# **City of Gainesville**

# **Public School Facilities Element**

# **Data and Analysis**

February 6, 2008

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#### PUBLIC SCHOOL FACILITIES ELEMENT

### Chapter 1: Purpose & Overview

The 2005 Florida Legislature adopted requirements that strengthen the relationship between land use planning and development, and planning for public schools and availability of school capacity. Under the statewide schedule, the Alachua County School District, Alachua County, and the cities of Alachua, Archer, Gainesville, LaCrosse, High Springs, Hawthorne, Micanopy, Newberry and Waldo must work together to adopt the necessary comprehensive plan amendments to establish school concurrency by July 1, 2008.

The School Board, the County and the municipalities are required to coordinate the adoption of the Public School Facilities Element (PSFE) and amendments to the Intergovernmental Coordination and Capital Improvements Elements to ensure all local government comprehensive plan elements within the County are consistent with each other.

The Public School Facilities Element must contain data and analysis that address the standards used by the School Board to evaluate school facilities; an inventory of existing facilities and planned future facilities; an evaluation of the school system based on these standards and determination of need; an analysis of funding; an analysis of coordination between school planning and local land use planning; and goals, objectives and policies for such coordination.

In addition, the data and analysis supports the PSFE for Alachua County required to implement school concurrency. The study evaluates the school system and its relationship to development and growth from both a countywide perspective and a finer grain look at schools within sectors and communities. The findings and conclusions support the goals, objectives and policies of the element including the establishment of levels of service standards and the delineation of concurrency service areas.

#### Public School Facilities Element (PSFE) Requirements

Over the past decade the Florida Legislature has progressively strengthened the ties between school planning and general land use and comprehensive planning through amendments to Chapters 163 and 1013, Florida Statutes.

The 2005 Legislature mandated that the availability of public schools be made a prerequisite for the approval of residential construction and directed a closer integration of planning for school capacity with comprehensive planning. Senate Bill 360:

- requires that existing Interlocal Agreements between school boards and local governments be updated and expanded to comply with the legislation;
- requires each local government<sup>1</sup> to adopt a PSFE as part of its comprehensive plan;
- mandates school concurrency;

 $<sup>^1</sup>$  Some local governments may qualify for exemption under s. 163.3177(12)(a)and (b), F.S. Page 4 of 96

- requires that local governments update their Intergovernmental Coordination Elements to coordinate public school planning;
- requires that procedures for comprehensive plan amendments related to Capital Improvement Element updates; and,
- requires the establishment of a process and uniform methodology for proportionate share mitigation.

The law requires that local governments adopt a public school facilities element as a part of their comprehensive plans to establish a framework for the planning of public schools (Section 163.3177(12), Florida Statutes). Local governments were granted approximately three years to adopt a public school facilities element. As directed by the legislation, the Florida Department of Community Affairs has established a phased schedule for adoption of the elements with each local government adopting no later than December 1, 2008<sup>2</sup>. This schedule established due dates which are staggered throughout the course of the 2008 calendar year. In addition, the Legislature established enforcement mechanisms should a local government and school district fail to adopt a public school concurrency program.<sup>3</sup>

The data and analysis portion of the PSFE must address<sup>4</sup>:

- how level-of-service (LOS) standards will be achieved and maintained;
- the interlocal agreement adopted pursuant to Section 163.31777, Florida Statutes, and the five-year school district facilities work program adopted pursuant to s. 1013.35;
- the educational plant survey prepared pursuant to Section 1013.31, Florida Statutes, and an existing educational and ancillary plant map or map series;
- information on existing development and development anticipated for the next five years and the long-term planning period;
- an analysis of problems and opportunities for existing schools and schools anticipated in the future;
- an analysis of opportunities to co-locate future schools with other public facilities such as parks, libraries, and community centers;
- an analysis of the need for supporting public facilities for existing and future schools;
- an analysis of opportunities to locate schools to serve as community focal points;

<sup>&</sup>lt;sup>2</sup> s. 163.3177(12)(i), F.S. <sup>3</sup> s. 163.3177(12)(j & k), F.S.

<sup>&</sup>lt;sup>4</sup> s. 163.3177(12)(c), F.S.

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- projected future population and associated demographics, including development patterns year by year for the upcoming five-year and long-term planning periods; and,
- anticipated educational and ancillary plants with land area requirements.

The legislation prescribed the following minimum content requirements for goals, objectives, and policies<sup>5</sup>:

- procedure of annual update process;
- procedure for school site selection;
- procedure for school permitting;
- provision of infrastructure necessary to support proposed schools; and,
- provision for co-location of other public facilities in proximity to public schools; provision for location of schools proximate to residential areas and to complement patterns of development; measures to ensure compatibility of school sites and surrounding land uses; and coordination with adjacent local governments and the school district on emergency preparedness issues.

In addition, the element is to include one or more future conditions maps which generally depict the anticipated location of educational and ancillary plants anticipated over the five-year and long-term planning period.

 depict the anticipated location of educational and ancillary plants, including the general location of improvements to existing schools or new schools anticipated over the fiveyear or long-term planning period; and

of necessity, the maps will be general for the long-term planning period and more specific for the five-year period. Maps indicating general locations of future schools or school improvements may not prescribe a land use on a particular parcel of land.

#### Overview

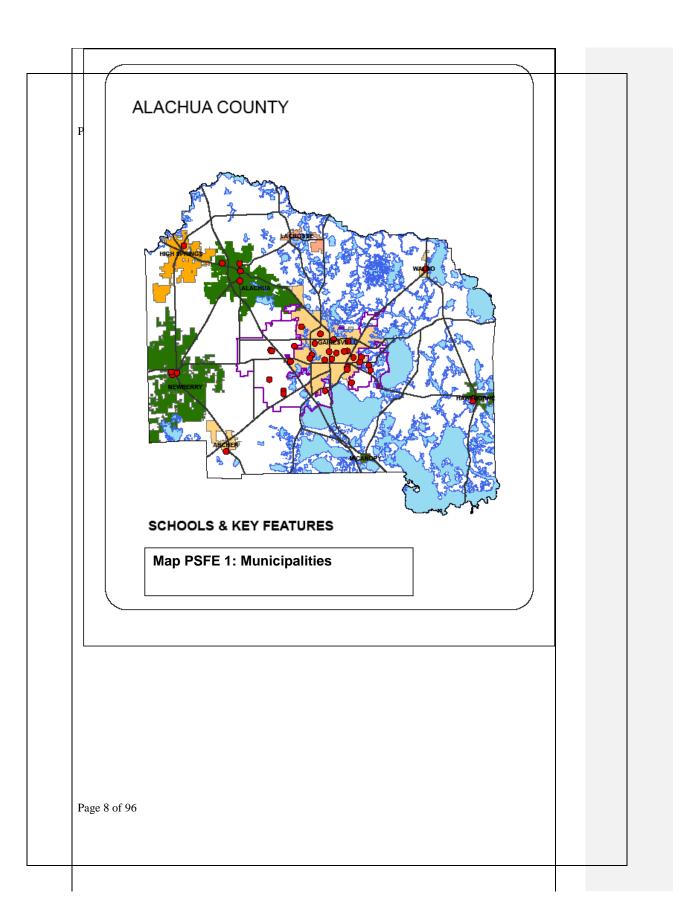
Schools can act as an anchor in the community. They are a symbol of a neighborhood's stability and attract families to the community. They transmit knowledge to new generations, advance knowledge, display the achievements of society and bring neighbors together for Parent Teacher Association meetings, school plays, and sporting events. They offer their classrooms and media centers to residents for adult education classes, and community and club meetings. They are key determinants of the quality of life and are valued symbols of community identity and achievement. The entire community benefits from schools. Moreover, the community is often evaluated on the basis of the quality of its schools. The planning process that guides decision-making on school size, location, and programs should therefore be coordinated with the process that guides all community development.

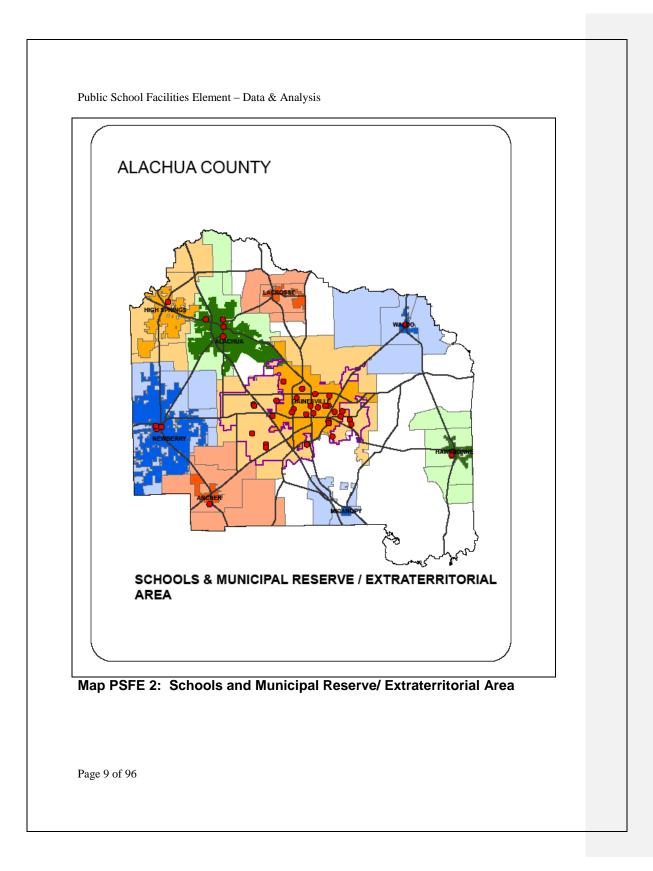
<sup>5</sup> s. 163.3177(12)(g ), F.S. Page 6 of 96

Planning for school facilities is one of the responsibilities of the local School Board. In the past, it was often a separate process from local government planning. The proper functioning and the best distribution of schools is possible only when school planning is coordinated with the larger process of community planning for growth and change. Recognizing this fact, Alachua County governments, in cooperation and coordination with the School Board of Alachua County (School Board), are seeking to incorporate public schools in the framework of the Comprehensive Plan. Currently there is no specific regulatory mandate that all public school levels of service (LOS) standards be met prior to the issuance of a development order and permit. The 2005 legislation now requires that school concurrency be included in the concurrency management system of local government.

Coordinated school facility planning requires a partnership between the school district and local governments. Consequently, this data and analysis recognizes the role of Alachua County, the cities of Gainesville, Alachua, Archer, Hawthorne, High Springs, LaCrosse, Micanopy, Newberry and Waldo and the Alachua County School District. **Map PSFE 1** shows the location of schools and the geographic relationships of these participants. **Map PSFE 2** shows the location of schools in relation to the municipal reserve boundaries.

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## **Chapter 2: Existing Community Conditions**

#### Introduction

Alachua County is situated in north central Florida and encompasses a total land area of 874 square miles. The population is estimated to be 247,561 as of April 1, 2007 (refer to Table PSFE 1) representing a density of 283 persons per square mile. The population predominantly resides in the urbanized areas associated with the City of Gainesville.

As shown by Map PSFE 1, the municipalities of Alachua, Archer, Gainesville, Hawthorne, High Springs, LaCrosse, Micanopy, Newberry, Waldo are located within the County.

The primary purpose of this analysis is to (1) describe the historical and current relationship between population, housing and school enrollment and (2) provide a framework for projecting the demands of projected growth on school capacity.

#### **Population & Housing**

#### Population

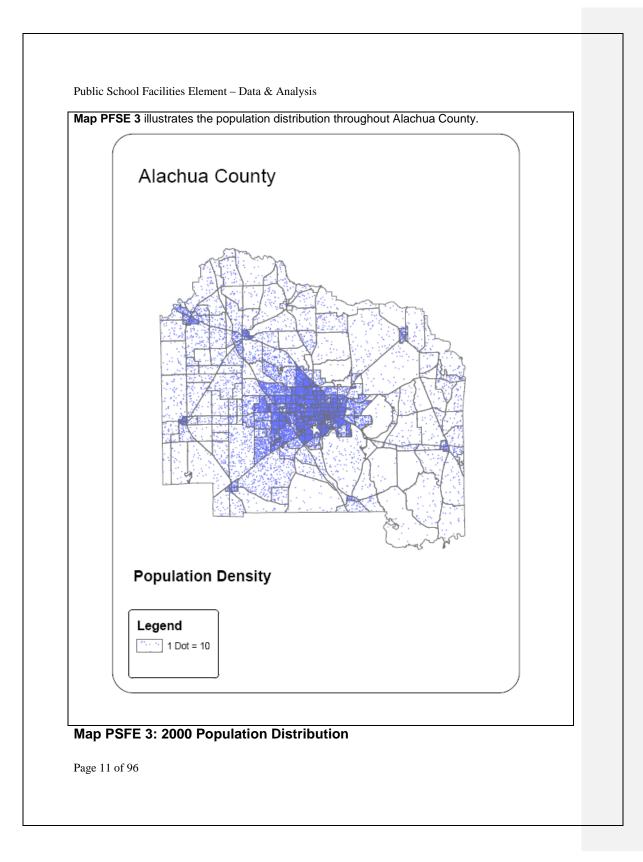
The population of Alachua County has expanded steadily and rapidly since the year 1940.

Table P	Table PSFE 1: Alachua County Population Growth – 1950-2007								
Year	Alachua County Total Population	10 Yr Increase (%)	Average Annual Growth (%)	Unincorporated Alachua County	10 Yr Increase (%)	Unincorporated as % of Total			
1950	57,026	74.7%	7.5%	21,753	-36%	38%			
1960	74,074	29.9%	3%	26,163	20%	35%			
1970	104,764	41.4%	4.4%	30,020	15%	29%			
1980	151,369	44.5%	4.5%	61,885	106%	41%			
1990	181,596	20.0%	2.0%	83,815	35%	46%			
2000	217,955	20.0%	2.0%	104,910	25%	48%			
2005*	240,764	10.5%	2.1%	100,507	-4.2%	42%			
2007**	247.561	2.8%	1.4%	103.217	2.9	42%			

Source: US Bureau of the Census; 2005 Estimate, Florida Estimates of Population, Bureau of Economic & Business Research, University of Florida

\* 5 Yr Increase (%) \*\* 2 Yr Increase (%)

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The county's population by municipality is shown the Table PSFE 2.

Municipality		Population		2000 Population Characteristics			
	1990	2000	2007	Median Age	% Under 18	% Over 65	
Alachua	4,529	6,098	7,854	37.1	27.8%	11.7%	
Archer	1,372	1,289	1,229	33.6	31.3%	11.6%	
Gainesville	84,770	95,447	122,671	26.4	17.8%	9.8%	
Hawthorne	1,305	1,415	1,401	38.0	28.3%	17.2%	
High Springs	3,144	3,863	4,739	39.4	25.4%	15.7%	
La Crosse	122	143	195	41.8	17.5%	14.7%	
Micanopy	612	653	637	43.0	19.8%	14.2%	
Newberry	1,644	3,316	4,787	35.1	27.7%	11.0%	
Waldo	1,017	821	831	36.9	26.1%	15.6%	
Unincorporated Alachua County	83,081	104,910	103217	30.0	21.2%	4.2%	
Total Alachua County	181,596	217,955	247,561	29.0	20.2%	9.6%	
Florida	12,938,071	15,982,824	18,680,367	38.7	22.8%	17.6%	
United States	248,709,873	281,421,906	301,621,157	35.3	25.7%	12.4%	

Source: US Bureau of the Census; 2007 Estimate, Florida Estimates of Population, Bureau of Economic & Business Research, University of Florida.

With a median age of 29 years (2000), Alachua County's population is less than the Florida's median age of 38.7 years and the national median age of 35.3 years. Correspondingly, the percentage of persons under the age of 18 is 25.7% in Alachua County compared to 22.8% for the State and 25.7% nationally. This difference is attributed to the influence of the University of Florida on the demographics of Gainesville.

The communities within Alachua County exhibit different demographic characteristics that are significant for school planning, as shown in **Table PSFE 2**.

#### School Age Population

In 2006, Alachua County's school age population (5-17) represented 13.51% of the total population compared to 16.9% for the State. This percentage is forecasted to increase to 13.54% by 2020 and then to decline to 13.09% in 2030 due to the aging of the population and the tendency toward smaller families (refer to **Table PFSE 3**).

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Table PSFE 3: School Age & Total Population 2000- 2030							
Year	School Age Population (Ages 5-17)	Numerical Change	Percent Change	Total Population	Numerical Change	Percent Change	School Age Population (% of Total)
2000	32,777	g-	<b>-</b>	217,955		g-	15.04%
2006*	32,933	156	0.48%	247,561	29,606	13.58%	13.51%
2010**	34,427	1,494	4.54%	259,838	16,059	6.59%	13.25%
2015**	37,169	2,742	7.96%	277,311	17,473	6.72%	13.40%
2020**	39,502	2,333	6.28%	291,780	14,469	5.22%	13.54%
2025**	40,795	1,293	3.27%	304,745	12,965	4.44%	13.39%
2030**	41.459	664	1.63%	316,783	12.038	3.95%	13.09%

Source: Bureau of Economic & Business Research, Bulletin 148, University of Florida, June 2007 \*Estimate \*\* Projection

#### **Housing Characteristics**

Table PSFE 4 displays the differences in ownership, occupancy, and household size between the municipalities in Alachua County.

Table PSFE 4:	Table PSFE 4: Alachua County 2000 Housing Characteristics							
	Housing Units	Occupied Housing Units	% Occupied	Vacant Housing Units	% Vacant	% Seasonal	Average Household Size (occupied units)	
Alachua, City of	2,501	2,348	93.9%	153	6.1%	0.5%	2.59	
Archer	529	487	92.1%	42	7.9%	0.8%	2.65	
Gainesville	40,105	37,279	93.0%	2,826	7.0%	0.4%	2.25	
Hawthorne	598	537	89.8%	61	10.2%	1.0%	2.64	
High Springs	1,668	1,539	92.3%	129	7.7%	0.8%	2.47	
La Crosse	64	62	96.9%	2	3.1%	0.0%	2.31	
Micanopy	346	302	87.3%	44	12.7%	1.7%	2.16	
Newberry	1,360	1,258	92.5%	102	7.5%	0.4%	2.64	
Waldo	407	347	85.3%	60	14.7%	3.4%	2.37	
Unincorporated	47,535	43,350	91.20%	4,185	8.80%	0.9%	2.38	
Total County	95,113	87,509	92.0%	7,604	8.0%	0.7%	2.34	

Source: US Bureau of the Census, 2000.

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#### **Relationship of Growth and Public Schools**

The population of Alachua County is projected to grow from its 2007 estimate of 247,561 to  $304,700^6$  by 2025 representing an increase of over 57,000 residents. This projection is shown by **Figure PSFE 1.** 

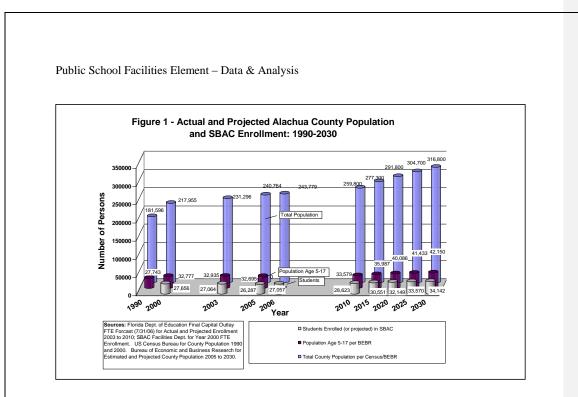
As shown by **Table PSFE 6**, the 2007 public school enrollment is 26,235 or 10.6% of the population. Using the assumption that this ratio of public school students to population will continue through 2025, the public school enrollment is projected to be 32,290 by 2025 representing a growth approximately 6,000 students.

Table PSFE 6: Pop	oulation & Stud	ent Enrollme	ent Projectio	ons			
	2007	2010	2015	2020	) 202	25	2007 -2025 Growth
Population	247,561	259,800	277,300	291,80	0 304,7	700	57,139
		Public Sc	hool Enrollı	ment*			
Elementary	11,831	12,416	13,252	13,94	5 14,5	62	2,731
Middle	5,676	5,957	6,358	6,690	6,98	36	1,310
High	8,728	9,159	9,776	10,28	8 10,7	42	2,014
Total	26,235 <sup>7</sup>	27,532	29,387	30,92	3 32,2	90	6,055
		Public S	chool Capa	city			
Elementary	13,556						
Middle	7,842						
High	8,917						
Total	30,315 <sup>8</sup>						
		Public Scho	ool Capacity	/ Needs			
Elementary	1,725	1,140	304	-389	-1,006		
Middle	2,166	1,885	1,484	1,152	856		
High	189	-242	-859	-1,371	-1,825		
Total	4,080	2,783	928	-608	-1,975		

\* Public School Enrollment for years 2010 through 2025 is derived by applying the 2007 ratio of elementary, middle and high school student enrollment (actual) to the BEBR 2007 population estimate. This method assumes that the 2007 public school enrollment / population ratio will remain constant for the planning period.

