliance with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021. Management of the City is responsible for compliance with the specified requirements. Our responsibility is to express an opinion on the City's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City's compliance with specified requirements.

In our opinion, the City complied, in all material respects, with the requirements of Section 218.415, Florida Statutes, *Local Government Investment Policies*, during the year ended September 30, 2021.

This report is intended solely for the information and use of the Honorable Mayor and City Commissioners, management, and the State of Florida Auditor General, and is not intended to be and should not be used by anyone other than these specified parties.



December 6, 2022  
Gainesville, Florida

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the remaining fund information of City of Gainesville, Florida (the City) as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated December 6, 2022. Our report includes a reference to other auditors who audited the financial statements of the Utility, as described in our report on the City's financial statements. This report does not include the results of the other auditor's testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying schedule of findings and questioned costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable

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Honorable Mayor and City Commissioners  
City of Gainesville, Florida

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

possibility that a material misstatement of the entity's financial statements will not be prevented, or detected, and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs as items 2021-01 and 2021-02 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2021-03 to be a significant deficiency.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**City's Response to Findings**

The City's response to the findings identified in our audit is described in the accompanying management's response. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



December 6, 2022  
Gainesville, Florida

**CITY OF GAINESVILLE, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**  
**SEPTEMBER 30, 2021**

Federal Grantor/Program Title	Assistance Listing Number	Contract/Grant No.	Expenditures	Program Total	Cluster Total	Federal Amount Provided to Subrecipients
<b>U.S. Department of Agriculture</b>						
Gainesville Pilot Composite	10,935	NR203A750027Co14	\$ 12,290			
<b>U.S. Department of Housing &amp; Urban Development</b>						
Community Development Block Grant - Entitlement Program	14,218	B-16-21/MC-12-0007	705,513			\$ 70,105
COVID-19 Community Development Block Grant	14,218	B-16-21/MC-12-0007	617,678	\$ 1,323,191		
<b>Total Housing &amp; Urban Development Cluster (14,218)</b>				\$ 1,323,191		
HOME Investment Partnership Grant	14,239	M-15-21/MC-12-0206	167,692			7,500
<b>U.S. Department of Justice</b>						
COVID-19 Coronavirus Emergency Supplemental Funding Program	16,034	2020-VD-BX-0989	174,890			
2018 Internet Crimes Against Children	16,543	2018-MC-FX-K050	305,906			
OWV FY15 Grants To Encourage Arrest Policies and Enforcement of Protection Orders	16,590	2015-WE-AX-0033	146,604			
Law Enforcement Mental Health and Wellness Act	16,710	2020-MH-WX-K012	4,675			
GPD FIBRS Implementation	16,734	2020-NCSX-ALAC-1-D6-003	35,924			
Edward Byrne Memorial Justice Assistance:						
Edward Byrne Memorial Justice Assistance - FY17	16,738	2017-DJ-BX-0930	18,000			
Edward Byrne Memorial Justice Assistance - FY18	16,738	2018-DJ-BX-0799	58,340			
Edward Byrne Memorial Justice Assistance - FY19	16,738	2019-DJ-BX-0845	77,355			
Passed Through Florida Department of Law Enforcement:						
Automatic License Plate Recognition (ALPR)	16,738	2020-JAGC-ALAC-4-Y5-122	16,752			
FY2020 Bold Grant	16,738	2020-JAGC-ALAC-3-Y5-121	221			
FY2020 Edward Byrne Memorial Justice Assistance	16,738	2020-JAG-DIRECT MOU	5,880	176,548		
Federal Equitable Sharing Proceeds	16,922	N/A	198,156			
US Marshalls Regional Fugitive Task Force	16,XXX	MOU	714			
DEA Overtime Reimbursement	16,XXX	MOU	20,663			

CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
SEPTEMBER 30, 2021  
(Continued)