The "permanent program capacity" provided by the Alachua County school district in 2007-08 is 30,315. By 2025, the projected student growth will generate a long-range need for approximately 1,000 additional elementary student stations and about 1,800 additional high school stations.

- <sup>6</sup> Bureau of Economic and Business Research, University of Florida
- <sup>7</sup> Actual enrollment, Oct 2007, School Board of Alachua County
- $^{\rm 8}$  Permanent program capacity, 2007-08, School Board of Alachua County Page 14 of 96



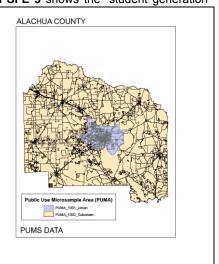
#### **Student Generation Multipliers**

The relationship between housing and the capacity of public schools is derived by the application of a "student generation multiplier". **Table PSFE 5** shows the "student generation

multipliers" (SGM) for Alachua County derived from the 2000 US Census.<sup>9</sup> The ratios shown include public school enrollment only.

**Table PSFE 5** distinguishes between the urban area of Alachua County, generally defined as Gainesville and its immediate surroundings, and the suburban portions of the County including the small municipalities and the unincorporated areas. A composite SGM is also shown. The composite SGM\_is used to define the population and public student enrollment

The multipliers are also segregated by the type or level of school i.e. elementary (PK-5), middle (6-8) and high (9-12) and by housing type i.e. singlefamily and multi-family.



<sup>9</sup> Public Use Micro Sample (PUMS) Page 15 of 96

PUMA1001	ELEM	MIDDLE	HIGH	TOTAL
Single Family	0.163	0.130	0.141	0.434
Multi Family	0.063	0.049	0.048	0.159
Composite	0.112	0.088	0.093	0.293
PUMA 1002	ELEM	MIDDLE	HIGH	TOTAL
Single Family	0.143	0.131	0.143	0.417
Multi Family	0.103	0.086	0.072	0.260
Composite	0.122	0.107	0.106	0.335
Composite	ELEM	MIDDLE	HIGH	TOTAL
Single Family	0.153	0.130	0.142	0.425
Multi Family	0.084	0.068	0.060	0.212
Composite	0.117	0.098	0.100	0.315

Source: 2000 US Census, Public Use Micro Sample Data

#### **Guidelines for the Development of Schools**

The public school system in Alachua County has expanded to meet the needs of growth. A profile of this system is provided in this section.

The Educational Facilities Plant Survey, a school district's official list of approved projects, is required by the State at least every five years. Alachua County School's latest survey was completed in 2007.

According to the State Requirements for Educational Facilities (SREF), a school site should be adequate to address existing needs based on school programs and enrollment and to allow economical future expansion and development. The choice of sites for new schools is of critical importance in the overall development of a school facilities program. New sites should be located to minimize transportation and infrastructure costs and should be sized so that they provide adequate space for school buildings, stormwater retention, off street parking, queuing for parent and bus loading and unloading, and playground areas.

SREF presents minimum space requirements based on program needs, pursuant to Rule A-2.032, Florida Administrative Code, Size of Space, and Occupant Design Capacity Criteria. The minimum space requirements include student capacity, student stations, gross square footage of buildings, and facilities utilization. Student capacity is the maximum number of students a school facility is designed to accommodate. A student station is the area necessary for a student to engage in learning activities, and varies with particular types of activities. It is a measure of the use of space in schools.

According to State criteria, student capacity in elementary schools can be equated to the number of student stations, since elementary school students are assigned to one classroom throughout the day. In secondary schools (middle and high), however, students move from

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classroom to classroom depending on their subjects. Scheduling then becomes a factor in calculating capacity as well as the number of students and student stations. Therefore, utilization factors of 90% for middle schools and 95% for high schools have been established in determining capacity.

According to the Educational Facilities Survey, the optimum size of elementary schools is 600-800 students. The School Board has indicated that the operation and administration of larger schools is more economically feasible than smaller schools, so long as the educational standards are maintained. It is educationally and economically desirable for an elementary school to be large enough to justify a full time principal, a librarian, and instructional and clerical services. The optimum size for middle schools is 1,000-1,200 students, and for high schools it is 1,800-2,000 students.

Alachua County School District reports capacity to the Department of Education using the standards of the Florida Inventory of School Houses (FISH). FISH capacity is reported in a variety of ways including: permanent satisfactory student stations, satisfactory student stations assigned to relocatables (portables) and FISH capacity from permanent facilities and from portables. Alachua County uses FISH capacity for reporting purposes to the Department of Education.

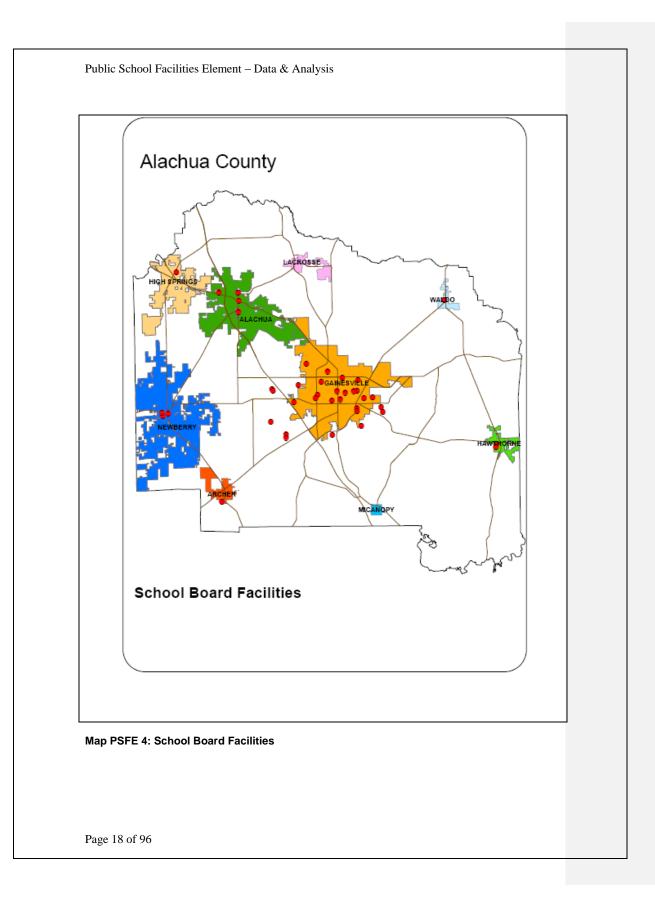
For the purposes of implementing school concurrency the Alachua County School Board has directed District staff to modify FISH capacity based on program use as an alternative method for measuring the capacity of some schools within the District. This capacity measure is a more exact means of reflecting the actual programs and capacity of its schools, taking into account special needs students and special programs that may or may not be counted as capacity. In some instances, specialized programs may be recognized as legitimate classroom uses and therefore may add capacity to FISH. In other instances, program capacity may reduce FISH capacity. If these factors are not considered when discussing capacity, the result may be a mistaken impression that classrooms are being under- or over-utilized.

#### **Historic Overview**

The growth of the public school system is reflected in **Table PFSE 7**. As noted, 11% of the physical plant was constructed in the last 10 years with 21% constructed during the last 20 years. Only 18% of this physical plant was in place prior to 1955 (50 years).

In Alachua County, elementary schools include pre-kindergarten through fifth grade (PK-5), while middle schools include grades 6-8, and high schools, grades 9-12. As of 2007, Alachua County had twenty-four elementary schools, seven middle schools, seven high schools, three special education schools, and thirteen charter schools. **Map PSFE 4** presents the location of existing School Board facilities.

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#### **Current State of Public Schools**

The Alachua School District currently reports the following profile for the 2007-08 school year:

Elementary	24 schools	11,750 students
Middle	9	5,573
High	7	8,488
Special	3	390
Charter Schools	13 <sup>10</sup>	1,274
TOTAL	56	27,475

As of June 30, 2007, Florida Department of Education records indicate that the total FISH capacity of the public school system is 33,125<sup>11</sup>. Approximately 93% of this capacity is housed in permanent structures with the remaining 7% provided by relocatables.

The District maintains approximately 5 million sq ft of school facilities with 1.6 million sq ft of classroom space. (Refer to **Table PSFE 7**).

The analysis of school capacity and its impact on adopted LOS standards presented in the PSFE is based on "**permanent program capacity**." The LOS standard for schools is expressed as a percentage of student enrollment to school capacity based on its program capacity.

Whereas the Department of Education's FISH capacity is determined by formulas applied to each school's design, program capacity is a District-determined measure based upon the actual use of the school. For program capacity, the major capacity factors are constitutional class size limits, student educational needs, and staff scheduling. District staff analyzed the capacity of each school to determine its program capacity. For elementary, middle and high schools only the capacity of permanent facilities was considered. Finally, the capacity of schools was adjusted based on the planned addition of permanent and relocatable spaces over the five period corresponding to the concurrency management program.

<sup>10</sup> Charter schools are not maintained by the School Board of Alachua County

<sup>11</sup> "FISH Capacity" is defined as the total design capacity of a school including relocatables

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Table PSEE 7: Alachua School District -El	orida Inventory of School Houses (FISH) Data
PHYSICAL PLANT	brida inventory of School Houses (FISH) Data
High Schools	7
Middle Schools	7
Elementary Schools	24
Special Schools	3
Relocatable Buildings	266
Permanent Stations	32,109
Relocatable Stations	2,312
Total Stations	34,421
FISH CAPACITY	33,125
Permanent Classrooms	1,534
Relocatable Classrooms	108
Total Classrooms	1,642
TOTAL NET SQ FT	5,003,560
Permanent Net Sq Ft	4,819,275
Relocatable Net Sq Ft	184,285
Instructional Net Sq Ft	1,561,597
% Sq Ft 1 – 10 Years Old	11%
% Sq Ft 11 – 20 Years Old	21%
% Sq Ft 21 – 30 Years Old	9%
% Sq Ft 31 – 40 Years Old	26%
% Sq Ft 41 – 50 Years Old	14%
% Sq Ft Over 50 Years Old	18%

Source: Florida Department of Education, Office of Educational Facilities, June 30, 2007

#### **HIGH SCHOOLS**

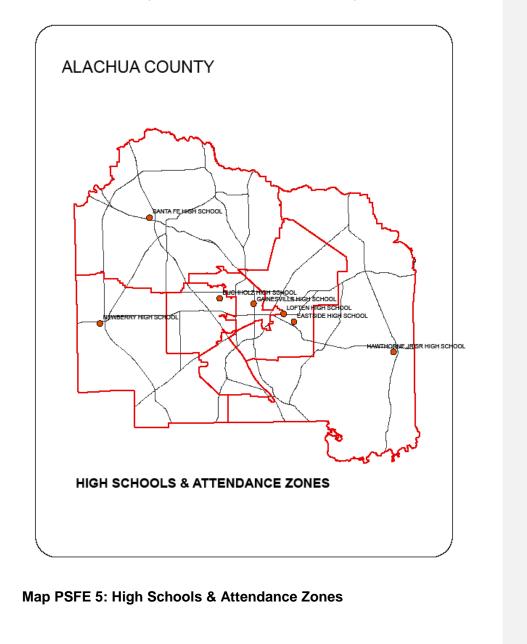
Seven public high schools are provided by the Alachua County School District. High school capacity is also provided by three special schools. A profile of these schools is shown by **Table PSFE 8**. Their locations and attendance zones are illustrated by **Map PSFE 5**.

School	Permanent Program Capacity	Actual COFTE Enrollment	Actual Utilization
	2007-08	2007-08	2007-08
BUCHHOLZ	2,054	2,376	115.7%
EASTSIDE	2,037	1,839	90.3%
GAINESVILLE	2,029	2,023	99.7%
HAWTHORNE	464	261	56.3%
LOFTEN	420	178	42.4%
NEWBERRY	612	581	94.9%
SANTA FE	1,001	1,230	122.9%
TOTAL HIGH SCHOOLS	8,617	8,488	98.5%
HIGH	I CAPACITY / ENROLLM	MENT IN SPECIAL SCHOO	LS
AQ JONES	44	37	84.1%
HORIZON	150	118	78.7%
ANCHOR	106	85	80.2%
ALL HIGH CAPACITY	8,917	8,728	97.9%

Source: Alachua County School District, 2007-08

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The permanent program capacity of the Alachua County high schools is 8,917. The 2007-08 reported actual enrollment within the seven high schools is 8,728 students. On a district-wide basis, Alachua County's high schools are operating at 97.9% of their permanent program capacity. With the exception of Santa Fe High and Buchholz High, student enrollment at high schools is below the permanent program capacity.



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#### MIDDLE SCHOOLS

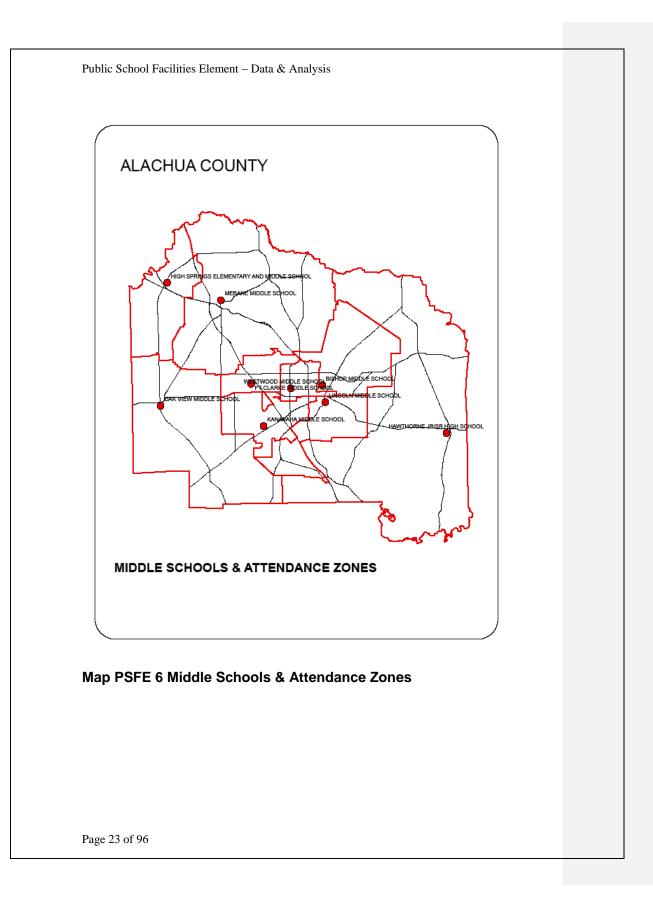
Seven public middle schools and one community school are provided by the Alachua County School District. A profile of these schools is shown by **Table PSFE 9**. Their locations and attendance zones are illustrated by **Map PSFE 6**.

Table PSFE 9: Inventory of	Alachua County Pul	blic Middle Schools	
School	Permanent Program Capacity	Actual COFTE Enrollment	Actual Utilization
	2007-08	2007-08	2007-08
BISHOP	1,108	785	70.8%
FORT CLARKE	868	862	99.3%
HAWTHORNE	244	183	75.0%
HIGH SPRINGS	436	349	80.0%
KANAPAHA	1,079	879	81.5%
LINCOLN	1,053	734	69.7%
MEBANE	778	463	59.5%
OAK VIEW	579	394	68.0%
WESTWOOD	1,122	924	82.4%
TOTAL MIDDLE SCHOOLS	7,465	5,573	74.7%
MIDDLE	E CAPACITY / ENROLLME	NT IN SPECIAL SCHOOLS	8
LOFTEN (8)	108	25	23.1%
AQ JONES	33	17	51.5%
HORIZON	142	47	33.1%
LANIER	94	14	14.9%
ALL MIDDLE CAPACITY	7,644	5,676	74.3%

Source: Alachua County School District, 2007-08

The 2007-08 reported actual enrollment within the seven middle schools and four special schools is 5,676 students. The permanent program capacity for middle schools is 7,644. On a district-wide basis, Alachua County's middle schools are operating at 74.3% of their permanent program capacity. All middle schools in Alachua County are currently operating below the 100% utilization rate.

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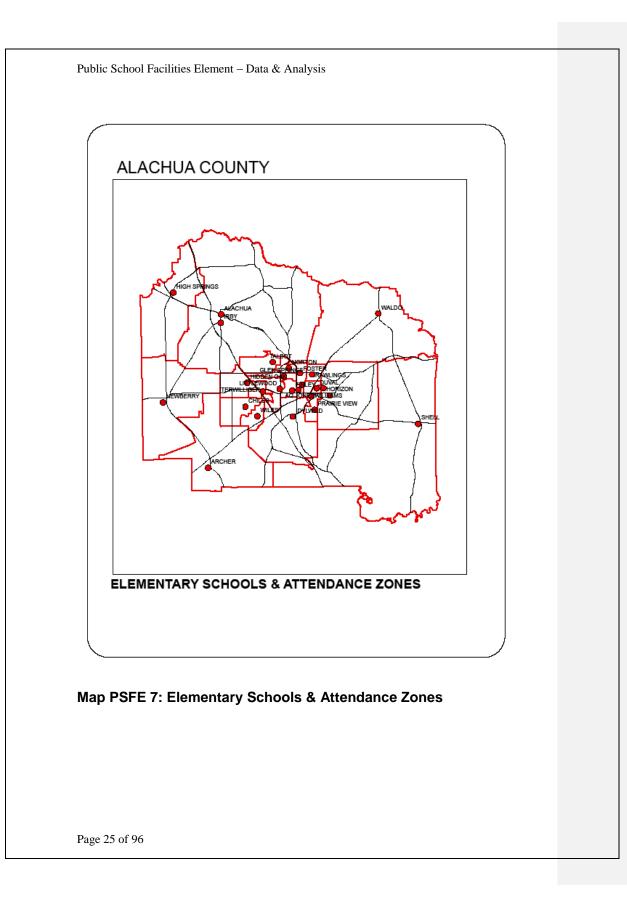
#### **ELEMENTARY SCHOOLS**

Twenty four public elementary are provided by the Alachua County School District. A profile of these schools is shown by **Table PSFE 10**. Their locations and attendance zones are illustrated by **Map PSFE 7**.

Table PSFE 10: Inventory of Alachua County Public Elementary Schools			
School	Permanent Program Capacity 2007-08	Actual COFTE Enrollment 2007-08	Actual Utilization
ALACHUA	525	462	88.0%
ARCHER	429	321	74.8%
CHILES	761	799	105.0%
DUVAL	492	468	95.1%
FINLEY	489	420	85.9%
FOSTER	495	479	96.8%
GLEN SPRINGS	475	464	97.7%
HIDDEN OAK	743	819	110.2%
HIGH SPRINGS	544	608	111.8%
IDYLWILD	615	576	93.7%
IRBY	595	477	80.2%
LAKE FOREST	466	368	79.0%
LITTLEWOOD	616	615	99.8%
METCALFE	509	295	58.0%
NEWBERRY	507	594	117.2%
NORTON	687	654	95.2%
PRAIRIE VIEW	575	199	34.6%
RAWLINGS	518	344	66.4%
SHELL	406	194	47.8%
TALBOT	721	700	97.1%
TERWILLIGER	615	507	82.4%
WALDO	268	211	78.7%
WILES	724	677	93.5%
WILLIAMS	535	499	93.3%
TOTAL ELEMENTARY SCHOOLS	13,310	11,750	88.3%
ELEMENTARY	CAPACITY & ENROLI	MENT IN SPECIAL SCH	DOLS
AQ JONES	179	30	16.8%
HORIZON	67	51	76.1%
ANCHOR	0	0	0.0%
ALL ELEMENTARY CAPACITY	13,556	11,831	87.3%

Source: Alachua County School District and Florida Department of Education, 2007-08

The 2007-08 reported enrollment within elementary schools is 11,831. The permanent program capacity for elementary schools is 13,556. On a district-wide basis, Alachua County's elementary schools are operating at 87.3% of their permanent program capacity.



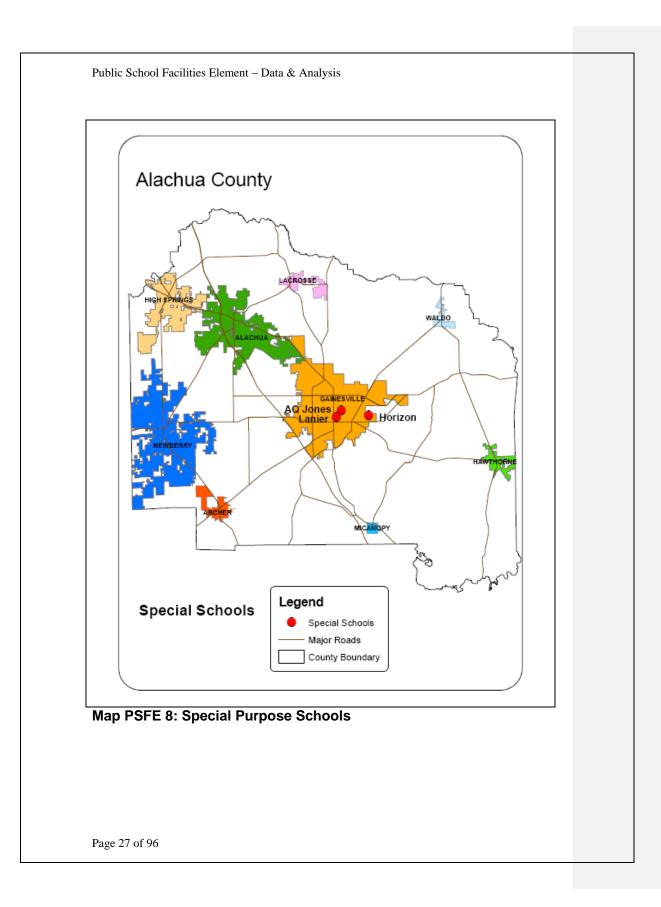
### SPECIAL PURPOSE SCHOOLS

Alachua County School District operates three special schools and programs providing a variety of educational services. These schools and programs are as listed in **Table PSFE 11**. Special schools and programs are available to students on a district-wide basis. Their locations are illustrated by **Map PSFE 8**.

Table PSFE 11: Inventory of Alachua County Public Special Schools & Programs				
	Actual Permanent Actual COFTE Program Enrollment Actual Utili Capacity		Actual Utilization	
SCHOOL	2007-08	2007-08	2007-08	
AQ Jones	144	100	69.4%	
Horizon	387	122	31.5%	
Sidney Lanier/ Anchor	409	168	41.1%	
Total Special Schools	940	390	41.5%	

Source: Alachua County School District and Florida Department of Education, 2007-08

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#### **CHARTER SCHOOLS**

The Alachua County School District charters 13 schools to be operated by private organizations. Although charter schools are public schools, the enrollment within these schools is excluded from the Capital Outlay Full Time Equivalent (COFTE) counts and projections provided by the Florida Department of Education (DOE). Charter school facilities are not required to meet the building standards of public schools nor are their curriculum dictated by the District. The capacities of charter school are self reported. Additionally, there are no uniform standards for reporting charter school capacity. Their locations are illustrated by **Map PSFE 9**.

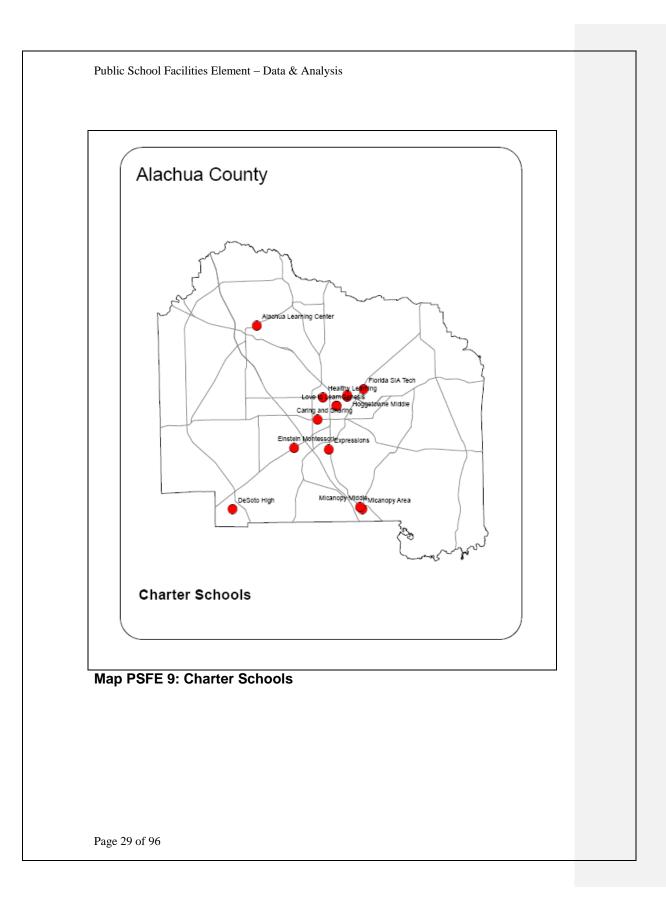
Table PSFE 12 provides an inventory of charter schools within Alachua County.

Table PSFE 12: Inventory of Alachua County Public Charter Schools				
2011001	Capacity - Student Stations <sup>12</sup>	Actual COFTE Enrollment	Actual Utilization	
SCHOOL	2007-08	2007-08	2007-08	
Alachua Learning Center Inc.	144	144	100%	
Caring and Sharing Learning School, Inc.	130	110	85%	
DeSoto High School, Inc.	72	42	58%	
Einstein Montessori School, Inc.	126	99	79%	
Expressions Learning Arts Academy, Inc.	108	83	77%	
Florida SIA Tech at Gainesville Job Core Center	57	200	351%	
Genesis Preparatory School	80	72	90%	
Healthy Learning Academy, Inc.	54	29	54%	
Hoggetowne Middle School	144	135	94%	
Love to Learn Educational Center, Inc.	80	52	65%	
Micanopy Area Cooperative School, Inc.	126	117	93%	
Micanopy Middle School, Inc.	72	71	99%	
One Room School House Project, Inc.	120	120	100%	
Total Charter Schools	1,313	1,274	97%	

Source: Alachua County School District and Florida Department of Education, 2007-08

<sup>12</sup> The capacities of charter schools are self-reporting. There are no uniform standards for reporting charter school capacity.

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#### RELOCATABLES

The District addresses capacity deficiencies and other program needs at individual schools by the use of relocatables or portables. As shown by **Table PSFE 13**, the District uses a total of 234 relocatables providing 2,147 student stations.

Table PSFE 13: 2007 Use of Relocatables				
School Type	Number of Relocatables	Student Stations		
High Schools	74	1,108		
Middle Schools	37	426		
Elementary Schools	107	498		
Specials Schools	16	115		
District Totals	234	2,147		

Source: Alachua County School District, 2007-08

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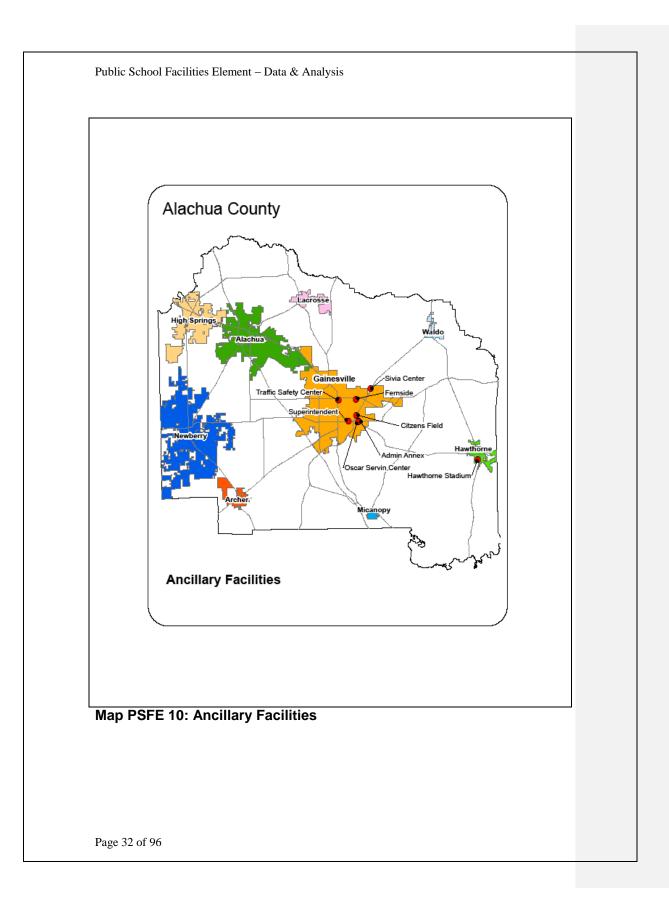
#### **ANCILLARY FACILITIES**

Ancillary facilities provide general support for the operation of the District not related to individual schools. An inventory of these facilities is provided by **Table PSFE 14**. Their locations are illustrated by **Map PSFE 10**.

Table PSFE 14: Ancillary Facilities Inventory				
Facility	Site Size (acres)	Building Size (sq ft)		
Traffic Safety Center	4	5,986		
Administrative Annex	12	97,763		
Alachua Superintendent	7	54,477		
Camp Crystal	120	24,243		
Citizens Field	10	11,026		
Oscar Servin Center	10	3,383		
Fearnside Family Services	15	20,677		
Hawthorne Stadium	8	3,137		
Sivia Center	18	75,122		
Total Inventory	204	295,814		

Source: Alachua County School District, 2007-08.

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#### SUMMARY OF SCHOOL FACILITIES

Table PSFE 15 provides a summary of the capacity, enrollment and level of service district-wide for the high, middle, elementary and special purpose schools operated by the district. As noted, elementary, middle and high schools are generally operating at enrollment levels less than 100% of their permanent program capacity.

Table PSFE 15: 2007 Summary of Alachua County Public Schools			
	Permanent Program Capacity	Actual COFTE Enrollment	Actual Utilization
School Type	2007-08	2007-08	2007-08
HIGH TOTAL	8,617	8,488	98.5%
MIDDLE TOTAL	7,465	5,573	74.7%
ELEMENTARY TOTAL	13,310	11,750	88.3%
SPECIAL TOTAL	940	390	41.5%
CHARTER TOTAL	1,313	1,274	97.0%
ALL SCHOOLS	31,645	27,475	86.8%
Source: Alachua County School District, 2007	-08		

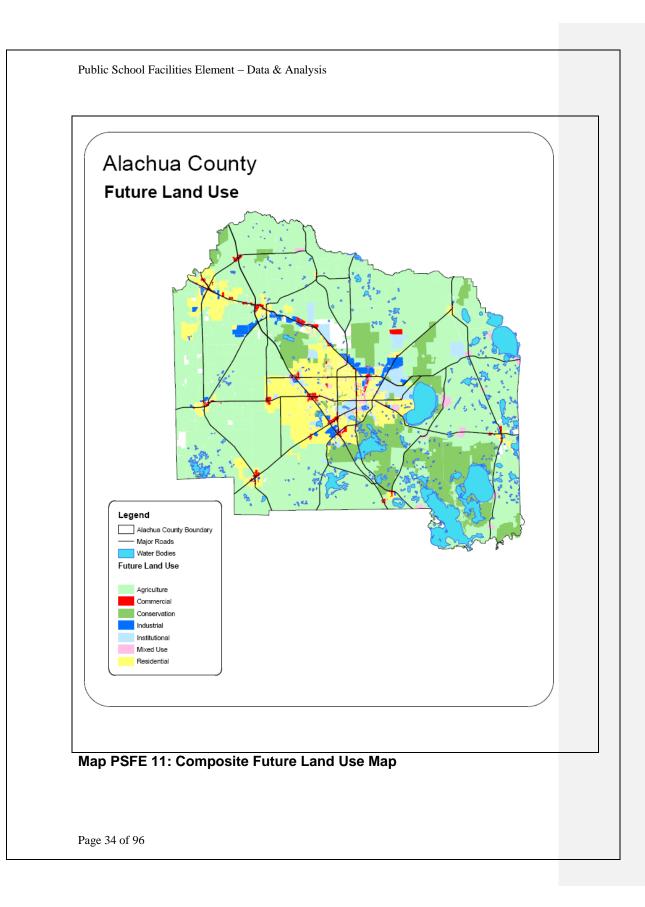
#### **RELATIONSHIP TO ALACHUA COUNTY AND MUNICIPALITIES**

#### Future Land Use Element / Future Land Use Map

The municipalities of Alachua, Archer, Gainesville, Hawthorne, High Springs, LaCrosse, Micanopy, Newberry, Waldo, and Alachua County each maintain a comprehensive plan and implement land development regulations consistent with Florida statutes and rules. Each of the municipalities has incorporated school siting and coordination policies in their comprehensive plans. Alachua County has incorporated public schools in the framework of the Comprehensive Plan by including schools in the institutional policies and Future Land Use Element. This section provides a summary of the current status of these programs as they relate to school facilities planning and coordination.

Map PSFE 11 shows a composite Future Land Use Map. The categories are generalized and the color code reconciled to reflect general land use types and densities.

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### Summary of Objectives and Policies related to Alachua County Public Schools

	Alachua County Objectives and Policies	<b>Comment [GB1]:</b> Consistency of Headings as per Laura Dedenbach
	Future Land Use Element	
Objective 1.1	Encourage development of residential land in a manner which promotes social and economic diversity, provides for phased and orderly growth consistent with available public facilities, and provides for access to existing or planned public services such as schools, parks, and cultural facilities.	
Policy 1.5.1	New residential development shall meet all of the requirements for adequate facilities based on the level of service standards adopted in this Plan for roads, potable water, sanitary sewer, solid waste, stormwater, recreation and open space facilities, and mass transit and the concurrency provisions of this Plan.	
Policy 1.5.2	In addition to the facilities for which level of service standards are adopted as part of the concurrency management system of this Plan, other facilities that should be adequate to serve new urban residential development include: d. primary and secondary schools.	
Policy 5.1.2	The following uses are considered institutional and governmental uses in Alachua County: a. Public and Private Educational Facilities (meeting State of Florida compulsory education requirements), Day Care Centers, and Nursery Schools.	
Objective 5.3	Educational Facilities	
Policy 5.3.1	The following areas shall be avoided when locating future educational facilities in Alachua County:	
	Noise Attenuation Area or Noise Sensitive District, and other airport impact areas as prohibited by Chapter 333, Florida Statutes.	
	Environmentally sensitive areas as determined in accordance with the conservation policies of Alachua County (see the Conservation and Open Space Element.	
	Areas designated for Rural/Agriculture land use.	
	Existing or designated industrial districts (except for vocational schools).	
	Any area where the nature of existing or proposed adjacent land uses would endanger the safety of students or decrease the effective	

Public School Fa	acilities Element	– Data	& Analysis
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	provision of education.
Policy 5.3.2	Elementary and middle schools are encouraged to locate: a. within existing or proposed residential areas or village centers, and b. near existing or designated public facilities such as parks, recreational areas, libraries, and community centers to facilitate the joint use of these areas.
Policy 5.3.3	To ensure the safety of children, elementary schools shall be located on paved roads. Direct access should be available from local or collector streets, or from arterials with an interior road to the school.
Policy 5.3.4	To ensure accessibility, middle and senior high schools shall be located near arterial streets.
Policy 5.3.5	To ensure safety and accessibility, all schools shall be linked with surrounding residential areas by bikeways and sidewalks.
Policy 5.3.6	Alachua County shall co-locate public facilities such as parks, recreational areas, libraries, and community centers with schools to the extent possible.
Policy 5.3.7	<ul> <li>a. Public educational facilities shall be allowable uses in the following land use categories designated on the Future Land Use Map: <ol> <li>Urban Residential: Low density, Medium density, Mediumhigh density, and High density ranges.</li> <li>Institutional, within the urban cluster.</li> <li>Public educational facilities may also be allowed as conditional uses in activity centers, institutional areas designated outside of the urban cluster, and other land use categories.</li> <li>Land proposed for donation for school sites shall comply with Future Land Use Element Policy 7.1.10</li> <li>Land development regulations for public and private educational facilities shall include reasonable development standards and conditions, and shall provide for consideration of the site plan's adequacy as it relates to environmental concerns, health, safety, and general welfare, promotion of safe pedestrian and bicycle access with interconnections to related uses, and effects on adjacent property.</li> </ol> </li> </ul>
Policy 5.3.8	Existing schools shall be considered consistent with the Comprehensive Plan. If the School Board of Alachua County submits an application to expand an existing school site, the County may impose reasonable development standards and conditions on the expansion only, and in a manner consistent with s. 235.34(1), Florida Statutes. Standards and conditions may not be imposed which conflict with those established in chapter 235, F.S., or the State Uniform Building Code, unless mutually agreed. In

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	<ul><li>accordance with chapter 235, F.S., site plan review or approval shall not be required for:</li><li>a. The placement of temporary or portable classroom facilities; or</li></ul>
	b. Proposed renovation or construction on existing school sites, with the exception of construction that changes the primary use of a facility, includes stadiums, or results in a greater than 5 percent increase in student capacity, or as mutually agreed.
Policy 7.1.10	Land proposed to be donated for school sites must be approved by the School Board of Alachua County. The following minimum size standards have been recommended by the School Board: Elementary School - 15 acres, Middle School - 30 acres, High School - 65 acres.
Policy 7.1.11	All new development shall meet level of service requirements for roadways, potable water and sanitary sewer, stormwater, solid waste, mass transit, and improved recreation in accordance with LOS standards adopted in the elements addressing these facilities.
Policy 7.1.12	The concurrency management provisions of the land development regulations shall specify the period for which certification of level of service compliance shall be valid.
	<b>Recreation and Open Space Element</b>
Objective 1.2	The County shall utilize recreation sites and funding mechanisms provided by the County, municipalities, State and Federal Governments, School Board of Alachua County, volunteer organizations and private groups to expand the recreational opportunities of Alachua County citizens.
Policy 1.2.3	The County shall pursue agreements or contracts with the School Board of Alachua County to jointly provide neighborhood recreation facilities at or adjacent to school grounds which would promote the most efficient use of public lands to meet recreation needs. Such agreements will include provisions for capital improvements, operations and maintenance and liability
Policy 1.2.4	The County shall provide assistance to the School Board, through the School Site Selection Committee, on the location, phasing, and design of future school sites to enhance the potential of schools as recreation sites. Per Policy 5.3.6 of the Future Land Use Element, Alachua County shall seek to collocate public facilities, including parks, with schools to the greatest extent possible.

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	Intergovernmental Coordination Element
Policy 1.4	The School Board of Alachua County shall locate sites for new public schools consistent with the criteria in the Future Land Use Element for siting new public school facilities. In order to facilitate coordination between the School Board and the County: a) Alachua County shall continue to participate at a staff level in the School Acquisition Committee or other such committees of the Alachua County School Board to ensure coordination of their comprehensive development plans with the Alachua County Comprehensive Plan. Determinations of the consistency of new school sites proposed by the School Board of Alachua County as required by S. 235.193, F.S., shall be made in accordance with procedures identified in an inter-local agreement between the School Board and Alachua County. b) Alachua County shall coordinate with the School Board of Alachua County through the Recreation and Open Space Advisory Committee and other committees to explore the expanded use of public school facilities for recreation and to develop and implement a standard use agreement. c) Alachua County staff shall coordinate with the School Board staff on methodologies for population projections, from which public school enrollment projections are made. Alachua County staff shall also coordinate with School Board staff on the geographic distribution of enrollment projections as part of the School Board's annual Enrollment Projections & Capacity Analysis Report. d) Alachua County shall solicit specific comments from the School Board on public schools that could be attended by children in proposed new residential developments, including the current and projected capacity and enrollment of such schools. This information shall be included in staff reports on items before the Local Planning Agency and Development Review Committee. e) The County Commission and the School Board shall meet
	periodically to address issues of mutual concern including consideration of impact fees for schools.
Policy 2.3	Alachua County shall continue to notify and consult with the following entities when there is any proposed development that could have an impact on that entity before action is taken on the proposed development. Comments by these entities will be incorporated into the appropriate development reportsSchool Board of Alachua County
Objective 3	Coordinate planning activities mandated by the various elements of the comprehensive plan with other local governments, school boards,

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	other units of local government providing services but not having regulatory authority over the use of land, the region and the state.
Objective 6	<ul> <li>Coordinate with relevant state or regional agencies, local governments, or other entities with operational and maintenance responsibility for such facilities in establishing levels of service standards and guidelines.</li> </ul>
	Capital Improvements Element
Policy 1.1.2	Alachua County shall coordinate the timing and location of capital
ĩ	improvement projects with improvement projects of the municipalities in Alachua County, the School Board of Alachua County, the Alachua County Library District, and surrounding counties. This shall be implemented as follows:
	As part of the annual update of the Capital Improvements Program (CIP), and Capital Budget, capital improvement plans of local agencies relevant to the facilities provided in Alachua County's CIE and CIP shall be identified and analyzed. This analysis may be in the form of maps identifying existing facilities, planned improvements for the upcoming fiscal year, and five-year plans. In turn, Alachua
	County shall provide information concerning the timing, location, and design of proposed capital improvements by the County to these entities and shall maintain a data base on facilities affecting or affected by facilities provided by the County.
Objective 1.2	Alachua County shall define types of public facilities and establish the standards or guidelines for level of service (LOS) by facility type to be used in developing and updating the five year capital improvement program to implement this element.
Objective 1.3	Maintenance of adopted LOS standards to meet existing and future facility needs by coordinating land use decisions with a schedule of capital improvements.
Objective 1.6	Programming and funding of capital projects consistent with the Goals, Objectives, and Policies of the Comprehensive Plan and Future Land Use Map, to maintain adopted LOS standards, and/or meet other public facility needs not dictated by LOS standards.
	City of Alachua Objectives and Polices
	Future Land Use Element
Objective 1.1	The City of Alachua shall designate an Agriculture land use category in order to maintain agriculture operations within the city limits as well as preserve the rural character and small-town charm of Alachua
Policy 1.1.b	Supporting community services, such as schools, houses of worship, parks and community centers.