Federal Grantor/Program Title	Assistance Listing Number	Contract/Grant No.	Expenditures	Program Total	Cluster Total	Federal Amount Provided to Subrecipients
<b>U.S. Department of Transportation</b>						
Federal Transit Formula Grants:						
FY13 Urbanized Area Formula Grant - Revised Apportionment	20.507	FL-2018-032-00	\$ 83,321			
FY17 Urbanized Area Formula Grant	20.507	FL-2018-009-00	1,293,158			
FY18 Urbanized Area Formula Grant	20.507	FL-2018-094	836,940			
FY19 Urbanized Area Formula Grant	20.507	FL-2019-091	2,014,866			
FY20 Urbanized Area Formula Grant	20.507	FL-2020-108	1,564,264			
COVID-19 FY20 Section 5307 CARES Act Funds	20.507	FL-2020-030	11,288,602	\$ 16,881,151		
Buses and Bus Facilities Formula Program:						
FY17 - Low or No-Emission Vehicle	20.526	FL-2018-041-00	718,636			
FY19 - Low or No-Emission Vehicle	20.526	FL-2019-089-00	1,000,000			
FY20 - Section 5339 Capital Assistance	20.526	FL-2020-005-00	30,800			
FY20 - Capital Assistance Grant	20.526	FL-2020-110-00	505,271			
FY21 - Sec. 5310 -ADA Capital Assistance	20.526	FL-2021-012-00	5,000	2,259,707		
<b>Total Federal Transit Cluster (20.507, 20.526)</b>				\$ 19,140,858		
Passed Through Florida Department of Transportation:						
Highway Planning and Construction:						
LAP - PD&E Study SW 62nd Blvd/4 - Lane Arterial Connector	20.205	211365-6-28-01-03	624			
LAP - PD&E NW 19th Ln Bike Lane and Sidewalks	20.205	GOJ57/437333-1-38-02	303,642			
LAP - PD&E SW Williston Rd to SW 35th Place	20.205	GOJ43/433989-1-38-02	53,341			
NE 18th Ave - Metcalfe Sidewalk	20.205	GOJ36/439495-1-38-01	157,464			
LAP - SW 27th St. Bike Path/Trail	20.205	G1405/433989-1-68-02	751			
LAP - SW 62nd Blvd Connector	20.205	G1A85/211365-1-38-01	90,293	606,115		
<b>Total Federal Transit Cluster (20.205)</b>				606,115		
Formula Grants for Rural Areas and Tribal Transit Program:						
COVID-19 FY20 - Section 5311 CARES Act	20.509	G1M45/447445-1-84-01	47,277			
Enhanced Mobility of Seniors and Individuals with Disabilities:						
NOGA Sec. 5310 - ADA Capital Assistance	20.513	435210-8-93-07	68,627			
FY18/19 - Enhanced Mobility for Seniors & Individuals with Disabilities	20.513	G1694/442577-1-84-02	5,905	74,532		
<b>Total Federal Transit Cluster (20.513)</b>				74,532		
State and Community Highway Safety:						
FY20 Motorcycle/Scooter Safety and Education Program	20.600	G1E15/MC-20-10-06	1			
FY20 Distracted Driver Program Protection	20.600	G1D72/DD-20-04-06	414			
FY21 Motorcycle/Scooter Safety and Education Program	20.600	G1Q57/MC-2021-00238	15,180			
FY21 Distracted Driver Program Protection	20.600	G1R48/DD-2021-00241	843			
FDOT High Visibility Enforcement Program	20.600	G1B36 433144-1-8404	33,334	49,772		
National Priority Safety Programs:						
FY21 Safe Gator	20.616	G1S62/M5HVE-2021-00240	3,653			
<b>Total Federal Transit Cluster (20.600, 20.616)</b>					53,425	



CITY OF GAINESVILLE, FLORIDA  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE  
SEPTEMBER 30, 2021  
(Continued)

Federal Grantor/Program Title	Assistance Listing Number	Contract/Grant No.	Expenditures	Program Total	Cluster Total	Federal Amount Provided to Subrecipients
<b>U.S. Department of the Treasury</b>						
Passed Through Florida Housing Finance Corporation:						
COVID-19 Coronavirus Aid, Relief and Economic Security Act (CARES Act)	21.019	Y2273	\$ 2,068,157			
COVID-19 Coronavirus Relief Funds	21.019	118-2020	550,553 \$	2,618,710		
<b>National Science Foundation</b>						
Computer and Information Science and Engineering:						
Smart and Connected Communities	47.070	1922782	54,099			
<b>Executive Office of the President - Office of National Drug Policy</b>						
High Intensity Drug Trafficking Areas (HIDTA) Program:						
Passed Through St. Johns County Sheriff's Office:						
Highway Interdiction	95.001	G15/16NF0001A	2,959			
Passed Through Alachua County Sheriff's Office:						
Cadet Initiative	95.001	G17NF0001A	7,642	10,601		
<b>Department of Homeland Security - Federal Emergency Management Agency</b>						
Passed Through State of Florida:						
Division of Emergency Management:						
Disaster Grants - Public Assistance						
Hurricane Irma Disaster Declaration (GRU)	97.036	Z0767/4337DR	407,361			
<b>Department of Homeland Security</b>						
Passed Through Florida Department of Emergency Management:						
HazMat Sustainment and Maintenance Equipment	97.067	R0181/EMW-2020-SS-0035-S01	2,854			
HazMat Sustainment and Maintenance Equipment	97.069	R0040/EMW-2019-SS-00049	7,608			
Staffing for Adequate Fire and Emergency Response (SAFER)	97.083	EMW-2017-FH-00344	754,022			
<b>Total Expenditures of Federal Awards</b>			\$ 26,344,715			