Policy 1.2.a	<ul> <li>Moderate density residential (0 to 4 dwelling units per acre): The moderate density residential land use category allows residential development at a maximum density of 4 dwelling units per acre. The following uses are allowed in the moderate density residential land use category:</li> <li> 8. Supporting community services, such as schools, houses of worship, parks, and community centers</li> <li>10. Supporting community services, such as schools, houses of Worship, parks, and community centers</li> </ul>
Policy 1.2.c	<ul> <li>High density residential (8 to 15 dwelling units per acre): The high density residential land use category allows residential development at a density of 8 dwelling units per acre to 15 dwelling units per acre, as well as certain complementary uses, such as a limited range of neighborhood-scale retail and services. The following uses are allowed within the high density residential land use category: 10. Supporting community services, such as schools, houses of worship, parks, and community centers.</li> </ul>
Policy 1.3.a	Community Commercial: The Community Commercial land use category is established to provide neighborhood and community scale goods and services to adjacent neighborhood and residential areas. The following uses are allowed within the Community Commercial land use category: 8. Supporting community services, such as schools, houses of worship, parks, and community centers;
Policy 1.5.a	Education         1. The City shall require the location of public, private and charter school sites to be consistent with the following criteria:         a. The proposed school location shall be compatible with present and projected use of adjacent property;         b. Adequate public facilities and services are, or will be available concurrent with the development of the school;         c. There are no significant environmental constraints that would preclude development of an educational facility on the site;         d. There will be no adverse impacts on archaeological or historic sites or structures listed on the State of Florida Historic Master Site File, which are located on the site;         e. The proposed location is well drained and soils are suitable for development or are adaptable for development and outdoor educational purposes with drainage improvements;         f. The proposed site can accommodate the required parking and circulation of vehicles on the site; and

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	g. Where feasible the proposed site is so located to allow for co-
	location
	2. The City shall require the development of public, private and
	charter school sites to be consistent with the following
	standards:
	a. Middle and high schools shall be located on collector
	or arterial roadways (as functionally classified within this
	comprehensive plan), which have sufficient capacity to carry traffic
	to be generated by the school and are suitable for high volume traffic
	during evening and special events as determined by generally
	acceptable traffic engineering standards;
	b. The location, arrangement and lighting of play fields and
	playgrounds shall be located and buffered as may be necessary to
	minimize impacts to adjacent residential property; and c. All
	structural setbacks, building heights, and access
	requirements shall be governed
Objective 1.3	The City shall coordinate the establishment and amendment of level
	of service standards for public facilities with State and local entities
	having operational and maintenance responsibility for such facilities
	prior to the adoption or any amendment affecting level of service
	standards.
Policy1.3.a	The City, shall, as part of the Comprehensive Plan monitoring and
2	evaluation process, coordinate amendments of any level of service
	standards with appropriate State, regional and local agencies, such as
	the Florida Department of Transportation, Florida Department of
	Environmental Protection Suwannee River Water Management
	District, North Central Florida Regional Planning Council, the City
	of Gainesville, the City of High Springs, Alachua County and the
	School Board of Alachua County prior to adoption of such
	amendment.
01: 1: 0.1	Conservation Element
Objective 2.1	The City shall conserve natural resources by educating the public
	about the impacts of humans on natural resources and the benefits of
D-1: 0 1 -	employing conservation and stewardship practices.
Policy 2.1.a	The City shall partner with the Alachua County School Board,
	Alachua County Environment Protection Department, Florida
	Department of environmental Protection (DEP), Suwannee River
	Water Management District, University of Florida Institute of Food
	and Agricultural Services, Santa Fe Community College and other
	appropriate agencies to provide environmental education to residents
	of all ages.
Objective 1.1	Recreation and Open Space Element           Long Range Planning and Funding:
Objective 1.1	The City shall secure the provision, coordination and maintenance of
	recreational land, cultural facilities for current and future residents

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	and visitors, and guarantee safe access to these facilities for all
	persons, regardless of special need or condition.
Objective 1.2	Facilities, Levels of Service and Hierarchy of Parks:
	The City shall provide a variety of recreational facilities and
	opportunities that respond to appropriate levels of service for the
	established hierarchy of parks.
Policy 1.2.f	The City shall develop a master plan outlining the location of present
	and future parks by January 2007. This plan shall delineate the
	community needs met by each park, including detailed descriptions
	of specialized programs, such as those serving after-school, senior
	and indoor recreation needs.
Objective 1.4	Partnerships: The City shall improve on its federal, state, regional
	and local, public and private partnerships to provide recreational
	facilities to residents and visitors.
Policy 1.4.a	The City shall continue working with the Alachua County School
	Board to maintain lease and rental agreements for recreation
	facilities at Alachua Elementary School, W.W. Irby Elementary
	School, Mebane Middle School and Santa Fe High School.
	Intergovernmental Coordination Element
Policy 1.1.a	By July 2004, the City of Alachua will enter into an interlocal
2	agreement with the School Board of Alachua County which shall
	describe, at a minimum, processes related to joint meetings,
	population projections, coordination and sharing of information, site
	selection, renovations and closures, and shared uses.
Policy 1.1.b	The City shall review all proposals for new school facilities
	according to the provisions for school siting found in the City of
	Alachua Land Development Regulations and the Future
	Land Use Element.
Objective 1.2	The City shall provide the City of Gainesville, the City of High
j	Springs, the Suwannee River Water management District, the North
	Central Florida Regional Planning Council and the Florida
	Department of Community Affairs, and any other affected agency
	the opportunity to comment on Comprehensive Plan amendments,
	rezoning, and other development proposals.
	······································
Policy 1.2.a	The City shall provide notice to and coordinate the review of all
5	proposed comprehensive plan amendments with Alachua County,
	the City of Gainesville, the City of High Springs, the School Board
	of Alachua County, the Suwannee River Water Management
	District, the North Central Florida Regional Planning Council, State
	and any other units of local government providing services but not
	having regulatory authority over the use of land.
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Policy 1.2.d	The City shall, as part of the development review process, provide notice of development proposals to governmental agencies providing services that may be impacted, such as the School Board of Alachua County, the Suwannee River Water Management District, the Florida Department of Transportation, and the Florida department of Environmental Protection, and provide the opportunity for concerns to be addressed.
	City of Archer Objectives and Policies
	Intergovernmental Coordination Element
Objective VII.3	The City of Archer, upon adoption of this comprehensive plan, shall coordinate the establishment and amendment of level of service standards for public facilities with state and local entities having operational and maintenance responsibility for such facilities prior to the adoption.
Policy VII.3.1	The City of Archer shall, as part of the Comprehensive Plan monitoring and evaluation process, coordinate amendments of any level of service standards with appropriate state regional and local agencies, such as the Florida Department of Transportation, Florida Department of Environmental Regulation, Florida Department of Natural Resources, the Suwannee River Water Management District, the North Central Florida Regional Planning Council, Alachua County government and the Alachua County School Board prior to such amendments.
Objective VII. 1	The City of Archer, upon adoption of this comprehensive plan, shall coordinate its comprehensive planning with the Alachua County School Board, Suwannee River Water Management District, adjacent local government comprehensive plans and other units of local government providing services but not having regulatory authority over the use of the land.
Policy VII. 1.1	The City of Archer shall establish a procedure, as part of the Comprehensive Plan review and amendment process, that all plan amendments proposed within the Comprehensive Plan are coordinated with adjacent local governments, the Alachua County School Board, Suwannee River Water Management District, North Central Florida Regional Planning Council, State and other units of local government providing services but not having regulatory authority over the use of land.
	Recreation and Open Space Element
Objective VI.1	The City, upon adoption of this comprehensive plan, shall maintain accurate recreation activity facility inventories so that accurate levels of service can be determined, based upon the total public and private recreation resources available to the City.
Policy VI.1.1	The City shall establish cooperative policies with other units of

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government, the Florida Department of Natural Resources, Water Management District, School Board and community organizations to meet recreation demands.

# City of Gainesville Objectives and Policies

	Future Land Use Element
Objective 1.1	Adopt city design principles which adhere to timeless (proven
	successful), traditional principles.
Policy 1.1.1	To the extent possible, all planning shall be in the form of complete
	and integrated communities containing housing, shops, work places, schools, parks and civic facilities essential to the daily life of the
	residents
Objective 1.2	Protect and promote viable transportation choices (including transit, walking and bicycling, and calmed car traffic).
Policy 1.2.9	The City shall require, on long block faces (480 or more feet), the
	provision of intermediate connections in the pedestrian network. For example, direct walkway and bicycle routes to schools should be provided.
Policy 1.3.3	Centers should, to the extent feasible, contain a range of mixed land
	use types—preferably within a one-quarter mile area—including such
	uses as neighborhood-scaled retail, office, recreation, civic, school,
	day care, places of assembly and medical uses. The uses are compact,
	and vertically and horizontally mixed. Multiple connections to and
	from surrounding areas should be provided along the edges of a mixed use area.
Objective 1.4	Adopt land development regulations that promote mixed-use
	development within the city
Policy 1.4.5	When considering the acquisition and establishment of public
-	facilities such as parks, libraries, and neighborhood centers, the City
	should, to the extent appropriate, select a location and/or design the
	facility in such a way that collocation of the facility with a public
	school is either achieved with an existing school, or can be retrofitted
	for such a collocation.
Objective 1.5	Discourage sprawling, low-density dispersal of the urban population
Policy 1.5.2	The City should work with the School Board of Alachua County to
5	enhance schools within city limits, particularly to make the schools
	more accessible to students without a car.
Objective 3.5	Ensure that the future plans of State government, the School Board of
objective 3.5	Alachua County, the University of Florida, and other applicable
	entities are consistent with this Comprehensive Plan to the extent
	permitted by law.
Policy 3.5.1	The City shall continue to coordinate with governmental entities to
-	ensure that the placement of public facilities promotes compact
	development and is consistent with the adopted LOS standards
Policy 3.5.2	The review of development plans of government entities shall be

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	consistent with the policies of the Intergovernmental Coordination Element of this Comprehensive Plan.
Objective 4.1	The City shall establish land use designations that allow sufficient
Objective 4.1	acreage for residential, commercial, mixed use, office, professional
	uses and industrial uses at appropriate locations to meet the needs of
	the projected population and which allow flexibility for the City to
	consider unique, innovative, and carefully construed proposals that
	are in keeping with the surrounding character and environmental
	conditions of specific sites.
Policy 4.1.1	Public schools may be located in the following land use categories:
2	single-family, residential low-density, residential medium density,
	residential high density, mixed-use residential, mixed-use low-
	intensity, mixed-use medium-intensity, mixed-use high-intensity,
	urban mixed-use 1, urban mixed-use 2, office, education,
Policy 4.3.3	The Orton Trust Planned Use District shall consist of a mix of
5	residential and non-residential uses under the following conditions
	and restrictions: No non-residential activity, with the exception of
	places of religious assembly or private schools, shall be allowed along
	Northwest 31st Avenue or within 500 linear feet north of the frontage
	of Northwest 31st Avenue A maximum of 80,000 square feet of
	non-residential use, including retail/commercial, eating places, office,
	civic, schools, day care centers, and places of religious assembly shall
	be allowed. A maximum of 600 feet of the Northwest 39th Avenue
	frontage shall be used for non-residential uses. The total allowable
	retail/commercial uses shall not exceed 40,000 square feet.
	Retail/commercial uses shall be as defined by the 1987 Standard
	Industrial Classification Manual major groups 52 thru 57 inclusive,
	59; and 70 thru 79 inclusive. All non-residential uses on the perimeter
	of the planned use district shall be adequately buffered from
	surrounding residential uses through the use of greenspace, fences, or
	walls. The buffer widths shall be established in the planned
	development zoning ordinance.
	Recreation Element
Objective 1.3	Eliminate conflicts and maximize coordination among service
	providers in the planning and management of recreation and open
	space within the urban area to maximize efficiency and equity in the
	provision and funding of recreation services.
Policy 1.3.3	By 2004, the City shall reach an inter-local agreement with regarding
01: 17	public use of school facilities for recreational purposes.
Objective 1.7	The development of recreation programs for youth is the most
	important recreational priority. Given this, the City shall establish
	youth recreation programs sufficient to meet the unmet needs for such
D1: 171	programs by city youth.
Policy 1.7.1	The City shall continue to coordinate with the University of Florida
	and SBAC, a recreational tutorial after-school program for elementary
	and middle school-aged city youth.

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Policy 1.7.3	To meet the needs of pre-school and school-aged children, the City
2	shall design programs that are designed to accommodate the typical
	work schedules of parents.
Objective 2.1	A trail network, shall be established by the acquisition and
	development of proposed and existing parks in a manner that
	promotes the establishment of such a network. The trail network
	should include paved and unpaved trails along water bodies, utility
	corridors, and rail corridors that link environmentally significant
	natural areas, parks, neighborhoods, schools, shopping areas, cultural
	centers and job centers to each other and which provide safe and
	pleasant public access for all citizens, including seniors, children, and
	the disabled.
	City of Hawthorne Objectives and Policies
	Future Land Use Element
Objective1.4	The City shall adopt innovative land development
	regulations to implement the Comprehensive Plan by
	June 1, 1992, which shall include provisions for Planned Unit
	Development. The purpose of the Planned Unit Development
	Development. The purpose of the Finance of the Development

Objective1.4	The City shall adopt innovative land development
	regulations to implement the Comprehensive Plan by
	June 1, 1992, which shall include provisions for Planned Unit
	Development. The purpose of the Planned Unit Development
	regulations is to permit Planned Unit Development within the City
	which is intended to encourage the development of land as planned
	communities, commercial or industrial complexes; encouraging
	flexible and creative concepts of site planning; preserving the natural
	amenities of the land by encouraging scenic and function open area to
	accomplish a more desirable environment than would be possible
	through the strict application of other provisions of the City's land
	development regulations and provide for an efficient use of land
	resulting in smaller networks of utilities and streets and thereby
	lowering development and housing costs; and provide a stable
	environment compatible with surrounding areas. The following uses
	shall be permitted by right in a Planned Unit Development:
	2. Churches, schools, community or club buildings and similar public
	and semi-public facilities;
Policy I.13.1	The City Commission shall use the following criteria in considering
	for approval the following essential services; electrical transmission
	lines and substations, natural gas transmission lines, and radio,
	telecommunications and television antennas and towers, owned or
	operated by publicly regulated entities:
	(a) No such essential service shall be sited within 500 feet of any
	single or multi-family residence, group living facility, school or
	hospital, said distance to be measured from the centerline of the
	electrical and natural gas transmission lines, as constructed, or the
	fenced area of electrical substations. In addition, all radio and
	telecommunication towers shall also maintain the rated self-
	collapsing distance from any use listed above.

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	Recreation and Open Space Element
Objective VI.2	The City, by June 1, 1992, shall maintain accurate recreation activity/facility inventories so that accurate levels of service can be determined, based upon the total public and private recreation resources available to the City.
Policy VI.2.1	The City shall establish cooperative policies with other units of government, the Florida Department of Natural Resources, Water Management District, School Board and community organizations to maintain accurate recreation activity/facility inventories in order to determine the need for recreation facilities.
	Intergovernmental Coordination Element
Objective VII.1	The City, upon adoption of this Comprehensive Plan, shall coordinate its comprehensive planning with the school board, Water Management District, adjacent local government comprehensive plans and other units of local government providing services but not having regulatory authority over the use of the land.
Policy VII. 1.1	The City shall establish a procedure, as part of the Comprehensive Plan review and amendment process, that all plan amendments proposed within the Comprehensive Plan are coordinated with adjacent local governments, the School Board, Water Management District, Regional Planning Council, State and other units of local government providing services but not having regulatory authority over the use of land, the Regional Planning Council, and the State.
Objective VII.3	The City shall coordinate the establishment and amendment of level of services standards for public facilities with state and local entities having operational and maintenance responsibility for such facilities prior to the adoption or any amendment such adopted level of service standards.
	City of High Springs Objectives and Policies
011 11 11	Future Land Use Element
Objective 1.1	The City shall make available or schedule for availability public facilities for future growth and urban development as development occurs in order to provide for urban densities and intensities within the City.
Policy 1.1.2	The City's Future Land Use regulations will allow the siting of public, charter, and private schools in any zoning district except Industrial. A Conditional Use permit and Site and Development review and approval will be required for school siting. The location of school facilities has been excepted from the Industrial zone classification due to noise, odors, dust, and traffic impacts and hazards.

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Policy 1.1.7	Schools are encouraged to locate near:				
1 01109 11117	A. existing or proposed residential areas,				
	B. existing or proposed public facilities such as parks, recreation				
	areas, libraries, and community centers to facilitate the joint use of				
	these areas				
Objective 1.6	Recommendations for amendments to the City's land development				
	regulations shall address the impact the changes will have on adjacent				
	Future Land Uses both within the City and in the surrounding county,				
	as appropriate. This will include coordination with the Alachua				
	County School Board. This report will be prepared by, or at the				
	direction of, the Plan Board.				
<u></u>	Intergovernmental Coordination Element				
Objective 1.5	The City will coordinate the objectives and policies of this				
	comprehensive plan with the Alachua County School Board. This				
	coordination will include the establishment of a policy to address a				
	joint process with the School Board for collaborative planning and				
Policy 1.5.1	decision-making concerning population projections and school siting.				
Folicy 1.5.1	The City will employ the following procedure to ensure intergovernmental coordination with the Alachua County School				
	Board for the location of educational facilities within the City:				
	A. upon receipt of a written notice from the School Board informing				
	the City of the acquisition or leasing of property to be used for new				
	educational facilities, the City shall notify the School Board within 45				
	days as to the consistency of the site with the City's comprehensive				
	plan, and				
	B. the City shall determine the consistency with the City's				
	comprehensive plan of any educational capital improvement projects,				
	for which such compliance determination has been requested by the				
	School Board.				
Policy 1.5.2	The following procedure will be utilized by the City to govern the				
	collaborative planning program between the City and the Alachua				
	County School Board:				
	A. Upon receipt of the annual report specified in Chapter 235, Florida				
	Statutes, whereby the School Board would notify the City of any				
	additions to the School Five Year School Facilities Plan, the City				
	shall respond to the receipt in accordance with Policy 1.5.1. of this				
	Element.				
	B. The City shall coordinate the decennial US Census Bureau's				
	preliminary counts with the School Board to help ensure accuracy and				
	consistency of data. C. The City shall coordinate population estimates and projections				
	conducted by the City as part of its planning process with the School				
	Board as requested, and at a minimum, once each year as part of the				
	review of the School Facilities Plan.				
Policy 1.5.3	In order to address the extension of public facilities subject to				
1 oney 1.5.5	concurrency to existing or new schools, all expansions or new				

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	construction of public, charter, or private schools shall require site and development plan approval.
	Parks, Recreation, and Open Space Element
Objective 1.1	A system of parks and recreation facilities meeting the needs of the
Objective 1.1	population shall be in place to provide for the acceptable levels of
D-1: 1 1 0	service (LOS).
Policy 1.1.2	The City will strive to locate future parks at, nearby or adjoining
	existing school sites through coordination with the Alachua County
	School Board, where feasible.
Policy 1.1.3	Existing joint-use agreements with schools shall be maintained and
	the joint development of future school recreational areas should be
	coordinated between the school's administration and the City
	Town of Lacrosse Objectives and Policies
	Intergovernmental Coordination Element
Objective VII.1	The Town, upon adoption of this Comprehensive Plan, shall
-	coordinate its comprehensive planning with the School Board, Water
	Management District, adjacent local government comprehensive
	plans and other units of local government providing services but not
	having regulatory authority over the use of the land
Policy VII.1.1	The Town shall establish a procedure, as part of the Comprehensive
-	Plan review and amendment process, that all plan amendments
	proposed within the Comprehensive Plan are coordinated with other
	units of local government, the School Board, Water Management
	District. Regional Planning Council, State and other
	units of government providing services but not having regulatory
	authority over the use of land.
Objective VII.3	The Town shall coordinate the establishment and amendment of level
	of service standards for public facilities with state and local entities
	having operational and maintenance responsibility for such facilities
	prior to the adoption or any amendment of such level of service
	standards.
Policy VII.3.1	The Town, as part of the Comprehensive Plan monitoring and
·	evaluation process, shall coordinate amendments of any level of
	service standards with appropriate state, regional and local agencies,
	such as the Florida Department of Transportation, Florida Department
	of Envil-onmenta.1 Regulation, Florida Department of Natural
	Resources, Water Management District, Regional Planning Council,
	adjacent local governments and the School Board prior to such
	amendment.
	Recreation Element
Objective VI.2	The Town, by May 1.1992, shall maintain accurate recreation
	activity/facility inventories so that accurate levels of service can be
	determined, based upon the recreation resources available to the
	Town.