**CITY OF GAINESVILLE, FLORIDA**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE**  
**SEPTEMBER 30, 2021**  
*(Concluded)*

State Grantor/Program Title	State CSFA Number	Contract/Grant No.	Expenditures	Program Total
<b>Florida Department of Environmental Protection</b>				
Florida Springs Grant Program - Oakmont Reclaimed				
Water Main Extension, Phase 3	37.052	LP6103N	\$ 153,352	
Groundwater Recharge Wetland	37.100	WS004	976,808	
<b>Florida Housing Finance Corporation</b>				
SHIP 2017 - 2020	40.901	N/A	107,843	
<b>Department of State</b>				
Division of Cultural Affairs General Program Support	45.061	20.C.PS.114.496	23,716	
<b>Department of Transportation</b>				
FY19/20 Commuter Assistance Program / Ride Share	55.007	G1B19/445622-1-84-19	60,133	
Public Transit Block Grant - FY 20/21	55.010	G1T61/411757-1-84-21	2,293,387	
Public Transit Service Development Program:				
FY17/18 Autonomous Bus	55.012	G0270/43307-6-1-84-01	554,188	
FY17/18 - Route 800	55.012	G0R17/441839-1-84-18	-	
FY17/18 - Route 33	55.012	G1803/441702-1-84-19	174,279	
FY17/18 - Route 601	55.012	G1786/445133-1-84-19	63,496	
FY17/18 - Holiday Bus Service	55.012	G1785/439977-1-84-19	15,723	
FY18/19 - Route 800	55.012	G1784/441839-1-84-19	20,373	
FY19/20 - Route 150	55.012	G1K01/445967-1-84-20	54,983	
FY21 Autonomous Vehicle Phase 2	55.012	G1U96/433076-1-84-02	219,578	1,102,620
<b>Total Expenditures of State Awards</b>			<u>\$ 4,717,859</u>	

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND  
STATE FINANCIAL ASSISTANCE  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021  
CITY OF GAINESVILLE, FLORIDA**

**Note 1 - Significant Accounting Policies**

The accompanying schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the City of Gainesville, Florida and is presented in accordance with the requirements of 2 CFR Part 200 *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* and the *Florida Single Audit Act*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. The schedule is prepared using the modified accrual basis of accounting.

**Note 2 - Sub Recipients**

The City provided federal awards to sub recipients as follows:

	<u>Federal Assistance Listing No.</u>		
Community Development Block Grant – Entitlement Program	14.218	\$	70,105
Sub Recipients:			
Black on Black Crime Task Force			
Elder Care of Alachua County, Inc.			
Family Promise of Gainesville, Florida			
Gardenia Garden, Inc.			
Girl Scouts of Gateway Council, Inc.			
Girls Place, Inc.			
Helping Hands Clinic, Inc.			
St. Francis House, Inc.			
Star Center			
HOME Investment Partnership Grant	14.239	\$	7,500
Sub Recipients:			
Alachua Habitat for Humanity, Inc.			
Central Florida Community Action Agency			

**Note 3 - Indirect Costs**

The City has not elected to use the 10% de minimis cost rate as covered in the 200.414 indirect (F&A) costs.

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

**Report on Compliance for Each Major Federal Program and State Project**

We have audited the City of Gainesville, Florida's (the City) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* and the Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs and state projects for the year ended September 30, 2021. The City's major federal programs and state projects are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal and state statutes, regulations, and the terms and conditions of its federal awards and state assistance applicable to its federal programs and state projects.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, *Rules of the Auditor General*. Those standards, the Uniform Guidance, and Chapter 10.550, *Rules of the Auditor General*, require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

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Honorable Mayor and City Commissioners  
City of Gainesville, Florida

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the City's compliance.

**Opinion on Each Major Federal Program and State Project**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2021.

**Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND STATE PROJECT AND REPORT ON  
INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM  
GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL***

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.



December 6, 2022  
Gainesville, Florida

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021  
CITY OF GAINESVILLE, FLORIDA**

**Part I – Summary of Auditor’s Results**

- 1) The auditor’s report on the basic financial statements contained unmodified opinions.
- 2) The audit disclosed material weaknesses and significant deficiencies in internal control over financial reporting.
- 3) No instances of noncompliance considered material to the financial statements were disclosed by the audit.
- 4) The audit did not report significant deficiencies or disclose material weaknesses in internal control over the major federal programs and state projects.
- 5) The auditor’s report on compliance for the major federal programs and state projects was unmodified.
- 6) The audit did not disclose findings relative to the major federal programs and major state projects.
- 7) The City’s major programs/projects were:

<u>Federal Programs</u>	<u>CFDA No.</u>
Community Development Block Grant Cluster:	
CDBG – Entitlement Program	14.218
Federal Transit Cluster:	
Federal Transit Formula Grants	20.507
Bus and Bus Facilities Formula Program	20.526
Coronavirus Aid, Relief and Economic Security Act (CARES)	21.019
 <u>State Projects</u>	 <u>CSFA No.</u>
Groundwater Recharge Wetland Program	37.100
Public Transit Block Grant Program	55.010
Public Transit Service Development Program	55.012

- 8) A threshold of \$790,341 was used to distinguish between Type A and Type B programs for federal programs and \$750,000 was used for state projects.
- 9) The City did not qualify as a low-risk auditee as that term is defined in the Uniform Guidance.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021  
CITY OF GAINESVILLE, FLORIDA

**Part II – Financial Statement Findings**

■ **2021-01 Bank Reconciliations (Material Weakness) (2018-01)**

**Condition:** Bank reconciliations were not completed on a timely basis during fiscal year 2021. Additionally, during the audit and upon reconciliation of cash by the City, a significant number of adjustments were necessary to correct cash balances as of September 30, 2021.

**Criteria:** Timely and accurate bank reconciliations are a key component of internal control over multiple financial reporting processes, including cash receipting, cash disbursements, and payroll functions, as one of the means of detecting potential errors or irregularities.

**Effect:** Lack of timely and accurate bank reconciliations could result in errors or irregularities not being detected in a timely basis.

**Recommendation:** We recommend the City implement procedures to ensure that all bank accounts are reconciled within the following month, and that any identified discrepancies be properly investigated and corrected.

■ **2021-02 Financial Close and Reporting (Material Weakness) (2018-02)**

**Condition:** The City once again experienced significant turnover within its finance department. Additionally, a new enterprise resource planning (ERP) system was implemented nine months into the fiscal year under audit. As a result, commencement of the audit was delayed for several months, with most audit areas still requiring significant adjustments. Approximately 90 journal entries, either identified by the City or as a result of audit procedures, were posted after the trial balance was provided in July 2022.

**Criteria:** Financial close and reporting processes should be in place to ensure that trial balances used to prepare financial reports are accurate and complete. Further, internal controls over financial reporting should be designed to allow management or employees to prevent, or detect and correct, material misstatements on a timely basis.

**Effect:** The City did not have timely accurate financial reports during the year.

**Recommendation:** We recommend that management establish and formally document a well-defined process for financial reporting, including overall timing, methodology, format, and frequency of analyses.



SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2021  
CITY OF GAINESVILLE, FLORIDA

■ 2021-03 Schedule of Expenditures of Federal Awards and State Financial Assistance (Significant Deficiency) (2020-03)

**Condition:** During the audit, we identified approximately \$11 million of federal grant expenditures that were excluded from the Schedule of Expenditures of Federal Awards and State Financial Assistance (SEFA).

**Criteria:** Per Uniform Guidance, Section 200.510(b), the auditee must prepare a Schedule of Federal Awards for the period covered by the auditee's financial statements which must include total Federal Awards expended as determined in accordance with Section 200.502.

**Effect:** Errors in the SEFA affect the accuracy of information reported to the City's grantors. In addition, accurate major program determination by the auditor is dependent upon the accuracy and completeness of the information included in the SEFA.