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Policy VI.2.1	The Town shall establish cooperative policies with other units of government, the Florida Department of Natural Resources. Water Management District. School Board and community organizations to maintain accurate recreation activity/facility inventories in order to determine the need for recreation facilities.
	Town of Micanopy Objectives and Policies
	Future Land Use Element
Objective 1.4	Upon adoption of this comprehensive plan, the Town of Micanopy shall attain public, private and civic support for the acquisition, development, operation and maintenance of recreational opportunities and open space areas.
Policy 1.4.3	The Town of Micanopy shall establish cooperative policies with other units of government, the Florida Department of Natural Resources, Water Management District, School Board and community organizations to meet recreation demands.
	Recreation and Open Space Element
Objective 1.4	Upon adoption of this comprehensive plan, the Town of Micanopy shall attain public, private and civic support for the acquisition, development, operation and maintenance of recreational opportunities and open space areas.
Policy 1.4.3	The Town of Micanopy shall establish cooperative policies with other units of government, the Florida Department of Natural Resources, Water Management District, School Board and community organizations to meet recreation demands.
	Intergovernmental Coordination Element
Objective 1.1	The Town of Micanopy, upon adoption of this comprehensive plan, shall coordinate this plan with the school board, the SJRWMD, adjacent governments providing services but not having regulatory authority.
Policy 1.2.3	The Town of Micanopy will seek meetings and working relations with the Counties of Alachua, Marion, and Levy on matters of mutual concern. More specifically the Town of Micanopy intends to work with the Alachua Board of Education on planning the future location of a school in the Town for the growing student enrollment.
Policy 1.2.4	The Town of Micanopy has appointed The Citizens Committee for Micanopy Schools to conduct a feasibility study to locate an elementary school in the area of the Town of Micanopy.
Objective 1.4	The Town of Micanopy, upon adoption of this comprehensive plan, shall coordinate with adjacent governments, the school board and SJRWMD regarding all development proposals with the potential for impacting upon their plans.

	City of Newberry Objectives and Polices					
Future Land Use Element						
Objective I.1.	The city shall adopt land development regulations by June 1, 1992, which shall make available or schedule for availability the public facilities for future growth and urban development as development occurs in order to provide for urban densities and intensities within the city.					
Policy I.1.2	Land Development Regulations should allow public, private, and charter schools to locate in the following land use classifications: industrial, medium and high density residential, commercial, and mixed-use.					
Policy I.1.6.	<ul> <li>Require the location of public, private and charter school sites to be consistent with the following criteria:</li> <li>1. The proposed school location shall be compatible with present and projected use of adjacent property;</li> <li>2. Adequate public facilities and services are, or will be available concurrent with the development of the school;</li> <li>3. There are no significant environmental constraints that would preclude development of an educational facility on the site;</li> <li>4. There will be no adverse impacts on archaeological or historic sites or structures listed on the State of Florida Historic Master Site File, which are located on the site;</li> <li>5. The proposed location is well drained and soils are suitable for development or are adaptable for development and outdoor educational purposes with drainage improvements;</li> <li>6. The proposed site can accommodate the required parking and circulation of vehicles of the site; and</li> <li>7. Where feasible the proposed site is so located to allow for colocation with parks, libraries and community centers.</li> </ul>					
Policy I.1.7	<ul> <li>The city shall require the development of public, private and charter school sites to be consistent with the following standards:</li> <li>1. Middle and high schools shall be located on collector or arterial roadways (as functionally classified within this comprehensive plan), which have sufficient capacity to carry traffic to be generated by the school and are suitable for high volume traffic during evening and special events as determined by generally acceptable traffic engineering standards;</li> <li>2. The location, arrangement and lighting of play fields and playgrounds shall be located and buffered as may be necessary to minimize impacts to adjacent residential property; and</li> <li>3. All structural setbacks, building heights, and access requirements shall be governed by the city's land development regulations.</li> </ul>					

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Objective VII.1.	The city, upon adoption of this Comprehensive Plan, shall coordinate its comprehensive planning with the school board, water management district, adjacent local government comprehensive plans and other units of local government providing services but not having regulatory authority over the use of the land.
Policy VII.1.1.	The city shall establish a procedure, as part of the Comprehensive Plan review and amendment process, that all plan amendments proposed within the Comprehensive Plan are coordinated with other units of local government, the school board, and other units of government providing services but not having regulatory authority over the use of land.
Objective VII.3	The city shall coordinate the establishment and amendment of level of service standards for public facilities with state and local entities having operational and maintenance responsibility for such facilities prior to the adoption or any amendment of such level of service standards.
Policy VII.3.1.	The city, as part of the Comprehensive Plan monitoring and evaluation process, shall coordinate amendments of any level of service standards with appropriate state, regional and local agencies, such as the Florida Department of Transportation, Florida Department of Environmental Regulation, Florida Department of Natural Resources, water management district, regional planning council, adjacent local governments and the school board prior to such amendment.
Objective VII.6.	The city shall upon adoption of this objective, coordinate the Comprehensive Plan with the school board five-year facilities plan.
Policy VII.6.1.	Until such time as interlocal agreement is adopted by the city and the school board in accordance with the requirement of F.S. Ch. 163, part II and F.S. Ch. 235, the following procedure shall be used to ensure intergovernmental coordination with the school board for the location of educational facilities within the city: 1. Upon receipt of a written notice from the school board informing the city of the acquisition or leasing of property to be used for new public educational facilities, the city shall notify the school board within 45 days as to the consistency of the site with the Comprehensive Plan; and 2. Subsequent to a request by the school board for a comprehensive plan determination, the city shall determine the consistency, with the Comprehensive Plan, of any proposed educational capital improvement projects
Policy VII.6.2.	Until such time as an interlocal agreement is adopted by the city and the school board in accordance with the requirements of F.S. Ch. 163, part II and F.S. Ch. 235, the following procedure shall govern the collaborative planning program and decision making concerning population projections and public school siting between the city and the school board:

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Policy VII.6.3.	In order to address the extension of public facilities to existing or new		
	schools, subject to concurrency, all expansions or new construction of		
	public, charter and private schools shall be subject to site and		
	development plan review and approval.		
Policy VII.6.4.	In order to coordinate the effective and efficient provision and siting		
	of educational facilities with associated infrastructure and services		
	within the city, representatives of the city and the school board shall		
	meet by the end of the year 2000 to develop mechanisms for		
D-1: VII ( 5	coordination of educational facilities planning.		
Policy VII.6.5.	The city shall focus on the following coordinating mechanisms when		
	discussing the interlocal agreement, required by F.S. Ch. 163, part II and F.S. Ch. 225, with the school beard.		
	and F.S. Ch. 235, with the school board:		
	1. Coordinate the review of the annual update of the Capital		
	Improvements Element of the city and the annual educational		
	facilities report and five-year school facilities plan of the school board;		
	2. Coordinate the review and assessment of the associated costs and		
	expenditures of siting and developing schools with needed public		
	infrastructure;		
	3. Coordinate the review of land uses that increase residential		
	density;		
	4. Use a unified data base, including population forecasts (student		
	population), land use and facilities; and		
	5. Use recreational and physical plant facilities in a manner which		
	fosters the coordination of use of the facilities consistent with their		
	multi-function design.		
	City of Waldo Objectives and Policies		nt [GB2]: Modify Wald
		Dedenba	ch material
01:	Future Land Use Element		
Objective I.13	The City, upon adoption of this Comprehensive Plan, shall require the		
	location of the following essential services, electrical transmission		
	lines and substations, natural gas transmission lines, and radio, telecommunication and television antennas and towers, owned or		
	operated publicly regulated entities, to be approved by the City		
	Council. All other essential services, which are hereby defined to		
	include and be limited to electrical distribution lines, water		
	distribution lines and mains, sanitary sewer collection lines, force		
	mains and lift stations, natural gas distribution lines and mains,		
	telephone lines and substations, and cable television lines shall be		
	exempt from any City approval and shall be permitted in any land use		
	category. All public buildings and grounds, and public facilities not		
	defined as an essential service herein and to be located outside of a		
	public right-of-way or easement shall require an amendment to the		
	Future Land Use Plan Map for designation as a public use.		
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Policy I.13.1	The city Council shall use the following criteria in considering for approval the following essential services; electrical transmission lines and substations. Natural gas transmission lines, and radio, telecommunications and television antennas and towers. owned or operated publicly regulated entities: (a) No such essential service shall be sited within 500 feet of any single or multi-family residence, group living facility. school or hospital, said distance to be measured from the centerline of the electrical and natural gas transmission lines, as constructed, or the fenced area of electrical substations. In addition, all radio and telecommunication towers shall also maintain the rated self- collapsing distance from any use listed above.
	Recreation and Open Space Element
Objective VI.2	The City, by May 1, 1992, shall maintain accurate recreation activity/facility inventories so that accurate levels of service can be determined, based upon the recreation resources available to the City.
Policy VI.2.1	The City shall establish cooperative policies with other units of government, the Florida Department of Natural Resources. Water Management District. School Board and community organizations to maintain accurate recreation activity/facility inventories in order to determine the need for recreation facilities.
	Intergovernmental Coordination Element
Objective VII. 1	The City, upon adoption of this Comprehensive Plan, shall coordinate its comprehensive planning with the School Board, Water Management District, adjacent local government comprehensive plans and other units of local governmer.t providing services but not having regulatory authority over the use of the land.
Policy VII.1.1	The City shall establish a procedure, as part of the Comprehensive Plan review and amendment process, that all plan amendments proposed within the Comprehensive Plan are coordinated with other units of local government, the School Board, and other units of government providing vices but not having regulatory authority over the use of land.
Objective VII.3	The City shall coordinate the establishment and amendment of level of service standards for public facilities with state and local entities having operational and maintenance responsibility for such facilities prior to the adoption or any amendment of such level of service standards.
Policy VII.3.1	The City, as part of the Comprehensive Plan monitoring and evaluation process, shall coordinate amendments of any level of service standards with appropriate state, regional and local agencies, such as the Florida Department of Transportation, Florida Department of Environmental Regulation, Florida Department of Natural Resources. Water Management District, Regional Planning Council,

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adjacent local governments and the School Board prior to such
amendment.

#### **Coordinated Planning Techniques**

School planning is about providing adequate facilities, supporting network and services to meet the demands of growth and ensure a quality education for Florida's residents. In 2002, Governor Bush identified school planning as a critical issue facing Florida's communities and proposed legislation that required a comprehensive focus on school planning by requiring coordination of information.

The legislation requires local governments and school boards to enter into interlocal agreements that address school siting, enrollment forecasting, school capacity, infrastructure, collocation and joint use of civic and school facilities, sharing of development and school construction information, and dispute resolution and oversight.

In 2006, Alachua County, Alachua, Archer, Gainesville, Hawthorne, High Springs, LaCrosse, Micanopy, Newberry, Waldo and the School Board adopted the Interlocal Agreement for Public School Facility Planning. The process to adopt and implement the interlocal agreement has improved the working relationships between the County, School District and Municipalities and has led to a better understanding of each other's issues and concerns.

The result has been better understanding and cooperative decision making for school projects, collaborative initiatives to purchase lands and utilize existing County- and School Board–owned lands, better coordination of neighborhood compatibility and infrastructure with school projects, and improved data sharing. Coordinated planning efforts are leading to improved timing of sidewalk projects, improved traffic flow surrounding schools, improved buffers with school neighbors, and improved sensitivity for historical structures.

Along with the coordination prompted by the interlocal agreement, Section 163.3174, Florida Statutes, requires the local planning agency, which in Alachua County is the Planning Commission, include a representative of the school district as a nonvoting member. This membership, along with the school board's review of development approval plans, keeps the School Board up-to-date on land use decisions that could affect future student populations.

Section 163.3177 (6) (a), Florida Statutes, requires that the future land use element of the comprehensive plan clearly identify the land use categories in which public schools are an allowable use. When delineating the land use categories where public schools are an allowable use, a local government is required to include in the categories sufficient land proximate to residential development to meet the projected needs for schools in coordination with public school boards and may establish differing criteria for schools of different type or size. Each local government shall include lands contiguous to existing school sites, to the maximum extent possible, within the land use categories in which public schools are an allowable use.

# **Co-location and Shared Use of Schools**

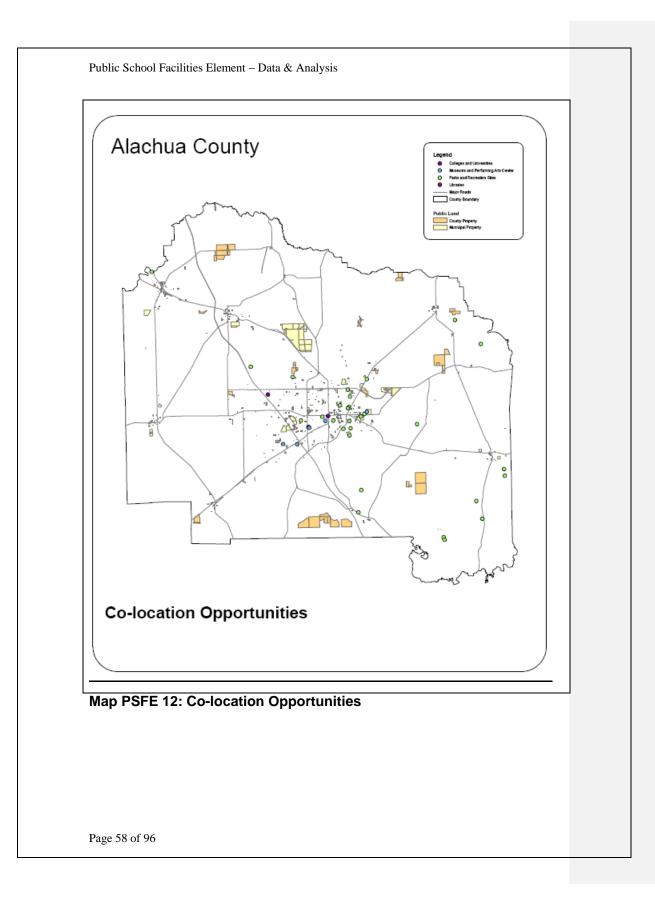
Building schools for multiple purposes can serve the needs for both education and the community. Opportunities may exist to co-locate schools with compatible public facilities, such as parks, recreation, libraries and other community facilities. Joint use of

school board and local government facilities and the creation of community-based programs with school facilities can enrich community life and provide a cost effective way to expand facilities.

The quality of schools can affect residential growth patterns, impact urban sprawl and can provide a catalyst in neighborhood revitalization. Successful neighborhoods incorporate schools and recreation and park sites within their boundaries. Linking schools with parks and recreation areas and other community facilities such as libraries can enhance the educational environment and bring the school closer to the community.

**Map PSFE 12** lustrates existing co-location opportunities throughout the County. These maps indicate schools and complimentary public facilities such as libraries and parks are frequently located in close proximity offering opportunities for shared use.

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# **Emergency Shelters**

New educational facilities located outside a category 1, 2 or 3 evacuation zone are required to have core facility areas designed as Enhanced Hurricane Protection Areas unless the facility is exempted based on a recommendation by the local emergency management agency or the Department of Community Affairs. Certain factors are considered to qualify for the exemption, such as low evacuation demand, size, location, accessibility, and storm surge. For example, schools within counties that have adequate shelter capacity may be exempt. **Table PSFE 16** provides an inventory of schools that serve as emergency shelters.

Table PSFE 16: Schools as Emergency Shelters				
Location				
3215 NW 15 <sup>th</sup> Avenue				
Gainesville, Florida 32605				
5510 NW 27th Avenue				
Gainesville, Florida 32606				
1201 SW 43 <sup>rd</sup> Street				
Gainesville, Florida 32641				
5005 SW 75 <sup>th</sup> Street				
Gainesville, Florida 32608				
1203 SW 250 <sup>th</sup> Street				
Newberry, Florida 32669				
5701 NW 43 <sup>rd</sup> Street				
Gainesville, Florida 32653				
21633 SW 65 <sup>th</sup> Avenue				
Hawthorne, Florida 32640				
1015 North Main Street				
High Springs, Florida 32643				
3500 NE 15 <sup>th</sup> Street				
Gainesville, Florida 32653				

Source: Alachua County School District, 2007-08.

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#### **Enrollment & Capacity**

The evaluation of the present and future relationship of enrollment and school capacity is fundamental to effective school facilities planning and concurrency management. The Five-Year District Facilities Plan and the annual Capital Outlay Full Time Equivalent (COFTE) projections (cohort – survival technique) provided by the Florida Department of Education (DOE) as adjusted by Alachua County School District provide the foundation for this assessment.

Florida statutes require that the school enrollment projections made the DOE and the school districts be reconciled with population and housing projections used for comprehensive planning purposes.

#### **Historic & Projected Enrollment**

Current COFTE projections prepared by the DOE extend through the 2017-18 school year. **Table PSFE 17** shows this projection of public school enrollment for Alachua County.

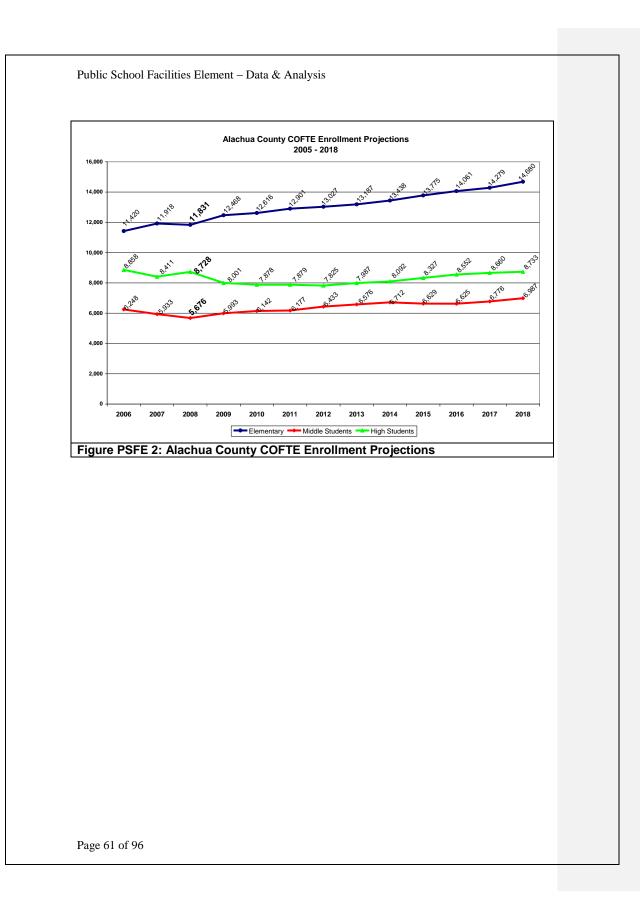
The COFTE projections include public school students only and do not include students receiving their education in private schools, by home schooling, charter schools or other facilities such as the county jail. In 2006 the public school enrollment in Alachua County represented approximately 80% of the school age population and approximately 11% of the total population. The relative growth of high, middle and elementary public school enrollment is illustrated in **Figure PSFE 2**.