**Recommendation:** We recommend management review the SEFA to ensure all information is accurate and complete, and reconcile grant expenditures to the general ledger.

Part III – Findings and Questioned Costs – Federal Programs and State Projects

None reported.

## MANAGEMENT LETTER

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Gainesville, Florida (the City), as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated December 6, 2022. Our report on the basic financial statements included a reference to the report of other auditors who issued separate communications relative to Gainesville Regional Utilities.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports and schedule, which are dated December 6, 2022, should be considered in conjunction with this management letter.

### Prior Audit Findings

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

#### CERTIFIED PUBLIC ACCOUNTANTS

Gainesville | Ocala | Tallahassee | Sarasota | Orlando | Lakeland | Tampa

[purvisgray.com](http://purvisgray.com)

Members of American and Florida Institutes of Certified Public Accountants  
An Independent Member of the BDO Alliance USA

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

## MANAGEMENT LETTER

Tabulation of Uncorrected Findings		
Current Year Finding #	2019-20 FY Finding #	2018-19 FY Finding #
2021-01	2020-01	2018-01
2021-02	2020-02	2018-02
2021-03	2020-03	n/a
n/a	2020-04	n/a
n/a	2020-05	2018-04
2021-04	2020-06	n/a

### Official Title and Legal Authority

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is included in Note 1 to the financial statements.

### Financial Condition and Management

Sections 10.554(1)(i).5.a. and 10.556(7), *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions(s) met. In connection with our audit, we determined that the City did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the City. It is management's responsibility to monitor the City's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we have the following recommendations:

#### ■ 2021-04 Building Permit Revenue Reconciliation (2020-06)

The City's building permit collections are processed through a point-of-sale system that does not interface with the accounting ERP system. We were unable to obtain a report of building permits issued during the year that agreed to the revenues recorded in the general ledger. While this is not an unusual occurrence for governments, generally due to the timing differences of revenue recognition, we recommend that staff reconcile these two reports to ensure that revenues recorded in the general ledger are accurate and complete.

Honorable Mayor and City Commissioners  
City of Gainesville, Florida

## MANAGEMENT LETTER

### Special District Component Units

10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### Additional Matters

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

Thank you for the cooperation and courtesies extended to us during the course of our audit. We have sincerely enjoyed our association with the City and look forward to a continuing relationship. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.



December 6, 2022  
Gainesville, Florida



# City of Gainesville

Department of Financial  
Services

December 6, 2022

Honorable Sherrill F. Norman, CPA  
Auditor General, State of Florida  
Local Government Audits/342  
Claude Pepper Building, Room 401  
11 West Madison Street  
Tallahassee, FL 32399-1450

Re: Management response to the Independent Auditor's Report and Management Letter for the Annual Comprehensive Financial Report for the period ended September 30, 2021

Dear Ms. Norman,

This letter is in response to the Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and the Management Letter. The audit report disclosed two findings from the fiscal year ended September 30, 2018 and two findings from the fiscal year ended September 30, 2020 that have yet to be cleared.

## **2021-01 Bank Reconciliations (Material Weakness) (2018-01)**

**Condition:** Bank reconciliations were not completed on a timely basis during fiscal year 2021. Additionally, during the audit and upon reconciliation of cash by the City, a significant number of adjustments were necessary to correct cash balances as of September 30, 2021.

**Criteria:** Timely and accurate bank reconciliations are a key component of internal control over multiple financial reporting processes, including cash receipting, cash disbursements, and payroll functions, as one of the means of detecting potential errors or irregularities.

**Effect of Condition:** Lack of timely and accurate bank reconciliations could result in errors or irregularities not being detected in a timely basis.

**Recommendation:** We recommend the City implement procedures to ensure that all bank accounts are reconciled within the following month, and that any identified discrepancies be properly investigated and corrected.



# City of Gainesville

## Department of Financial Services

**Management Response:** Management is aware of this issue. The City has experienced significant staff turnover in the Department of Financial Services since the 2018 audit. The staff turnover led to challenges in completing the annual audit for the Fiscal Year 2021, and the completion of the audit was further exacerbated by the mid-year implementation of a new Enterprise Resource Planning (ERP) system (Workday) in July 2021 that touched all of the City's financial operations systems (general ledger, accounting, accounts payable, payroll, billing and collections, and treasury management). To help provide support to the Department of Financial Services, the City hired an external CPA firm in December 2021 (Carr, Riggs, & Ingram, LLC), and entered into a Service Level Agreement with the Budget and Finance, and Accounting Department of the City-owned utility (Gainesville Regional Utility) in February 2022. The City has since hired a Finance Director who is a certified public accountant and a certified public finance officer. In addition, an accounting manager and a senior accountant with significant accounting experiences were hired on September 6, 2022. We are devoting two FTEs to working on bank reconciliation, and have been conducting weekly check-ins on the status and identifying better ways of reconciling. In addition, we are bringing in the expertise from our Billing and Collections team to help with research of unreconciled deposits. We believe with team work and better understanding of Workday, we will be able to get caught up with bank reconciliation very soon and keep it up.

### **2001-02 Financial Close and Reporting (Material Weakness) (2018-02)**

**Condition:** The City once again experienced significant turnover within its finance department. Additionally, a new enterprise resource planning (ERP) system was implemented nine months into the fiscal year under audit. As a result, commencement of the audit was delayed for several months, with most audit areas still requiring significant adjustments. Approximately 90 journal entries, either identified by the City or as a result of audit procedures, were posted after the trial balance was provided in July 2022.

**Criteria:** Financial close and reporting processes should be in place to ensure that trial balance used to prepare financial reports are accurate and complete. Further, internal controls over financial reporting should be designed to allow management or employees to prevent, or detect and correct, material misstatements on a timely basis.

**Effect:** The City did not have timely accurate financial reports during the year.





# City of Gainesville

## Department of Financial Services

**Recommendation:** We recommend that management establish and formally document a well-defined process for financial reporting, including overall timing, methodology, format, and frequency of analyses.

**Management Response:** Management is aware of this issue. In addition to the turnover of multiple key positions in the Department of Financial Services, the mid-year implementation of Workday has added complexity to getting periods closed timely. The Department hired a Financial Systems Architect who is certified in Workday Human Resources, Payroll and Reporting to help with data flow and mapping in Workday. An Internal Control Manager who is a certified internal auditor and a certified fraud examiner has also been hired to help strengthen internal controls. We have made significant improvement with understanding of Workday and are developing processes and checklists for period close. In addition, we are working on reconciling all balance sheet accounts and all funds, and expect to start issuing trial balance and quarterly financial reports starting with the first quarter of 2023.

### **2021-03 Schedule of Expenditures of Federal Awards and State Financial Assistance (Significant Deficiency) (2020-03)**

**Condition:** During the audit, we identified approximately \$11 million of federal grant expenditures that were excluded from the Schedule of Expenditures of Federal Awards and State Financial Assistance (SEFA).

**Criteria:** Per Uniform Guidance, Section 200.510(b), the auditee must prepare a Schedule of Federal Awards for the period covered by the auditee's financial statements which must include total federal awards expended as determined in accordance with Section 200.502.

**Effect:** Errors in the SEFA affect the accuracy of information reported to the City's grantors. In addition, accurate program determination by the auditor is dependent upon the accuracy and completeness of the information included in the SEFA.

**Recommendation:** We recommend management review the SEFA to ensure all information is accurate and complete, and reconcile grant expenditures to the general ledger.

**Management Response:** Management is aware of this issue. Since the new team members coming on board including the Finance Director, Accounting Manager, Senior Accountant and Internal Control Manager, we have been working on process documentation. With the



# City of Gainesville

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Department of Financial  
Services

stabilization of the department, we will be able to devote more time to reviewing SEFA, trial balance and other reports before they are turned over to the auditors.

## **2021-04 Building Permit Revenue Reconciliation (2020-06)**

The City's building permit collections are processed through a point-of-sale system that does not interface with the accounting ERP system. We were unable to obtain a report of building permits issued during the year that agreed to the revenues recorded in the general ledger. While this is not an unusual occurrence for governments, generally due to the timing differences of revenue recognition, we recommend that staff reconcile these two reports to ensure that revenue recorded in the general ledger are accurate and complete.

**Management Response:** Management is aware of this issue. Since the implementation of Workday on July 1, 2021, the revenue reports for building and planning permits/fees have been tied to the general ledger based on the point-of-sale (CitizenServe) transaction date. Since February 8 of 2022, the online revenue for these permits/fees have run through an automated integration connecting CitizenServe via our cashiering system to the general ledger in Workday.