Projected			,			
School Year	K-12 Enrollment	Students Added	Percent Increase	Elem Students	Middle Students	High Students
2005-06*	26,526			11,420	6,248	8,858
2006-07*	26,262	-264	-1.00%	11,918	5,933	8,411
2007-08*	26,235	-27	-0.10%	11,831	5,676	8,728
2008-09**	26,462	227	0.86%	12,468	5,993	8,001
2009-10**	26,636	174	0.66%	12,616	6,142	7,878
2010-11**	26,957	321	1.21%	12,901	6,177	7,879
2011-12**	27,285	328	1.22%	13,027	6,433	7,825
2012-13**	27,750	465	1.70%	13,187	6,576	7,987
2013-14**	28,242	492	1.77%	13,438	6,712	8,092
2014-15**	28,731	489	1.73%	13,775	6,629	8,327
2015-16**	29,238	507	1.76%	14,061	6,625	8,552
2016-17	29,715	477	1.63%	14,279	6,776	8,660
2017-18	30,400	685	2.31%	14,680	6,987	8,733

Table PSFE 17: Department of Education, COFTE Public Student Enrollment, Historic & Projected

Source: Florida Department of Education, COFTE Projections, Alachua County School District

\* Actual Note: Any discrepancy with actual figures shown in Table PSFE 18 are due to different reporting time-frames \*\* Projected



# **Funding for Capital Improvements**

Ultimately the ability of the Alachua County School District to meet the capacity demands of the growing population depends upon the availability of funding for capital improvements and the effective application of these funds.

# **Capital Outlay Revenues**

Alachua County Public Schools receive capital outlay revenues from a variety of sources as identified in **Table PSFE 18**.

Table PSFE 18: Projected Capital Outlay Revenue: 2007-2008						
Revenue Source	2007-08 Actual Budget	2008-09 Projected	2009-10 Projected	2010-11 Projected	2011-12 Projected	5 YR Total Projected
Capital Investment Tax (2 mil)	\$24,411,669	\$25,367,679	\$26,460,061	\$27,625,944	\$28,981,328	\$132,846,681
less school bus purchase	\$1,450,000	\$1,500,000	\$1,500,000	\$1,500,000	\$1,500,000	\$7,450,000
less other vehicle purchase	\$365,000	\$200,000	\$200,000	\$200,000	\$200,000	\$1,165,000
less transfer to maintenance	\$2,602,885	\$2,260,240	\$2,260,240	\$2,260,240	\$2,025,000	\$11,408,605
less debt service	\$6,202,358	\$6,152,090	\$6,151,900	\$6,150,000	\$6,150,000	\$30,806,348
less other expenditures	\$7,838,575	\$5,607,752	\$5,909,123	\$6,117,801	\$6,279,867	\$31,753,118
Net Available for Capacity	\$5,952,851	\$9,647,597	\$10,438,798	\$11,397,903	\$12,826,461	\$50,263,610
PECO New Construction	\$2,389,512	\$635,832	\$346,631	\$509,526	\$544,968	\$4,426,469
PECO Maintenance	\$3,678,193	\$3,529,001	\$3,153,171	\$2,940,156	\$2,921,161	\$16,221,682
COPs Proceeds				\$24,000,000	\$33,000,000	\$57,000,000
CO & DS Maximum Proceeds	\$198,571	\$198,571	\$198,571	\$198,571	\$198,571	\$992,855
Effort Index Grant	\$0	\$0	\$0	\$0	\$0	\$0
Classrooms for Kids	\$5,727,637	\$0	\$0	\$0	\$0	\$5,727,637
Private Donations - Fuel Tax Refund	\$0	\$0	\$0	\$0	\$0	\$0
Interest, Including POI	\$1,200,000	\$1,200,000	\$1,200,000	\$1,200,000	\$1,200,000	\$6,000,000
Transfer from Food Service Fund	\$225,000	\$225,000	\$225,000	\$225,000	\$225,000	\$1,125,000
Net Available for Capacity	\$15,693,571	\$11,907,000	\$12,409,000	\$37,531,000	\$47,995,000	\$125,535,571

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

The **Capital Investment Tax (2 mil)** is the most significant of the capital revenue sources. The District may allocate these funds only on capital projects contained in the DOE-approved School Plant Survey and the revenues tend to increase with both population growth and increasing property values. As noted, the CIT revenue is projected to rise from about \$24 million dollars annually to about \$29 million by 2011-12. Almost \$133 million is projected to be raised over the coming five years with about 38% of these funds (\$50 million) available for capacity enhancement.

**Public Education Capital Outlay (PECO)** funds provided by the Department of Education are based on demonstrated capacity need. Over the five-year period, about \$4.4 million is expected from this source for expanded capacity.

Other revenue sources include: the Capital Outlay and Debt Service (CO&DS) Trust Fund, Capital Outlay Participation Bonds (COPs), a one-time appropriation for Classroom for Kids, Interest (including POI), and transfer from Food Service Fund.

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As shown by **Table PSFE 18**, the District projects net revenues available for capacity to be approximately \$125.5 million over the five-year planning period.

# Cost per Student Station

**Table PSFE 19** provides an indication of the "cost per student station" that has been experienced historically and the projected increases anticipated during the upcoming five years. Although actual costs will depend upon factors largely outside the control of the District, the five-year plan anticipates substantial cost escalation.

Table PSFE 19: Projected Student Station Costs - 5 Yr Construction Program					
Project Description	Planned Cost	Student Stations	COST/per StuSta		
Alachua Elem - 10 Classroom Buildings	\$3,760,000	200	\$18,800		
Santa Fe Senior High - New Classroom Building	\$4,587,000	250	\$18,348		
FW Buchholz Senior High - New Science Lb Building	\$8,120,000	200	\$40,600		
New Elementary F – High Springs	\$24,000,000	378	\$63,492		
New Elementary H – West Urban	\$33,000,000	756	\$43,650		
5-Year Total	\$73,467,000	1,784	\$41,181		

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

The average "cost per student station" for the two new elementary schools programmed for the next 5 years is \$50,265.

The costs projected in the following tables reflect the "cost per student station" estimates described above. As indicated by **Table PSFE 20**, the District has identified \$80.9 million in capacity needs.

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#### **Planned Capacity Enhancements**

The 2007-08 Five-Year District Facilities Plan identifies the capacity enhancements programmed by the District for five-, ten- and twenty-year periods. As indicated by **Table PSFE 20**, the District has identified \$ 80.9 million in capacity needs.

The five-year period extending from 2007-08 through 2011-12 anticipates the expenditure of \$110.1 million. This expenditure is programmed to add 1,584 permanent student stations within the schools identified in **Table PSFE 20**. The Five-Year Facilities Plan also allocates \$29.2 million to the renovation of existing schools and general capital upgrades to the educational facility plant.

The District has also projected its needs for the twenty-year time period. These projections and the corresponding allocation of funds are also summarized in **Table PSFE 20**. Over the twenty-year period from 2007-08 through 2026-27, the District projects the expenditure of approximately \$314 million for capacity enhancements. This expenditure is programmed to add 6,464 student stations. The effect of this capital program on levels of service is discussed in the next section of this report.

**Table PSFE 20** also indicates the total land needs by school type to accommodate the five, ten and twenty-year program. Over the twenty-year planning period, 210 acres will be needed to accommodate new schools. Two (2) sites or fifty (50) acres will be required in the first 5 years.

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Table PSFE 20: 20 Y						
Facility	5 Yr Program		10 Yr Pi	rogram	20 Yr P	rogram
	New Student Capacity	Budget	New Student Capacity	Budget	New Student Capacity	Budget
	1	Capacity E	nhancemen	ts		
Alachua Elementary	200	\$6,977,000				
Santa Fe High	250	\$10,774,000			_	
Finley Elementary			80	\$2,261,000		
Fort Clarke Middle			300	\$3,889,000		
Elementary "F" High Springs	378	\$24,000,000				
Elementary "G" West Urban	756	\$33,000,000			_	
Newberry Elementary			88	\$1,771,000		
Elementary "H" Newberry			378	\$25,500,000		
Elementary "I"_– Northwest Gainesville Elementary "J" – South		-	378	\$25,500,000	_	
Gainesville			378	\$25,500,000		
Elementary "K" - Alachua			378	\$25,500,000		
Eastside High	]		200	\$7,320,000		
Buchholz High			200	\$8,120,000		
High "AAA"					2,000	\$60,000,000
Middle Expansion					500	\$25,000,000
Total Capacity Enhancements	1,584	\$80,901,000	2,380	\$119,211,000	2,500	\$85,000,000
		enovation & M	lajor Mainte	enance		
Williams Elementary	0	\$1,008,571				
High Springs	0	\$4,450,000				
Westwood Middle	0	\$3,700,000 \$2,500,000				
Gainesville High Loften High	0	\$1,700,000				
Administration Annex	0	\$120,000				
	0	\$60,000				
Citizens Field	0	\$705,000				
Traffic Safety Center	0	\$289,000				
Rawlings Elementary	0	\$289,000				
Lincoln Middle	0	\$1,000,000				
Newberry Elementary						
Waldo Community	0	\$217,000 \$600,000				
Sidney Lanier Center	0	\$600,000				
Shell Elementary	0	\$1,285,000				
Newberry High	0	\$5,060,000				
Horizon Center	0	\$2,500,000				
Total Renovation & Maintenance	0	\$29,194,571				
	ear Total				6,464	\$314,306,571
Source: Alachua County P					-,	,,,,,

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Table PSFE 20: 20 Y	r Construction Progra	m (continued)		
	Land Needs			
Facility Type	5 Yr Program	10 Yr Program	20 Yr Program	<u>Total</u>
High Schools	0	0	60	60
Middle Schools	0	0	0	0
Elementary Schools	50	100	0	150
Total	50	100	60	210

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

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# **Chapter 3: School Capacity Needs**

Alachua County Public Schools currently accommodates an enrollment of 26,235 students (refer to **Table PSFE 6**). The current program capacity within the high, middle, elementary, and special schools operated by the District is 30,315 student stations representing a district-wide utilization factor of 86.5% and a surplus of 4,080 student stations.

The public student enrollment projection corresponding to the BEBR Medium projection indicates that approximately 6,000 students (refer to **Table PSFE 6**) will be added district-wide by 2025. Overall the addition of 6,400 new student stations as planned by the District (refer to **Table PSFE 20**) would appear to meet this demand. However, the availability of student stations should also match the student demand for each type of school and be geographically proximate to that demand.

Permanent program capacity is used as the basis for determining elementary, middle, and high school capacity for purposes of managing school concurrency. To ensure that adequate school capacity is available, a level of service (LOS) standard 100% of permanent program capacity is established for elementary, middle, and high schools.

The following sections of this report examine each of these school types to determine if the program for capacity enhancement is sufficient to (1) alleviate existing capacity deficiencies and (2) maintain adopted levels of service throughout the planning period.

# SCHOOL CAPACITY PLANNING AREAS

School concurrency as established by Florida statutes is applied in the regulatory context at the time new residential development impacts the school system. This point is defined by the statute to be at the final plat stage (single family residential) or its equivalent site plan stage (multi-family) that is the point in the development process where the investment in infrastructure (streets, water, sewer, etc.) is committed. The configuration and alternatives discussed in this report are directed at this regulatory requirement.

In reality, the task of planning for school capacity to coincide with the demand created by new development must begin much earlier in the development process. Comprehensive plan amendments, developments of regional impacts, rezonings, planned developments, preliminary plans and preliminary site plans that potentially generate public school students should include a review of school capacity needs.

Planning for schools should primarily address the geographic relationship of high, middle and elementary capacity to the residential development and the communities that it serves. Consequently, school capacity should be an integral part of the planning of new residential development throughout the planning process. The identification and preservation of sites and the timely commitment of funds for the building of schools cannot wait until the final stages of construction.

To assure that the planning of school capacity is integrated into the comprehensive planning process, it is recommended that the Public School Facilities Element and the Interlocal Agreement recognize the distinction between long range school facility

planning and the regulatory application of school concurrency at the actual development stage.

The SPCAs should form the basis for evaluating school capacity for all planning and preliminary regulatory review for residential development throughout Alachua County and serve as the basis for "developer agreements" designed to preserve school sites and assure the timely commitment of school construction.

This objective can be accomplished by the establishment of "School Capacity Planning Areas" (SCPAs) as distinct components of the Public School Facilities Element.

# **HIGH SCHOOLS**

#### **High School Capacity Planning Areas**

High School Capacity Planning Areas (SCPAs) coincide with High School Concurrency Service Areas and reflect the following factors:

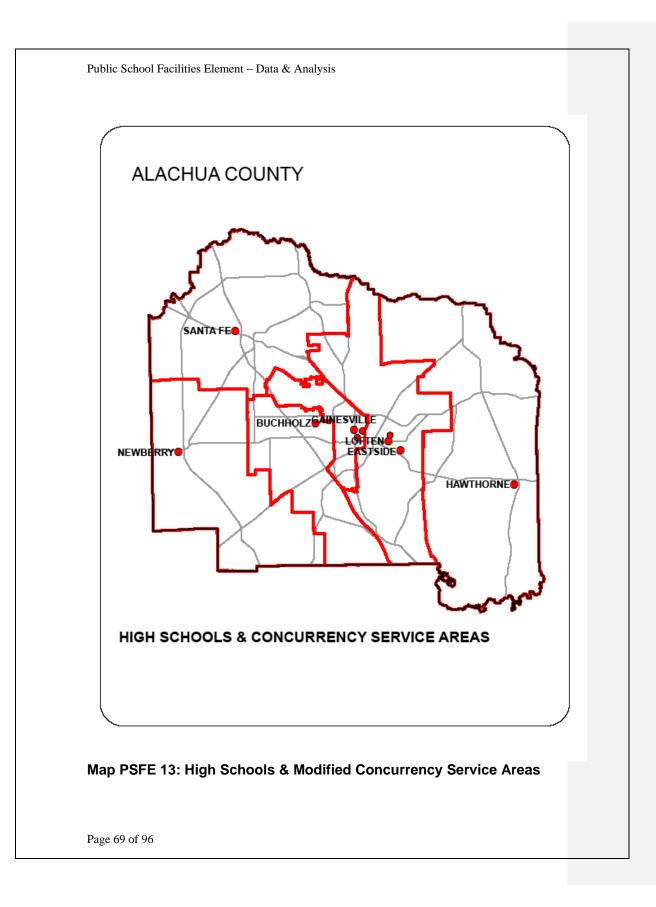
- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act; and
- 2. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

#### **High School Concurrency Service Areas**

For the purpose of implementing school concurrency, modified concurrency service areas have been developed as illustrated by **Map PSFE 15**. These modified CSAs represent an adaptation of current middle school attendance zones to reflect the following factors

- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act;
- 2. The reduction of the effect of the "adjacency" rule; and
- 3. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

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High school enrollment in Alachua County is accommodated by seven high schools and 3 special purpose schools. These schools provide a total permanent program capacity of 9,347 student stations (refer to **Table PSFE 21**). The 2007-08 actual enrollment is 8,728 representing a district-wide level of service of 97.9%. Buchholz and Santa Fe are currently operating in excess of the 100% utilization rate.

		2007-08			2011-12	
School	Permanent Program Capacity 2007-2008	Actual COFTE Enrollment 2007-08	Actual Utilization (%) 2007- 08	Projected Program Capacity	Projected COFTE	Projected Utilization (%)
Buchholz	2,054	2,376	115.7%	2,054	1,860	90.6%
Eastside	2,037	1,839	90.3%	2,037	1,661	81.5%
Gainesville	2,029	2,023	99.7%	2,029	1,933	95.3%
Hawthorne	464	261	56.3%	464	232	50.0%
Loften	420	178	42.4%	420	160	38.1%
Newberry	612	581	94.9%	612	605	98.9%
Santa Fe	1,001	1,230	122.9%	1,431	1,158	80.9%
AQ Jones	44	37	84.1%	44	34	76.4%
Horizon	150	118	78.7%	150	106	70.6%
Lanier	106	85	80.2%	106	77	72.6%
TOTAL HIGH	8,917	8,728	97.9%	9,347	7,825	83.7%

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08 and Florida Department of Education, COFTE Projections, 2007

 Table PSFE 21 shows the capacity-relationship by high school concurrency service areas (CSA). This table is derived by prorating the capacity and enrollment of Loften

High School and the AQ Jones, Horizon and Lanier special schools. The applied ratios shown by **Table PSFE 22** reflect the proportion of the high school enrollment in each CSA to the total districtwide high school enrollment.

Table PSFE 22: Allocation School Capacity & Enrolln	
CSA	Ratio
BUCHHOLZ CSA	28%
EASTSIDE CSA	22%
GAINESVILLE CSA	24%
HAWTHORNE CSA	5%
NEWBERRY CSA	7%
SANTA FE CSA	14%

This analysis indicates that the

Buchholz and Santa Fe CSAs are operating above the 100% utilization rate in 2007-08. Due the capacity enhancements noted in Table 25, declining enrollment projections and operational modifications<sup>13</sup>, all high school CSA's will be operating below the 100% standard by 2011-12.

<sup>&</sup>lt;sup>13</sup> Operational modifications include the alteration of attendance zones, modification of student assignment polices, modification of capacity utilization within schools and other modifications within the SBAC's operational prerogatives.

	2007-08			2011-12		
School	Permanent Program Capacity 2007-2008	Actual COFTE Enrollment 2007-08	Actual Utilization (%) 2007-08	Projected Program Capacity	Projected COFTE	Projected Utilization (%)
BUCHHOLZ CSA	2,256	2,493	110.5%	2,256	1,965	87.1%
EASTSIDE CSA	2,195	1,931	88.0%	2,195	1,744	79.4%
GAINESVILLE CSA	2,202	2,123	96.4%	2,202	2,023	91.9%
HAWTHORNE CSA	500	282	56.4%	500	251	50.2%
NEWBERRY CSA	662	610	92.1%	662	631	95.3%
SANTA FE CSA	1,102	1,289	116.9%	1,532	1,211	79.0%
TOTAL HIGH	8.917	8.728	97.9%	9.347	7.825	83.7%

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08 and Florida Department of Education, COFTE Projections, 2007

# FIVE YEAR PROGRAM

As indicated in **Table PSFE 23**, the Five-Year District Facilities Plan anticipates the addition of 250 student stations through improvements to existing schools. This increase along with program adjustments will produce a district-wide high school 2011-12 level of service for permanent program capacity of 83.7%. All high schools and CSAs in the five year program are projected to operate within the adopted level of service standard by 2011-12. The Five Year Program is illustrated by **Map PSFE 14**.

Land Requirements No new high school sites are required in the Five-Year Facilities Plan.

<u>Supporting Infrastructure</u> Supporting infrastructure is deemed adequate to support the high school system under the Five-Year District Facilities Plan.

<u>Ancillary Facilities</u> Improvements are planned to the Administration Annex, Citizens Field and the Traffic Safety Center during the five year program (refer to Table PSFE 21).

# TEN YEAR PROGRAM.

No new high schools are planned within the ten year period, refer to **Table PSFE 24** and **Map PSFE 15**. Additional capacity for 400 students will be provided by expansions at Eastside High and Buchholz High.

Land Requirements No additional land will be required for the ten year period.

<u>Supporting Infrastructure</u> High schools will not require substantial infrastructure investments.

<u>Ancillary Facilities</u> The current and planned inventory of ancillary facilities is adequate to support the school system through the 2016-17 school year.

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	5 Yr Program		10 Yr Program		20 Yr Program	
High School Facility	Capacity Added	Budget	Capacity Added	Budget	Capacity Added	Budget
GAINESVILLE	0	\$2,500,000				
LOFTEN	0	\$1,700,000				
SANTA FE	250	\$10,774,000				
EASTSIDE			200	\$ 7,320,000		
BUCHHOLZ	1		200	\$ 8,120,000	1	
LANIER	0	\$600,000			-	
HORIZON	0	\$2,500,000				
NEWBERRY	0	\$ 5,060,000				
High AAA					2,000	\$60,000,000
Total	250	\$23,136,000	400	\$15,440,000	2,000	\$60,000,000
			20 Yr Pr	ogram Total	2,650	\$98,574,000
Land Needs		0		Ō		60
			Total L	and Needs	60	

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

# TWENTY YEAR PROGRAM

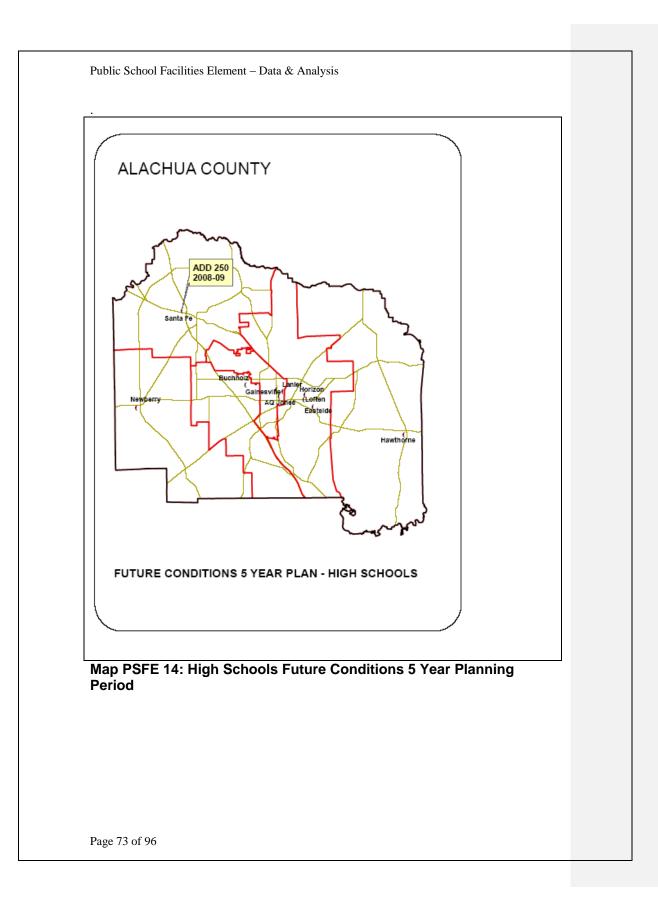
During the twenty year planning period, one new high school will be required and located within the western portion of the County (**Table PSFE 24**). **Map PSFE 16** illustrates the improvements planned over a twenty year period.

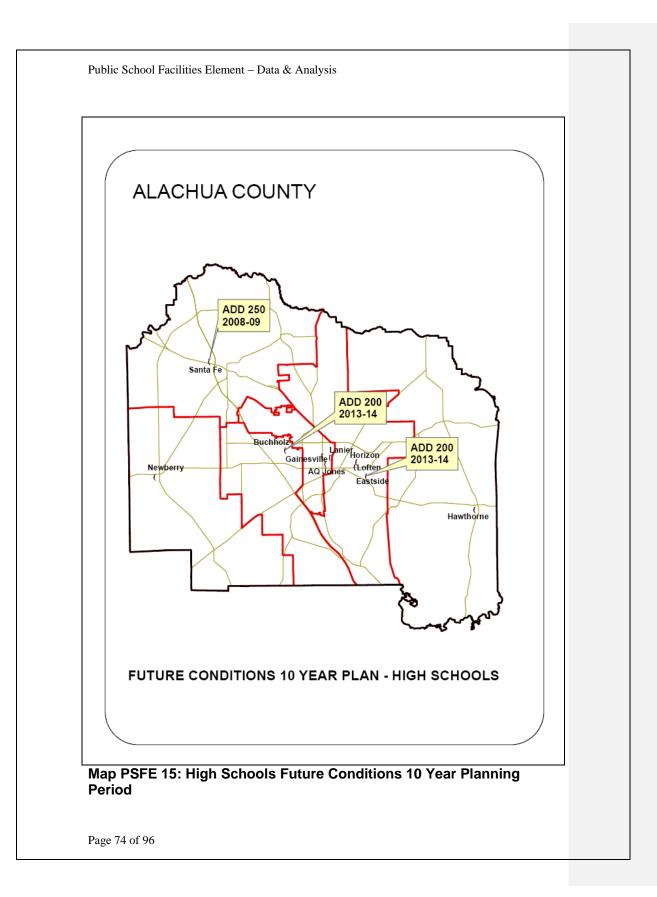
Land Requirements. One new site will be required.

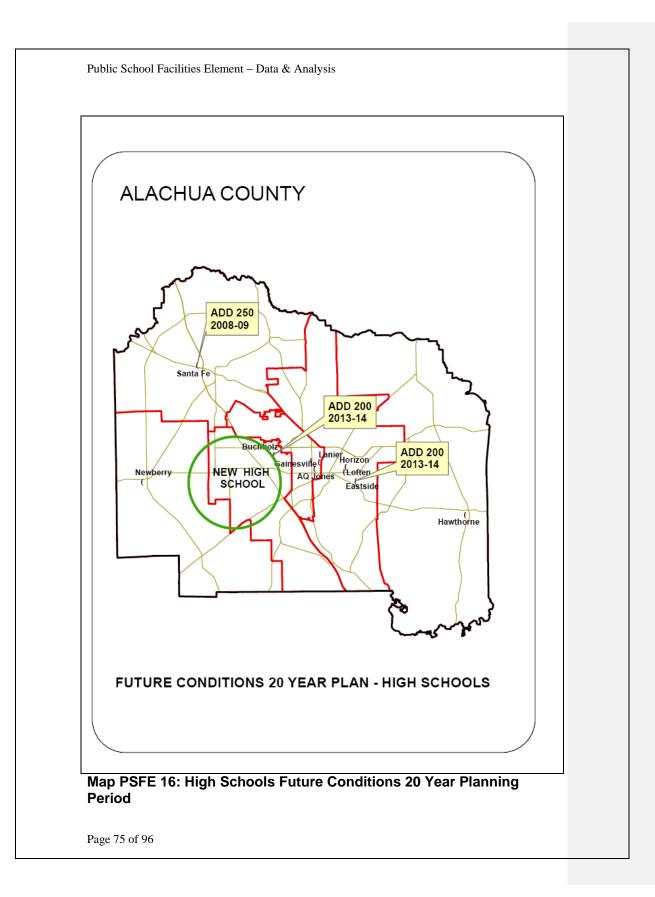
<u>Supporting Infrastructure.</u> Infrastructure requirements to support a new high school have not been determined.

<u>Ancillary Facilities</u> The current and planned inventory of ancillary facilities is adequate to support the school system through 2025.

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Public School Facilities Element – Data & Analysis

# MIDDLE SCHOOLS

## Middle School Capacity Planning Areas

Middle School Capacity Planning Areas (SCPAs) coincide with Middle School Concurrency Service Areas and are intended to reflect the following factors:

- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act; and
- 2. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

#### Middle School Concurrency Service Areas

For the purpose of implementing school concurrency, modified concurrency service areas have been developed as illustrated by **Map PSFE 17**. These CSAs represent an adaptation of current high school attendance zones to reflect the following factors

- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act;
- 2. The reduction of the effect of the "adjacency" rule; and
- 3. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

Alachua County currently has nine middle schools (refer to **Table PSFE 25**). Middle school capacity is also provided within three special schools and Loften High. **MAP PSFE 18** shows the location of middle schools and the improvements planned by 2011-12.

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Public School Facilities Element - Data & Analysis

145101 01 2 20		domines i	Plan – Middle S				
		2007-08	r	2011-12			
School	Permanent Program Capacity	Actual COFTE	LOS Permanent Program Capacity (%)	Permanent Program Capacity	Projected COFTE	LOS Permanent Program Capacity (%)	
BISHOP	1,108	785	70.8%	1,108	883	79.7%	
FORT CLARKE	868	862	99.3%	868	819	94.4%	
HAWTHORNE (6-8)	244	183	75.0%	244	149	61.1%	
HIGH SPRINGS	436	349	80.0%	436	393	90.1%	
KANAPAHA	1,079	879	81.5%	1,079	1,048	97.1%	
LINCOLN	1,053	734	69.7%	1,053	825	78.3%	
MEBANE	778	463	59.5%	778	520	66.8%	
OAK VIEW	777	394	50.7%	657	566	86.1%	
WESTWOOD	1,122	924	82.4%	1,122	1,115	99.4%	
LOFTEN (8)	108	25	23.1%	108	28	25.9%	
AQ JONES	33	17	51.5%	33	19	57.6%	
HORIZON	142	47	33.1%	142	53	37.3%	
LANIER	94	14	14.9%	94	15	16.0%	
TOTAL MIDDLE	7,842	5,676	72.4%	7,722	6,433	83.3%	

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08 and Florida Department of Education, COFTE Projections, 2007

## FIVE YEAR PLAN

As indicated in Table PSFE 27, 2007-08 permanent program capacity is 7,842 student stations. The 2007-08 enrollment is 5,676 students representing a districtwide utilization

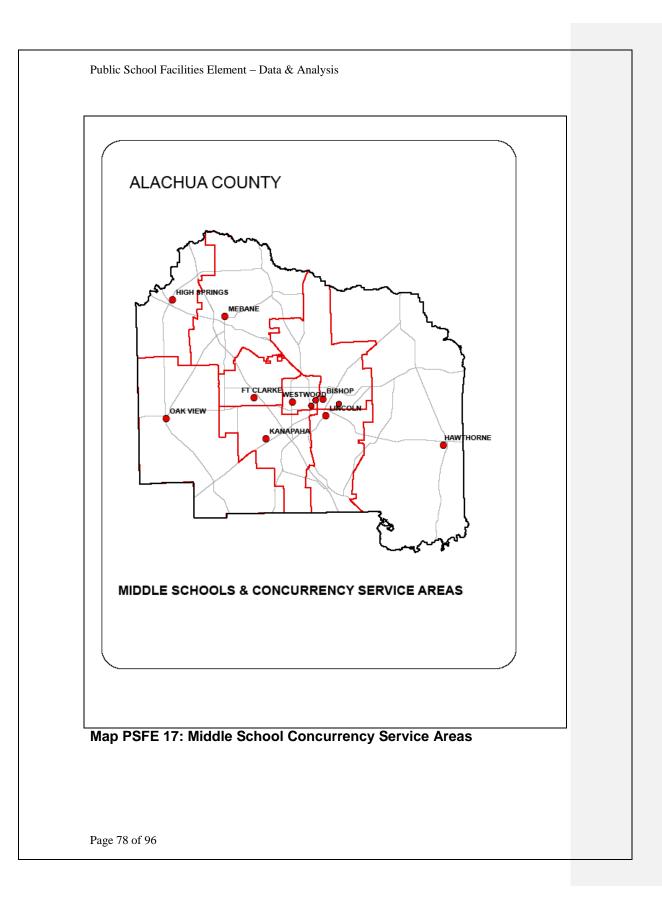
rate of 72.4%. The SBAC expects to convert 120 student stations to elementary capacity by 2011-12. By that year the enrollment is projected to reach 6,433 producing a utilization rate of 83.3%. Due to capacity enhancements and modifications in attendance zones, all middle schools and CSA's will operate below the 100% utilization rate thorough the 2011-12 school year.

Districtwide Middle School Capacity & Enrollment CSA Ratio **BISHOP CSA** 14% FORT CLARKE CSA 16% HAWTHORNE CSA 3% HIGH SPRINGS CSA 6% KANAPAHA CSA 16% LINCOLN CSA 13% MEBANE CSA OAK VIEW CSA 8% 7% 17% WESTWOOD CSA

Table PSFE 26: Allocation of

The applied ratios shown by Table PSFE 26 reflect the proportion of the middle school enrollment in each CSA to the total districtwide high school enrollment.

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Public School Facilities Element - Data & Analysis

		2007-08	1	2011-12			
School	Actual Program Capacity	Actual COFTE	LOS Permanent Program Capacity (%)	Projected Program Capacity	Projected COFTE	LOS Permanent Program Capacity (%)	
BISHOP CSA	1,161	799	68.9%	1,161	899	77.5%	
FORT CLARKE CSA	928	878	94.6%	928	837	90.2%	
HAWTHORNE CSA	255	186	72.9%	255	152	59.7%	
HIGH SPRINGS CSA	459	355	77.4%	459	400	87.2%	
KANAPAHA CSA	1,139	895	78.6%	1,139	1,066	93.6%	
LINCOLN CSA	1,102	747	67.8%	1,102	840	76.2%	
MEBANE CSA	808	471	58.3%	808	529	65.5%	
OAK VIEW CSA	803	401	49.9%	683	574	84.0%	
WESTWOOD CSA	1,186	942	79.4%	1,186	1,135	95.7%	
TOTAL MIDDLE	7,842	5,676	72.4%	7,722	6,433	83.3%	

<u>Land Requirements</u> No additional land is required to support the 5 year middle school plan.

<u>Supporting Infrastructure</u> No additional infrastructure is required to support the 5 year middle school plan.

<u>Ancillary Facilities</u> The current inventory of ancillary facilities (refer **Table PSFE 10**) is adequate to support the school system through the 2011-12 school year.

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Public School Facilities Element – Data & Analysis

Table PSFE 28:	Long Range	e District Facilit	ies Program	: Middle Scho	ools		
	5 Yr	Program	10 Yr	Program	20 Yr Program		
Middle School Facility	Capacity Added	Budget	Capacity Added	Budget	Capacity Added	Budget	
Westwood	0	\$3,700,000					
Lincoln	0	\$1,000,000					
Fort Clarke			264	\$3,889,000	7		
Middle Expansion					500	\$25,000,000	
Total	0	\$4,700,000	264	\$3,889,000	500	\$25,000,000	
			20 Yr Prog	ram Total	764	\$33,589,000	
Land Needs		0		0		0	
	•		Total L	and Needs	Ō		

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

#### **TEN YEAR PROGRAM**

No new middle schools or student stations are planned for the ten year program. (Refer to **Table PSFE 28**). **Map PSFE 19** illustrates the improvements required over the ten year planning period.

Land Requirements No new sites are required to accommodate the ten year middle school program

<u>Supporting Infrastructure</u> No additional infrastructure is required to support the ten year middle school plan.

<u>Ancillary Facilities</u> The current inventory of ancillary facilities (refer **Table PSFE 14**) is adequate to support the school system through the 2017-18 school year.

## **TWENTY YEAR PROGRAM**

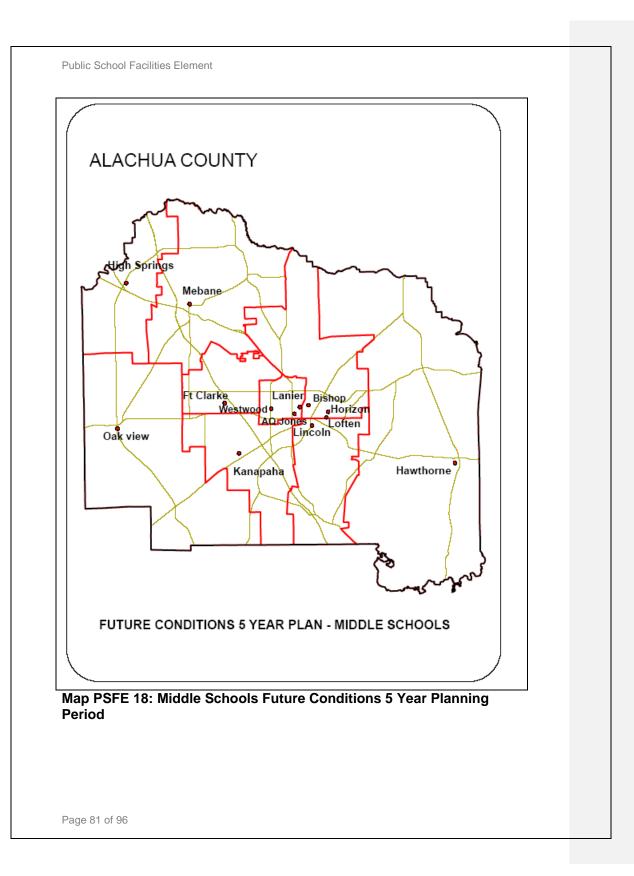
Approximately 500 additional student stations will be required by 2025. It is anticipated that this capacity will be provided by the expansion at selected middle schools located in the western portion of the County (Refer to **Table PSFE 28). Map PSFE 20** illustrates the improvements planned over a twenty year period.

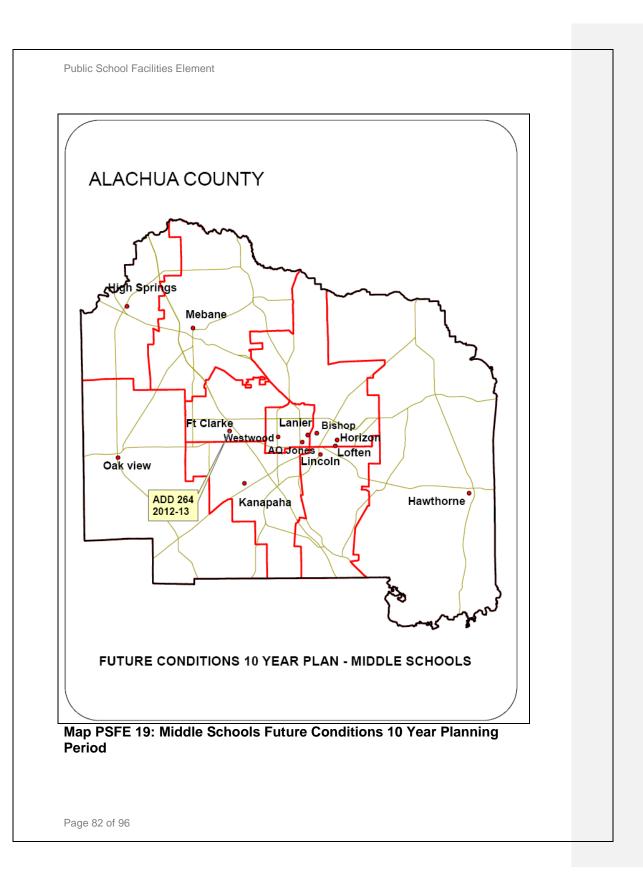
Land Requirements No new sites are required to accommodate the twenty year middle school program

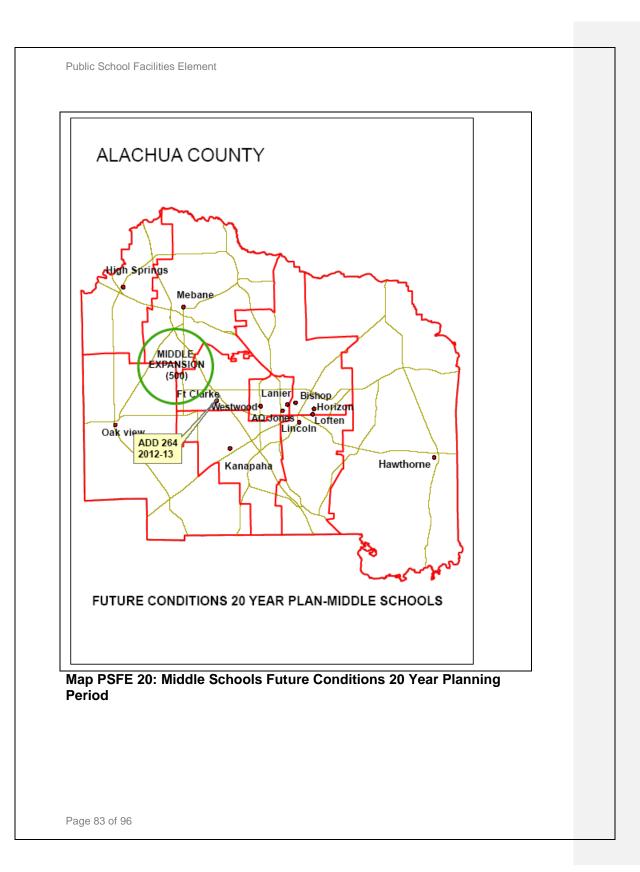
<u>Supporting Infrastructure</u> No new infrastructure improvements are required to accommodate the twenty year middle school program

<u>Ancillary Facilities</u> The current inventory of ancillary facilities (refer **Table PSFE 14**) is adequate to support the school system through 2026.

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#### ELEMENTARY SCHOOLS

#### Elementary School Capacity Planning Areas

Elementary School Capacity Planning Areas (SCPAs) coincide with Elementary School Concurrency Service Areas and reflect the following factors:

- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act; and
- 2. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

## **Elementary School Concurrency Service Areas**

For the purpose of implementing school concurrency, concurrency service areas have been developed as illustrated by **Map PSFE 21**. These modified CSAs represent an adaptation of current high school attendance zones to reflect the following factors

- 1. Community-based boundaries generally identified by municipal reserve and extraterritorial area created by the boundary adjustment act;
- 2. The reduction of the effect of the "adjacency" rule; and
- 3. The identification of recognizable geographic features such as major roadways and environmental features such as lakes and major wetland systems.

Alachua County currently has twenty-four (24) elementary schools (refer to **Table PSFE 29**). Elementary capacity is also provided within three special schools. These schools provide permanent program capacity for 13,556 students. The 2007-08 enrollment is 11,831 representing a level of service of 87%. The LOS standard for elementary schools is 100% of permanent program capacity.

As shown by **Table PSFE 29**, five (5) elementary schools are currently operating at a level of service greater than 100%. As a result, the LOS standard of 100% is not satisfied in the High Springs CSA and Newberry CSA.

## FIVE YEAR PLAN

Elementary schools present the most significant challenge for implementing the school concurrency program in Alachua County. The best available projections (COFTE) indicate that the High Springs, Newberry and West Urban concurrency service areas (CSAs) are deficient now and will not meet the level of service standard within the 5 year window unless elementary capacity can be added. The Northwest Gainesville, South Gainesville and Alachua CSAs will be deficient within the 10 year horizon.

A strategy advanced in August 2007 was based on the assumption that no new elementary capacity could be added during the first 5 years due to constraints imposed by the Department of Education. As a result, a ten year concurrency management program with tiered levels of service was recommended. This approach presumed that authorization to add the necessary capacity could be obtained during the 10 year window to meet the LOS standard of 100% of permanent program capacity.

In October 2007, the SBAC has received authorization from the Florida Department of Education to add 1,134 elementary student stations. To serve the geographic distribution of student enrollment and to advance the concept of community-based schools, the SBAC staff recommended that:

- new elementary schools be designed with core capacity and classroom capacity for 756 students;
- new elementary schools be constructed with full core capacity and classroom capacity for no less than 376 students.

The following actions are reflected by the capacity / enrollment information shown in Table PSFE 29. These would add capacity for 1,334 elementary students during the first five years, and would when coupled with modest operational changes such as attendance zone modifications, student assignment modifications and operational changes in the use of space within facilities, produce a "financially feasible" plan for meeting the adopted LOSS of 100% of permanent program capacity by 2011-12.

- Add capacity in Alachua Elementary school for 200 students (this improvement was previously approved and funded).
- Add one new elementary school with full core capacity and classroom capacity for 378 students within the High Springs CSA.
- Add one new elementary school with full core capacity and classroom capacity for 756 students within the West Urban CSA.
- Move the 5<sup>th</sup> grade within Newberry Elementary to Oak View Middle.
- During the latter part of the first five years (4<sup>th</sup> or 5<sup>th</sup> year), operational modifications may be required to maintain adequate capacity in the Northwest Gainesville CSA. Attendance boundary modifications that shift enrollment from Foster Elementary (Northwest Gainesville CSA) to Metcalfe Elementary and Rawlings Elementary (East Gainesville Elementary.

While the adoption of the strategy described above is "financially feasible" to meet the LOSS of 100% of permanent program capacity by 2011-12, an issue of timing remains to be addressed. The High Springs and Newberry CSAs are currently deficient and the West Urban CSA is projected to be deficient in 2008-09. The capacity provided by the new elementary schools planned for the High Springs CSA and the West Urban CSA will not be available until 2010-11 and 2011-12 respectively. This circumstance raises the potential that early development reviews will encounter concurrency deficiencies in the first two years of the program (new capacity is beyond the three year statutory window for planned capacity).

This potential for early development moratoria is counterproductive to the objectives of the program. It is recommended that an interim LOS standard be adopted for CSAs that are currently deficient as shown by the following table.

# ALACHUA COUNTY ELEMENTARY SCHOOLS: LEVEL OF SERVICE STANDARD - % OF PERMANENT PROGRAM CAPACITY

CSA	2007-08	2008-09	2009-10	2010-11	2011-12
ALACHUA CSA	100%	100%	100%	100%	100%
ARCHER CSA	100%	100%	100%	100%	100%
HAWTHORNE CSA	100%	100%	100%	100%	100%
HIGH SPRINGS CSA	120%	120%	120%	100%	100%
NEWBERRY CSA	115%	115%	100%	100%	100%
NORTHEAST GAINESVILLE CSA	100%	100%	100%	100%	100%
EAST GAINESVILLE CSA	100%	100%	100%	100%	100%
SOUTH GAINESVILLE CSA	100%	100%	100%	100%	100%
WALDO CSA	100%	100%	100%	100%	100%
WEST URBAN CSA	115%	115%	115%	115%	100%

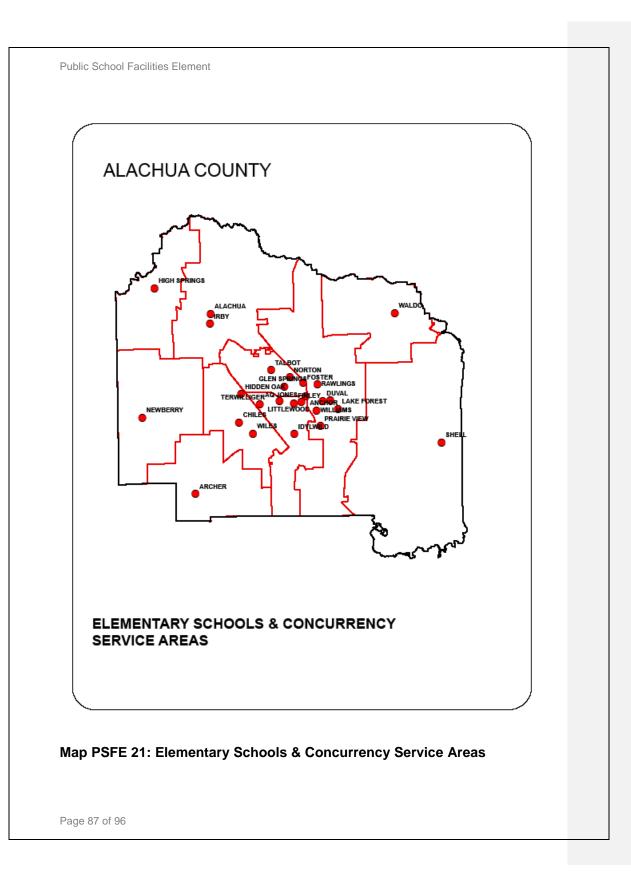
**Map PSFE 22** shows the location of elementary schools and the improvements planned by 2011-12.

Land Requirements Seventy-five acres of land is anticipated to be needed for the five year elementary school plan.

<u>Supporting Infrastructure</u> No infrastructure needs have been identified.

<u>Ancillary Facilities</u> The current inventory of ancillary facilities (refer Table PSFE 14) is adequate to support the school system through the 2011-12 school year.

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1		Facilities Plan -				
		2007-08		2011-12	1	
School	Actual Program Capacity 2007-08	Actual COFTE Enrollment 2007- 08	LOS Program Capacity (%)	Projected Program Capacity	Projected COFTE Enrollment	LOS Program Capacity (%)
		Alachua	CSA			
ALACHUA	525	462	88%	725	508	70%
IRBY	595	477	80%	595	524	88%
Special Schools (8%)	66	22	34%	66	25	37%
New Elementary K Alachua	0	0		0	0	
CSA TOTAL	1,186	961	81%	1,386	1,057	76%
		Archer	CSA			
ARCHER	429	321	75%	429	353	82%
Special Schools (2%)	16	6	34%	16	6	37%
CSA TOTAL	445	327	73%	445	359	81%
		Hawthorr	ne CSA			
SHELL	406	194	48%	406	213	52%
Special Schools (2%)	16	6	34%	16	6	37%
CSA TOTAL	422	200	47%	422	219	52%
		High Sprin	igs CSA			-
HIGH SPRINGS	544	608	112%	544	401	74%
Special Schools (5%)	41	14	34%	41	15	37%
New Elementary F High Springs	0	0		378	300	79%
CSA TOTAL	585	622	106%	963	715	74%
		Newberr	y CSA			
NEWBERRY	507	594	117%	507	466	92%
OAK VIEW (5)	0	0		120	105	88%
Special Schools (5%)	41	15	37%	41	16	39%
New Elementary G Newberry	0	0	na	0	0	NA
CSA TOTAL	548	608	111%	668	586	88%
		Northwest Gai	nesville CSA			
FOSTER	495	479	97%	495	436	98%
GLEN SPRINGS	475	464	98%	475	509	107%
NORTON	687	654	95%	687	718	105%
TALBOT	721	700	97%	721	770	107%
Special Schools (20%)	164	56	34%	164	62	37%
New Elementary I Northwest Gainesville	0	0		0	0	
CSA TOTAL	2,542	2,353	93%	2,542	2,495	98%

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Table PSFE 29:	5 Yr District	Facilities PI	an – Elemer	ntary School	s (Continued	d)
			ainesville CSA			
DUVAL	492	468	95%	492	514	104%
LAKE FOREST	466	368	79%	466	404	87%
METCALFE	509	295	58%	509	349	64%
RAWLINGS	518	344	66%	518	404	73%
WILLIAMS	535	499	93%	535	549	103%
Special Schools (18%)	148	50	34%	148	55	37%
CSA TOTAL	2,668	2,024	76%	2,668	2,275	85%
		South	Gainesville CS	A	•	
FINLEY	489	420	86%	489	463	94%
IDYLWILD	615	576	94%	615	632	103%
LITTLEWOOD	616	615	100%	616	676	110%
TERWILLIGER	615	507	82%	615	556	90%
Special Schools (18%)	148	50	34%	148	55	37%
New Elementary J South Gainesville	0	0		0	0	
CSA TOTAL	2,483	2,168	87%	2,483	2,383	96%
		v	/aldo CSA			
WALDO	268	211	79%	268	232	86%
Special Schools (2%)	16	6	34%	16	6	37%
CSA TOTAL	284	217	76%	284	238	84%
		Wes	t Urban CSA			
CHILES	761	799	105%	761	701	92%
HIDDEN OAK	743	819	110%	743	760	102%
WILES	724	677	94%	724	558	77%
Special Schools (20%)	164	56	34%	164	62	37%
New Elementary H West Urban	0	0		756	700	93%
CSA TOTAL	2,392	2,351	98%	3,148	2,781	88%
		D	istrictwide			-
TOTAL DISTRICT	13,556	11,831	87%	15,010	13,027	87%
r		Spe	cial Schools	1	1	1
PRAIRIE VIEW	575	199	35%	575	218	38%
LANIER	179	30	17%	179	33	18%
AQ JONES	67	51	76%	67	56	84%
Special Schools Total	821	280	34%	821	307	37%

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

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## **TEN YEAR PROGRAM**

respectively.

During the second five years, four (4) new elementary schools with full core capacity and classroom capacity for 378 students. These new schools would be located in the Newberry, Northwest Gainesville, South Gainesville and Alachua CSAs. Additional capacity for 88 students and 80 students would also be added at Newberry Elementary and Finley Elementary

Table PSFE 30: Allocation of DistrictwideElementary School Capacity & Enrollment							
Ratio							
8%							
2%							
2%							
5%							
5%							
20%							
18%							
18%							
2%							
20%							

These additions can be reasonably expected to maintain "financially feasibility" throughout the ten year horizon.

Land Requirements. Four (4) sites comprising an estimated size of 100 acres of land are required to accommodate the 10 year elementary school program.

Supporting Infrastructure. Infrastructure needs to support four (4) new elementary sites have not been determined.

Ancillary Facilities The current inventory of ancillary facilities (refer Table PSFE 14) is adequate to support the school system through the 2016-17 school year.

## TWENTY YEAR PROGRAM

By 2026, as shown by Table PSFE 31, no additional elementary schools are planned for construction. Map PSFE 24 indicates the improvements planned over the twenty year period.

Land Requirements No land is required to accommodate the 20 year elementary school program.

Supporting Infrastructure No additional infrastructure is required to accommodate the 20 year elementary school program.

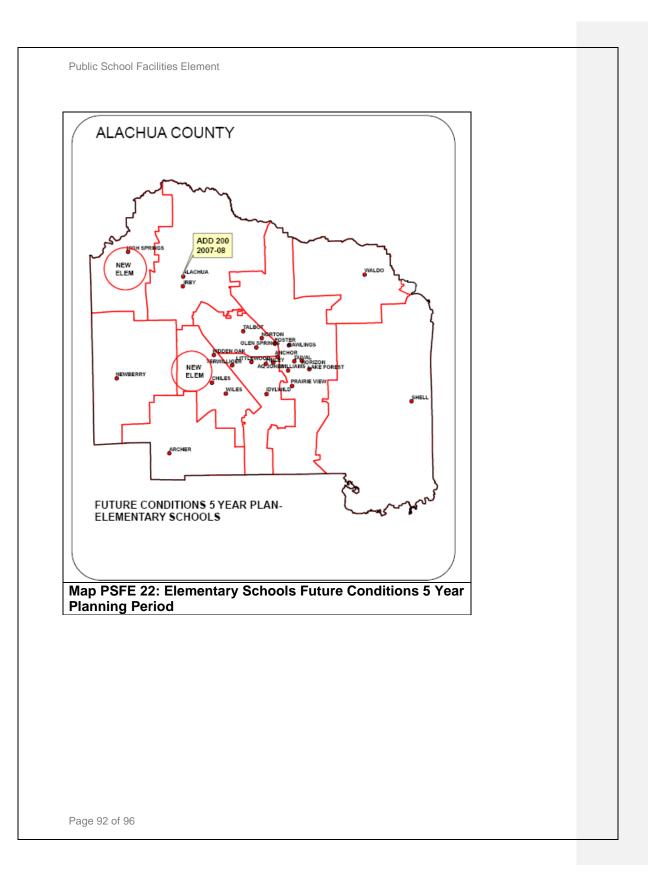
Ancillary Facilities The current inventory of ancillary facilities (refer Table PSFE 14) is adequate to support the school system through 2025.

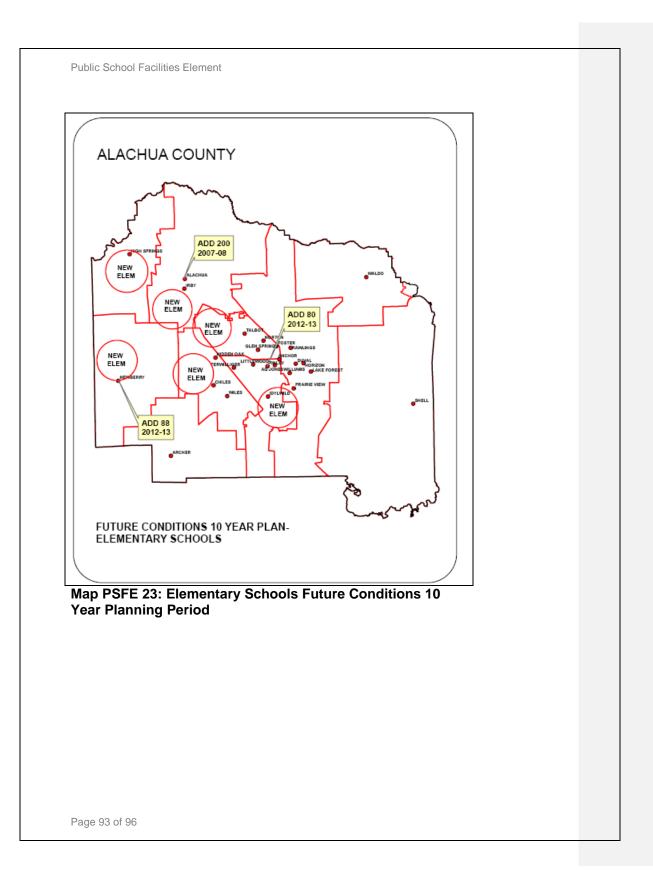
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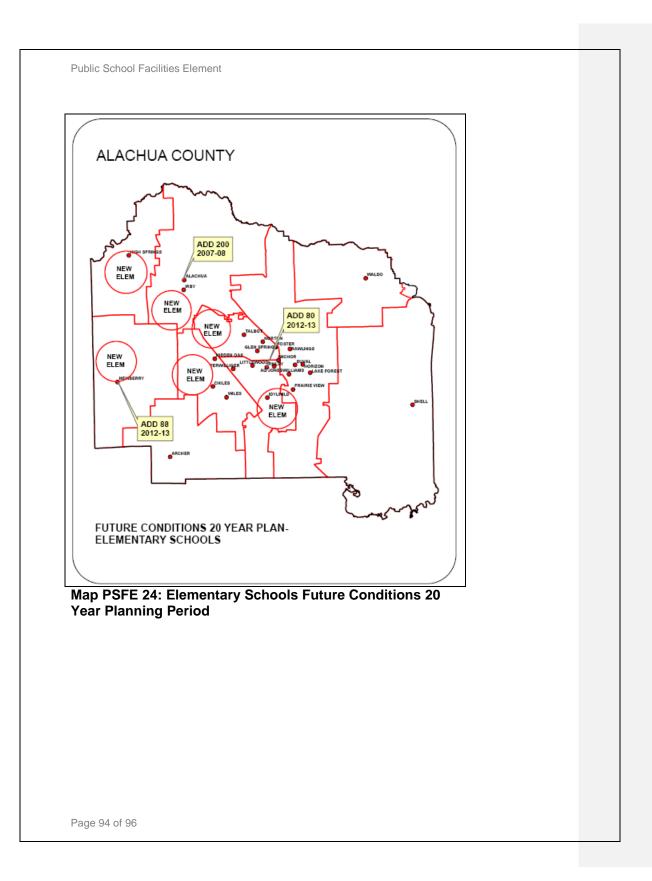
Facility	5 Yr Pi	rogram	10 Yr Program 20 Yr P			rogram	
	Capacity Added	Cost (million)	Capacity Added	Cost (million)	Capacity Added	Cost (million)	
ALACHUA	200	\$ 6,977,000				•	
FINLEY			80	\$ 2,261,000			
HIGH SPRINGS	0	\$4,450,000					
NEWBERRY			88	\$5,771,000			
RAWLINGS	0	\$ 289,000					
SHELL	0	\$1,285,000	1				
WALDO	0	\$ 217,000					
WILLIAMS	0	\$1,008,571					
NEW ELEM F	378	\$24,000,000					
NEW ELEM G		•	378	\$25,500,000			
NEW ELEM H	756	\$33,000,000					
NEW ELEM I			378	\$25,500,000			
NEW ELEM J			378	\$25,500,000			
NEW ELEM K			378	\$25,500,000			
Total	1,334	\$73,487,571	1,680	\$107,771,000	0	\$0	
		20 Yr Program Total		2,636	\$181,258,571		
Land Needs 50		100			0		

Source: Alachua County Public Schools, 5 Year District Facilities Plan, 2007-08

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# **Chapter 4: Definitions**

## **Definitions**:

- 1. Adequate school capacity the circumstance where there is sufficient school capacity by school type, based on adopted Level of Service (LOS) standards, to accommodate the demand created by a proposed residential development.
- Affected Jurisdictions Local governments that are parties to the Interlocal Agreement for Public School Facilities Planning and are physically located within the same School Concurrency Service Area(s) as the area affected by a land use decision that may increase public school enrollment.
- 3. Alachua County Boundary Adjustment Act The special act of the Florida Legislature addressing annexations and intergovernmental coordination on planning for annexations in Alachua County. [Codified at Chapter 225 of the Alachua County Code of Ordinances]
- 4. Capacity "capacity" as defined in the FISH Manual.
- 5. Capacity Enhancement Agreement An agreement between the School Board, affected jurisdictions and a private entity (land owner, developer, applicant, etc.) for the mitigation of school capacity deficiencies that are anticipated to result from a land use decision.
- 6. Existing school facilities school facilities constructed and operational at the time a completed application for residential development is submitted to the County and Cities.
- 7. Final Subdivision or Plat / Final Site Plan The stage in residential development where permits or development orders are approved authorizing actual construction of infrastructure, the recording of a final plat or the issuance of building permits.
- 8. FISH Manual the document entitled "Florida Inventory of School Houses (FISH)," 2006 edition, and that is published by the Florida Department of Education, Office of Educational Facilities (hereinafter the "FISH Manual).
- Land Use Decisions future land use amendments, developments of regional impact, rezonings and other residential development approvals under the Land Development Code that precede the application of school concurrency and do not require a Certificate of School Concurrency.
- Permanent FISH Capacity capacity that is provided by "permanent buildings," as defined in the FISH Manual.
- 11. Permanent Program Capacity capacity that is provided by "permanent buildings" as defined in the FISH Manual and modified by the SBAC to reflect measurable programmatic changes.

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- 12. Planned school facilities school facility capacity that will be in place or under actual construction within three (3) years after the issuance of final subdivision or site plan approval, pursuant to the School Board's adopted Five Year Facilities Work Program.
- Preliminary Subdivision or Plat / Preliminary Site Plan Any conceptual approval in residential that precedes the review of detailed engineering plans and/or the commencement of actual construction of infrastructure.
- 14. State Requirements for Educational Facilities Standards established by the State of Florida for the design and construction of public educational facilities. [http://www.fldoe.org/edfacil/sref.asp]
- 15. Total school facilities Existing school facilities and planned school facilities.
- 16. Utilization of capacity current enrollment at the time of a completed application for residential development.
- 17. Work Program the financially feasible School District's Five Year Facilities Work Program adopted pursuant to section 1013.35, F.S.
- 18. Measurable programmatic change means a change to the operation of a school or the use of the school facility that has consistently and measurably modifies the capacity such as the use of classrooms for special education or other special purposes.
- School Type Elementary Schools are grades Pre-Kindergarten Exceptional Student Education (PK- ESE) through 5; Middle Schools are grades 6 through 8; and High School are grades 9 through 12.

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